



Solano County

675 Texas Street
Fairfield, California 94533
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Minutes - Draft Board of Supervisors

Monica Brown (Dist. 2), Chair
(707) 784-3031

Cassandra R. James (Dist. 1), Vice Chair
(707) 784-3261

Wanda Williams (Dist. 3)
(707) 784-6136

John M. Vasquez (Dist. 4)
(707) 784-6129

Mitch Mashburn (Dist. 5)
(707) 784-6130

Tuesday, January 6, 2026

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 6th day of January, 2026 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:05 A.M.

ROLL CALL

Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Ian Goldberg and County Counsel Carrie Blacklock.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

REORGANIZATION OF THE BOARD OF SUPERVISORS

1 26-11 Consider the following:

- A. Nomination and election of Chair
- B. Nomination and election of Vice-Chair
- C. Nomination and election of Chair Pro Tem
- D. Seating selection at the dais
- E. Remarks by Supervisors

Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:

A) Julia Hahn commented in support of the Board nominating Supervisor Williams as the 2026 Chair and Supervisor James as the 2026 Vice-Chair.

B) Kathy Kerridge commented in support of the Board nominating Supervisor Williams as the 2026 Chair and Supervisor James as the 2026 Vice-Chair.

Chair Mashburn made a motion to elect Supervisor Brown to be the 2026 Chair. Supervisor Vasquez seconded the motion.

Supervisor Brown stated she is willing to serve as the 2026 Chair.

Supervisor Williams stated she appreciates the willingness of Supervisor Brown to serve as the 2026 Chair; however, she is conflicted because she has been nominated several times for the position of Chair or Vice-Chair, but the nomination has not been seconded by the remaining Board Members. Supervisor Williams made an alternate motion to elect herself as the 2026 Chair and Supervisor James as the 2026 Vice-Chair. Supervisor James seconded the motion. Motion failed by a vote of 2-3 vote with Supervisors Brown, Vasquez, and Chair Mashburn voting no.

On motion of Chair Mashburn, seconded by Supervisor Vasquez, the Board nominated Supervisor Brown as the 2026 Chair. So ordered by a vote of 4-1 with Supervisor James voting no.

Supervisor Vasquez nominated Supervisor James to be the 2026 Vice-Chair.

On motion of Supervisor Vasquez, seconded by Supervisor Mashburn, the Board nominated Supervisor James as the 2026 Vice-Chair. So ordered by a 5-0 vote.

Supervisor Vasquez commented on the Chair Pro Tem position, noting that under Robert's Rules of Order there is not a Chair Pro Tem Position. Supervisor Vasquez further stated the ad hoc committee for the Board Rules will be reviewing the necessity of the position in the future.

Supervisor Williams commented in opposition of the removal of the Chair Pro Tem position, noting there is precedent for the position in Solano County.

Supervisor James nominated Supervisor Williams as the Chair Pro Tem for 2026.

On motion of Supervisor James, seconded by Supervisor Vasquez, the Board nominated Supervisor Williams as the 2026 Pro Tem. So ordered by a vote of 4-1 with Supervisor Brown voting no.

Supervisor Williams congratulated Supervisor Brown and Supervisor James on their nominations and recommended the positions of Chair and Vice-Chair be placed on a rotation in the future.

Approved

PRESENTATIONS

2 [25-1025](#) Adopt and present a resolution recognizing January 2026 as Positive Parenting Awareness Month in Solano County

Attachments: [A - Positive Parenting Awareness Month Resolution](#)

On motion of Chair Brown, seconded by Supervisor Mashburn, the Board adopted and presented Resolution No. 2026-1 recognizing January 2026 as Positive Parenting Awareness Month in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2026-1

3 [26-3](#) Receive a presentation by the Department of Child Support Services on the selection of Jamie Burnett as the January 2026 "Employee of the Month" for the County Administration Center Parking Program

Received

ITEMS FROM THE PUBLIC

Chair Brown invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Tim Flanagan introduced Raphael Nkadi as the new IT Security Manager.

B) Justin Decker commented on ongoing labor negotiations.

C) Elizabeth Harrison commented on ongoing labor negotiations.

D) Amber Searcy commented on ongoing labor negotiations.

E) James Bezek introduced Misty Kaltreider and Matthew Tuggle as the new Assistant Directors for the Department of Resource Management.

F) Juliana Williams commented on ongoing labor negotiations.

G) Lori Ganda commented on ongoing labor negotiations.

H) Gloria Ortiz commented on ongoing labor negotiations.

I) Jennifer LaRiviere commented on ongoing labor negotiations.

J) Michael Kitzes commented on ongoing labor negotiations.

K) Simone Arnett commented on ongoing labor negotiations.

L) Linda Cheesman commented on ongoing labor negotiations.

M) Akbar Bibb commented on ongoing labor negotiations.

N) Eboni Robinson commented on ongoing labor negotiations.

O) Julia Hahn commented on ongoing labor negotiations.

P) Richard Livingston Jr. commented on ongoing labor negotiations.

Q) Jennifer Artz commented on ongoing labor negotiations.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for January 6, 2026.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Mashburn, the Board approved the agenda of the Solano County Board of Supervisors for January 6, 2026. So ordered by a 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Chair Brown invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Mashburn, seconded by Supervisor Vasquez, the Board approved the following Consent Calendar items by 5-0 vote.

CONSENT CALENDAR

4 [26-22](#) Authorize the County's contribution of \$1,200 from the General Fund contribution allocated to District 3 to benefit the following organization, Created Wonderfully (\$1,200)

Approved

5 [26-9](#) Approve the minutes of the Solano County Board of Supervisors' regular meeting of December 9, 2025 and Special Meeting of December 23, 2025

Attachments: [A - December 9, 2025 Draft Minutes](#)
[B - December 23, 2025 Special Meeting Draft Minutes](#)

Approved

6 [26-35](#) Approve a first amendment to the cooperative agreement with the California Department of Food and Agriculture for \$103,345 for a total contract amount of \$107,933 to administer the High Risk Pest Exclusion Program for the current period through June 30, 2026; and Delegate authority to the Agricultural Commissioner/Sealer of Weights and Measures to execute the first amendment

Attachments: [A - First Amendment](#)
[B - Link to Original Agreement](#)

Approved

7 [26-23](#) Approve a Napa/Solano Area Agency on Aging first contract amendment with Food is Free Solano, dba Food is Free Bay Area, for \$71,419 for a total contract amount of \$111,419 to provide groceries to seniors for the current period through June 30, 2026; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: [A - Food is Free Bay Area First Amendment](#)
[B - Link to Food is Free Bay Area Original Contract](#)

Approved

8 [26-13](#) Approve the appointment of Olivia Ruiz to the Greater Vallejo Recreational District, representing District 1 for a term through December 5, 2029

Attachments: [A - O. Ruiz - Resume](#)
[B - O. Ruiz - Application](#)

Approved

9 [26-4](#) Approve the reappointment of Shannon Stack as a member of the Workforce Development Board of Solano County for a new four-year term of December 7, 2025 through December 6, 2029, as required under the Workforce Innovation and Opportunity Act

Approved

SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS

The Board adjourned as the Board of Supervisors and convened as the East Vallejo Fire Protection District Board of Directors, the Montezuma Fire Protection District Board of Directors, the Suisun Fire Protection District Board of Directors, and the Vacaville Fire Protection District Board of Directors.

PUBLIC COMMENT ON CONSENT CALENDAR

Chair Brown invited members of the public to address the Board on items listed on the Special District Consent Calendar. There was no public comment.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Mashburn, seconded by Supervisor James, the Board approved the following Special Districts Consent Calendar items by 5-0 vote.

CONSENT CALENDAR

Montezuma Fire Protection District

10 [26-6](#) Adopt an ordinance amending the Montezuma Fire Protection District Fire Code 2025 to adopt local amendments; the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) because there is no potential that adoption of this ordinance will cause a significant effect on the environment

Attachments: [A - 2025 County Fire Code Ordinance - Clean](#)
[B - 2025 County Fire Code Ordinance - Redline](#)
[C - December 9 2025 Fire Code 2025 Montezuma](#)

Adopted

Enactment No: MFPD Ordinance 2026-1

Suisun Fire Protection District

11 [26-5](#) Adopt an ordinance amending the Suisun Fire Protection District Fire Code 2025 to adopt local amendments; the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) because there is no potential that adoption of this ordinance will cause a significant effect on the environment

Attachments: [A - 2025 County Fire Code Ordinance - Clean](#)
[B - 2025 County Fire Code Ordinance - Redline](#)
[C - December 9 2025 Fire Code 2025 Suisun](#)

Adopted

Enactment No: SFDP Ordinance 2026-1

Vacaville Fire Protection District

12 [26-7](#) Adopt an ordinance amending the Vacaville Fire Protection District Fire Code 2025 to adopt local amendments; the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) because there is no potential that adoption of this ordinance will cause a significant effect on the environment

Attachments: [A - 2025 County Fire Code Ordinance - Clean](#)
[B - 2025 County Fire Code Ordinance - Redline](#)
[C - December 9 2025 Fire Code 2025 Vacaville](#)

Adopted

Enactment No: VFPD Ordinance 2026-1

REGULAR CALENDAR

East Vallejo Fire Protection District:

13 [26-12](#) Consider adopting a resolution amending the regular meeting date and procedures for the East Vallejo Fire Protection District's Board of Directors

Attachments: [A - Resolution](#)
[B - Resolution 2007-147](#)

Senior Management Analyst Nancy Nelson introduced the item and recommended action.

Supervisor Mashburn requested combining the vote for the four fire protection district boards given that each item is requesting identical actions.

County Counsel Carrie Blacklock stated the requested action for Agenda Item No. 13 differs slightly from the requested action for Agenda Item Nos. 14, 15, and 16, noting the Board should vote on Agenda Item No. 13 separately and then can combine the vote for Agenda Item Nos. 14, 15, and 16.

Chair Brown invited members of the public to address the Board on this matter. There was no public comment.

On motion of Director Mashburn, seconded by Director Williams, the Board adopted Resolution No. 2026-1, amending the regular meeting dates and meeting procedures for the East Vallejo Fire Protection Districts' Board of Directors; and 2) directed that upon the annual selection of the Chair and Vice-Chair of the Solano County Board of Supervisors, those individuals shall automatically serve as the President and Vice-President for the East Vallejo Fire Protection District. So Ordered by a 5-0 vote.

Enactment No: EVFPD Resolution No. 2026-1

Montezuma Fire Protection District

14 [26-25](#) Consider adopting a resolution establishing regular meetings, procedures and annual selection of President and Vice President for the Montezuma Fire Protection District's Board of Directors

Attachments: [A - Resolution](#)

On motion of Director Mashburn, seconded by Director Williams, the Board adopted Resolution No. 2026-1, amending the regular meeting dates and meeting procedures for the Montezuma Fire Protection Districts' Board of Directors; and 2) directed that upon the annual selection of the Chair and Vice-Chair of the Solano County Board of Supervisors, those individuals shall automatically serve as the President and Vice-President for the Montezuma Fire Protection District.

Enactment No: MFPD Resolution No. 2026-1

Suisun Fire Protection District

15 [26-26](#) Consider adopting a resolution establishing regular meetings, procedures and annual selection of President and Vice President for the Suisun Fire Protection District's Board of Directors

Attachments: [A - Resolution](#)

On motion of Director Mashburn, seconded by Director Williams, the Board adopted Resolution No. 2026-1, amending the regular meeting dates and meeting procedures for the Suisun Fire Protection Districts' Board of Directors; and 2) directed that upon the annual selection of the Chair and Vice-Chair of the Solano County Board of Supervisors, those individuals shall automatically serve as the President and Vice-President for the Suisun Fire Protection District.

Enactment No: SFPD Resolution No. 2026-1

Vacaville Fire Protection District

16 [26-27](#) Consider adopting a resolution establishing regular meetings, procedures and annual selection of President and Vice President for the Vacaville Fire Protection District's Board of Directors

Attachments: [A - Resolution](#)

On motion of Director Mashburn, seconded by Director Williams, the Board adopted Resolution No. 2026-1, amending the regular meeting dates and meeting procedures for the Vacaville Fire Protection Districts' Board of Directors; and 2) directed that upon the annual selection of the Chair and

Vice-Chair of the Solano County Board of Supervisors, those individuals shall automatically serve as the President and Vice-President for the Vacaville Fire Protection District.

Enactment No: VFPD Resolution No. 2026-1

ADJOURN:

The Board adjourned as the East Vallejo Fire Protection District Board of Directors, the Montezuma Fire Protection District Board of Directors, the Suisun Fire Protection District Board of Directors, and the Vacaville Fire Protection District Board of Directors and convened as the Solano Facilities Corporation Board of Directors.

Solano Facilities Corporation:

17 26-34 Hold annual meeting of the Board of Directors for the Solano County Facilities Corporation; and Elect new officers for calendar year 2026

Attachments: [A - Schedule of COPs](#)

The minutes of the annual meeting of the Board of Directors for the Solano County Facilities Corporation and election of new officers are contained in the Minute Book of the Solano County Facilities Corporation.

RECONVENE

The Board adjourned as the Solano Facilities Corporation Board of Directors and reconvened as the Board of Supervisors.

GENERAL GOVERNMENT

18 26-10 Consider Board of Supervisors' appointments to various boards, commissions and committees for 2026

Attachments: [A - BOS Appts Detailed 2026](#)

Supervisor Williams requested to be removed as the primary representative for the RCRC Board and its subsidiary committees.

Supervisor Mashburn stated he is willing to be the primary representative for RCRC and its subsidiary committees and requested Supervisor Williams become the primary representative for the Sacramento-San Joaquin Delta Conservancy Board.

Supervisor Williams stated she is willing to become the primary representative for the Sacramento-San Joaquin Delta Conservancy Board.

Supervisor James stated she is interested in a position on the Bay Conservation and Development Commission (BCDC).

Supervisor Mashburn stated at this time he does not desire to give up his position on the BCDC, noting he is willing however to begin making regular presentations to the Board of Supervisors on BCDC activities.

Supervisor James stated she is interested in a position on the Marin Clean Energy Joint Powers Authority Board (JPA).

Chair Brown stated at this time she does not desire to give up her position, noting that she will ensure Supervisor James receives emails in the future regarding the actions of the Marin Clean Energy JPA Board.

Supervisor Vasquez stated he is willing to give his up position as alternate representative on the Marin Clean Energy JPA Board to Supervisor James.

Supervisor Williams requested to be removed as alternate from the Solano Subbasin Groundwater Sustainability Agency Board. There were no Board Members willing to take the position. Supervisor Williams will continue to be the alternate representative for the Solano Subbasin Groundwater Sustainability Agency Board.

Supervisor James stated she is interested in a position on the First Five Children and Families Commission.

Chair Brown stated she desires to have the position for one additional year, noting she will ensure that Supervisor James is kept up to date on the actions of the Commission.

Supervisor James stated she has spoken with City of Vallejo Mayor Andrea Sorce and she indicated that the City of Vallejo Interagency Committee is still active and held two meeting in 2025.

Chief Deputy Clerk of the Board Alicia Draves stated when doing the annual update of the Board's appointment listing, City of Vallejo staff stated this committee was no longer active.

County Administrator Ian Goldberg stated staff will follow up with both the elected officials and the City of Vallejo staff and will return to the Board with a possible appointment.

On motion of Supervisor Mashburn, seconded by Supervisor Williams, the Board approved the following amendments to the Board of Supervisors' appointments list: the addition of Supervisor James to the Marin Clean Energy Joint Powers Authority (JPA) Board as an alternate representative, the addition of Supervisor Williams to the Sacramento-San Joaquin Delta Conservancy Board as the primary representative, and the addition of Supervisor Mashburn to the Rural County Representatives of California as the primary representative, the Environmental Service JPA as the primary representative, the Golden State Finance Authority as the primary representative, and the Golden State Connect Authority as the primary representative. All other appointments remain unchanged. So ordered by a 5-0 vote.

ANNUAL REPORT

19 26-2 Receive a presentation on the County of Solano 2025 Annual Report

Attachments: [A - 2025 Annual Report](#)

County Administrator Ian Goldberg introduced the item and presented an overview of the County's 2025 annual report including activities and accomplishments towards the goals of stewardship of the Solano County community and health and wellness programs including Clean Slate Day, "Make it Right" warrants clearance, and the Center for Positive Change Department of Probation program.

Supervisor Mashburn presented an overview of the County's 2025 annual report including activities and accomplishments towards the goals of fiscal responsibility, stewardship of the Solano County community and health and wellness programs including the annual centenarian event, the Bay Area Social Services Consortium Executive Development program, and food insecurity programs.

Chief Information Officer Tim Flanagan provided an overview of Department of Information Technology 2025 accomplishments including the County's interoperable radio system, the new Solanocounty.gov website and winning the CSAC Challenge Award for digital transformation.

Parks Services Manager Christopher Drake provided an overview of the Solano County parks program highlights for 2025 including expanded access to outdoor recreation opportunities.

Assistant Director of Resource Management Mathew Tuggle provided an overview of Department of Resource Management 2025 infrastructure and community safety program highlights.

Assistant Director of Resource Management Misty Kaltreider introduced the presentation regarding Environmental Health.

Environmental Health Manager Trey Strickland provided an overview of Department of Resource Management 2025 Environmental Health program highlights.

Director of Child Support Services Liane Peck provided an overview of the staff designed mentoring program for which they won the Innovation in the Child Support Program Award.

Director of Health and Social Service Emery Cowan provided an overview Department of Health and Social Services programs including Solano HEALs program and suicide prevention.

Supervisor Williams thanked staff for their work on the annual report, and noted that while she appreciates the recognition from Ms. Cowan, she is simply a platform to uplift the hard work of County staff.

Chair Brown requested staff consider adding Care Act and ARPA funded program and project reviews to the 2026 Annual Report.

Received

ITEMS FROM THE PUBLIC con't

There were no additional items from the public.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor James requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Genevieve Briseno.

B) Supervisor Mashburn requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Congressman Doug LaMalfa.

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 11:24 A.M. to discuss the following matters with no action to report:

20	<u>26-46</u>	<p>1) CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION (pursuant to Government Code § 54956.9(a)) - Sweeney et al v. Carringer et al (Case 4:25-cv-03148-JST)</p> <p>2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, Charles Sakai, Sloan Sakai Yeung & Wong LLP, Asst. Director of Human Resources David Pak, Human Resources Manager Nick Balolong, County Administrator Ian Goldberg and Assistant County Administrator Debbie Vaughn. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American</p>
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Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

3) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) In Home Supportive Services Authority representatives: Director of Human Resources Niger Edwards, Assistant Director of Human Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

No action to report.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 1:32 P.M. Next meeting of the Solano County Board of Supervisors will be January 13, 2026 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

MONICA BROWN, Chair
Solano County Board of Supervisors

IAN GOLDBERG, Clerk
Solano County Board of Supervisors

By _____
Alicia Draves, Chief Deputy Clerk