



Solano County

675 Texas Street
Fairfield, California 94533
www.solanocounty.com

Minutes - Draft Board of Supervisors

*John M. Vasquez (Dist. 4), Chairman
(707) 784-6129*

*Monica Brown (Dist. 2), Vice-Chair
(707) 784-3031*

*Erin Hannigan (Dist. 1)
(707) 553-5363*

*Wanda Williams (Dist. 3)
(707) 784-6136*

*Mitch Mashburn (Dist. 5)
(707) 784-6130*

Tuesday, September 12, 2023

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 12th day of September 2023 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.

ROLL CALL

Present were Supervisors Hannigan, Brown, Williams, Mashburn, and Chair Vasquez. Chair Vasquez presided. Also present were County Administrator Bill Emlen and Assistant County Counsel Carrie Blacklock.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

- 1 [23-705](#) Adopt and present a resolution and plaque of appreciation honoring Charles K. Bowers, Public Works Operations Manager, upon his retirement from the Department of Resource Management with 32 years of dedicated service to Solano County (Chair Vasquez)

Attachments: [A - Retirement Resolution](#)

On motion of Chair Vasquez, seconded by Supervisor Hannigan, the Board adopted and presented Resolution No. 2023-187 and plaque of appreciation honoring Charles K. Bowers, Public Works Operations Manager, upon his retirement from the Department of Resource Management with 32 years of dedicated service to Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2023-187

- 2 [23-723](#) Adopt and present a resolution recognizing the week of September 10-16, 2023 as National Suicide Prevention Week in Solano County (Supervisor Brown)

Attachments: [A - National Suicide Prevention Week Resolution](#)

On motion of Supervisor Brown, seconded by Supervisor Hannigan, the Board adopted and presented Resolution No. 2023-188 recognizing the week of September 10-16, 2023 as National Suicide Prevention Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2023-188

- 3 [23-726](#) Adopt and present a resolution recognizing September 2023 as National Recovery Month in Solano County (Supervisor Hannigan)

Attachments: [A - National Recovery Month Resolution](#)

On motion of Supervisor Hannigan, seconded by Supervisor Williams, the Board adopted and presented Resolution No. 2023-189 recognizing September 2023 as National Recovery Month in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2023-189

- 4 [23-712](#) Adopt and present a resolution recognizing September 17-23, 2023 as National Forensic Science Week in Solano County (Supervisor Mashburn)

Attachments: [A - National Forensic Science Week Resolution](#)

On motion of Supervisor Mashburn, seconded by Supervisor Williams, the Board adopted and presented Resolution No. 2023-190 recognizing September 17-23, 2023 as National Forensic Science Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2023-190

ITEMS FROM THE PUBLIC

Chair Vasquez invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Mike Wright commented on Sheriff Custody division spending.

B) Steve Olry commented on the Flannery project and Travis AFB.

C) James Berg commented on multiple issues.

D) Assistant Director of General Services Dustin Leno introduced Sayros Yadgar as the new Energy Utility Manager.

E) George Guynn, Jr. commented on multiple issues.

F) Director of Resource Management Terry Schmidtbauer introduced Matt Hardy as the new Public Works Supervisor.

G) Principal Management Analyst Tami Lukens introduced Susun Kim and Reina Sandoval from the lead agency for the Family Justice Center.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

*County Administrator Bill Emlen stated in Agenda Item No. 22 there is a reference in the title and recommended action for the Board to approve a \$200,000 Appropriation Transfer Request (ATR). Mr. Emlen noted the funding and appropriation for this item were approved during the Supplemental Budget; therefore the ATR is not necessary. Mr. Emlen further stated staff is requesting the Board eliminate that portion of the recommended action as well as amending a section of the title "implement a Local Aging and Disability Action Plan..." to "**developing** a Local Agency and Disability Plan". Mr. Emlen further stated staff is requesting removal of Agenda Item No. 29, noting new information has come to light on the project which will require staff to continue the item indefinitely. Mr. Emlen further stated staff will re-notice the item. Mr. Emlen noted there will be no need for the Board to reconvene at 2 p.m.*

In response to a question from Chair Vasquez regarding if the Board is still required to open a public hearing to hear comments, Assistant County Counsel Carrie Blacklock stated since staff is removing the item from the agenda fully, the Board is not required to reconvene to hear comments. Ms. Blacklock further stated as a courtesy staff will be in the Board Chambers just in case anyone shows up.

APPROVAL OF THE AGENDA

On motion of Supervisor Hannigan, seconded by Supervisor Williams, the Board approved the agenda of the Solano County Board of Supervisors for September 12, 2023, as amended. So ordered by a 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Supervisor Hannigan commented in support of Consent Calendar Item No. 11 and Consent Calendar Item No. 14, noting she is very excited and appreciates the changes.

Chair Vasquez invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) George Guynn, Jr. commented in opposition to Consent Calendar Item No. 15 because it is expanding government further.

B) Tracee Stacy commented on Consent Calendar Item No. 22 thanking Public

Health staff for the work done on receiving the grant for the development of a Local Aging and Disability Action Plan.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Williams, seconded by Supervisor Hannigan, the Board approved the following Consent Calendar items by a 5-0 vote:

CONSENT CALENDAR

- 5 [23-681](#) Adopt a resolution proclaiming Friday, September 15, 2023 as POW-MIA Recognition Day in Solano County
- Attachments:* [A - POW MIA 2023 Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2023-191**
- 6 [23-758](#) Approve the minutes of the Solano County Board of Supervisors regular meeting of August 22, 2023
- Attachments:* [A - August 22, 2023 Draft Minutes](#)
- Approved**
- 7 [23-701](#) Consider approving a Solano County Housing Trust Fund Notice of Funding Availability
- Attachments:* [A - Draft Notice of Funding Availability](#)
- Approved**
- 8 [23-764](#) Approve the appointment of Cynthia Gordon Foreman, Claims and Civil Litigation Manager, as Solano County's Primary Representative to Public Risk Innovation, Solutions, and Management (PRISM) and Bernadette Curry, County Counsel, as the Alternate Representative
- Approved**
- 9 [23-711](#) Consider adopting a resolution approving a Side Letter agreement with the Union of American Physicians and Dentists, representing Unit 11, to provide for a recruitment and retention bonus payment to new psychiatrists, psychiatrists (Board Certified) and psychiatrists (Child-Board Certified) employed with the County on or after August 22, 2023
- Attachments:* [A - UAPD Unit 11 Side Letter Resolution](#)
 [B - UAPD Unit 11 Side Letter Psychiatrist New Hire Bonus](#)
- Adopted**
- Enactment No: Resolution No. 2023-192**

- 10 [23-731](#) Adopt a resolution to amend the List of Numbers and Classifications of Positions to add 1.0 FTE Chief Assessor-Recorder and delete 1.0 FTE Chief Deputy Assessor-Recorder (TBD) in the Assessor/Recorder's Office, and to add 1.0 FTE Public Health Nurse Manager and delete 1.0 FTE Health Services Administrator (TBD) in the Sheriff's Office; Adopt a resolution amending the Alphabetical Listing of Classes and Salaries to add the classification of Chief Assessor-Recorder with a monthly salary range of \$10,633.63 - \$12,925.24; and Affirm the FY2022/23 Midyear Position Resolution reclassifying three Policy and Financial Managers to the classifications of Director of Administrative Services in the Department of Health and Social Services

Attachments: [A - List of Numbers and Classifications of Positions Resolution](#)
 [B - Alphabetical Listing of Classes and Salaries Resolution](#)

Adopted

Enactment No: Resolution No. 2023-193 and Resolution No. 2023-194

- 11 [23-757](#) Consider adopting a resolution amending the Alphabetical Listing of Classes and Salaries to change the Board Aide classification title to District Representative; and Consider adopting a resolution amending the List of Numbers and Classifications of Positions to reflect the title change

Attachments: [A - Alphabetical Listing of Classes and Salaries Resolution](#)
 [B - List of Numbers and Classifications of Positions Resolution](#)

Adopted

Enactment No: Resolution No. 2023-195 and Resolution No. 2023-196

- 12 [23-733](#) Adopt a resolution setting the property tax rates for the County of Solano, cities, schools and applicable special districts for FY2023/24

Attachments: [A - Property Tax Rates Resolution](#)
 [B - Resolution Exhibit](#)

Adopted

Enactment No: Resolution No. 2023-197

- 13 [23-732](#) Adopt three resolutions authorizing application to the California Department of Transportation in the amount of up to \$32,967 to match 5% of the Federal Aviation Administration grant awards for the following Nut Tree Airport projects: Airport Layout Plan Update for up to \$14,091; Airport Pavement Management System Study for up to \$3,733; Northeast Taxilane Reconstruction Design Phase 2a and 2b for up to \$15,143; and Delegate signing authority to the County Administrator, or designee, to apply, accept, execute, and deliver all documents required for the administration of these three matching grants

Attachments: [A - Caltrans ALP Update Resolution](#)
 [B - Caltrans APMS Study Resolution](#)
 [C - Caltrans NE Taxilane Reconstruction Resolution](#)

Adopted

Enactment No: Resolution No. 2023-198 through Resolution No. 2023-200

- 14 [23-725](#) Adopt a resolution reaffirming the name of County Veterans Memorial Halls as the "Solano County Veterans Memorial Hall of [each respective City name]"; and Authorize the Department of General Services to seek contract services for design and installation of the new signage at each Veterans Memorial Hall building displaying its name

Attachments: [A - Resolution](#)

Adopted

Enactment No: Resolution No. 2023-201

- 15 [23-729](#) Adopt a resolution authorizing the purchase of the office building located at 460 Union Ave., Fairfield, CA Solano County APNs: 0030-295-130, 0030-295-120 and 0030-295-110 for a total purchase price of \$2,450,000, plus administrative fees, estimated closing costs and appraisal fees and subject to completion of remaining and satisfactory due diligence on the property (4/5 vote required); Approve an Appropriation Transfer Request recognizing \$2,500,000 in 2011 Public Safety Realignment (AB109) revenue in the Probation Department and a Transfer Out of \$2,500,000 from the Probation Department to the Accumulated Capital Outlay Fund for the acquisition of 460 Union Ave (4/5 vote required); Authorize the County Administrator to execute any agreements to acquire the Property; and Authorize the County Administrator to assume and manage the tenant leases that expire December 31, 2024

Attachments: [A - Resolution](#)
 [B - Purchase & Sale Agreement 460 Union Ave](#)
 [C - Parcel Map](#)
 [D - Satellite Parcel Lines](#)

Adopted

Enactment No: Resolution No. 2023-202

- 16 [23-709](#) Accept a grant in the amount of \$73,950 from the United States Geological Survey (USGS) 3-Dimensional Elevation Program (3DEP) for a Light Detection and Ranging (LIDAR) grant for the period of June 29, 2023, through June 30, 2025; Authorize the County Administrator to sign the consent form requested by USGS; Approve an Appropriation Transfer Request (ATR) recognizing \$73,950 in unanticipated revenue in FY2023/24 (4/5 vote required); Approve a first contract amendment in the amount of \$73,950 with the Sanborn Map Company for a total contract amount of \$1,516,975 to provide additional LIDAR services; and Delegate authority to the County Administrator to sign the contract amendment

Attachments: [A - LIDAR Award Letter](#)
 [B - Consent Form](#)
 [C - Sanborn First Amendment](#)
 [D - Link to Original Contract](#)

Approved

- 17 [23-724](#) Approve a request from the Solano County Office of Education for the Registrar of Voters to conduct a special election to fill a vacancy for Vacaville Unified School District Trustee Area 6 on December 19, 2023

Attachments: [A - Request to Conduct Election](#)

Approved

- 18 [23-678](#) Consider approval of the Department of Library Services' meeting room policy

Attachments: [A - Draft Meeting Room Policy](#)
 [B - Current Fee Schedule](#)

Approved

- 19 [23-718](#) Approve a contract with Vacaville Solano Services Corporation (dba Opportunity House) for \$574,200 to provide sober living housing for clients for the period of October 1, 2023 through June 30, 2025; and Delegate authority to the County Administrator to execute this amendment and any subsequent amendments to this agreement, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: [A - Link to Vacaville Solano Services Contract](#)

Approved

20 [23-719](#)

Approve a first contract amendment with Caminar, Inc. for \$1,058,361 for a total contract amount of \$1,790,989 to continue providing employment and educational services for individuals with psychiatric disabilities and co-occurring challenges for the current period through June 30, 2024; and Delegate authority to the County Administrator to execute this contract amendment and any subsequent amendments to this contract, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: [A - Caminar, Inc. Contract Amendment](#)
 [B - Link to Caminar, Inc. Original Contract](#)

Approved

21 [23-720](#)

Approve a \$89,211 Appropriation Transfer Request to recognize unanticipated revenue from the Office of Traffic Safety to support the Solano Car Seat Connection program for the period of October 1, 2023 through June 30, 2024 (4/5 vote required)

Approved

22 [23-721](#)

Adopt a resolution approving a revenue contract with the California Department of Aging for \$200,000 to implement a Local Aging and Disability Action Plan for the period of July 1, 2023 through March 31, 2025; Delegate authority to the County Administrator to execute the revenue contract and any subsequent amendments, with County Counsel concurrence; and Approve a \$200,000 Appropriation Transfer Request to recognize the unanticipated grant revenue (4/5 vote required)

Attachments: [A - CDA Contract Resolution](#)
 [B - CDA Revenue Contract](#)

Adopted

Enactment No: Resolution No. 2023-203

23 [23-722](#)

Approve a \$144,817 Appropriation Transfer Request to recognize unanticipated federal Family First Transition Act grant revenue for FY2023/24 (4/5 vote required); Approve a first contract amendment with The Children's Network of Solano County for \$144,817, for a total contract amount of \$295,225, to provide mandated child abuse reporter training and stipends to compensate community members with relevant lived experience for their participation for the current period through June 30, 2024; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: [A - Children's Network Amendment](#)
 [B - Link to Children's Network Original Contract](#)

Approved

- 24** [23-735](#) Authorize the Director of Resource Management to solicit, award, and execute an on-call dead tree removal service contract for up to \$150,000 and an engineering and inspection services contract for up to \$75,000, for a total of \$225,000, and to make necessary amendments to executed contracts within budgeted appropriations

Approved

REGULAR CALENDAR

SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS

East Vallejo Fire Protection District:

- 25** [23-753](#) Conduct the Quarterly Meeting of the East Vallejo Fire Protection District Board of Directors

Attachments: [A - EVFPD FY2023-24 Quarter 1 Meeting Report](#)

Senior Management Analyst Magen Yambao introduced the item.

Battalion Chief James Rustice provided an overview of services provided by the East Vallejo Fire Protection District (District) from Quarter 1 for FY2023/24.

In response to a question from Chair Vasquez regarding when a property lien for weed abatement would occur, Chief Rustice stated the lien only occurs if the property owner does not pay the bill for the abatement; however, they will attempt to contact the property owner in person prior to filing the lien.

In response to a question from Supervisor Hannigan regarding the number of calls completed by the District, Chief Rustice stated the numbers reflect the normal amount of calls. Chief Rustice further stated the majority of the District's calls are medical in nature, noting that only 10% of the medical calls are for life threatening medical emergencies.

A discussion and question/answer period was held.

Supervisor Hannigan requested County and District staff look at the types of calls being received by the District to better understand if there is something that can be done to help people in a different way that reduces the need to call the District for minor medical situations.

Supervisor Mashburn requested the District and staff add a data point that follows the number of calls that are placed by the unhoused in the area.

Chair Vasquez invited members of the public to address the Board on this matter. There was no public comment.

Received

26

[23-756](#)

Receive an update from the County's federal legislative advocates on the status of legislative issues of interest to the County; and Receive an update from the County's State legislative advocates on the status of legislation that is of interest to the County

Senior Management Analyst Matthew Davis introduced the item.

Federal legislative advocate Tom Joseph provided an update on information on federal legislation of interest to the County.

State legislative advocate Karen Lange provided an update on information on state legislation of interest to the County.

In response to a question from Supervisor Hannigan regarding the AB531 Bond, Ms. Lange stated it will be a general obligation bond that the State will pay back, noting there is going to be a change in the way the County will be spending their MHSA funds. Ms. Lange further stated she will follow up with the Board once she has complete information regarding the bond.

In response to a question from Supervisor Vasquez regarding building new facilities and the provision of services for those new facilities, Ms. Lange affirmed, the funding is to build new facilities, and with no additional funding planned for services.

In response to a question from Supervisor Williams regarding SB326 and flexibility for use of the funding, Ms. Lange stated CSAC has been asking for local legislator engagement for more flexibility in using the funds. Ms. Lange further stated the State would say they have already provided additional flexibility in bills that came into print this week, so it really depends on the perspective.

In response to a question from Supervisor Brown regarding the potential loss of MHSA Funding, and if Senator Susan Eggman is trying to circumvent the process to push legislation as opposed to going to the voters, Ms. Lange stated the pieces of the Senator's bill that require voter approval will be on the ballot.

Chair Vasquez invited members of the public to address the Board on this matter. There was no public comment.

Received

- 27 [23-727](#) Receive a presentation and consider approval of the Mental Health Services Act (MHSA) Three-Year Plan for Fiscal Years 2023 - 2026 as required by Proposition 63

Attachments: [A - Link to MHSA 3 Year Plan FYs 2023 - 2026](#)

Director of Health and Human Services Gerald Huber introduced the item.

Chief Deputy Director of Behavioral Health Emery Cowan provided an overview of Solano County's Mental Health Services Act 3-year plan.

Ms. Cowan provided an overview of the Governor's proposal to modernize California's Behavioral Health system through SB 326 (Eggman) and AB 531 (Irwin) with a multi-year implementation starting in 2025, which will rename the Mental Health Services Act (MHSA) to the Behavioral Health Services Act (BHSA).

In response to a question from Supervisor Brown regarding proposed BHSA allocation changes, Mr. Huber stated the State focusing on homelessness and housing is their selling point on the ballot, noting voters will look at it and vote for it not realizing the funding will be obtained from the treatment programs.

In response to a question from Supervisor Hannigan regarding the additional housing funding that will be received, Ms. Cowan stated staff is working on a future Board item which will address how the funding will be utilized by the County.

In response to a question from Chair Vasquez regarding how tracking will take place for clients that are using the services in addition to the provided housing, Ms. Cowan stated Behavioral Health uses a permanent supportive housing model that includes tenancy support which will have wrap around services once the client is housed. Ms. Cowan further stated the expectation is if a client has a mental health/substance use issue and is placed in housing they will receive wrap around services to ensure they don't lose their housing.

In response to comments from both Supervisor Hannigan and Supervisor Brown regarding what can be done with individuals who refuse housing even when it is available, Mr. Huber stated for the last 10 years there has been such a focus on housing first; however, the issue is sometimes it is not a housing issue only. Mr. Huber further stated many times you may need to have multiple contacts with the homeless before they will accept stable housing.

On motion of Supervisor Hannigan, seconded by Supervisor Williams the Board approved the Mental Health Services Act (MHSA) Three-Year Plan for Fiscal Years 2023 - 2026 as required by Proposition 63. So ordered by a 5-0 vote.

ITEMS FROM THE PUBLIC con't

There were no additional comments from the public.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Vasquez invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Vance C. Mape III and Pearl C. Quarles.

B) Supervisor Williams requested consideration by the Board to allow staff to bring back the good neighbor policy for discussion and a vote.

C) Supervisor Mashburn requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Earl Heal.

D) Chair Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Iris Moore.

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 11:48 A.M. to discuss the following matters and with no action to report:

28**[23-713](#)**

1. CONFERENCE WITH REAL PROPERTY NEGOTIATORS (Pursuant to Government Code § 54956.8) a. Property: 600 Union Avenue, Fairfield, CA; Agency negotiators: Bill Emlen, County Administrator, Ian Goldberg, Assistant County Administrator, Debbie Vaughn, Assistant County Administrator, Megan Greve, General Services Director, and Dale Eyeler, Real Estate Agent; Negotiating party: Judicial Council of California; Under negotiation: Price and terms of payment

2. CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Interim Director of Human Resources/Assistant County Administrator Debbie Vaughn, County Administrator Bill Emlen, Assistant County Administrator Ian Goldberg. Employee organizations: Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists)

29

[23-692](#)

Continue a noticed public hearing to consider adopting a resolution to approve Lot Line Adjustment application LLA-23-01 of Solano Land Trust and Azevedo to reconfigure the common property line between two adjacent parcels for dam maintenance purposes and to rescind and replace existing Land Conservation Contracts over the two lots located in Lynch Canyon open space area, North of I-80, approximately 1.7 miles southwest of Red Top, within the Exclusive Agriculture Zoning District "A-20"; Assessor's Parcel Nos. 0180-040-040, 0180-030-020, -030, and -050

This item was removed from the agenda and no action was taken. This item will be brought back at a later date and will be noticed again at that time.

Withdrawn

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 11:48 A.M. Next meeting of the Solano County Board of Supervisors will be September 26, 2023 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

JOHN M. VASQUEZ, Chair
Solano County Board of Supervisors

BILL EMLLEN, Clerk
Solano County Board of Supervisors

By _____
Alicia Draves, Chief Deputy Clerk