



# Solano County

675 Texas Street  
Fairfield, California 94533  
www.solanocounty.com

## Minutes - Final Board of Supervisors

*Erin Hannigan (Dist. 1) Chairwoman  
(707) 553-5363*

*Monica Brown (Dist. 2), Vice-Chair  
(707) 784-3031*

*James P. Spering (Dist. 3)  
(707) 784-6136*

*John M. Vasquez (Dist. 4)  
(707) 784-6129*

*Skip Thomson (Dist. 5)  
(707) 784-6130*

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Tuesday, February 25, 2020

9:00 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 25th day of February, 2020 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M. Present were Supervisors Brown, Spering, Vasquez, Thomson and Chairwoman Hannigan. Chairwoman Hannigan presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Bernadette S. Curry.*

### ROLL CALL

*Erin Hannigan, Monica Brown, James P. Spering, John M. Vasquez and Skip Thomson*

### SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence and a performance by the Will C. Wood High School choir.*

**PRESENTATIONS**

- 1      [20-136](#)      Adopt and present a resolution and plaque of appreciation honoring Carmen Curry, Social Worker II in the Department of Health and Social Services, Public Health Division, Older & Disabled Adult Services Bureau, upon her retirement with over 27 years of dedicated public service to Solano County (Supervisor Thomson)
- Attachments:*      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)
- On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2020-25 honoring Carmen Curry, Social Worker II in the Department of Health and Social Services, Public Health Division, Older & Disabled Adult Services Bureau, upon her retirement with over 27 years of dedicated public service to Solano County. So ordered by 5-0 vote.**
- Enactment No: Resolution No. 2020-25**
- 2      [20-144](#)      Adopt and present a resolution celebrating the 100th anniversary year of the passage and ratification of the 19th Amendment, also known as women's suffrage, granting American women the right to vote to the United States Constitution (Chairwoman Hannigan)
- Attachments:*      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)
- On motion of Chairwoman Hannigan, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2020-26 celebrating the 100th anniversary year of the passage and ratification of the 19th Amendment, also known as women's suffrage, granting American women the right to vote to the United States Constitution. So ordered by 5-0 vote.**
- Enactment No: Resolution No. 2020-26**
- 3      [20-137](#)      Adopt and present a resolution recognizing March 2020 as National Nutrition Month in Solano County (Supervisor Vasquez)
- Attachments:*      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)
- On motion of Supervisor Vasquez, seconded by Chairwoman Hannigan, the Board adopted and presented Resolution No. 2020-27 recognizing March 2020 as National Nutrition Month in Solano County. So ordered by 5-0 vote.**
- Enactment No: Resolution No. 2020-27**

**ITEMS FROM THE PUBLIC**

*Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Edward Russell Jr., unknown residence, commented on lack of justice for a crime against his son and lack of response from the District Attorney's Office concerning the matter.*

*B) George Guynn, Jr., Suisun City, commented on a recent newspaper article related to housing for the homeless.*

*C) Jeannine Seher, Assistant Human Resources Director, announced an upcoming County Job Fair on March 21st.*

**ADDITIONS TO OR DELETIONS FROM THE AGENDA**

*There were no additions to or deletions from the Solano County Board of Supervisors' agenda for February 25, 2020.*

**APPROVAL OF THE AGENDA**

**On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the agenda of the Solano County Board of Supervisors for February 25, 2020 as submitted. So ordered by 5-0 vote.**

**PUBLIC COMMENT ON CONSENT CALENDAR**

*Chairwoman Hannigan invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.*

**APPROVAL OF THE CONSENT CALENDAR**

**On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the following Consent Calendar items by 5-0 vote.**

**CONSENT CALENDAR**

- 4      [20-130](#)      Approve the minutes of the Solano County Board of Supervisors meetings of January 28, February 4 and February 11, 2020
- Attachments:*      [A - Minutes - January 28, 2020](#)  
                                 [B - Minutes - February 4, 2020](#)  
                                 [C - Minutes - February 11, 2020](#)  
                                 [Approved Minutes - January 28, 2020](#)  
                                 [Approved Minutes - February 4, 2020](#)  
                                 [Approved Minutes - February 11, 2020](#)  
                                 [Minute Order](#)
- Approved**
- 5      [20-131](#)      Receive and file the Meeting Attendance Reports from the members of the Board of Supervisors
- Attachments:*      [A - Appointment List](#)  
                                 [Minute Order](#)
- Received and Filed**
- 6      [20-147](#)      Authorize the County's contribution of \$250 from the General Fund contribution allocated to District 5 to benefit the Joy Graham Bowling Program, a program that provides special needs students with life building skills and activities
- Attachments:*      [Minute Order](#)
- Approved**
- 7      [20-127](#)      Approve conflict of interest code amendments for the Vallejo Flood and Wastewater District
- Attachments:*      [A - Summary of Revisions and Supporting Documents](#)  
                                 [Minute Order](#)
- Approved**
- 8      [20-143](#)      Accept the Quarterly Review of the Statement of Assets of the Solano County Treasury as of December 31, 2019
- Attachments:*      [A - Treasury Audit Report FY2019-20 Q2](#)  
                                 [Minute Order](#)
- Accepted**

- 9        [20-140](#)        Approve the Notice of Completion for the Solano County Nut Tree Airport Hangar A Offices and Airport Administration Building Renovation Project located at 301 County Airport Road in Vacaville constructed by Z Squared Construction, Inc in El Dorado Hills; and Authorize the Clerk of the Board to record the executed Notice of Completion

*Attachments:*    [A - Notice of Completion](#)  
                         [B - Summary of Project Budget](#)  
                         [C - Project Location and Photographs](#)  
                         [Minute Order](#)

**Approved**

- 10       [20-157](#)        Adopt a resolution approving a successor collective bargaining agreement between Solano County and Unit 3 - Law Enforcement Employee represented by Solano County Deputy Sheriff's Association

*Attachments:*    [A - Resolution](#)  
                         [B - Unit 3 MOU](#)  
                         [Adopted Resolution](#)  
                         [Minute Order](#)

**Adopted**

**Enactment No: Resolution No. 2020-28**

- 11       [20-158](#)        Adopt a resolution approving a successor collective bargaining agreement between Solano County and Unit 4 - Law Enforcement Supervisors represented by Solano County Deputy Sheriff's Association.

*Attachments:*    [A - Resolution](#)  
                         [B - Unit 4 MOU](#)  
                         [Adopted Resolution](#)  
                         [Minute Order](#)

**Adopted**

**Enactment No: Resolution No. 2020-29**

- 12       [20-142](#)        Approve a Mental Health Student Services Act grant application of \$4,000,000 to enhance mental health services in school settings, in collaboration with Solano County Office of Education (SCOE) and participating school districts, for a period of four years

*Attachments:*    [Minute Order](#)

**Approved**

- 13      [20-139](#)      Approve the work plan and revised bylaws for the Alcohol and Drug Advisory Board

*Attachments:*      [A - Work Plan](#)  
                         [B - Bylaws](#)  
                         [C - Bylaws \(Redlined\)](#)  
                         [Minute Order](#)

Approved

- 14      [20-132](#)      Approve a 3 year contract with Leaders in Community Alternatives (LCA) to provide In-Custody and Community Based Employment/Vocational training services to adult participants at the Fairfield and Vallejo Centers for Positive Change (CPC), as well as the Claybank Detention Facility, for an amount not to exceed \$2,255,622 for the period of March 1, 2020 through February 28, 2023; Delegate authority to the County Administrator, pending County Counsel concurrence, to execute the contract and any modifications to contract limits not to exceed \$75,000; and Authorize the Chief of Probation to execute any amendments which are technical or administrative in nature

*Attachments:*      [A - Links to RFP and Contract](#)  
                         [Executed Contract](#)  
                         [Minute Order](#)

Approved

#### MISCELLANEOUS ITEMS

- 15      [20-123](#)      Approve the appointment of Ernest Van Sant to the Dixon Fire Protection District Board of Directors, representing District 5, to a 4 year term to expire March 1, 2024

*Attachments:*      [Minute Order](#)

Approved

- 16      [20-126](#)      Approve the appointment of Trong Le to the Solano Partnership Against Violence (SPAV) Advisory Board for a term to expire on December 31, 2020

*Attachments:*      [Minute Order](#)

Approved

## REGULAR CALENDAR

- 17      [20-138](#)      Approve the appointments of Lesli Caldwell Houston and Danny Cotton to the Mental Health Advisory Board for terms to expire on February 24, 2023

*Attachments:*      [Minute Order](#)

*Supervisor Spering advised that he did not think that Lesli Caldwell Houston was a good fit for the appointment. He then asked that the Board separate the two appointments for approval.*

*Supervisor Brown commented in support of appointing Ms. Caldwell Houston.*

*In response to a question from Supervisor Thomson, Supervisor Spering noted much discussion had taken place in Closed Session and that he felt that Ms. Caldwell Houston was not the right fit for the appointment.*

**On motion of Supervisor Spering, seconded by Supervisor Vasquez, the Board approved the appointment of Danny Cotton to the Mental Health Advisory Board for a term to expire on February 24, 2023. So ordered by 5-0 vote.**

**Supervisor Brown made a motion to appoint Lesli Caldwell Houston to the Mental Health Advisory Board for a term to expire on February 24, 2023 and Supervisor Thomson seconded the motion. Supervisors Hannigan, Spering and Vasquez voted no. Motion failed by a 3-2 vote.**

- 18      [20-135](#)      Receive an update from County staff and the County's State Legislative Advocate on the status of legislation that is of interest to the County and items discussed at the Board's Legislative Committee on February 3, 2020

*Attachments:*      [A - SB 793 Bill Text](#)  
                              [B - Federal Legislative Update](#)  
                              [C - State Legislative Update](#)  
                              [Minute Order](#)

*Senior Management Analyst Matthew Davis introduced the item and provided an overview of SB 793 Flavored Tobacco Products.*

*In response to a question from Chairwoman Hannigan, State Legislative Advocate Karen Lange provided information on the legislation concerning flavored tobacco products.*

*Supervisor Vasquez commented in support of the legislation and on the need to make sure the legislation included everything that was smoked.*

*Chairwoman Hannigan suggested that the Board support the bill and ensure that further research be done to make sure all products were included.*

*County Counsel Bernadette Curry provided a definition of the Health and Safety Code relating to tobacco products.*

*Supervisor Spering noted that mint flavored marijuana wasn't covered.*

*Supervisor Vasquez commented that there needed to be more restriction in place.*

*Supervisor Spering noted that he supported the Chairwoman's suggestion.*

*In response to a question from Supervisor Brown, Ms. Lange noted that passage of the legislation would mean a statewide ban on flavored tobacco for all persons.*

*Chairwoman Hannigan noted that the idea was to make flavored tobacco inaccessible, especially to underage youth.*

*Supervisor Thomson commented on the need to do everything possible to close loopholes to children's access to the flavored tobacco products.*

***On motion of Chairwoman Hannigan, seconded by Supervisor Brown, the Board approved a support position on SB 793 Flavored Tobacco Products and provided direction to staff to conduct further research on the legislation to ensure all flavored tobacco products were included. So ordered by 5-0 vote.***

*Ms. Lange provided an overview of activities at the state legislature.*

*In response to a question from Supervisor Vasquez, Ms. Lange provided information on AB 2809.*

*Supervisor Vasquez noted that some of the changes in the bill were already being worked on and requested that Ms. Lange contact Bay Conservation and Development Commission staff about it.*

*Supervisor Spering asked if there was a gap between people that were mentally ill and those that were mentally ill that were refusing services and whether there was a need to create legislation to address this.*

*Director of Health and Social Services Gerald Huber noted that there were many discussions about this issue.*

*Deputy Director of Behavioral Health Sandra Sinz provided information on Laura's Law and the referrals the department had received under the law.*

*Supervisor Spering commented on studies showing that mentally ill weren't staying in assistance housing and on the need to figure out how to keep them there.*

*Mr. Huber noted that housing assistance must also include services and advised that there was legislation being proposed that may assist with this.*

*Supervisor Spering requested that the County Administrator look into how to close the gap and to keep the mentally ill in housing.*



*Ms. Sinz provided information on Housing First and grant programs for housing.*

**Approved**

**19**      [20-125](#)

Receive an update on the 2019 Solano County Farmbudsman Program activities

*Attachments:*      [A - Farmbudsman Background](#)  
[B - Presentation](#)  
[Minute Order](#)

*Principal Management Analyst Christine Rogers introduced the item.*

*Farmbudsman Sarah Hawkins provided an overview of the 2019 Solano County Farmbudsman Program activities.*

*Director of the Solano Business Development Center Tim Murrell commented on the challenges and work being done with the Farmbudsman Program.*

*In response to a question from Supervisor Vasquez, Mr. Murrell advised that 156 jobs were created overall in the County as a result of new businesses.*

*Supervisor Spering commented that he appreciated the outreach and succession planning and noted that it was a very important piece of future farming in Solano County.*

*Supervisor Vasquez provided a history of the program and advised that he felt that there was a disconnect with the program's outreach. He advised that he felt that the current location of the program was not a good location and that farmers were not connecting with the program.*

**Received**

**20**      [20-120](#)

Receive a presentation on the implementation of the Board of Supervisor's Community Investment Fund, including presentations from two of the six funded legacy programs: Solano Children's Alliance and the Senior Coalition

*Attachments:*      [A - Presentation](#)  
[Minute Order](#)

*Chairwoman Hannigan thanked staff for the opening of the new First 5 Center in Vallejo.*

*Executive Director of First 5 Solano Michele Harris provided information on activities at the new center. She then provided an overview of the implementation of the Community Investment Fund.*

*President of Solano Children's Alliance Juan Cisneros provided an overview of the history, purpose and role of the Solano Children's Alliance*

*Executive Director of the Children's Network Ronda Kogler provided an overview of the history, purpose and role of the Children's Network.*

*In response to questions from Chairwoman Hannigan, Ms. Kogler noted that specific programs tracked their numbers noting that it didn't trickle down to show how many individual families were being served. She advised that the Children's Network did reach out to other agencies for ideas and support. Mr. Cisneros noted that training was provided related to child abuse prevention and that there was outreach to other agencies and organizations outside of the county.*

*In response to a question from Supervisor Brown, Ms. Kogler advised that she did not have the numbers of children that were receiving services under the pilot programs in San Diego County and Solano County and would provide that information to the Board later.*

*Supervisor Brown requested that future presentations include more detailed data.*

*In response to a question from Chairwoman Hannigan, Ms. Kogler noted that there had been challenges with the state regarding the pilot program and that she would provide information about the status of the pilot program. Mr. Cisneros advised that he felt that data could be put together to measure the efficacy of the programs.*

*Chairwoman Hannigan noted that data and measurement was what was needed to show whether the program was working or failing.*

*Supervisor Thomson commented that ATOD providers were being told that their funding was going away for ATOD (Alcohol Tobacco and Other Drug) prevention contracts and provided information about alcohol and tobacco usage in children. He advised that he would like to see the ATOD funds put into ATOD legacy programs.*

*Ms. Harris advised that she would check into this information.*

*County Administrator Birgitta Corsello advised that the ATOD funding could be put on an upcoming agenda as it was not on this agenda. She noted that staff needed to go back and look at this.*

*Mr. Cisneros advised that the role of the Alliance was to identify needs, gaps in services and to recommend funding. He then commented on funding for family resource networks.*

*Chairwoman Hannigan advised that the Alliance should be a repository of data on the Family Resource Centers (FRCs).*

*Mr. Cisneros commented on the need to track data to measure impacts.*

*Chairwoman Hannigan advised that there was an information gap that needed to be met.*

*Ms. Kogler advised that the Children's Network coordinated the FRCs.*

*Older and Disabled Adult Services Administrator Joyce Goodwin provided an overview of the Senior Coalition's history, purpose, structure, financials and role.*

*Chairwoman Hannigan commented on programs being provided for seniors and thanked staff.*

**Received**

21      [20-141](#)

Receive an update on the Napa/Solano Area Agency on Aging; Consider adopting a resolution approving the second revenue contract amendment with the California Department of Aging for \$492,316 for a total revenue contract amount of \$3,325,945 to provide aging services for the period of March 3, 2020 through June 30, 2020; Consider authorizing the County Administrator to execute the second contract amendment; and Consider approval of an Appropriation Transfer Request (ATR) for the unanticipated revenues (4/5 vote required)

Attachments:      [A - Resolution](#)  
                              [B - Amendment 2](#)  
                              [C - Link to Original Contract and Amendment 1](#)  
                              [Adopted Resolution](#)  
                              [Executed Amendment](#)  
                              [Minute Order](#)

*Executive Director of the Napa/Solano Area Agency of Aging (AAA) Joyce Goodwin provided an overview of the AAA history, funding allocations, plan goals, service levels and next steps.*

*Chairwoman Hannigan thanked staff for their work.*

*Supervisor Brown commented on the work done by Ms. Goodwin and the staff.*

*Ms. Goodwin noted that the meeting recordings would be posted on the new website once it was up.*

*Supervisor Spering commented on the considerable amount of work that was done to get the AAA back on track and thanked the CAO for her efforts. He then advised that the focus of the data and reporting should be on the need for the services and not so much the percentage served.*

*Dr. Bela Matyas provided information on the need of seniors in Solano County compared to Napa County, noting that the need was greater in Solano County.*

*Supervisor Spering requested that the reporting start off with the need and how funds were being distributed.*

*Dr. Matyas advised that the need greatly exceeded the resources of seniors.*

*County Administrator Birgitta Corsello requested that staff bring back data on the needs and commented on all the work done by staff to get the services and programs up and going. She noted that she was confident that the County was doing all it could with the available resources.*

*Supervisor Vasquez thanked staff and the state for their efforts to get things done. He commented on the need for the data that shows the need and how it was being addressed.*

**On motion of Supervisor Brown, seconded by Supervisor Spering, the Board adopted Resolution No. 2020 - 30 approving the second revenue contract amendment with the California Department of Aging for \$492,316 for a total revenue contract amount of \$3,325,945 to provide aging services for the period of March 3, 2020 through June 30, 2020; Authorized the County Administrator to execute the second contract amendment; and Approved an Appropriation Transfer Request (ATR) for the unanticipated revenues. So ordered by 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2020-30**

**22**      **20-129**

Receive a presentation from the Solano County Probation Department to include a review of adult recidivism data from Beyond the Arc, Inc, and available programs and services for youth; Approve a 6 month contract for an amount not to exceed \$45,000 with Literary Engineers to develop and produce a book for youth; Authorize the County Administrator to execute the contract; and Authorize the Chief of Probation to execute any amendments to the contract which are technical or administrative in nature

Attachments:      [A - Contract](#)  
                                 [Executed Contract](#)  
                                 [Minute Order](#)

*Chief of Probation Chris Hansen provided an overview of adult recidivism rates and advised that he would provide the recidivism data to the Board.*

*Director of Juvenile Detention Facility Dean Farrah provided an overview of the Trades Program at the facility.*

*Chairwoman Hannigan suggested the Mindful Movement be looked at as well.*

*Mr. Farrah noted that guided meditation and practices for finding safe space were already being used in the Juvenile Detention Facility.*

*In response to comments from Chairwoman Hannigan, Mr. Farrah provided additional information on the curriculum being used in the facility.*

*Chairwoman Hannigan commented that legislation to raise the age of a juvenile from 18 to 19 should be put on the Legislative Committee's agenda.*

*In response to questions from Supervisor Spering, Mr. Hansen noted that the funding request for the book contract was grant funded. Author Andre Lewis provided information on the development and creation of the probation book*

for youth that would be provided to 3rd graders in high risk schools.

Mr. Hansen advised that staff would be working with First 5 Solano on this to determine how to get the book to other youth as well.

**On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board approved a 6 month contract for an amount not to exceed \$45,000 with Literary Engineers to develop and produce a book for youth; Authorized the County Administrator to execute the contract; and Authorized the Chief of Probation to execute any amendments to the contract which are technical or administrative in nature. So ordered by 5-0 vote.**

## CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 11:59 A.M. to discuss the following matters:*

- 23      [20-160](#)      Conference with Real Property Negotiators: Property: Mason Street Park and Ride, Vacaville, California; Agency negotiators: Birgitta E. Corsello, County Administrator, Nancy Huston, Assistant County Administrator, and Megan Greve, General Services Director; Negotiating parties: Mark Weaver, Deputy Director of Right of Way, Caltrans; Under negotiation: Price and terms

Attachments:      [A - Memorandum](#)

## RECONVENE

*This meeting of the Solano County Board of Supervisors reconvened at 2:04 P.M. Vice-Chair Brown called the meeting back to order and Chairwoman Hannigan arrived at the dais at 2:09 P.M.*

## REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

*County Counsel Bernadette Curry advised that there were no reports from Closed Session.*

- 24      [20-145](#)      Receive an update and provide direction to staff on next steps for the plan and strategy for formation of a Dependent Regional Park and Open Space District to be placed on the November 2020 ballot; and Provide direction to staff to proceed with public outreach, a community survey and to bring back a status update and final recommendations to the Board in late May or early June

Attachments:      [A - BOS Minutes November 19, 2019 Item 32](#)

*Director of Resource Management Bill Emlen provided a status update on the status of the formation of a Dependent Regional park and Open Space District.*

*In response to a question from Chairwoman Hannigan, Mr. Emlen provided information on the timeline of activities, noting that there was a little more time to put a resolution forward for the ballot.*

Chairwoman Hannigan invited members of the public to make comments on the matter and the following comments were received:

A) Duane Kromm, Fairfield, commented that funding for fire districts was critical.

B) Bob Berman, Benicia, commented in support of a Dependent Regional Park and Open Space District, on the need for more outreach and feedback to and from the public and in support of making a decision about putting the item on the ballot sooner than later.

C) Michael Zeiss, Suisun City, commented in support of a Dependent Regional Park and Open Space District, in support of an exploratory committee of citizens, on the need for more outreach and feedback to and from the public and in support of making a decision about putting the item on the ballot sooner than later.

In response to a question from Chairwoman Hannigan, Mr. Emlen provided more information on the scope of activities for city and public outreach.

Chairwoman Hannigan commented on the importance of maintaining momentum on the efforts and asked about costs.

Mr. Emlen provided information on the amount of funding that would be needed for efforts noting that an exploratory group would need to provide assistance.

Supervisor Sperring commented on the Planning Department being short staffed and the need for help from Mr. Kromm and Mr. Berman regarding outreach.

Executive Director of the Solano Land Trust Nicole Braddock advised that it was difficult to do outreach when the park district was uncertain. She noted that outreach had been taking place with children's programs relating to the outdoors. She advised that the Land Trust was on board and willing to help with outreach.

Mr. Kromm commented on efforts by the Green Belt Alliance to support and provide public outreach. He advised that there was a need for direction from the Board.

Supervisor Sperring requested an outline from Mr. Kromm as to what help, support and commitments would be provided on the advocacy and outreach for the park district.

Mr. Kromm advised that an outline could be worked on by a collaboration of coalitions on what outreach program could be provided. He then commented on the importance of a well-crafted public poll to test whether the public was in support or not. He also noted that having the Parks and Recreation Committee assist would help and advised that the supporters were more than

*willing to take the lead on outreach.*

*Supervisor Spering advised that he would like to see an outline of what outreach could be committed to and how it would complement what County staff was doing.*

*Chairwoman Hannigan commented on the importance of polling results and public outreach. She advised that outreach could start now to inform the public what going forward might look like.*

*Mr. Kromm asked if the parks subcommittee would be willing to work with him on this.*

*Chairwoman Hannigan advised that she was willing to do that.*

*Mr. Emlen noted that staff was approaching the matter as if the November 2020 was the target date. He noted that he would commit to fine tuning the timeline and working with the speakers who were offering their assistance. He advised that there was a subcommittee on the Parks and Recreation Committee that was ready and willing to start public outreach if that was the direction of the Board.*

*Supervisor Vasquez commented that he did not see the need for urgency to move forward on the park district because there were several things that the department needed to address first, such as review of the Williamson Act properties, the RHNA process, water issues, permit processes, etc. He advised that the department was being stretched too thin and that a park district was a want, not a need. He commented that the priority should be to reorganize the fire districts and that if an outside entity wanted to work on public outreach for a park district then that was fine.*

*Supervisor Spering noted that there had been a lot of work done on the park district matter. He advised that there were always different crises to deal with and that quality of life issues such as parks could not always be put on the back burner. He noted that he had the same concerns about the department being stretched too thin and that he felt that there needed to be commitments from the other agencies to take the lead on the outreach.*

*Supervisor Brown commented that she was willing to support and work with agencies on the public outreach.*

*Supervisor Thomson commented that he needed data on whether the public supported the formation in order to make an informed decision. He advised that he was in support of staff moving forward.*

*Mr. Emlen provided information on discussion with a consultant regarding how to do the surveying and noted that the department was hoping to fill a vacancy soon and staff up outreach in the parks.*

Chairwoman Hannigan advised that the department could work through the subcommittee on this, in addition to working with Ms. Braddock and the other speakers that offered their help. She advised that the direction would be to collaborate with them, put together a plan and to keep moving forward.

Supervisor Sperring advised that the department needed to talk with Mr. Berman and Mr. Kromm about outreach responsibilities and to provide that outline to the Board.

25

[20-146](#)

Receive a staff presentation on regulatory options for addressing industrial hemp in Solano County; Provide feedback to staff on options to be considered; and Provide direction to staff on public outreach including consideration of formation of a task force, targeted outreach meetings, or other outreach options

*Attachments:*     [A - State and National Regulation of Industrial Hemp](#)  
                          [B - Hemp Decision Matrix](#)  
                          [C - Hemp Legal Status in Other Counties](#)  
                          [D - Map of locations on A-80 & A-160 Zoning Districts](#)  
                          [E - 1, 3 & 5 Mile Radius Separation Concept From City Limits](#)  
                          [F - 1, 3 & 5 Mile Separation Concept From City Spheres](#)

Director of Resource Management Bill Emlen introduced the item.

Agricultural Commissioner/Sealer of Weights and Measures Ed King provided an overview of federal and state laws relating to regulation of industrial hemp.

Chairwoman Hannigan commented on the issues of smell and that hemp looked like cannabis. She asked if the Board could limit the type of hemp plant grown so that it was only for fiber hemp.

Mr. King advised that there was no fiber hemp crops being grown in California yet.

Chairwoman Hannigan advised that there would still be criminal activities no matter where hemp was placed. She asked if there was a hemp plant that didn't smell like cannabis.

Mr. King advised that there was a plant that didn't smell like cannabis but advised that it was unlikely anyone would be willing to grow it.

Mr. Emlen advised that staff was trying to narrow down the regulations and needed direction from the Board. He noted that public outreach would also be needed and provided information on options for the Board's direction.

Supervisor Vasquez commented on using a conditional use permit to ensure that all those conditions would be put in place and that there was a public hearing so that public feedback could be provided.

Mr. Emlen noted that additional provisions could be developed related to



*hemp as well.*

*Chairwoman Hannigan invited members of the public to make comments on the matter and the following comments were received:*

*A) George Guynn, Jr., Suisun City, commented on the need to come up with a solution on how to deal with regulating industrial hemp without overregulating it.*

*B) Larry Nixon, Dixon, commented on the amount of traffic speeding on canal roads after stealing hemp or running from law enforcement, the costs associated with criminal activities, organized crime associated with hemp and advised that indoor growth would eliminate a lot of the issues.*

*C) Rosie Enriquez, Dixon, commented in support of formation of a citizen's task force to work on this issue and on quality of life concerns*

*D) Jane Haskins, Dixon, commented on impacts to residents living near hemp fields, the need to fix testing and security issues, cross-contamination of pollen and on rope hemp.*

*E) Jan Nixon, Dixon, commented that hemp wasn't needed in the county, on safety and odor concerns and quality of life.*

*F) Jennifer House, representing the Solano County Farm Bureau, commented in support of a creation of a task force with the opportunity for the Farm Bureau to sit on the task force and advised that the Farm Bureau was not opposed to the growing of legal crops as long as it did not have extraordinary impacts on neighbors and public safety.*

*G) Timothy Pan, representing New Boy Farms, commented on the company's efforts to ensure public safety, noting that their site did not have any issues and advised that the company was facing economic issues due to the County's moratorium.*

*Supervisor Thomson commented that he still felt a task force was needed that would be made up of two board members, two hemp industry representatives, two members of the public, the Farm Bureau and law enforcement representation.*

*In response to a question from Supervisor Brown, Mr. King noted that there were three security plans previously submitted to the Sheriff and approved. He advised that there were no issues following the approval of the plans that he was aware of. He then noted that New Boy Farms were growing both indoors and outdoors and that a five mile radius seemed to be the most beneficial.*

*Supervisor Brown asked whether the New Boy Farms could be allowed to proceed.*

*Assistant County Counsel Carrie Scarlata advised that there was no legal*

*way to pick cultivators that would or would not be allowed to grow hemp.*

*In response to a question from Supervisor Brown, Mr. King advised that the growing season for hemp was now, especially given that New Boy Farms was growing indoors.*

*County Administrator Birgitta Corsello advised that the growing season last year was July to November and that having multiple growing seasons or growing year-round indoors would be looked at differently. She noted that they could plant right now or they could still have time to plan and have a season if the Board gave staff time to come back with taskforce recommendations.*

*Supervisor Brown advised that she did not want to hamper hemp farmers from earning money given that hemp was a legal crop.*

*Supervisor Sperring commented on concerns with having a task force because it was another way of saying that the issue would be mitigated and advised that he was in support of a total ban on hemp. He then noted that the County's residents were in the unincorporated part of the County and not in the cities and that crime would never be totally eliminated. He also noted that encroachment would not go away and that there was a need to have discussion about how to protect the food crops.*

*Chairwoman Hannigan noted that the conversation was in some ways parallel to discussions the Board had in the past on marijuana.*

*Supervisor Vasquez asked if the Board could select one of the mile radius options for separation of hemp from communities.*

*Mr. Emlen advised that staff had been looking at this already.*

*Supervisor Vasquez advised that he had visited the New Boy Farms operation and looked at their security plan. He noted that hemp was a legal commodity and that he would be leery of banning it as it was an agricultural product. He commented in support of forming a taskforce.*

*Supervisor Thomson advised that it was not fair to assume a taskforce would mitigate the issue and commented on the need to learn about the industry, hear from the residents and make an informed decision.*

*Mr. Emlen advised that staff's approach was to establish some broad standards and to work on the use permits.*

*Chairwoman Hannigan asked if there was a way to limit the number of use permits.*

*Ms. Scarlata advised that it was up to the Board to include this.*

*Mr. Emlen advised that staff would like to have something done before the ordinance terminated in November.*

*In response to a question from Supervisor Vasquez, Ms. Scarlata advised that the Board could provide guidance to the taskforce on what radius to look at and to bring back recommendations.*

*Supervisor Vasquez commented that he was in support of looking at the five mile radius and on having a use permit.*

*Supervisor Spring advised that a five mile radius could put a hemp operation in the middle of residences and noted that the taskforce should look at that.*

*Mr. Emlen advised that a separation requirement be looked at with the taskforce as well.*

**BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS**

*Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. There were no board comments or reports.*

**ADJOURN:**

*This meeting of the Solano County Board of Supervisors adjourned at 3:49 P.M. Next meeting of the Solano County Board of Supervisors will be March 3, 2020 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*

  
ERIN HANNIGAN, Chairwoman  
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk  
Solano County Board of Supervisors

By   
Jeannette Neiger, Chief Deputy Clerk

