



## Solano County

675 Texas Street  
Fairfield, California 94533  
[www.solanocounty.gov](http://www.solanocounty.gov)

### Minutes - Final Board of Supervisors

*Mitch Mashburn (Dist. 5), Chair*

*(707) 784-6130*

*Cassandra R. James (Dist. 1)*

*(707) 784-3261*

*Monica Brown (Dist. 2), Vice Chair*

*(707) 784-3031*

*Wanda Williams (Dist. 3)*

*(707) 784-6136*

*John M. Vasquez (Dist. 4)*

*(707) 784-6129*

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Tuesday, October 7, 2025

9:00 AM

Board of Supervisors Chambers

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#### CALL TO ORDER

*The Solano County Board of Supervisors met on the 7th day of October, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:01 A.M.*

#### ROLL CALL

*Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Ian Goldberg and County Counsel Bernadette Curry.*

#### SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

#### ITEMS FROM THE PUBLIC

*Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Jennifer La Riviere commented on the need for more homeless housing because of the impacts of the homeless population on Library services and on the need for more Sheriff Security Officers in the libraries.*

*B) Linda Cheesman commented on upcoming labor negotiations.*

*C) Chung Park commented on upcoming labor negotiations.*

D) Desirea English commented on upcoming labor negotiations.

E) Nicole Chavira-Garcia speaking on behalf of Sheri Speakman commented on upcoming labor negotiations.

F) Joe Ortiz commented on upcoming labor negotiations.

G) Julia Hahn speaking on behalf of Nicole Kneff commented on upcoming In-Home Supportive Services (IHSS) labor negotiations.

H) Lucero Pantoja speaking with an interpreter commented on upcoming IHSS labor negotiations.

I) Michael Kitzes commented on upcoming labor negotiations.

J) Laticia Guerrero commented on upcoming labor negotiations.

K) Maria Bucio speaking with an interpreter commented on upcoming IHSS labor negotiations.

## PRESENTATIONS

1 [25-829](#) Adopt and present a resolution and plaque of appreciation honoring William "Bill" F. Emlen, for more than 15 years of service with Solano County, including 3 years as County Administrator, and for more than 44 years of outstanding public service in city and county administration (Chair Mashburn)  
*Attachments:* [A - Retirement Resolution](#)  
  
**On motion of Chair Mashburn, seconded by Supervisor Williams, the Board adopted and presented Resolution No. 2025-211 and a plaque of appreciation honoring William "Bill" F. Emlen, for more than 15 years of service with Solano County, including 3 years as County Administrator, and for more than 44 years of outstanding public service in city and county administration. So ordered by a 5-0 vote. (see Resolution Book)**  
**Enactment No: Resolution No. 2025-211**

2 [25-848](#) Adopt and present a resolution honoring Christine Rogers, Principal Management Analyst, for nearly 21 years of leadership, dedication, and service to the Solano County Administrator's Office (Supervisor Vasquez)  
*Attachments:* [A - Retirement Resolution](#)  
  
**On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-212, honoring Christine Rogers, Principal Management Analyst, for nearly 21 years of leadership, dedication, and service to the Solano County Administrator's Office. So ordered by a 5-0 vote. (see Resolution Book)**  
**Enactment No: Resolution No. 2025-212**

3 [25-822](#) Adopt and present a resolution recognizing October 2025 as Domestic Violence Awareness Month in Solano County (Supervisor Brown)

Attachments: [A - Domestic Violence Awareness Resolution](#)

**On motion of Supervisor Brown, seconded by Supervisor Williams, the Board adopted and presented Resolution No. 2025-213, recognizing October 2025 as Domestic Violence Awareness Month in Solano County So ordered by a 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2025-213**

4 [25-734](#) Adopt and present a resolution recognizing October 13, 2025, as the 250th birthday of the United States Navy (Supervisor James)

Attachments: [A - US Navy's 250 Birthday Resolution](#)

**On motion of Supervisor James, seconded by Chair Mashburn, the Board adopted and presented Resolution No. 2025-214, recognizing October 13, 2025, as the 250th birthday of the United States Navy. So ordered by a 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2025-214**

5 [25-794](#) Adopt and present a resolution recognizing October 2025 as California Farmer and Farmworker Month in honor of the agricultural community's contributions to the health and well-being of Solano County, the State, and our nation (Supervisor Vasquez)

Attachments: [A - Farmer and Farm Worker Month Resolution](#)

**On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-215 recognizing October 2025 as California Farmer and Farmworker Month in honor of the agricultural community's contributions to the health and well-being of Solano County, the State, and our nation. So ordered by a 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2025-215**

6 [25-811](#) Receive a presentation from the Department of Human Resources on the selection of Oliver Broadbent as the October 2025 "Employee of the Month" making him eligible to use the parking space designated for this program

Received

#### **ADDITIONS TO OR DELETIONS FROM THE AGENDA**

*There were no additions to or deletions from the Solano County Board of Supervisors' agenda for October 7, 2025.*

## APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board approved the agenda of the Solano County Board of Supervisors for October 7, 2025 as amended. So ordered by a 5-0 vote.

## PUBLIC COMMENT ON CONSENT CALENDAR

Supervisor James commented on Consent Calendar Item No. 8, stating the wall recognizes more than 58,000 men and women who gave their lives in the Vietnam war, and gives members of the public a chance to pay their respects. Supervisor James further stated a member from the Veterans of Foreign Wars Post will be a keynote speaker on October 16, 2025.

*Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.*

## APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Brown, seconded by Supervisor James, the Board approved the following Consent Calendar items by 5-0 vote:

## CONSENT CALENDAR

7      [25-795](#)      Authorize the County's contribution of \$5,000 from the General Fund contribution allocated to District 4 to benefit the following organizations, including the Winters Historical Society (\$500), Dixon Historical Society and Museum (\$500), Vacaville Museum (\$500), Pena Abode Historical Society (\$500), Remember-A-Vet (\$500), Winters Elder Council (\$500), Vacaville People's Forum (\$500), Vacaville High School Music Boosters (\$500), Cat Tails Rescue (\$500), and Saving Gracie (\$500)

Approved

8      [25-735](#)      Adopt a resolution honoring The Wall That Heals, the Traveling Vietnam Veterans Memorial, and its visit to Napa County in the City of American Canyon. Serving our region of the Bay Area

Attachments:      [A - The Wall That Heals Resolution](#)

Adopted

Enactment No: Resolution No. 2025-216

9      [25-803](#)      Authorize the County's contribution of \$1,500 from the General Fund contribution allocated to District 5 to benefit the following organizations, including the Vacaville Neighborhood Boys & Girls Club (\$1,000) and Sudie M. Smith Foundation, Inc. (\$500)

Approved

10      [25-817](#)      Approve the minutes of the Solano County Board of Supervisors' regular meeting of September 9, 2025 and September 23, 2025

Attachments:      [A - September 9, 2025 Draft Minutes](#)  
[B - September 23, 2025 Draft Minutes](#)

Approved

11      [25-808](#)      Approve conflict of interest code amendments for the Solano County District Attorney's Office, Department of Human Resources, Benicia Unified School District, Fairfield-Suisun Sewer District, Greater Vallejo Recreation District, Solano Local Agency Formation Commission, Reclamation District No. 2084, Solano County Board of Education, Vallejo Flood and Wastewater District, Vallejo City Unified School District and the Solano Subbasin Groundwater Sustainability Agency

Attachments:      [A - District Attorney](#)  
[B - Human Resources](#)  
[C - Benicia Unified School District](#)  
[D - Fairfield-Suisun Sewer District](#)  
[E - Greater Vallejo Recreation District](#)  
[F - Solano Local Agency Formation Commission](#)  
[G - Reclamation District No. 2084](#)  
[H - Solano County Board of Education](#)  
[I - Vallejo Flood and Wastewater District](#)  
[J - Vallejo City Unified School District](#)  
[K - Solano Subbasin Groundwater Sustainability Agency](#)

Approved

12      [25-809](#)      Approve a second amendment to the contract with Navia Benefit Solutions, Inc. in the amount of \$30,000 for a total contract of \$83,200 to continue to provide COBRA administrative services through December 31, 2026

Attachments:      [A - Navia Benefit Solutions - Second Amendment](#)  
[B - Link to Original Contract and First Amendment](#)

Approved

13      [25-810](#)      Accept the quarterly review of the Statement of Assets of the Solano County Treasury as of June 30, 2025

Attachments:      [A - Quarterly Treasury Report](#)

Accepted

14      [25-400](#)      Accept the annual report from the Measure L Independent Citizens' Oversight Committee on the use of Measure L library sales tax funds for the period of July 1, 2024, through June 30, 2025

Attachments:      [A - Report](#)  
[B - Minutes](#)

**Accepted**

15      [25-826](#)      Adopt a resolution authorizing the Department of Health and Social Services to submit an application to the California Department of Health Care Services in response to the Behavioral Health Continuum Infrastructure Program (BHCIP) Round 2 - Unmet Needs Program Request for Applications, for an award not to exceed \$39 million; and Authorize the County Administrator to sign the application and if awarded, the Program Funding Agreement and all other documents necessary to secure the Program grant funds

Attachments:      [A - BHCIP Round 2 Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-217**

16      [25-823](#)      Approve a first amendment with Meals on Wheels Solano County for \$265,108, for a total contract amount of \$1,248,487, to provide home delivered meals to older adults for the current period through June 30, 2026; Approve a first amendment with Community Action Napa Valley for \$104,264, for a total contract amount of \$642,978, to provide home-delivered meals and congregate meals for older and disabled adults for the current period through June 30, 2026; Delegate authority to the County Administrator to execute the amendments and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999 each; and Approve a \$427,781 Appropriation Transfer Request to recognize the unanticipated revenue for the Napa/Solano Area Agency on Aging from the California Department of Aging (4/5 vote required)

Attachments:      [A - First Amendment Community Action Napa Valley](#)  
[B - First Amendment Meals on Wheels](#)  
[C - Link to Original Agreements](#)

**Approved**

17      [25-821](#)      Adopt a resolution to receive two noncompetitive allocation awards from the State Department of Housing and Community Development: \$276,445 for Round 7 of the Transitional Housing Program and \$125,766 for Round 4 of the Housing Navigation and Maintenance Program effective for two years upon execution of the agreements, to assist young adults aged 18 to 24 years who were formerly in the foster care or probation systems to overcome barriers to housing and reduce the risk of homelessness; Delegate authority to the County Administrator to execute the allocation agreements and related

documents necessary to accept the allocation awards; and Approve a \$402,211 Appropriation Transfer Request (ATR) to recognize the unanticipated revenues (4/5 vote required)

Attachments: [A - THP Round 7 and HNMP Round 4 Resolution](#)  
[B - THP Round 7 Acceptance Form](#)  
[C - HNMP Round 4 Acceptance Form](#)

Adopted

Enactment No: Resolution No. 2025-218

18 [25-713](#)

Adopt a resolution amending the List of Numbers and Classifications of Positions to add 1.0 FTE Staff Analyst (Sr) and 1.0 FTE Accounting Clerk II and delete 1.0 FTE Staff Analyst and 1.0 FTE Office Assistant II (Limited-Term)

Attachments: [A - Position Resolution](#)

Adopted

Enactment No: Resolution No. 2025-219

19 [25-796](#)

Adopt a resolution affirming the Public Defender's submission of a grant application to the California Office of the State Public Defender to participate in the Expanded Public Defense Grant in the amount of \$440,601 for the period of February 1, 2026 through June 1, 2028; and Authorize the County Administrator to sign the grant award agreements and any associated documents, amendments, operational contracts, or reimbursement claims

Attachments: [A - Resolution](#)  
[B - Grant Application](#)

Adopted

Enactment No: Resolution No. 2025-220

20 [25-812](#)

Adopt a resolution recognizing October 19-25, 2025, as National Childhood Lead Poisoning Prevention Week in Solano County

Attachments: [A - National Lead Poisoning Prevention Week Resolution](#)

Adopted

Enactment No: Resolution No. 2025-221

21 [25-804](#)

Authorize the Director of Resource Management to enter into a funding agreement with Yolo County to split local match costs totaling \$3,300,000 for each agency for construction of the Stevenson Bridge Road Bridge Rehabilitation Project

Attachments: [A - Funding Agreement](#)  
[B - Location Map](#)

Approved

22 [25-806](#) Authorize the Department of Resource Management to solicit for bid and award contracts for the Stevenson Bridge Rehabilitation Project, the Vallejo Sidewalk Gap Connector Project and the Surface Seal Project 2025, totaling up to \$12,250,000; and Authorize the Director of Resource Management to execute the contracts and to make necessary amendments to these executed contracts within budgeted appropriations that do not exceed 10% of each contract amount

Approved

23 [25-831](#) Approve the re-appointment of Steven Pasholk to serve on the Library Advisory Council representing District 1 for a term to expire on September 30, 2029

Attachments: [A - Application - S. Pasholk](#)  
[B - Resume - S. Pasholk](#)

Approved

24 [25-832](#) Approve the appointments of Cale Crawford as Trustee of Reclamation District No. 536 for a term to expire at noon on December 7, 2029, and John DeWitt and Jason Vogan as Trustees of Reclamation District No. 536 for terms to expire at noon on December 3, 2027

Attachments: [A - Appointment Request Letter](#)

Approved

25 [25-833](#) Approve the appointment of Emma Mendonsa as Trustee of Reclamation District No. 1667 for a term to expire at noon on December 7, 2029

Attachments: [A - Appointment Request Letter](#)

Approved

26 [25-834](#) Approve the appointments of Chad Fien and Jas Gill as Trustees of Reclamation District No. 2098 for terms to expire at noon on December 7, 2029

Attachments: [A - Appointment Letter Request](#)

Approved

27 [25-835](#) Approve the reappointment of Steve Thomas and Edmund Linscheid as Trustees for Reclamation District No. 1607 for terms to expire at noon on December 7, 2029

Attachments: [A - Appointment Request Letter](#)

Approved

### ITEMS FROM THE PUBLIC con't

There were no additional items from the public.

### BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

County Administrator Ian Goldberg introduced the new Director of General Services Anthony Tave.

Director of General Services Anthony Tave stated it has been a pleasure to meet the team thanked General Services staff for the dedication. Mr. Tave provided a brief statement of what he hopes to accomplish in his new role.

*Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:*

A) Supervisor Brown commented on banks that are loaning funding to military members interest free during the government shut down and recommended individual consider purchasing needs at businesses that surround Travis AFB.

B) Chair Mashburn commented on the upcoming Solano County Emergency Medical Services Cooperative (SEMSC) Board meeting this week with ambulance proposals due this Friday. Chair Mashburn stated he believes that the original intent behind SEMSC of collaboration, efficiency, and system-wide coordination have served Solano County well for many years, noting however, given where the County is today, with an active Request for Proposals (RFP) process and potential conflicts among SEMSC's governing members who are members to the City of Fairfield's Joint Exercise of Powers Agreement, that it's appropriate for the Board to take a fresh look at how Solano County's EMS system is governed. Chair Mashburn directed staff to return with an agenda item that lays out the County's options - including maintaining participation in SEMSC, terminating the County's participation, or revoking SEMSC's designation as the Local EMS Agency - along with an analysis of how each approach would affect accountability, transparency, and independence in the County's ambulance contracting and oversight processes. Chair Mashburn further stated until staff returns to the Board with an agenda item, for the Board's consideration, SEMSC can continue with the RFP, noting however, he asks that the SEMSC Board hold off on the final award of the contract until after this issue can be discussed by the Board of Supervisors.

Supervisor Vasquez commented in support of Chair Mashburn's recommendation.

*County Administrator Ian Goldberg stated he sees agreement to the direction by the Board, and staff will return to the Board with the requested item for further discussion.*

## CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 11:58 A.M. to discuss the following matters with no action to report:*

28

25-825

- 1) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, Charles Sakai, Sloan Sakai Yeung & Wong LLP, Asst. Director of Human Resources David Pak, Human Resources Manager Nick Balolong, County Administrator Ian Goldberg and Assistant County Administrator Debbie Vaughn. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)
  
- 2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) In Home Supportive Services Authority representatives: Director of Human Resources Niger Edwards, Assistant Director of Human Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

**ADJOURN:**

*This meeting of the Solano County Board of Supervisors adjourned at 11:59 A.M. Next meeting of the Solano County Board of Supervisors will be October 14, 2025 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*



MITCH H. MASHBURN, Chair  
Solano County Board of Supervisors

IAN M. GOLDBERG, Clerk  
Solano County Board of Supervisors

By   
Alicia Draves, Chief Deputy Clerk

