



Solano County

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Minutes - Final Board of Supervisors

Mitch Mashburn (Dist. 5), Chair

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Monica Brown (Dist. 2), Vice Chair

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Wanda Williams (Dist. 3)

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John M. Vasquez (Dist. 4)

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Tuesday, December 9, 2025

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 9th day of December, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.

ROLL CALL

Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Ian Goldberg and County Counsel Carrie Blacklock.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

1 [25-962](#) Adopt and present a resolution and plaque of appreciation recognizing Dr. Bela T. Matyas, Chief Deputy Health - Health Officer, upon his retirement from Solano County with 15 years of service in the Department of Health and Social Services, and 37 years of dedicated public service (Chair Mashburn)

Attachments: [A - Retirement Resolution](#)

On motion of Chair Mashburn, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-253, and a plaque of appreciation recognizing Dr. Bela T. Matyas, Chief Deputy Health - Health Officer, upon his retirement from Solano County with 15 years of service in the Department of Health and Social Services, and 37 years of dedicated public service. So

(see Resolution Book)

Enactment No: Resolution No. 2025-256

ITEMS FROM THE PUBLIC

Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

- A) Linda Cheesman commented on current labor negotiations.
- B) Nicole Garcia commented on current labor negotiations.
- C) Julia Hahn commented on current In Home Supportive Services (IHSS) labor negotiations.
- D) Amber Searcy commented on current labor negotiations.
- E) Jennifer LaRiviere commented on current labor negotiations.
- F) Akbar Bibb commented on current labor negotiations.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

County Administrator Ian Goldberg commented on Agenda Item No. 14, noting that the attached BOS calendar required an update because it did not reflect the requested cancellation of the February 24, 2026, and December 1, 2026 meetings, nor did it properly highlight the observed holiday for the 4th of July. Mr. Goldberg further stated the two meeting cancellations are due to scheduling conflicts with the NACo and CSAC Annual Meetings. Mr. Goldberg further stated updated copies of the calendar have been provided to both the Board and members of the public.

APPROVAL OF THE AGENDA

Supervisor Wanda Williams is no longer present at 10:23 a.m.

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board approved the agenda of the Solano County Board of Supervisors for December 9, 2025, as amended. So ordered by a 4-0 vote with Supervisor Wanda Williams absent.

Supervisor Wanda Williams returned to the meeting at 10:27 a.m.

CONSENT CALENDAR

Montezuma Fire Protection District, Suisun Fire Protection District, and Vacaville Fire Protection District

6 [25-995](#) Accept the FY2024/25 annual fire impact fee reports and the five-year findings reports from the Suisun and Vacaville Fire Protection Districts

Attachments:

[A - Suisun FY2024-25 Annual Fee Disclosure DRAFT](#)

[B - Vacaville FY2024-25 Annual Fee Disclosure DRAFT](#)

[C - Suisun FPD Five-Year Findings Report FYE June 30, 2025](#)

[D - Vacaville FPD Five-Year Findings Report FYE June 30, 2025](#)

Accepted

REGULAR CALENDAR

7 [25-964](#) Consider adopting Fire Code 2025 for the Suisun Fire Protection District; Consider introducing the proposed ordinance amending the Suisun Fire Protection District Fire Code 2025 to adopt local amendments; the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) because there is no potential that adoption of this ordinance will cause a significant effect on the environment

Attachments:

[A - 2025 County Fire Code Amendments - Clean](#)

[B - 2025 County Fire Code Amendments - Redline](#)

Senior Management Analyst Nancy Nelson introduced the item.

Interim Fire Chief Alfred Abruzzini provided an overview of the proposed ordinance amending the fire codes for the Suisun, Montezuma, and Vacaville fire protection districts.

Supervisor Vasquez requested taking a vote on Agenda Item Nos. 7, 8, and 9 at the same time.

County Counsel Carrie Blacklock stated that since the items are virtually the same, the Board could take the one vote for all three at the same time.

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board: 1) approved the introduction of ordinances amending the fire codes of the Montezuma, Suisun, and Vacaville fire protection districts and adopting by reference the California Fire Code, 2025 edition, together with various modifications, deletions and additions to said codes by title only, waived further reading by a majority vote, and found that the proposed ordinance is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) because there is no potential that adoption of this ordinance will cause a significant effect on the environment. So ordered by a 5-0 vote.

to address the Board on this matter and the following comments were received:

A) Liann Stubblefield commented in opposition to the recommended impact fee increase.

B) Gaul Culley commented on the need for more notification of potential fee impact fee increases and in opposition to an increase in the recommended impact fees.

Supervisor Williams requested the Board consider not holding the public hearing until more public outreach has been completed, noting she does not feel that the State mandated noticing is enough to ensure everyone knows the Board is considering an impact fee increase. Supervisor Williams further requested staff hold a workshop for the Board to ensure they become educated on the fire protection districts.

C) Joseph Joyce commented in favor of waiving impact fees for legacy homeowners who are victims of wildfires to enable them to rebuild.

Chair Mashburn closed the public hearing.

Principal Management Analyst Anne Putney introduced the item and provided an overview of the recommended action to approve an increase in fire impact fees.

On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board adopted Resolution 25-01 of the Board of Directors of the Suisun Fire Protection District approving inflationary adjusted fire impact fees of 2.3% and adopted Resolution 25-01 of the Board of Directors of the Vacaville Fire Protection District approving inflationary adjusted fire impact fees of 2.3%. So ordered by a 4-1 vote with Supervisor Williams voting no. (see Resolution Book)

Enactment No: Resolution No. 2025-01 (Suisun FPD) and Resolution 25-01 (Vacaville FPD)

RECONVENE

Adjourn as the Montezuma Fire Protection District Board of Directors, the Suisun Fire Protection District Board of Directors, and the Vacaville Fire Protection District Board of Directors and reconvene as the Board of Supervisors.

PUBLIC COMMENT ON CONSENT CALENDAR

Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) Liann Stubblefield commented on Consent Calendar Item No. 20, noting the County needs to make more of an effort to clean up the park.

15 [25-1016](#) Approve a Memorandum of Understanding with Community Action Partnership Solano Joint Powers Authority for coordinated entry of homeless services for the term of December 1, 2025-December 31, 2028, for a total of \$253,350; and Delegate authority to the County Administrator to execute the agreement and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments: [A - Coordinated Entry MOU](#)

Approved

16 [25-914](#) Accept the FY2024/25 annual fire districts impact fee report and the five-year findings report for the Cordelia Fire Protection District (CFPD), Dixon Fire Protection District (DFPD), Suisun Fire Protection District (SFPD) and Vacaville Fire Protection District (VFPD) as required by Government Code section 66000

Attachments: [A - Cordelia FY2024-25 Annual Fee Disclosure](#)
[B - Dixon FY2024-25 Annual Fee Disclosure](#)
[C - Suisun FY2024-25 Annual Fee Disclosure DRAFT](#)
[D - Vacaville FY2024-25 Annual Fee Disclosure DRAFT](#)
[E - Cordelia FPD Five-Year Findings Report FYE June 30, 2025](#)
[F - Dixon FPD Five-Year Findings Report FYE June 30, 2025](#)
[G - Suisun FPD Five-Year Findings Report FYE June 30, 2025](#)
[H - Vacaville FPD Five-Year Findings Report FYE June 30, 2025](#)

Accepted

17 [25-1017](#) Accept the FY2024/25 Annual Disclosure and Review of the County Public Facility Fee as required by Government Code section 66006(b), including the Solano Transportation Authority Regional Transportation Impact Fee Annual Report, and the Dixon Public Library District Impact Fee Annual Report

Attachments: [A - FY2024/25 Description of County PFF](#)
[B - Current PFF Summary](#)
[C - FY2024/25 PFF - Summary](#)
[D - FY2024/25 PFF Summary Agency Balances](#)
[E - FY2024/25 180 Day Review](#)
[F - FY2024/25 RTIF Annual Report DRAFT](#)
[G - FY2024/25 Dixon PFF report](#)
[H - FY2024/25 Proof of Publication](#)

Accepted

18 [25-1000](#) Consider approval of the CY2026 budget for the Solano County Fair Association

Attachments: [A - SCFA CY2026 Budget](#)

Approved

Approved

24 [25-988](#) Approve a contract with Innovative Health Solutions for \$85,894 to develop activities related to sustainability of the work done through the CalFresh Healthy Living Program for the period of October 1, 2025 through April 30, 2026; and Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to a total aggregate of \$74,999
Attachments: [A - Innovative Health Solutions Contract](#)

Approved

25 [25-991](#) Delegate authority to the County Administrator to execute contract amendments, with County Counsel concurrence, to the OCHIN, Inc. Master Service Agreement with the Department of Health and Social Services, Family Health Services, up to a fiscal year aggregate of \$74,999 from FY2025/26 through FY2027/28
Attachments: [A - OCHIN, Inc. Master Services Agreement](#)

Approved

26 [25-913](#) Adopt a resolution and plaque of appreciation honoring Norm Stangler, Animal Care Specialist, upon his retirement from the Sheriff's Office with over 25 years of dedicated public service to Solano County
Attachments: [A - Retirement Resolution](#)

Adopted

Enactment No: Resolution No. 2025-257

27 [25-960](#) Adopt a resolution renewing the County's ordinance that adopted and approved a Military Equipment Use Policy for the Solano County Sheriff's Office, approve the updated Military Equipment Use Policy, and make findings based on the Solano County Sheriff's Office's annual military equipment report for the period of November 1, 2024 through October 31, 2025
Attachments: [A - Military Equipment Policy](#)
[B - Annual Report](#)
[C - Fiscal Impact](#)
[D - Resolution](#)

Adopted

Enactment No: Resolution No. 2025-258

28 [25-978](#) Accept a donation of one commercial-grade washer-extractor and one tumble dryer from Alliance Laundry Systems Distribution, LLC, to Solano County Animal Care Services; Approve an Appropriation Transfer Request of \$31,078

Chair Mashburn opened and closed the public hearing with no comments from the public.

On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board adopted Resolution No. 2025-259, adopting fire protection district impact fees on behalf of Cordelia Fire Protection District, Dixon Fire Protection District, Suisun Fire Protection District, and the Vacaville Fire Protection District. So ordered by a 4-1 vote with Supervisor Williams voting no. (see Resolution Book)

Enactment No: Resolution No. 2025-259

32 [25-994](#)

Conduct a public hearing required by the Tax and Equity Fiscal Responsibility Act of 1982 (TEFRA) and consider adopting a resolution approving the issuance of revenue bonds by the California Municipal Finance Authority (CMFA), for the benefit of HealthCore Vacaville, LLC (Borrower), in an amount not to exceed \$80,000,000 for the purpose of financing and/or refinancing certain costs of the acquisition, construction, expansion, remodeling, renovation, furnishing, equipping and/or improvement of the health facilities, including real estate, owned and operated by NorthBay Health Advantage, LLC, located within Solano County at 1020 Nut Tree Road, Vacaville, California

Attachments: [A - Resolution](#)
[B - Public Hearing Notice](#)

Assistant Treasurer/Tax Collector/County Clerk Denise Dix introduced the item and provided an overview of the recommended action.

In response to a question from Supervisor Brown regarding what will happen to the debt should Northbay Health be unable to meet their fiscal obligations, Assistant Vice President for Northbay Healthcare Chris Matthews provided an overview of what the funds will go towards, noting it is not for expansion in the literal sense but to purchase a piece of equipment to enable Northbay to continue to offer specialized cancer services while their older machine is being replaced. Mr. Matthews further stated that the previous bond that was approved in August 2025 has already been closed out and thanked the Board for previously provided ARPA funding.

Supervisor Williams commented in support of the recommended action.

Chair Mashburn opened and closed the public hearing with no comments from the public.

On motion of Supervisor Williams, seconded by Supervisor James, the Board adopted Resolution No. 2025-260, approving the issuance of revenue bonds by the California Municipal Finance Authority (CMFA), for the benefit of HealthCore Vacaville, LLC (Borrower), in an amount not to exceed \$80,000,000 for the purpose of financing and/or refinancing certain costs of the acquisition, construction, expansion, remodeling, renovation, furnishing, equipping and/or improvement of the health facilities, including real estate, owned and

34 25-968

Receive a presentation on the status of the Solano County Strategic Initiative for Agriculture from the Agricultural Commissioner, funded by a Sustainable Agricultural Lands Conservation Program (SALC) planning grant

Attachments: [A - Strategic Initiative for Agriculture Executive Summary](#)

Agricultural Commissioner/Sealer of Weights Ed King introduced the item and provided an overview of the work completed by staff with the objective of an agricultural preservation and economic development initiative that would build on the 2023 agricultural assessment and that aligns with the Board's priorities of ag preservation and economic development. Mr. King further stated that following Board direction, the County secured a \$500,000 State Sustainable Agriculture Lands Conservation (SALC) Program planning grant to review and modernize land use policies, assess agricultural infrastructure needs, and develop recommendations to support long-term agricultural economic development. Mr. King noted that after initial delays in contracting, Valley Vision/AG Innovations was engaged, and the project is now progressing with a steering committee and two advisory committees representing agriculture, land use, and infrastructure stakeholders. Mr. King further stated the grant runs from April 2024 to April 2027, with staff intending to return to the Board within approximately one year with a final report and recommendations.

Consultant with Urban Rural Regional Strategies Serena Unger presented an overview of the land use assessment being conducted as part of the broader initiative, focusing on guiding growth, preserving agricultural land, supporting agricultural viability, and strengthening interagency collaboration. Ms. Unger stated the assessment serves as a decision-making tool to identify where new or updated policies and programs may be needed and has already contributed to discussions among the steering committee, advisory committees, cities, and community partners. Ms. Unger noted there is a need to balance population and economic growth pressures with agricultural preservation, given agriculture's importance to the County's economy and the proximity of cities to agricultural lands. Ms. Unger further stated the work being completed is organized around three objectives: guiding growth and agricultural land preservation, supporting agricultural viability through land use policy, and promoting interagency collaboration to establish a coordinated regional framework.

Consultant with Valley Vision Trish Kelly provided an overview of the work completed by Valley Vision to support the County by synthesizing committee input, stakeholder interviews, technical studies, and best practices to address agricultural growth amid increasing pressures from urbanization. Ms. Kelly commented on key challenges faced by the County including water supply and management, infrastructure capacity, farmworker housing, land access for new farmers, regulations, and the loss of the ability to connect farmers to markets. Ms. Kelly provided an overview of potential opportunities such as expanding agricultural easements, supporting next-generation farmers, developing food hubs and value-added processing, streamlining zoning and

Received

35 [25-974](#) Receive a presentation on the development of the Integrated Water Resources Framework (One Water Framework) funded with American Rescue Plan Act (ARPA) funds; and Consider providing direction on next steps including the development of the water resources component for a Utilities Master Plan

Attachments: [A - Draft One Water Framework](#)
[B - Communications and Engagement Plan](#)

Water and Natural Resources Program Manager Misty Kaltreider introduced the item and provided a brief history of the Board's actions that were taken to create the One Water Framework (Framework) for Solano County.

Consultant with Kennedy Jenks Sachi Itagaki provided an overview of the County's process for implementing the Framework noting that it is a collaborative process with a 20 plus member steering committee to support coordinated water management in the County's unincorporated areas that will align with the County's General Plan. Ms. Itagaki further stated the Framework documents existing infrastructure challenges and opportunities, by identifying key issues such as water supply, reliability, limited and aging infrastructure, wastewater constraints, financial challenges for small systems, and drainage and flood management. Ms. Itagaki further stated the Framework will establish shared principles, goals, and strategies to support agricultural economic growth, climate resilience, and multi-benefit water resource management. Ms. Itagaki noted they are making key recommendations that focus on governance and partnerships, policy and funding alignment, data and infrastructure coordination, and continued public engagement. Ms. Itagaki further stated there are three integrated project concepts that were developed for focus areas including waterway maintenance and streamlined permitting, regional multi-benefit drainage and groundwater recharge, and water supply and wastewater assessment studies to right-size solutions that support long-term planning goals. Ms. Itagaki further provided an overview of potential funding opportunities.

Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:

A) Linda Tenbrink commented that the proposed water regulations rely on fear of groundwater contamination, and she expressed concern about measures going beyond state requirements for well monitoring.

B) Lisa Howard offered to host a workshop and tour of Suisun Valley to educate the County and consultants on how water, wastewater, and septic systems currently operate under existing state regulations. Ms. Howard voiced concerns about proposed studies and data collection in Suisun Valley being driven by fear rather than need and emphasized the importance of understanding current practices before spending public funds or considering additional regulation.

staff is finalizing the Request for Proposals (RFP) for the General Plan update, noting they are working under a proposed two-year schedule for completion of the update. Mr. Bezek further stated that economic development is intended to expand the County's tax base to improve services, quality of life, and long-term fiscal stability. Mr. Bezek further stated that staff and consultants are assessing eight locations along the I-80 corridor for potential economic development noting they expect to receive results of those assessments in early 2026.

Planning Program Manager Allan Calder provided a brief overview of the 2008 General Plan's economic development chapter, noting it focused on targeted growth in manufacturing, logistics, office and professional spaces, agriculture related businesses, and clean energy. Mr. Calder further stated the 2008 General Plan identified strategic opportunity areas such as Lambie, Old Town Cordelia, the Interior Valleys, and Collinsville, emphasized workforce development to reduce citizens commuting out of the County for jobs, and committed to protecting Travis Air Force Base as a cornerstone of the County's economy.

Mr. Bezek further stated that the 2008 General Plan identified that there are limited sites that are available for economic development within the unincorporated areas of the County, noting that Measure T, which places a priority on agricultural land uses and voter approval for changes, has limited the County's ability to generate commercial and industrial tax revenue, creating the need for the Board to hold further discussions about balancing economic development with existing land use constraints. Mr. Bezek further stated the availability of utilities such as water and sewer services also places a limit of economic development projects in the unincorporated County. Mr. Bezek provided an overview of potential economic development solutions including development at the I-80 interchanges and agritourism.

Supervisor Brown requested the Board consider returning to this conversation in January 2026 to allow her and the other Board Members to digest the information provided.

Supervisor Williams commented in favor of Supervisor Brown's comments noting that there are many items that need to be addressed before the Board makes a decision about economic development including meeting with Orderly Growth to discuss Measure T, how to incorporate the SALC grant, and the need for the Board to engage with a consultant that has the expertise in economic development as it relates to agriculture.

Supervisor James commented in favor of bringing this item back, noting she agrees with Supervisor Brown and Supervisor Williams. Supervisor James further stated she appreciates that even though District 1 is considered urban, staff still has reached out to look at creatively including District 1. Supervisor James noted there is a need for a countywide "one Solano" approach that connects economic development, One Water, and urban areas, particularly given the fact that District 1 has limited unincorporated

there is a need for the County to clarify its goal of sales and property tax generation to the stakeholders and consultants, noting that in doing so, efforts will focus on revenue generation activities such as processing, agritourism, and taxable sales while still supporting traditional agriculture.

B) Linda Tenbrink commented on the projected I-80 Interchange study, specifically the Chadborne interchange. Ms. Tenbrink further commented that septic systems are a great land use preservation tool.

C) Jim Leland commented on the need for the Board to work out how to take commodity agriculture and convert it to direct consumer agriculture that generates taxes. Mr. Leland referenced a future study of the Suisun Valley, noting he believes the Board will be surprised by the economic output possibilities. Mr. Leland further requested Board consideration for the placement of the I-80 Corridor Study on a future agenda for public input.

Supervisor Williams requested a meeting that is specific to the General Plan.

Chair Mashburn commented in favor of a two-day Board retreat once a consultant is hired to provide information on how the Board is going to move forward with the General Plan update.

All Board members were in favor of Chair Mashburn's recommendation.

D) Former Supervisor Duane Kromm commented on the need for the County not only to focus revenue generation but also the costs of providing services to newly created areas. Mr. Kromm further requested staff consider providing PowerPoints to the public as part of the agenda packet distribution.

Received

ITEMS FROM THE PUBLIC con't

There were no additional comments from the public.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor James commented on the end of her first year as a Supervisor noting it has been a year of growth and learning and she is honored to be serving District 1 and Solano County. Supervisor James noted she attended the CSAC Annual Conference in San Jose and shared some of the topics that were addressed during the sessions. Supervisor James noted there will be an Accessible Transportation Town Hall meeting on December 10, 2025 which is being hosted by Assemblywoman Lori Wilson. Supervisor James noted she will be co-hosting the Candy Cane Lane Toy and Food drive in partnership with several Vallejo City Council Members and local small businesses. Supervisor James wished everyone a happy holidays.

Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

No action to report.

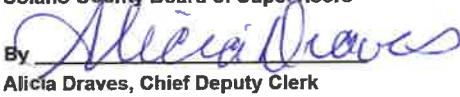
ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 2:37 P.M. Next meeting of the Solano County Board of Supervisors will be January 6, 2026, at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.



MITCH H. MASHBURN Chair
Solano County Board of Supervisors

IAN GOLDBERG, Clerk
Solano County Board of Supervisors

By 
Alicia Draves, Chief Deputy Clerk