

## **Solano County**

675 Texas Street Fairfield, California 94533 www.solanocounty.com

# Minutes - Draft Board of Supervisors

Mitch Mashburn (Dist. 5), Chair (707) 784-6130 Cassandra R. James (Dist. 1) (707) 784-3261 Monica Brown (Dist. 2), Vice Chair (707) 784-3031 Wanda Williams (Dist. 3) (707) 784-6136 John M. Vasquez (Dist. 4) (707) 784-6129

Tuesday, June 10, 2025

9:00 AM

**Board of Supervisors Chambers** 

## **CALL TO ORDER**

The Solano County Board of Supervisors met on the 10th day of June, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:02 A.M.

## **ROLL CALL**

Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.

## SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

## **PRESENTATIONS**

1 25-434

Adopt and present a resolution recognizing June 12, 2025, as Women Veterans Recognition Day in Solano County to honor the invaluable contributions and achievements of women veterans and servicewomen, and express gratitude for their selfless dedication to duty (Supervisor Williams)

Attachments: A - Women Veterans Recognition Day Resolution

On motion of Supervisor Williams, seconded by Chair Mashburn, the Board adopted Resolution No. 2025-134, recognizing June 12, 2025, as Women Veterans Recognition Day in Solano County to honor the invaluable contributions and achievements of women veterans and servicewomen, and

express gratitude for their selfless dedication to duty. So ordered by a 5-0 vote. (see Resolution Book)

**Enactment No: Resolution No. 2025-134** 

2 25-456

Adopt and present a resolution recognizing June 14, 2025, as the 250th birthday of the United States Army (Supervisor Vasquez)

Attachments: A - US Army 250th Birthday Resolution

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted Resolution No. 2025-135, recognizing June 14, 2025, as the 250th birthday of the United States Army. So ordered by a 5-0 vote. (see Resolution Book)

**Enactment No: Resolution No. 2025-135** 

## ITEMS FROM THE PUBLIC

Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Bob Megary commented on the protests and urged the Board to adopt a resolution affirming that Solano County does not require military assistance in the event of a protest.

## ADDITIONS TO OR DELETIONS FROM THE AGENDA

County Administrator Bill Emlen stated an item came to the attention of staff after the posting of the agenda, necessitating immediate action on the part of the Board of Supervisors regarding possible consideration to authorize the County Administrator to send a letter to the City of Suisun City listing the County's concerns regarding the City of Suisun City Council's potential approval of a California Forever Reimbursement Agreement, Consultant Professional Services Agreements, and Administrative Amendments.

County Counsel Bernadette Curry stated a 4/5 vote is required to add the urgency item to the agenda.

On motion of Supervisor James, seconded by Supervisor Williams, the Board found that an item came to the attention of staff after the posting to the agenda, necessitating immediate action, and approved the addition of an urgency item to discuss and consider sending a letter to the City of Suisun City Council regarding potential approval of agreements with the Flannery Group for the California Forever project. So ordered by a 5-0 vote.

## APPROVAL OF THE AGENDA

On motion of Supervisor James, seconded by Supervisor Williams, the Board approved the agenda of the Solano County Board of Supervisors for June 10, 2025, as amended to include the urgency item. So ordered by a 5-0 vote.

## **PUBLIC COMMENT ON CONSENT CALENDAR**

Supervisor Brown commented on Consent Calendar Item No. 9, inquiring why the County Administrator's authorization threshold was increased from \$74,999 to \$75,000.

Chief Information Officer Department of Technology-Registrar of Voters Tim Flanagan explained the \$74,999 amount represents the limit for contract approval, while the \$75,000 threshold pertains to granting consent to apply for grants exceeding \$75,000.

Supervisor Williams commented on Consent Calendar Item No. 12 and requested information regarding the nature of transcranial magnetic stimulation treatments (TMS).

Director of Health and Social Services Emery Cowan explained that TMS is a voluntary, non-invasive treatment option for individuals with treatment-resistant depression. Ms. Cowan further explained that TMS is an evidence-based model that delivers magnetic pulses through the brain.

Chair Mashburn commented on Consent Calendar Item No. 14, and congratulated Cathy Bidou on her retirement from the Sheriff's Office.

Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.

#### APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board approved the following Consent Calendar items by a 5-0 vote:

## **CONSENT CALENDAR**

3	<u>25-511</u>	Authorize	the	Count	y's	contrib	ution	of	\$4,50	0 from	the	General	Fund
		contribution	allo	cated	to	Distric	t 1 to	be	nefit	the f	following	organiz	ations,
		including 7	Γhe	Boys	and	Girls	Empo	werr	ment	Group	(\$500)	), Eric	Reyes
		Foundation	(\$1	,500),	Vall	ejo N	aval	& F	Historic	al M	useum	(\$1,000)	, and
		Center for U	Irban	Excelle	nce	(\$1,500	)						

#### **Approved**

\$500 from 25-503 Authorize the County's contribution of the General Fund contribution allocated District California 4 to benefit the Human Development organization

## **Approved**

5	<u>25-465</u>	Authorize the County's contribution of \$1,750 from the General Fund contribution allocated to District 5 to benefit Rio Vista CARE, Inc.  Approved
6	<u>25-478</u>	Approve an agreement for \$123,897 with ACCO Engineered Systems of Mather, CA for the Variable Frequency Drives Replacement Project at 675 Texas St, in Fairfield; and Authorize the County Administrator to execute the agreement and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999
		Attachments: A - Link to Contract-ACCO VFD Replacement
		Approved
7	<u>25-509</u>	Approve an Appropriation Transfer Request of \$20,000 from Accumulated Capital Outlay Fund Contingency to (BU1999) Public Health Laboratory Biosafety Cabinet Modifications Project in support of replacing one biosafety cabinet (4/5 vote required)
		Approved
8	<u>25-480</u>	Adopt a resolution and plaque of appreciation honoring Peter Linden, Information Technology Analyst IV, upon his retirement from the Department of Information Technology with over 28 years of dedicated public service to Solano County
		<u>Attachments:</u> <u>A - Retirement Resolution</u>
		Adopted
		Enactment No: Resolution No. 2025-136
9	<u>25-451</u>	Approve the Department of Information Technology (DoIT) Master List of Contracts totaling \$1,047,466 including ten contracts and amendments providing for a variety of technology services and department support effective July 1, 2025; Delegate authority to the County Administrator to execute all agreements and any subsequent amendments, with County Counsel concurrence, up to 10% of the total contract amount not to exceed \$74,999 annually; Authorize the Chief Information Officer to execute any subsequent amendments which are technical or administrative in nature and have no fiscal impact; Delegate authority to the County Administrator to authorize grant submissions over \$75,000 to secure funding to maintain or expand programs which further the DoIT mission; and Delegate authority to the County Administrator to authorize Appropriation Transfer Requests (ATR) to move salary savings to professional services to support defined

A - DoIT Master List of Contracts

**Approved** 

Attachments:

scopes of work

10 **25-482** 

Approve the Registrar of Voters Master List of Contracts totaling \$760,614 including three contracts providing a variety of election services and support effective July 1, 2025; Delegate authority to the County Administrator to execute all agreements and any subsequent amendments, with County Counsel concurrence, up to 10% of the total contact amount not to exceed \$74,999 annually; and Authorize the Registrar of Voters to execute any subsequent amendments which are technical or administrative in nature and have no fiscal impact

<u>Attachments:</u> A - Master List of Contracts

#### **Approved**

11 <u>24-682</u>

Adopt a resolution to designate Kaiser Permanente's crisis stabilization unit located in Fairfield, California, as a California Welfare and Institutions Code §§5150 et seq. involuntary detention facility for evaluation and treatment of Kaiser-insured persons who are experiencing acute psychiatric symptoms

Attachments: A - Kaiser CSU Designation Resolution

**B** - Link to Kaiser Application

## Adopted

**Enactment No: Resolution No. 2025-137** 

12 **25-505** 

Approve a contract with JJM Integrated Health, Advanced Nursing Inc. for \$120,000 to provide Behavioral Health transcranial magnetic stimulation services for the period of May 1, 2025 through June 30, 2026; and Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: A - JJM Integrated Health, Advanced Nursing Inc Contract

## **Approved**

13 <u>25-355</u>

Approve a Professional Services Agreement with Journal Technologies Inc. in the amount of \$535,000 for the acquisition of the District Attorney's eProsecutor case management system as part of a comprehensive criminal justice/public safety integrated software system; Approve a software license, maintenance, and support agreement with Journal Technologies Inc. for the eProsecutor case management system in the amount of \$285,750 annually with a CPI annual adjustment not to exceed 5% to commence following the Amendment Go Live date for a five-year term; Approve а Renewal Agreement with Journal Technologies, Inc for the JustWare case management system in the amount of \$83,805 annually, the management system is built; Approve a contract with eProsecutor case AgreeYa Solutions for a not to exceed amount of \$141,700 to lead the implementation of the eProsecutor case management development and system for the period July 1, 2025 to August 31, 2026; and authority to the County Administrator to execute the contracts

subsequent amendments, with County Counsel concurrence, up to a per contract aggregate of \$74,999

Attachments: A - Links to Agreements

#### **Approved**

Adopt a resolution and plaque of appreciation honoring Correctional Officer
Cathy Bidou upon her retirement from the Sheriff's Office with over 29 years
of dedicated public service to Solano County

Attachments: A - Retirement Resolution

#### **Adopted**

#### **Enactment No: Resolution No. 2025-138**

Review December 27, 2024, Proclamation of Local Emergency in response to the December 2024 Winter Storms; and Adopt a resolution confirming the need for continuing the Local Emergency

Attachments: A - Continuance of Local Emergency Resolution

## **Adopted**

#### Enactment No: Resolution No. 2025-139

16 <u>25-481</u> Adopt a resolution approving the Final Map for the Morgan Subdivision - Phase 2 (S-18-02); and Accept the dedication of a Public Utility Easement

<u>Attachments:</u> A - Resolution

**B** - Final Map

<u>C - Resolution 2020-87</u> <u>D - Resolution 2021-90</u>

## **Adopted**

## **Enactment No: Resolution No. 2025-140**

Authorize the Director of Resource Management to award and execute a \$2,548,505 construction contract with Swierstok Enterprise, Inc. to replace the Rio Vista Corporation Yard garage structure and Benicia Communication storage building; and Authorize the Director of Resource Management to make necessary amendments to the executed contract, with County Counsel concurrence, within budgeted appropriations

<u>Attachments:</u> A - Agreement with Swierstok

## **Approved**

## **REGULAR CALENDAR**

## **Rescheduled Consent Items**

There were no rescheduled Consent Calendar items.

## 18 **25-464**

Receive a presentation on the launch of the Solanocounty.gov redesigned website

Principal Management Analyst Megan Richards introduced the item and provided an overview of the redesigned Solano County website.

Information Technology Project Manager Monique Richards provided some background on Phase 1 and Phase 2 of the website redesign, which included data collection, data findings, legal requirements, development of new site content and design, site building and launching of the new website.

A short live demonstration was presented.

Supervisor Brown recommended including floor information in the location details to ensure visitors are informed of the specific floor they need to access in order to receive a particular service.

Chair Mashburn thanked staff for their hard work on the website redesign.

## Received

## **19 25-507**

Receive a presentation providing an update on projects utilizing Solano County American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (SLFRF)

Attachments: A - ARPA Expenditure Update

B - Revolving Loan Fund Update

Principal Management Analyst Megan Richards introduced the item and provided an expenditure update on the American Rescue Plan Act (ARPA). Ms. Richards stated 100% of the funds have been obligated and as of March 31, 2025, 72.3% of the funds have been expended.

President and CEO of Solano Economic Development Corporation, Chris Rico provided an overview of the Revolving Loan Fund, highlighting that loans were distributed to a diverse range of businesses, including women-owned and minority-owned businesses.

A brief video was shown highlighting local businesses and the positive impact the funding has had on their operations.

Assistant to the City Manager, City of Vallejo, Natalie Peterson provided an update on two funded projects: the Vallejo Navigation Center and the Broadway Street Permanent Supportive Housing Project.

Ms. Peterson stated the Vallejo Navigation Center is scheduled to open by the end of June 2025, and the Broadway Street Permanent Supportive Housing Project has an anticipated occupancy date of July 2025.

Ms. Richards provided an update on the Housing Trust Fund and stated the waitlist for Solano County units opens June 10, 2025.

Supervisor Vasquez commented on the Public Notice flyer, emphasizing that while the City of Vacaville administers the Solano County Housing Authority, the flyer should feature the County seal.

In response to a question from Supervisor Brown regarding expended funds and tracking of those funds, Ms. Richards stated that staff is closely monitoring the amounts. Ms. Richards further stated that as projects conclude, any unused funds may be returned to the County and subsequently presented to the Board for appropriate reallocation.

In response to a question from Supervisor Williams regarding the vaccination policy for pets at the Vallejo Navigation Center, Ms. Peterson stated that Animal Care Services visits the homeless encampments regularly and has vaccinated many of the animals at the encampments. Ms. Peterson expressed hope that Humane Society and the Sheriff's Department will assist with vaccinating animals whose vaccination status is unknown.

In response to a question from Supervisor James regarding eligibility requirements and drug use, Ms. Peterson stated that the use of drugs and alcohol is not permitted on-site at the Vallejo Navigation Center. Ms. Peterson further stated that prior convictions do not disqualify individuals from accessing services at the Center. However, for the Broadway facility, Ms. Peterson noted that while the Housing First model with a harm-reduction approach is prioritized, HUD regulations take precedence and may impose certain limitations due to funding requirements.

Ms. Peterson extended an invitation to the Board to tour the facilities.

#### Received

20 25-518

Receive a verbal update from Paragon Government Relations, the County's federal Legislative Advocates and Karen Lange, the County's State Legislative Advocate on legislative matters of interest to the County

Assistant County Administrator Debbie Vaughn introduced the item.

Federal Legislative Advocate Joe Krahn provided an update on current legislation of interest to the County.

Federal Legislative Advocates Tom Joseph and Hasan Sarsour provided an overview of the federal budget and reconciliation process.

In response to a question from Chair Mashburn regarding the Delta, specifically whether there has been any further discussion about transferring permitting review authority from the U.S. Army Corps of Engineers to the

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Environmental Protection Agency (EPA), Mr. Krahn stated that active discussions are ongoing; however, there is currently no indication as to whether the EPA intends to exercise its veto authority.

Chair Mashburn commented on the proposed Medicare and Medi-Cal reductions, noting that while such cuts are often presented as federal savings, the financial burden is effectively shifted to counties, which are then responsible for covering the associated costs.

In response to a follow-up question from Chair Mashburn regarding a potential proposal for Travis Air Force Base (TAFB) to serve as a holding facility for immigration detainees, Mr. Krahn stated that the possibility remains under consideration and affirmed that he will keep the Board informed as new information becomes available.

In response to a question from Supervisor Brown regarding the vote on the debt ceiling and safety cuts and their potential impact on individuals pursuing higher education, Mr. Joseph indicated that the U.S. Treasury may address the debt ceiling vote this summer; however, no definitive date has been set. Concerning the education-related implications, Mr. Joseph noted that there is currently no clear guidance or definitive information on the specific education requirements; however, at the County level, caseworkers may be faced with increased workload demands due to the need to begin documenting service hours.

In response to a question from Supervisor Williams regarding potential funding cuts to rental assistance for low-income housing and homelessness programs, Mr. Joseph stated that the President's proposed budget for the upcoming fiscal year includes significant reductions in funding for housing and homelessness initiatives. Mr. Joseph further stated the proposal includes a plan to consolidate a broad range of programs-such as public housing vouchers and homelessness services-into a single block grant.

State Legislative Advocate Karen Lange provided an update on current legislation of interest to the County.

Supervisor Vasquez commented that the state has shown leniency in holding private cemeteries accountable and emphasized that the responsibility should lie with the cemetery owners.

In response to a question from Supervisor Brown regarding program cuts and free meals for students, Ms. Lange stated the funding cuts to universities and California State universities were rejected by the legislature.

Chair Mashburn expressed gratitude to the federal and state legislative advocates, as well as to the city and county staff, for their dedicated efforts and hard work.

## Received

#### 21 25-492

Receive a presentation on the launch of PulsePoint, a public safety alert system for CPR-trained individuals available to respond to nearby emergencies

Emergency Services Manager Robyn Rains introduced the item and provided background on PulsePoint, a system comprised of two mobile applications-PulsePoint Respond and PulsePoint AED, that are integrated with a Public Safety Answering Point (PSAP), or 911 dispatch center, and are designed to alert CPR/AED-trained individuals to nearby incidents of cardiac arrest.

Emergency Medical Services Coordinator Scott Wagness stated the goals of PulsePoint are to reduce cardiac deaths by decreasing collapse to CPR and collapse to defibrillation times and to enhance public situational awareness of emergency incidents.

Mr. Wagness provided an overview of the functionality of the PulsePoint system and the benefits of receiving the notifications in emergency situations.

Ms. Rains explained that Solano County has eight Public Safety Answering Points (PSAPs), but currently, only the Solano County Emergency Communication Center (ECC) has implemented PulsePoint. Ms. Rains further explained only agencies dispatched by the ECC receive PulsePoint notifications and stated that for PulsePoint to be deployed countywide, each PSAP would need to establish its own contract with PulsePoint and integrate the system with its respective Computer-Aided Dispatch (CAD) provider.

Supervisor Vasquez commented on the need for centralized dispatch.

A brief explanation was provided on how to access PulsePoint using both desktop computers and mobile devices.

#### Received

#### **22 25-497**

Receive a presentation on the Sheriff Office's Behavioral Health Unit at the Justice Center Detention Facility; and Consider adopting a resolution amending the List of Numbers and Classifications of Positions to add 2.0 FTE Custody Sergeants and delete 3.0 FTE Correctional Officers in the Custody Division of the Sheriff's Office (4/5 vote required)

<u>Attachments:</u> A - Position Resolution

Undersheriff Brad DeWall introduced the item and provided background on the Behavioral Health Unit (BHU), describing it as step-up/step-down housing for incarcerated individuals with mental health diagnoses or behavioral challenges that affect their ability to function in the general population. Undersheriff DeWall further stated the BHU will offer specialized care, including increased monitoring, therapeutic interventions, and programming to support mental health management and adjustment to the jail environment.

Captain Bill Hornbrook commented on the prevalence of mental illness in the jail population, noting that as of May 2025, around 55% of the Solano County jail population has been identified as having mental health conditions, and emphasized that some individuals require more attention than a standard housing unit can accommodate. Mr. Hornbrook highlighted the positive impacts the BHU will have on the inmates and staff.

Custody Lieutenant Daniel Castillo presented an overview of the Behavioral Health Unit (BHU) configuration within the Justice Center Detention Facility and detailed the associated staffing changes and requirements.

Sheriff Criminal Justice Program Services Manage Renee Smith provided an overview on the BHU incentive programs and inmate program requirements.

Administrative Services Manager Lisa Donahue provided an overview of the financial impacts on facility improvements, staffing and ongoing BHU support.

Supervisor Vasquez, Chair Mashburn and Supervisor Williams thanked staff for the presentation and their dedicated efforts and hard work.

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board adopted Resolution No. 2025-141, amending the List of Numbers and Classifications of Positions to add 2.0 FTE Custody Sergeants and delete 3.0 FTE Correctional Officers in the Custody Division of the Sheriff's Office. So ordered by a 5-0 vote. (see Resolution Book)

**Enactment No: Resolution No. 2025-141** 

## **URGENCY ITEM ADDED**

## **County Administrator:**

23 25-561

Consider authorizing the County Administrator to send a letter to the City of Suisun City listing the County's concerns regarding the City of Suisun City Council's potential approval of a California Forever Reimbursement Agreement, Consultant Professional Services Agreements, and Administrative Amendments

County Administrator Bill Emlen provided background on the California Forever initiative and prior discussions regarding potential annexation in Suisun City and Rio Vista. Mr. Emlen stated the Suisun City Council is scheduled to consider an item on its June 10, 2025, agenda involving a series of reimbursement agreements with various consultants to initiate the annexation process and amend the city's sphere of influence to incorporate the California Forever proposal. Mr. Emlen further explained the proposal involves expanding Suisun City by approximately 22,873 acres, which would lead to significant urban development in eastern Solano County. Mr. Emlen reminded the Board that under the current General Plan, these areas are designated for agricultural use and habitat preservation.

Mr. Emlen requested the Board authorize staff to send a letter to the Suisun City Council prior to the city council meeting expressing the County's position and concerns.

In response to a question from Supervisor Vasquez regarding the discussion parameters considering the item was added as an urgency item, County Counsel Bernadette Curry stated the Brown Act does allow for discussion since it is an urgency item; however, it is recommended that the discussion stay within the parameters of previous board direction.

Supervisor Brown requested the discussion held at the Solano County City-County Coordinating Council (4Cs) be included in the letter.

In response to a question from Supervisor Williams on whether the County's letter will be made available to the Suisun City residents, Mr. Emlen stated the decision to share the letter is up to the discretion of the Suisun City Council.

Supervisor Cassandra James requested the item be brought back after the Suisun City Council meeting for further discussion.

Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:

- A) Suisun City Mayor Alma Hernandez spoke in support of the reimbursement agreements between Suisun City and California Forever.
- B) Suisun City Manager Bret Prebula spoke in support of the potential annexation and expansion of Suisun City.
- C) Michael Fortney of California Forever requested the Board allow California Forever Attorney Jennifer Hernandez to make a public comment via call-in.
- D) Lauren Newhouse, outside counsel for Suisun City, expressed opposition to the Board's decision to add this discussion as an urgency item stating it is a violation of the Brown Act.
- E) California Forever Attorney Jennifer Hernandez commented in support of the potential annexation and expansion of Suisun City.
- F) Suisun City Vice Mayor Jenalee Dawson commented in support of the potential annexation and expansion of Suisun City.
- G) Ruth Forney requested the Board refrain from sending a letter to the Suisun City Council.

Ms. Curry explained that because the Suisun City Council is set to take action on the item at tonight's meeting, it was necessary to include the matter on the agenda as an urgency item, requiring a four-fifths vote for

approval. Ms. Curry stated that the County is requesting the Suisun City Council to pause its actions to allow for additional discussions, in alignment with the Board's previously stated direction, and further stated the item being presented to the Suisun City Council is not consistent with the guidance provided by the Board.

In response to Supervisor James' request for clarification regarding the contents of the letter, Mr. Emlen indicated that it will emphasize the consistency with the General Plan and incorporate discussions from previous 4Cs meetings.

On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board authorized the County Administrator to send a letter to the City of Suisun City listing the County's concerns regarding the City of Suisun City Council's potential approval of a California Forever Reimbursement Agreement, Consultant Professional Services Agreements, and Administrative Amendments So ordered by a 5-0 vote.

## ITEMS FROM THE PUBLIC con't

There were no additional items from the public.

## **BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS**

Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:

A. Chair Mashburn invited all attendees to visit the Solano County Fair taking place in Vallejo this weekend.

## **ADJOURN:**

This meeting of the Solano County Board of Supervisors adjourned at 1:16 P.M. Next meeting of the Solano County Board of Supervisors will be a Special Meeting on June 12, 2025 at 8:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

/IITCH H. MASHBURN, Chair
Solano County Board of Supervisors
BILL EMLEN, Clerk
Solano County Board of Supervisors
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