



# Solano County

675 Texas Street  
Fairfield, California 94533  
www.solanocounty.com

## Minutes - Final Board of Supervisors

*Mitch Mashburn (Dist. 5), Chair*  
*(707) 784-6130*  
*Cassandra R. James (Dist. 1)*  
*(707) 784-3261*  
*Monica Brown (Dist. 2), Vice Chair*  
*(707) 784-3031*  
*Wanda Williams (Dist. 3)*  
*(707) 784-6136*  
*John M. Vasquez (Dist. 4)*  
*(707) 784-6129*

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Tuesday, April 22, 2025

9:00 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 22nd day of April, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:02 A.M.*

### ROLL CALL

*Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.*

### SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

### PRESENTATIONS

- 1      [25-257](#)      Receive a presentation from staff on the results of the 2024 Counties Care Holiday Food Fight competition and recognize the efforts and generosity of Solano County employees
- Received

- 2      [25-275](#)      Adopt and present a resolution recognizing the week of May 6 - 12, 2025 as National Nurses Week in Solano County (Chair Mashburn)

*Attachments:*      [A - National Nurses Week Resolution](#)

On motion of Chair Mashburn, seconded by Supervisor Williams, the Board adopted and presented a Resolution No. 2025-67 recognizing May 6-12, 2025 as National Nurses Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-67

- 3      [25-286](#)      Adopt and present a resolution recognizing May 2025 as Mental Health Awareness Month in Solano County; and Adopt and present a resolution recognizing May 5-11, 2025 as Maternal Mental Health Awareness Week in Solano County (Supervisor Brown)

*Attachments:*      [A - Mental Health Awareness Month Resolution](#)  
                                 [B - Maternal Mental Health Awareness Week Resolution](#)

On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board adopted Resolution No. 2025-68, recognizing April 11-17, 2025 recognizing May 2025 as Mental Health Awareness Month in Solano County; and adopted Resolution No. 2025-69 and present a resolution recognizing May 5-11, 2025 as Maternal Mental Health Awareness Week in Solano County. So ordered by a 5-0 vote.

Enactment No: Resolution No. 2025-68 and Resolution No. 2025-69

- 4      [25-297](#)      Adopt and present a resolution recognizing April 2025 as Native Plant Month in Solano County and honor the Willis Linn Jepson Chapter of the California Native Plant Society and the Solano Resource Conservation District for their contributions toward the protection of California's native plants and habitat (Supervisor Vasquez)

*Attachments:*      [A - Native Plant Month Resolution](#)

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted Resolution No. 2025-70, recognizing April 2025 as Native Plant Month in Solano County and honor the Willis Linn Jepson Chapter of the California Native Plant Society and the Solano Resource Conservation District for their contributions toward the protection of California's native plants and habitat. So ordered by a 5-0 vote.

Enactment No: Resolution No. 2025-70

**ITEMS FROM THE PUBLIC**

*Chair Mashburn stated any members of the public who wish to speak on Agenda Item No. 44 will need to submit their public comment card during the 2 P.M. session and invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Michael Hayes made a request for LAFCO to begin video archiving its meetings.*

*B) Joseph Joyce commented on Solano County's contribution to the Solano County Fair Association.*

**ADDITIONS TO OR DELETIONS FROM THE AGENDA**

*There were no additions to or deletions from the Solano County Board of Supervisors' agenda for April 22, 2025.*

**APPROVAL OF THE AGENDA**

**On motion of Supervisor Vasquez, seconded by Supervisor James, the Board approved the agenda of the Solano County Board of Supervisors for April 22, 2025. So ordered by a 5-0 vote.**

**PUBLIC COMMENT ON CONSENT CALENDAR**

*Supervisor James and Chair Mashburn commented on Consent Calendar 19, congratulating Custody Sergeant Neil Wakabayashi on his retirement from Solano County.*

*Supervisor Brown requested Consent Calendar Item No. 8 be pulled for further discussion.*

*Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.*

**APPROVAL OF THE CONSENT CALENDAR**

**On motion of Supervisor Vasquez, seconded by Supervisor James, the Board approved the following Consent Calendar items with Consent Calendar Item No. 8 removed for further discussion and by 5-0 vote:**

**CONSENT CALENDAR**

- 5      [25-319](#)      Adopt a resolution recognizing April 24, 2025 as Yom HaShoah, Holocaust Remembrance Day
- Attachments:*      [A - Yom HaShoah, Holocaust Remembrance Day Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2025-71**
- 6      [25-309](#)      Adopt a resolution recognizing World Autism Awareness Day, internationally recognized each year on April 2 to raise awareness about the millions of Americans and 67 million people around the world living with Autism Spectrum Disorder
- Attachments:*      [A - Autism Awareness Day Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2025-72**
- 7      [25-304](#)      Authorize the County's contribution of \$5,050 from the General Fund contribution allocated to District 3 to benefit the following organizations, including Mount Calvary Baptist Church (\$1,000), Leaders of Men (\$700), Filipino-American Community of Fairfield-Suisun-Vacaville (\$700), TEAM Hope (\$750), Found It! (\$1,000), Safequest Solano (\$500) and the Vacaville Neighborhood Boys & Girls Club (\$400)
- Approved**
- 9      [25-140](#)      Authorize the County's contribution of \$1,000 from the General Fund contribution allocated to District 5 to benefit Together Everyone Achieves More (TEAM) Hope in providing sponsorship funds for the Suisun Downtown Historic Waterfront's 3rd Annual Cinco de Mayo Festival
- Approved**
- 10      [25-292](#)      Authorize the County's contribution of \$1,000 from the General Fund contribution allocated to District 5 to benefit the Solano Marine Corps League Charles Bud Hallum Detachment #1486
- Approved**
- 11      [25-299](#)      Approve the minutes of the Solano County Board of Supervisors' regular meeting of April 8, 2025
- Attachments:*      [A - April 8, 2025 Draft Minutes](#)
- Approved**

- 12      [25-298](#)      Receive and file the Meeting Attendance Reports for the month of March 2025 from the members of the Board of Supervisors
- Attachments:*      [A - BOS Monthly Attendance Reports - March 2025](#)  
                                 [B - BOS Appts Detailed 2025](#)
- Received and Filed**
- 13      [25-281](#)      Approve an Appropriation Transfer Request increasing appropriations of \$8.0 million in the respective funds for an additional payment to the CalPERS unfunded accrued liability account funded by the Pension Obligation Fund (4/5 vote required)
- Attachments:*      [A - Pension Liabilities](#)  
                                 [B - CalPERS 2024 Actuarial Report - Miscellaneous Plan](#)  
                                 [C - CalPERS 2024 Actuarial Report - Safety Plan](#)
- Approved**
- 14      [25-294](#)      Adopt a resolution amending the Alphabetical Listing of Classes and Salaries to add the new classification of Latent Print Examiner I with a monthly salary range of \$5,457.11 - \$6,633.16 and amend the title of Latent Fingerprint Examiner to Latent Print Examiner II with no change to the salary range
- Attachments:*      [A - Alphabetical Listing of Classes and Salaries Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2025-73**
- 15      [25-259](#)      Accept the Auditor-Controller's Audit Division's Internal Control Review of the Williamson Act Program
- Attachments:*      [A - Williamson Act Program Internal Control Review](#)
- Accepted**
- 16      [25-282](#)      Approve a contract with Eide Bailly, LLP for \$505,110 for audit services for fiscal years ended June 30, 2026, 2027, and 2028 with an option to extend for an additional two years; and Authorize the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999
- Attachments:*      [A - Link to Eide Bailly Contract](#)
- Approved**

**17**      **[25-291](#)**

Adopt two resolutions authorizing submission of grant applications, acceptance of the allocation of funds, and execution and administration of grants and agreements with the Federal Aviation Administration (FAA) and the California Department of Transportation (Caltrans) totaling up to 95% of the \$450,000 project cost for Nut Tree Airport's Runway, Taxiway, and Wind Cone Electrical Improvements, Design and Disadvantaged Business Enterprise FY2025-2027 project; Delegate signing authority to the County Administrator or designee, to apply for, accept, execute, and deliver all documents required for grant administration; and Approve an Appropriation Transfer Request to recognize the additional funding from the FAA and Caltrans grants (4/5 vote required)

*Attachments:*      [A - Electrical Assessment Report](#)  
                             [B - FAA Grant Resolution](#)  
                             [C - Caltrans Matching Grant Resolution](#)  
                             [D - Project Funding & Budget Summary](#)

**Adopted**

**Enactment No: Resolution No. 2025-74 and Resolution No. 2025-75**

**18**      **[25-289](#)**

Approve a first amendment with Caminar, Inc. for \$230,967 for a total contract amount of \$1,194,973 to provide supported employment and educational services to California Work Opportunity and Responsibility to Kids (CalWORKs) clients with mental health and co-occurring substance use disorders for the current period through June 30, 2025; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

*Attachments:*      [A - Caminar, Inc. First Amendment](#)  
                             [B - Link to Caminar, Inc. Original Agreement](#)

**Approved**

**19**      **[25-278](#)**

Adopt a resolution and plaque of appreciation honoring Custody Sergeant Neil Wakabayashi upon his retirement from the Sheriff's Office with over 33 years of dedicated public service to Solano County

*Attachments:*      [A - Retirement Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-76**

**20      [25-238](#)**

Accept a donation of one fixed asset workstation, which includes two software programs and one computer from Our Rescue to the Solano County Sheriff's Office to combat child exploitation and human trafficking; Delegate authority to the County Administrator to sign the Memorandum of Understanding memorializing the donation; and Approve an Appropriation Transfer Request of \$23,279 recognizing unanticipated donated revenue offset by the equipment and software subscription donation based on the purchase price (4/5 vote required)

*Attachments:*      [A - Our Rescue Memorandum of Understanding](#)

**Accepted**

**21      [25-290](#)**

Review the December 27, 2024, Proclamation of Local Emergency in response to the December 2024 Winter Storms; and Adopt a resolution confirming the need for continuing the Local Emergency

*Attachments:*      [A - Continuance of Local Emergency Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-79**

**22      [25-273](#)**

Adopt a resolution and plaque of appreciation recognizing William L. Crow, Child Support Attorney IV, upon his retirement from the Department of Child Support Services with over 24 years of dedicated public service to Solano County

*Attachments:*      [A - Retirement Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-77**

**23      [25-253](#)**

Adopt a resolution recognizing the month of May 2025 as Building Safety Month in Solano County

*Attachments:*      [A - Building & Safety Resolution 2025](#)  
                             [B - 2025 Flyer FINAL](#)

**Adopted**

**Enactment No: Resolution No. 2025-78**

- 24      [25-260](#)      Authorize the Director of Resource Management to solicit for bid, award, and to execute contracts for the Paving Project 2025, Montezuma Hills Pavement Maintenance Project 2025, and Culvert Improvement Project 2025 up to \$5,600,000; and Authorize the Director of Resource Management to make necessary amendments to these executed contracts within budgeted appropriations that do not exceed 10% of the total contract amount per project

Attachments:      [A - Project Maps](#)

Approved

- 25      [25-295](#)      Adopt updated Road Improvement Standards and Land Development Requirements for the Department of Resource Management

Attachments:      [A - Road Improvement Standards - Updated Standards](#)  
                                 [B - Road Improvement Standards - Redline Version](#)  
                                 [C - Road Improvement Standards - List of Appendices](#)

Adopted

## OTHER

### Workforce Development Board:

- 26      [25-300](#)      Ratify the previous request to the California State for Workforce Development Board to continue to directly provide "Career Services" under the Workforce Innovation and Opportunity Act (WIOA) Title I Adult and Dislocated Worker grant programs

Attachments:      [A - Career Services Application](#)

Approved

- 27      [25-302](#)      Approve the new appointments of Emery Cowan, as Welfare-to-Work/Food Stamps and TANF Representative, and Alicia Mijares, as Labor Representative, to the Workforce Development Board (WDB) of Solano County, for a term of April 22, 2025 through April 21, 2029, as required under the Workforce Innovation and Opportunity Act (WIOA)

Attachments:      [A - Application - E. Cowan](#)  
                                 [B - Application - A. Mijares](#)

Approved



- 28      [25-301](#)      Approve the Workforce Development Board of Solano County's Application to the California Workforce Development Board for Local Workforce Area Subsequent Designation and Local Workforce Board Recertification; and Authorize Board Chair to Sign the Application

*Attachments:*      [A - Local Area Subsequent Designation Application](#)

**Approved**

- 29      [25-303](#)      Accept a Grant Award from the California Employment Development Department (EDD) for \$501,850 to the Workforce Development Board of Solano County for the period of August 1, 2025 through April 30, 2027 for Department of Rehabilitation (DOR) and America's Job Center of California (AJCC) Collaboration supporting individuals with disabilities

*Attachments:*      [A - Grant Application](#)

**Accepted**

- 30      [25-305](#)      Approve a contract with Harder+Company in the amount of \$84,900 for a term of May 1, 2025 through October 31, 2025 for Solano Opportunity Youth Research Report services; Approve a contract with The Student Conservation Association Inc., for \$134,520 for a term of May 1, 2025 through August 31, 2025 for the Xplore Solano Summer Youth Work Experience Program; Delegate authority to the County Administrator to execute the contracts and any amendments, with County Counsel concurrence, up to \$74,999; Authorize the President/Executive Director of Workforce Development Board of Solano County, with County Counsel concurrence, to execute any amendments which are technical or administrative in nature and have no fiscal impact

*Attachments:*      [A - Harder+Company Contract](#)  
                              [B - The Student Conservation Association Contract](#)

**Approved**

- 31      [25-308](#)      Approve the final Workforce Innovation and Opportunity Act (WIOA) North Bay Regional Plan and Solano County Local Workforce Plan for submission to the California Workforce Development Board; and Authorize Board Chair to Sign the Solano County Local Workforce Plan

*Attachments:*      [A - North Bay Regional Workforce Plan](#)  
                              [B - Solano Local Workforce Plan](#)

**Approved**

Vacaville Fire Protection District32      [25-326](#)

Authorize the Vacaville Fire Protection District to initiate a Nexus Study for its upcoming Fire Protection District Impact Fee update process

**Approved**

Montezuma Fire Protection District33      [25-327](#)

Authorize the Montezuma Fire Protection District to initiate a Nexus Study for its upcoming Fire Protection District Impact Fee update process

**Approved**

Suisun Fire Protection District34      [25-324](#)

Authorize the Suisun Fire Protection District to initiate a Nexus Study for its upcoming Fire Protection District Impact Fee update process; and Approve an Appropriation Transfer Request totaling \$142,178 increasing expenditures for various programmatic needs and offset by recognizing \$54,546 in revenues from Solano County for a pilot seasonal program and the remainder increased from fund balance

**Approved**

35      [25-321](#)

Approve the appointment of Tinisch Hollins to the Solano County Fair Association Board of Directors representing District 1 for a term ending July 31, 2028

Attachments:      [A - Resume - T. Hollins](#)  
                             [B - Application - T. Hollins](#)

**Approved**

- 36      [25-320](#)      Approve the reappointment of Rhonda Smith on the Solano County Fair Association Board of Directors representing District 1 for a term to expire on July 31, 2028
- Approved
- 37      [25-306](#)      Approve the appointment of Sam Morris Jr. to the Solano Cemetery District as the District 3 representative for a four-year term to expire on January 11, 2029
- Attachments:      [A - Application - S. Morris Jr.](#)  
                                 [B - Resume - S. Morris Jr.](#)
- Approved
- 38      [25-296](#)      Approve the appointment of new members Ebony Brown and Corinna Calica for the term of April 22, 2025 - April 21, 2027, to the Solano County Child Care Planning Council
- Attachments:      [A - Membership Roster](#)  
                                 [B - Application - E. Brown](#)  
                                 [C - Application - C. Calica](#)
- Approved
- 39      [25-276](#)      Approve the reappointments of Olga Curtright, Riitta DeAnda, Elizabeth Murphy, and Alan Werblin as regular members, and Sandra Stevens as an alternate member to the Napa/Solano Area Agency on Aging Advisory Council representing Solano County for the term of July 1, 2025, through June 30, 2027
- Approved

## REGULAR CALENDAR

### Rescheduled Consent Items

- 8      [25-293](#)      Authorize acceptance of unanticipated sponsorship grant funds for District 3 totaling \$4,000 received from Kaiser Permanente (\$1,500), Partnership HealthPlan of California (\$1,500) and Valero (\$1,000) for the current period through June 30, 2025 to cover expenditure costs of the Black Maternal & Infant Health Birth Justice Seminar which was a joint effort of Supervisor Williams - District 3, Solano Commission for Women and Girls (SCWG) and Solano County Health and Social Services; and Approve an Appropriation Transfer Request for \$4,000 to recognize the unanticipated funds to District 3 (4/5 vote required)
- On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board:  
1) authorized acceptance of unanticipated sponsorship grant funds for District 3 totaling \$4,000 received from Kaiser Permanente (\$1,500), Partnership HealthPlan of California (\$1,500) and Valero (\$1,000) for the current period

through June 30, 2025 to cover expenditure costs of the Black Maternal & Infant Health Birth Justice Seminar which was a joint effort of Supervisor Williams - District 3, Solano Commission for Women and Girls (SCWG) and Solano County Health and Social Services; and Approve an Appropriation Transfer Request for \$4,000 to recognize the unanticipated funds to District 3; and 2) directed staff to return with a presentation on the Board Rules of Procedure, Rule 12. So ordered by a 5-0 vote.

## OTHER

### East Vallejo Fire Protection District:

- 40      **25-323**      Conduct the Quarterly Meeting of the East Vallejo Fire Protection District Board of Directors

*Attachments:*      [A - EVFPD Q3 Update](#)

Senior Management Analyst Nancy Nelson introduced the item

Interim Fire Chief Arthur Gonzalez gave an overview of service provided by the East Vallejo Fire Protection District from Quarter 2 for FY2024/25.

Chair Mashburn congratulated Interim Fire Chief Gonzalez on his recent promotion.

In response to a question from Supervisor Williams regarding funding sources for the purchase of equipment, Interim Fire Chief Gonzalez provided an overview of the purchasing process with the City of Vallejo.

Supervisor Vasquez commented on the differences between the contracted services of the East Vallejo Fire Protection District and the upcoming changes with the Vacaville, Montezuma, and Suisun Fire Districts.

Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.

**Received**

- 41      **25-254**      Conduct a noticed public hearing on the proposed FY2025/26 user fee schedules; and Consider adopting 19 revised fee schedules by separate resolutions amending the exhibits in Chapters 2.4 and 11 of the Solano County Code, revising and establishing various fees, to become effective July 1, 2025

*Attachments:*      [A - Summary of Proposed FY2025-26 Fee Changes by Departments](#)  
                             [B - Fee Schedules and Resolutions](#)  
                             [C - Copy of Public Notice](#)

Principal Management Analyst Anne Putney introduced the item and provided an overview of the recommended updates to the county's user fees.

In response to a question from Supervisor Williams regarding increased fees in Environmental Health, Administrative Services Manager Sarah Pappakostas stated she believes Supervisor Williams was speaking about the boring fees, which were increased by at least double, noting that the actual cost is closer to four times what the County was currently charging.

Engineering Manager Mathew Tuggle stated that the State of California mandates permits for boring. Mr. Tuggle further stated there was an increase in several fees, where the actual cost to provide the service is considerably more than what the department has requested, noting that over the years, changes in laws have increased the costs associated with the services.

Director of Resource Management James Bezek stated the department ran a comparison with surrounding jurisdictions, and the recommended cost is in line with other counties.

Supervisor Williams requested in the future, staff provide more information regarding what the impacts of future increases will be.

*Chair Mashburn opened and closed the public hearing with no comments from the public.*

**On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board adopted Resolution No. 2025-80 through Resolution No. 2025-98 revising fee schedules and amending the exhibits in Chapters 2.4 and 11 of the Solano County Code, revising and establishing various fees, to become effective July 1, 2025. So ordered by a 5-0 vote.**

**Enactment No: Resolution No. 2025-80 through Resolution No. 2025-98**

42      [25-279](#)

Conduct a noticed Public Hearing to consider adoption of an ordinance for Zone Text Amendment ZT-25-01 to amend Chapter 28 of the Solano County Code to revise and update sections pertaining to Office of County Surveyor review, private road maintenance agreements, agricultural accessory buildings and farm stands in unincorporated Solano County; the project is exempt from the California Environmental Quality Act (CEQA) pursuant to §15061(b)(3) of CEQA Guidelines

Attachments:

[A - Draft Ordinance \(Clean\)](#)

[B - Draft Ordinance \(Redline\)](#)

[C - Public Notice](#)

[D - Draft Solano County Road Improvement Standards relating to Private Ro](#)

[E - Civil Code Section 845](#)

[F - Draft Farm Stand Permitting Guide](#)

Director of Resource Management James Bezek introduced the item.

Planning Program Manager Allan Calder provided an overview of the proposed amendments to Chapter 28 of the Solano County Code.

County Surveyor Chris Ferrucci provided an overview of the recommendation to

remove the requirement of private road maintenance agreements, returning the code to the same as current state law.

Mr. Bezek further provided information on the reason for the request to remove the requirement for road maintenance agreements, noting that many projects that would otherwise be acceptable have not moved forward due to the lack of a road maintenance agreement.

In response to a question from Supervisor Brown regarding road maintenance agreements, Mr. Bezek stated there is a secondary mechanism for citizens to deal with disagreements, noting this will take the civil matters out of the hands of county staff.

Supervisor Vasquez thanked staff for their efforts to clean up the code.

Mr. Calder provided an overview of the changes to sections V through X of the proposed ordinance related to farm stands.

A discussion period was held regarding the percentage rates of products sold at farm stands that must be grown or produced in Solano County.

Supervisor Williams commented in support of a consistent percentage of 25% throughout the county for the percentage requirement of goods grown or produced in Solano County to be sold at farm stands, noting she has concerns with fairness.

*Chair Mashburn opened the public hearing and invited members of the public to address the Board on this matter and the following comments were received:*

*A) Lisa Howard speaking on behalf of the Suisun Vintners and Growers Association as well as Larry Balestra of Larry's Produce, noting Mr. Balestra is happy with the current requirement for locally grown and produced products of 25% for farm stands in his region. Ms. Howard further requested that the Board consider removing the statement "does not apply" to the larger farm stands. Ms. Howard further requested that the Board consider language that includes "produced onsite, offsite on land within Solano County, or in direct partnership," noting this provides flexibility but will still ensure at least 25% of the product sold is grown in Solano County.*

*B) Cliff Howard speaking on behalf of the Solano County Farm Bureau commented on additions to the ordinance related to the onsite growing requirements, noting the Farm Bureau does not agree with the onsite/offsite growing requirement that does not apply to farm stands larger than 2500 sq. ft. Mr. Howard further stated it would be difficult for the Farm Bureau to support a text amendment that does require produce or ag products to be grown in Solano County. Mr. Howard further stated that there needs to be a different definition of farm stands that sell a significant amount of product that is not grown in Solano County.*

*C) Gail Culley commented in support of the changes to the farm stand portion of the code and had questions regarding clarification on the potential costs related to road maintenance.*

Mr. Bezek stated there are no fees related to road maintenance agreements, noting that any project that comes in going forward for subdivisions will need to submit a proper road maintenance agreement as per the new Road Standards and meet the requirements typical for subdivision applications.

*Chair Mashburn closed the public hearing.*

Supervisor Williams restated her recommendation to have a countywide Solano grown product percentage requirement of 25% and encouraged the removal of exemptions for larger farm stands. Supervisor Williams further recommended that staff utilize subject matter experts when doing updates to the code.

In response to a question from Supervisor Vasquez regarding if staff has been given sufficient direction to clarify the differences in the various farm stands, Mr. Calder stated to work in a 25% locally grown number into farm stands over 2,500 square feet would be acceptable as long as it makes sense for the farmers and ranchers.

Mr. Bezek commented on the differences between the words local, Solano grown, and regional, noting the Board will need to come to a consensus on a term for staff to craft language for the ordinance.

Mr. Bezek commented on the need for more work with regard to Section IV of the proposed ordinance, noting that the changes that are being recommended are not under the purview of the public hearing being held at this meeting.

Chair Mashburn commented on the need to add language to the ordinance regarding regionalism, recommending the addition of the language "in partnership with", to reflect those growers that may grow product in a neighboring county while working with a Solano County grower, or a farmer from Solano County who leases land in a neighboring county because the particular crop they desire to grow, can not be produced in Solano County.

Chair Mashburn commented on the need for two different ordinances, stating he would like to see a clear delineation between the definitions of farm stand and local market.

Supervisor Williams requested clarification on what is considered regional. Supervisor Williams recommended that there be no waiver on the 25% locally grown product requirement for farm stands that are larger than 2,500 sq. ft. Supervisor Williams restated her recommendation that staff add in the recommended additions brought forward by the representatives from the Suisun Vintners and Growers Association and the Solano County Farm Bureau.

In response to a question from Mr. Calder regarding guidance on the wording

Solano grown vs regional, Chair Mashburn stated Solano grown means things that are produced in Solano County, by Solano County farmers, whether it is grown on Solano County land or is produce that was grown through their agricultural business outside of Solano County. Chair Mashburn further stated all of the product produced by the Solano County farmer, regardless of if it is was grown on Solano County land should be considered a portion of the 25% requirement.

Supervisor Brown commented on the need to clarify what is considered regional.

Supervisor Vasquez commented on the need to separate out the differences between what is allowed in the zoning of agricultural land vs. commercial zoned land. Supervisor Vasquez further stated it is difficult for him to tell farmers what they have to produce.

A discussion period was held regarding the difference between regional and locally grown.

Supervisor Williams commented on the need to keep products that are locally grown, noting that she has concerns over the idea of a regional approach when it comes to wine grape crops in particular.

County Counsel Bernadette Curry stated the motions should indicate that the Board is recommending the approval of Sections I-IV and the elimination of Sections V-X of the ordinance.

**On motion of Chair Mashburn, seconded by Supervisor Vasquez, the Board: 1) amended the ordinance by removing sections V-X; 2) read the proposed amended ordinance by title only and waived further reading by majority vote; and 3) adopted Ordinance No. 2025-1861 amending Chapter 28 (Zoning Regulations) of the Solano County Code to revise and update sections pertaining to general development standards, agricultural accessory buildings, and land uses on private roads (ZT-25-01). So ordered by a 5-0 vote.**

**Enactment No: Ordinance 2025-1861**

## **ITEMS FROM THE PUBLIC con't**

There were no additional comments from the public.

## **CLOSED SESSION**

*The Solano County Board of Supervisors recessed to Closed Session at 11:48 A.M. to discuss the following matters:*

**43**

### **25-325**

1. CONFERENCE WITH LEGAL COUNSEL-ANTICIPATED LITIGATION: Pursuant to Government Code § 54956.9(d)(2) Significant exposure to litigation: One case

2. CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION (Pursuant to Government Code § 54956.9(a)) - PW Fund B Development,



LLC and Buzz Oates Construction, Inc. v. Solano County Airport Land Use Commission, County of Solano, Solano County Department of Resource Management, and Does 1 through 10 (Solano Superior Ct. Case No. CU24-07026)

3.CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, County Administrator Bill Emlen, Assistant County Administrator Debbie Vaughn and Assistant County Administrator Ian Goldberg. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

No Action To Report

2:00 P.M.

## RECONVENE

*This meeting of the Solano County Board of Supervisors reconvened at 2:02 P.M. All members were present and Chair Mashburn presided.*

## REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

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[25-328](#)

Receive a background report on the Collinsville Water Dependent Industrial (WDI) area including brief history, allowable uses under the General Plan, and applicable policies and zoning; Encourage the property owners/project proponents of the shipbuilding concept in the Collinsville area to directly engage with the County on details of the proposal and necessary steps to achieve General Plan compliance; and Provide direction to staff on next steps

including directly addressing cities regarding the County's jurisdictional responsibilities in the Collinsville area

Attachments:     [A - General Plan Designation Description](#)  
                              [B - Collinsville General Plan Special Study Area](#)

Chair Mashburn stated the presentation is being brought forward at the request of the Board, noting that it provides the Board and the public with the opportunity to hear exactly what is in the General Plan and exactly what is and is not designated as approved land uses in the region.

Director of Resource Management James Bezek introduced the item and provided information on the Collinsville Special Study Area.

Water and Natural Resources Program Manager Misty Kaltreider provided information on the Water Dependent Industrial Areas.

*Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:*

*A) Dwight Calloway commented on potential security issues, and in support of the potential of a shipyard in Collinsville*

*B) Eunice Mallery commented in opposition to the County working with California Forever on a potential shipbuilding project in Solano County.*

*C) Joel Barrilleaux commented in opposition to the County working with California Forever on a potential shipbuilding project in Solano County.*

*D) Michael Hayes commented in opposition to a potential shipbuilding project in Solano County.*

*E) Jim Bartz commented in opposition to a potential shipbuilding project in Solano County*

*F) Jan Bartz commented in opposition to a potential shipbuilding project in Solano County.*

*G) Terry Tucker commented in opposition to the County working with California Forever on a potential shipbuilding project in Solano County.*

*H) Margaret Anderson commented on the potential impacts of a shipbuilding project in Solano County.*

*I) Marilyn Farley commented on the potential impacts of a shipbuilding project in Solano County*

Supervisor Vasquez stated this item is simply a presentation of what is possible under the current General Plan. Supervisor Vasquez further stated from his perspective, this issue should be taken up during the the General Plan review.

*J) Former Supervisor Duane Kromm commented on the need for the public to hear data points related to the depth of the shipping channels in the Collinsville area and information regarding how much dredging will be required to accommodate the type of ships they are planning to build.*

Supervisor Vasquez stated the first step in this process should be a countywide summit, so the cities can state what their future development plans are for the next 10-20 years, noting that at some point, this discussion needs to be heard by the Board and the public. Supervisor Vasquez further stated that at this time, this is no pending application for a project.

Supervisor Williams commented in support of Supervisor Vasquez's comments, noting she would like more information on potential funding for any projects. Supervisor Williams further commented on the need for California Forever to work with the county on any potential proposal. Supervisor Williams further stated the county should be working with Congressman Garamendi, who is focused more heavily on Mare Island, and further noted that she would like the cities to allow the county to work through this process.

Supervisor Brown commented on the need for everyone to wait and see how this situation pans out, noting that the Executive Order does not have funding attached to it.

Supervisor James commented on the need to distinguish the difference between the Ships Act and the Executive Order.

In response to Supervisor James's comments, Mr. Bezek stated the Executive Order identified goals to bring back maritime opportunities that can align with the Collinsville area and the General Plan. Mr. Bezek further stated that there has been no analysis as to what that could mean to Solano County because there has not been a project brought forward. Mr. Bezek further stated the Ships Act is a bipartisan effort that is still in process with goals that are similar to the Executive Order but more focused at the national level. Mr. Bezek further stated that California Forever has held virtual town halls to describe what they would like to see in the Collinsville area, which created a lot of excitement within the cities and the media.

Chair Mashburn stated the County has a landowner that has had some controversy surrounding it and there is stigma attached to that name for good or bad. Chair Mashburn further stated prior to California Forever owning the land it was owned by others, noting that regardless of who owns the land, they will still be required to bring any project forward and go through a specific process with many regulatory agencies to make the project happen. Chair Mashburn noted that once that is complete, they would have to bring the proposal to the county for review. Chair Mashburn further stated that this is a valid use of the land per the county's current General Plan. Chair Mashburn further stated he fully supports the concept of there being some type of shipbuilding industry or manufacturing brought to the Solano County region; however, there is a need to separate the

excitement of the cities over the possibilities from the process, which is solely at this time a county process. Chair Mashburn commented on the upcoming work to be completed on the General Plan review, noting that everyone needs to work together as a region to come up with a plan that makes sense and is strategic. Chair Mashburn further stated the County needs to see where the funding is going to come from and will need a true plan, regardless of where it is going to be built. Chair Mashburn asked that the cities take a step back to ensure the county has the ability to follow the process that needs to take place. Chair Mashburn commented on the need to make sure control stays with the County to ensure the local jurisdictions continue to have a say in their future. Chair Mashburn directed staff to begin the process of creating the county summit session.

Chair Vasquez provided a brief history of the Collinsville area.

Supervisor Williams commented on the need to remember the City of Vallejo in this process and on the need for the Board to have a good understanding of the process before beginning to work with the cities.

Received

## **BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS**

*Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:*

*A) Supervisor James stated on April 23, 2025, from 10:00 a.m. to 3:00 p.m. there will be a Solano County Homeless Convening hosted by the United Way Bay Area and sponsored by Kaiser at the Dan Foley Cultural Center at 1499 N Camino Alto in Vallejo which will have a screening of Beyond the Bridge and have a panel of local and regional agencies and leaders.*

*B) Supervisor Williams requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of retired Suisun Fire Protection District Assistant Chief David Torrence.*

*C) Chair Mashburn commented on recognition of Children's Memorial Flag Day on the 25th of April, noting that the Chair would normally have presented a resolution at that event. Chair Mashburn has stated that Vice-Chair Monica Brown will be attending the ceremony and speaking on behalf of the Board.*

**ADJOURN:**

*This meeting of the Solano County Board of Supervisors adjourned at 3:15 P.M. Next meeting of the Solano County Board of Supervisors will on April 30, 2025 at 4:00 P.M for the Friday Night Live Mock Board of Supervisors meeting and on May 6, 2025 at 9:00 A.M., in the Board Chambers, 675 Texas Street, Fairfield, California.*



**MITCH H. MASHBURN, Chair**  
Solano County Board of Supervisors

**BILL EMLEN, Clerk**  
Solano County Board of Supervisors

By



Alicia Draves, Chief Deputy Clerk

