



# Solano County

675 Texas Street  
Fairfield, California 94533  
[www.solanocounty.gov](http://www.solanocounty.gov)

## Minutes - Draft Board of Supervisors

*Mitch Mashburn (Dist. 5), Chair*  
*(707) 784-6130*

*Cassandra R. James (Dist. 1)*  
*(707) 784-3261*

*Monica Brown (Dist. 2), Vice Chair*  
*(707) 784-3031*

*Wanda Williams (Dist. 3)*  
*(707) 784-6136*

*John M. Vasquez (Dist. 4)*  
*(707) 784-6129*

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Tuesday, September 9, 2025

9:00 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 9th day of September, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.*

### ROLL CALL

*Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.*

### SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

### PRESENTATIONS

- 1      [25-443](#)      Adopt and present a resolution recognizing September 15, 2025 through October 15, 2025, as National Hispanic Heritage Month in Solano County (Supervisor Williams)

Attachments:      [A - National Hispanic Heritage Month Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)

On motion of Supervisor Williams, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-191, recognizing September 15, 2025 through October 15, 2025, as National Hispanic Heritage Month in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-191

- 2      [25-688](#)      Adopt and present a resolution recognizing September 9, 2025, as California Admission Day, honoring the 175th anniversary of California statehood, and celebrate Solano County as one of the state's original 27 counties (Supervisor Vasquez)

Attachments:      [A - Admission Day Resolution](#)  
                         [Minute Order](#)  
                         [Adopted Resolution](#)

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-192 recognizing September 9, 2025, as California Admission Day, honoring the 175th anniversary of California statehood, and celebrate Solano County as one of the state's original 27 counties. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-192

- 3      [25-723](#)      Adopt and present a resolution recognizing September 2025 as National Recovery Month in Solano County (Supervisor Brown)

Attachments:      [A - National Recovery Month Resolution](#)  
                         [Minute Order](#)  
                         [Adopted Resolution](#)

On motion of Supervisor Brown, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-193 recognizing September 2025 as National Recovery Month in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-193

- 4      [25-732](#)      Adopt and present a resolution recognizing the week of September 7-13, 2025 as National Suicide Prevention Week in Solano County (Supervisor James)

Attachments:      [A - National Suicide Prevention Week Resolution](#)  
                         [Minute Order](#)  
                         [Adopted Resolution](#)

On motion of Supervisor James, seconded by Chair Mashburn, the Board adopted and presented Resolution No. 2025-194 recognizing the week of September 7-13, 2025 as National Suicide Prevention Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-194

- 5      [25-725](#)      Adopt and present a resolution recognizing September 14-20, 2025, as National Forensic Science Week in Solano County (Chair Mashburn)

Attachments:      [A - Forensic Science Week Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)

On motion of Chair Mashburn, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-195 recognizing September 14-20, 2025, as National Forensic Science Week in Solano County So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-195

- 6      [25-726](#)      Adopt and present a resolution recognizing September 14-20, 2025 as National Security Officer Appreciation Week in Solano County (Chair Mashburn)

Attachments:      [A - National Security Officer Appreciation Week Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)

On motion of Chair Mashburn, seconded by Supervisor Williams, the Board adopted Resolution No. 2025-196, recognizing September 14-20, 2025 as National Security Officer Appreciation Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-196

## ITEMS FROM THE PUBLIC

*Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Daphne Dunstan commented on upcoming In-Home Supportive Services (IHSS) labor negotiations.*

*B) Minerva Chavez commented on upcoming IHSS labor negotiations.*

*C) Joseph Joyce commented on the upcoming Rio Vista Bass Derby and on the Solano County Fair Association.*

*D) Carl Vinson commented on upcoming IHSS labor negotiations.*

*E) Juliana Williams commented in support of the Suicide Prevention Month recognition and shared a personal story of loss.*

*F) Apostle Anthony Summers commented on the Youth Employment and Delinquency program provided by Healthy Vallejo Community Support Services.*

G) Steven Federle commented in opposition to the Montezuma Carbon Hub Project.

H) In response to a question from Supervisor Brown requesting clarification on if the Montezuma Carbon Hub project is on the agenda, County Administrator Bill Emlen stated it is not on the agenda.

I) Gary Hughes commented in opposition to the Montezuma Carbon Hub Project.

J) Michelle Chavez commented on the current situation in the City of Suisun City.

K) Tom Kunharot commented in opposition to the Montezuma Carbon Hub Project.

Mr. Emlen stated there is currently no application on file for the Montezuma Carbon Hub Project with the County. Mr. Emlen further stated he does believe there has been some preliminary discussion about a concept, but there is no application.

L) Bonnie Hamilton commented in opposition to the Montezuma Carbon Hub Project.

M) Joel Barrilleaux commented in opposition to California Forever projects.

N) Reynaldo Castillo commented on the need to clean up Lynch Canyon.

O) Karen Rogers commented in opposition to the Montezuma Carbon Hub Project.

## **ADDITIONS TO OR DELETIONS FROM THE AGENDA**

County Administrator Bill Emlen requested Agenda Item No. 11 be removed from the agenda. Mr. Emlen noted staff needs more time on the item.

## **APPROVAL OF THE AGENDA**

On motion of Supervisor James, seconded by Chair Mashburn, the Board approved the agenda of the Solano County Board of Supervisors for September 9, 2025, as amended with Agenda Item No. 11 removed from the agenda. So ordered by a 5-0 vote.

## **PUBLIC COMMENT ON CONSENT CALENDAR**

Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) Peter Becker commented in opposition to Agenda Item No. 12.

In response to Mr. Becker's comments County Counsel Bernadette Curry provided the reasoning behind the decision to recommend Mr. Sunseri as the point of contact for the payout. Ms. Curry further stated Mr. Sunseri has agreed to take on the negotiations with the other property owners and has agreed to indemnify the County. Ms. Curry further stated, while staff does believe this item should go through the courts, her office has already committed numerous hours on this issue that the office cannot recoup and she does not wish to be the one to bring the item forward. Ms. Curry further stated Mr. Becker has the right to challenge the issue in the courts.

In response to Ms. Curry's statements, Supervisor Williams asked why this item wasn't taken directly to the courts, Ms. Curry stated someone has to file an action with the courts, noting staff has spent enough time on this item and there is no way for them to recoup the costs. Ms. Curry further stated it is appropriate for the courts to make that decision instead of staff.

Supervisor Williams commented on Consent Calendar item no. 9, noting she wanted to recognize the struggle of families who have children with Duchenne's disease and commented on the passing of her sons from this disease.

## APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board approved the following Consent Calendar items by 5-0 vote:

## CONSENT CALENDAR

### GENERAL GOVERNMENT

- 7      [25-738](#)      Authorize the County's contribution of \$500 from the General Fund contribution allocated to District 1 to benefit the Vallejo Heights Neighborhood Association

Attachments:      [Minute Order](#)

**Approved**

- 8      [25-681](#)      Adopt a resolution recognizing September 19, 2025 as National POW/MIA Recognition Day in Solano County

Attachments:      [A - POW MIA Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-197**

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- 9      [25-719](#)      Adopt a resolution recognizing September 7, 2025, as World Duchenne Awareness Day in Solano County
- Attachments:*      [A - World Duchenne Awareness Day Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2025-198**
- 10      [25-744](#)      Approve the minutes of the Solano County Board of Supervisors' regular meeting of August 26, 2025
- Attachments:*      [A - August 26, 2025 Draft Minutes](#)  
                                 [Minute Order](#)
- Approved**
- 11      [25-718](#)      Approve updates to the County's Travel Policy; and Authorize the County Administrator to make future revisions to the Travel Policy as needed to align with County needs
- Attachments:*      [A - Updated Travel Policy Draft](#)  
                                 [B - Redline Version](#)  
                                 [Minute Order](#)
- Withdrawn**
- 12      [25-767](#)      Adopt a resolution accepting claims for excess proceeds from tax-defaulted property sales and authorizing distribution of excess proceeds pursuant to California Revenue and Taxation Code Sections 4671 through 4676
- Attachments:*      [A - Resolution](#)  
                                 [Minute Order](#)  
                                 [Adopted Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2025-199**
- 13      [25-705](#)      Accept the Solano County Treasurer's Quarterly Report for the period of April 1, 2025 through June 30, 2025
- Attachments:*      [A - Letter to the Board](#)  
                                 [B - Statement of Compliance](#)  
                                 [C - Investment Portfolio](#)  
                                 [D - Statement of Assets and Balance Sheet](#)  
                                 [E - Yield Curve](#)  
                                 [F - PARS 115 Report](#)  
                                 [Minute Order](#)
- Accepted**

- 14**      [25-727](#)      Adopt a resolution authorizing the purchase of the commercial building located at 197 Butcher Road, Vacaville, CA Solano County APN: 0127-360-150 for a total purchase price of \$3,900,000, plus administrative fees, estimated closing costs and appraisal, and inspection fees and subject to completion of remaining and satisfactory due diligence on the property (4/5 vote required); and Approve an Appropriation Transfer Request in the amount of \$3,829,625 from the Capital Renewal Reserve fund to the Accumulated Capital Outlay Fund (BU 1977) for the acquisition of 197 Butcher Road (4/5 vote required); and Authorize the County Administrator to execute any agreements to acquire the property

Attachments:      [A - Resolution - 197 Butcher Rd. Purchase Agreement](#)  
[B - Purchase and Sale Agreement - 197 Butcher Road](#)  
[C - Parcel Map 197 Butcher](#)  
[D - Satellite Neighboring Property](#)  
[Minute Order](#)  
[Adopted Resolution](#)  
[Executed Agreement](#)

**Adopted**

**Enactment No: Resolution No. 2025-200**

- 15**      [25-722](#)      Accept a grant award of \$191,934 from the Office of Traffic Safety for the period October 1, 2025 through September 30, 2026 to support the Solano Car Seat Connection program; and Approve a \$143,951 Appropriation Transfer Request to recognize the unanticipated revenue (4/5 vote required)

Attachments:      [Minute Order](#)

**Approved**

- 16**      [25-731](#)      Adopt a resolution authorizing the District Attorney, or her designee, to submit a grant application and related documents to the California Governor's Office of Emergency Services (CalOES) for the Victim Witness Assistance (VW) Program in the amount of \$774,891 for the period of October 1, 2025 through September 30, 2026; and Adopt a resolution amending the List and Numbers and Classifications of Positions to extend 3.0 FTE Victim Witness Assistants (Limited-Term) and 1.0 FTE Office Assistant II (Limited-Term) positions through September 30, 2026

Attachments:      [A - Grant Resolution](#)  
[B - Grant Application](#)  
[C - Funding Chart](#)  
[D - Position Resolution](#)  
[Minute Order](#)  
[Adopted Resolution - Grant](#)  
[Adopted Resolution - Positions](#)

**Adopted**

**Enactment No: Resolution No. 2025-201 and Resolution No. 2025-202**

- 17      [25-733](#)      Approve the write-off of accounts receivable due to Solano County in the amount of \$8,838.44 related to Animal Care and Animal Control Services (4/5 vote required); Discharge the Sheriff's Office from further collection efforts; and Authorize the Sheriff's Office to remove these accounts from the County's accounting records

Attachments:      [A - Accounts Receivable Write-Off List](#)  
                         [Minute Order](#)

**Approved**

- 18      [25-737](#)      Receive the Sheriff's Inmate Welfare Fund Report of Expenditures for Fiscal Year ending June 30, 2025

Attachments:      [A - Statement of Rev. Exp. & Change in Fund Balance](#)  
                         [B - Itemized Report of Expenditures](#)  
                         [Minute Order](#)

**Received**

- 19      [25-763](#)      Adopt a resolution accepting the dedication of a Public Roadway and Public Utility Easement, approximately 12,490 square feet (0.29 acres) along Steiger Hill Road and Cantelow Road, and a Slope Easement, approximately 22,190 square feet (0.51 acres) along Cantelow Road for Minor Subdivision MS-21-01 (Sellers)

Attachments:      [A - Resolution](#)  
                         [B - Parcel Map](#)  
                         [C - Vicinity Map](#)  
                         [Minute Order](#)  
                         [Adopted Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-203**

- 20      [25-740](#)      Authorize the County Administrator to execute the Intercity Transit Funding and Cost Sharing Agreement (Solano Express) by and among the Solano Transportation Authority, the County of Solano, Solano County Transit (SolTrans), the City of Dixon, the City of Fairfield, the City of Suisun City, and the City of Vacaville

Attachments:      [A - Intercity Transit Funding and Cost Sharing Agreement](#)  
                         [Minute Order](#)

**Approved**



- 21      [25-686](#)      Approve three reappointments to the Behavioral Health Advisory Board, Anthony E. McDonald and Jules Darian "J.D." Hatchett to expire on September 30, 2026, and Denise Coleman to expire on November 30, 2025

Attachments:      [Minute Order](#)

Approved

## REGULAR CALENDAR

### Rescheduled Consent Items

There were no rescheduled Consent Calendar items.

- 22      [25-772](#)      Receive an informational update from staff on recent activities related to the Collinsville Special Study Area and potential shipbuilding opportunities and provide possible direction to staff on next steps

Attachments:      [A - Collinsville General Plan Special Study Area](#)  
                              [B - Site Selection Committee Support Letter](#)  
                              [C - CAO letter to Assemblywoman and Senator](#)  
                              [D - Recent Communication Timeline](#)  
                              [PowerPoint Presentation](#)  
                              [Minute Order](#)

County Administrator Bill Emlen introduced the item.

Director of Resource Management James Bezek provided a brief history of the Collinsville Special Study Area and provided an overview of the current language on the Solano Maritime Act - Legislative Proposal being considered by the State of California with regard to the Collinsville area.

Mr. Emlen stated what staff has heard from the individuals that are looking to create shipbuilding facilities in this area is that the current footprint of the Water Dependent Industrial Area is not optimal and is probably problematic for accomplishing what is currently on the table. Mr. Emlen further stated staff has concerns that a reconfigure of the footprint might result in a net reduction in agriculture which would be a significant issue with the concept that is now out there.

Mr. Bezek provided an overview of County Staff Communication of the legislative language, noting that staff has stated that the mandate should be transparent and should clearly state that it will require an override of Measure T. Mr. Bezek further stated staff remains committed to staying within the 2008 General Plan and EIR and that any new or expanded uses must be considered through General Plan updates or voter initiatives within the legislation's timeframe. Mr. Bezek provided information on possible next steps in this process.

Mr. Emlen provided an overview of the work that has been completed on this legislation over the previous week.

State legislative advocate Karen Lange provided an overview of the process for the Solano Maritime Act - Legislative Proposal to potentially be voted on.

In response to a question from Chair Mashburn regarding how the legislation can be put forward, Ms. Lange stated she is uncertain on how it will come forward. Ms. Lange noted that being attached to a budget trailer bill has the added benefit for the proponents of the legislation being adopted immediately without the 2/3 vote threshold, noting that both Assemblywoman Wilson and Senator Cabaldon would also have to be ok with the bill before it being put forward.

Supervisor Williams commented in opposition to voting on legislation she has not had time to read.

Mr. Emlen stated when in discussions with everyone, staff made it clear that it had to be reviewed by the Board before any official position by the County is made.

Supervisor Brown commented in opposition to the speed in which the legislation is being pushed through, asking what is the impetus that requires a vote now. Supervisor Brown further stated she doesn't understand why Mare Island is not being considered, noting infrastructure and roads are not a concern with Mare Island. Supervisor Brown further stated at this time she has too many concerns to support this legislation.

In response to Supervisor Brown's comments on why this is being pushed through now, Mr. Bezek stated staff has actively been working with GO-Biz which is the State's economic development arm, and California Forever on a response to a request for proposals which was going through the process, on an actual timeline that contained the County's requirements for CEQA review and rezones. Mr. Bezek further stated while staff was submitting what the County could do to streamline the process, GO-Biz was also working with the site selector. Mr. Bezek further stated GO-Biz alerted staff the site selection timeline had been ramped up most likely in response to some federal funding that has become available. Mr. Bezek further stated, the site selection timeline was moved up to early 2026, which will not allow for the normal timeline that includes CEQA review. Mr. Bezek further stated the timeliness of the legislation is a direct result of the increased timeline to be responsive to the RFP.

Supervisor Brown commented on concerns over the extensive infrastructure that will need to be built for the Collinsville area vs. using Mare Island.

In response to Supervisor Brown's comments, Mr. Bezek stated GO-Biz has decided the Collinsville area is the most responsive property to what they are

hoping to build in the timeframe they are wanting.

A discussion period was held.

Mr. Emlen stated the only reason staff was willing to engage in conversations on this legislation is because the area is designated in the General Plan for this type of development.

A discussion period was held.

Supervisor Brown commented on concerns over the impacts of potential development in the Collinsville area including saltwater incursion.

Supervisor Williams commented that she believes shipbuilding can be beneficial to Solano County, noting however she is not in favor of overriding Measure T.

In response to a question from Supervisor Williams regarding why there would need to be an override of Measure T if they are staying in the area that is already designated, Mr. Emlen stated it is because the current plan would change the boundaries and shape of the area that is designated.

Supervisor Williams stated she wants assurance that the eastern part of the County is ok, noting she is concerned about flooding and saltwater incursion.

A discussion period was held.

Chair Mashburn provided an overview of the timeline in which staff has been working. Chair Mashburn further stated the Department of Defense has not put forward an actual project, rather it has indicated that the federal government has set aside funding for ship building. Chair Mashburn further stated a privately owned business has put out a Request for Proposal (RFP) on a potential project and staff has been working on a submission.

A discussion was held regarding the range of land needed for the project, pillars of the RFP that the Collinsville area currently does not meet, and expected timeline for construction.

Chair Mashburn thanked staff and the County's lobbyist for the time they have put into trying to find a resolution to this that protects the County. Chair Mashburn thanked the State legislators for their support as well.

In response to a question from Supervisor James regarding the fast tracking of the permitting process the legislation is proposing, County Counsel Bernadette Curry stated in the current agreement with the Governor's office, the process would be for the Board to approve a general plan amendment that changes the current shape of the area, not by expanding the overall footprint, but by putting it into a buildable configuration. Ms. Curry further stated by December 31, 2026, the Board shall amend the General Plan

zoning and other local codes to facilitate the change. Ms. Curry further stated the specific shape and scale of the boundary change shall consider the needs and requirements of the shipbuilding industry while balancing other county policies and objectives, public health, environmental considerations such as slope modifications and biological resources. Ms. Curry further stated staff has argued to give the Board the power to consider what the impacts will be, how the County modifies that boundary, has tried to ensure studies will be paid for, and that this will be cost neutral to the County. Ms. Curry further stated additional language was added that the Board will be able to mitigate the costs of the development.

A discussion was held regarding how this is related to urgent national security needs. Ms. Lange stating the language shows the drafters view of the value of the policy. Mr. Emlen stated staff worked to cut out the rhetoric they thought was unnecessary.

Ms. Lange stated the version of the legislation that was made available to the public could potentially be changed.

*This meeting of the Solano County Board of Supervisors recessed at 11:58 A.M. and reconvened at 12:33 P.M. All members were present and Chair Mashburn presided.*

*Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:*

*A) Matt Bidou commented in support of the proposed legislation.*

*B) Ron Rowlett commented in support of the proposed legislation.*

*C) Jennifer Hernandez commented in support of the proposed legislation.*

*D) Pam Muick commented on potential uses of the Collinsville area should it not be chosen for a ship building project.*

*E) Elizabeth Patterson commented in opposition to the potential ship building project in Solano County.*

*F) Janelle Hall commented in opposition to the potential ship building project in Solano County.*

*G) Fred Lehman commented in support of the proposed legislation.*

*H) Tracey Rogers Brandt commented in opposition to the potential ship building project in Solano County.*

*I) Michael Hayes commented in opposition to the potential ship building project in Collinsville and in favor of a potential ship building project in Vallejo at Mare Island.*

J) Albert Medvitz commented in opposition to the potential ship building project in Solano County.

K) Jeff Deiss commented in opposition to the potential ship building project in Solano County.

L) Sandy Person commented in support of the proposed legislation.

M) Aiden Mayhood commented in opposition to the potential ship building project in Solano County.

N) Danny Barrett commented in support of the proposed legislation.

O) Joel Barrilleaux commented in opposition to the potential ship building project in Solano County.

P) Don Lipary commented in opposition to fast tracking the potential ship building project in Solano County.

Q) Jim Bartz commented in opposition to the potential ship building project in Solano County.

R) Roberto Valdez commented in opposition to the potential ship building project in Solano County.

S) Jim Dekloe commented in opposition to the potential ship building project in Solano County.

T) Marilyn Farley commented in opposition to the potential ship building project in Solano County.

U) Bob Berman commented in opposition to the potential ship building project in Solano County.

V) Jim Wunderman commented in support of the proposed legislation.

W) Uri Eliahu commented in support of the proposed legislation.

X) Charlene Schmidt commented in opposition to the potential ship building project in Solano County.

Y) Rich (No last name given) commented in support of the proposed legislation.

Supervisor Brown stated while she can handle the language in the legislation, she is not in favor of the project.

In response to Supervisor Brown's comments, Ms. Curry stated the item for

consideration is the legislation which if adopted, would then mandate the Board to do certain things with the General Plan. Ms. Curry further stated there is no housing, only support services. Ms. Curry further stated, this legislation if adopted requires the County to complete a study and by the end of 2026 amend the shape of the designated area, and rezone it. Ms. Curry further stated at this time, while the property is designated correctly, it is still zoned for agriculture.

Mr. Emlen further stated the legislation does provide the ability to develop zoning standards that will include getting more specific about the types of uses that are allowed.

Supervisor Vasquez stated the shape of the area has nothing to do with zoning, noting that it was done on his recommendation and not from a study. Supervisor Vasquez noted at one time was actually 2500 acres. Supervisor Vasquez stated he can support the legislation as it has been presented to the Board, noting he has always been a proponent of a port in Collinsville.

Supervisor Williams commented on the need for the Board to have the ability to deny a project if they do not agree with it. Supervisor Williams stated she believes a shipping project will bring jobs to the County, but notes the Board has to protect the prime agricultural land that is in the area where the project might be located and ensure there are no harmful side effects from pollution. Supervisor Williams noted that the backers of California Forever need to be better about communication with the County and with the citizens. Supervisor Williams stated she can support the legislation; however, she does not believe the 2008 EIR is sufficient, and there needs to be a new study. Supervisor Williams further stated section 66499.901b needs to be changed from "the County *shall*" to "the County *may*".

Supervisor James commented in support of the legislation noting that she would prefer to keep local control. Supervisor James requested the Board create an ad hoc committee to guide the implementation of the legislation. Supervisor James further stated she desires to separate the project from the legislation, noting that the legislation places the land use decision and environmental considerations at the local level. Supervisor James further stated the creation of an ad hoc committee will keep the process transparent.

Chair Mashburn stated he has concerns over portions of the legislation that indicate that disputes will be decided by the Governor's office, noting he doesn't have a lot of trust in gubernatorial level decisions. Chair Mashburn further stated he can support the legislation and thanked Senator Cabaldon and Assemblymember Wilson for their efforts during this process. Chair Mashburn commented in favor of amending the shape of the designated area, noting that while there will be some leveling of hillsides and a loss of some agricultural land, other portions of land will move into the agricultural zone. Chair Mashburn further stated it is necessary for the County to be able to complete the environmental studies necessary to see if there are going to be required mitigations so that the County can attempt to address them. Chair

Mashburn further stated he is appreciative of the efforts to keep the County in control. Chair Mashburn commented in support of the recommendation to continue to engage with State legislators and directed Ms. Lange to be clear with the legislators what issues the County has with the recommended legislation, noting that if they do not take into consideration the County's concerns then the vote is a no from him.

Discussion was held regarding how to put forth recommended directions for staff.

**On motion of Supervisor Vasquez, seconded by Supervisor James, and by consensus of the Board, the following direction was provided to staff: 1) the Board supports the proposed legislation; 2) staff will continue direct dialogue with California Forever on project details and General Plan compliance; 3) staff will continue to engage with State partners (GO-Biz, legislators) on legislation consistent with County principles; 4) staff will coordinate with federal agencies on feasibility, permitting, and workforce considerations; 5) staff will report back to the Board on outcomes of legislative discussions and proponent engagement; and 6) staff will provide updates on infrastructure/environmental analyses and entitlement pathways. So ordered by a 5-0 vote.**

23

[25-603](#)

Receive an update on the pilot Flock Camera program; Consider approving a first amendment to the Flock Group, Inc. agreement totaling \$138,000 for two additional years of service for the continued operation of 23 Flock Safety cameras in the Homeacres neighborhood in Southeast Vallejo; Authorize the County Administrator to execute the amendment and any subsequent amendments which are technical or administrative in nature; Authorize the Sheriff or their designee to execute amendments which are technical or administrative in nature; Approve an Appropriation Transfer Request totaling \$69,000 from the Homeacres Loan Program to fund the first year of the agreement (4/5 vote required)

Attachments:     [A - Amendment to MSA Flock Safety](#)  
                             [B - Flock Camera Contract Link](#)  
                             [Minute Order](#)  
                             [Executed Agreement](#)

Director of Resource Management James Bezek introduced the item.

Planning Program Manager Allan Calder provided an overview of the Flock Camera program, noting the program has been very successful.

**On motion of Supervisor Brown, seconded by Supervisor Vasquez, the Board:**  
**1) approved a first amendment to the Flock Group, Inc. agreement totaling \$138,000 for two additional years of service for the continued operation of 23 Flock Safety cameras in the Homeacres neighborhood in Southeast Vallejo; 2) authorized the County Administrator to execute the amendment and any subsequent amendments which are technical or administrative in nature; 3) authorized the Sheriff or their designee to execute amendments which are technical or administrative in nature; and 4) approved an Appropriation**

Transfer Request totaling \$69,000 from the Homeacres Loan Program to fund the first year of the agreement (4/5 vote required). So ordered by a 5-0 vote.

## RECESS

*This meeting of the Solano County Board of Supervisors recessed at 2:11 P.M. and reconvened at 2:14 P.M. All members were present and Chair Mashburn presided. Chair Mashburn stated due to a 2:00 p.m. time specific item on the agenda, the Board will first hear Agenda Item No. 25 and will then adjourn into Closed Session for Agenda Item No. 24.*

## 2:00 P.M.

25

### 25-762

Conduct a noticed public hearing to consider an appeal by Matthew Flaherty of the Solano County Zoning Administrator's June 19, 2025 approval of Minor Use Permit Application No. MU-23-08 of Rhonda and Mike Petrillo to establish a Special Events Facility (Small/Medium) located three (3) miles southwest of the City of Winters in the Exclusive Agriculture 20-acre minimum (A-20) zoning district at 3695 Vickrey Lane, APN 0101-090-550; the project is exempt from the California Environmental Quality Act pursuant to CEQA Guidelines §15303 Class 3 New Construction or Conversion of Small Structures and §15304 Class 4 Minor Alterations to Land

Attachments:

[A - Resolution](#)

[B - Appeal Submittal](#)

[C - Staff Response to Appeal Items](#)

[D - PC and ZA Links](#)

[E - All Public Comments](#)

[F - Notice of Public Hearing](#)

[G - Environmental Analysis](#)

[Adopted Resolution](#)

Director of Resource Management James Bezek introduced the item.

Senior Planner Travis Kroger provided an overview of the project that is being appealed.

In response to a question from Supervisor Vasquez regarding the number of events the property owners can hold, Mr. Kroeger stated because access to the property is via a private road, a minor use permit would be required for any number of events being held at this property.

In response to a question from Supervisor Brown regarding the ability to evacuate the site in the case of a fire, Fire Chief Abruzzini stated he along with Chief O'Connor did visit the site and they do not have concerns with regard to fire safety.

In response to a question from Supervisor Willimas regarding the use of the



Good Neighbor Policy, Mr. Kroger stated while the policy is being recommended to all new applicants, this particular project application was already in process prior to the approval of the policy.

Supervisor Williams commented on the need for multiple reviews to ensure safety.

*Chair Mashburn opened the public hearing and invited members of the public to address the Board on this matter and the following comments were received:*

*A) Terri Ferguson commented in support of the appeal and in opposition to the project.*

*B) Shelby Ferguson commented in support of the appeal and in opposition to the project.*

*C) Ann Ballow commented in support of the appeal and in opposition to the project.*

*D) Debbie Shurnas commented in support of the appeal and in opposition to the project.*

*E) Appellant Matt Flaherty commented in support of the appeal and in opposition to the project.*

In response to a question from Supervisor Vasquez regarding what happened to the road agreement, County Surveyor Chris Ferrucci stated there is no road maintenance agreement of record that is against any of the properties that are associated with the subdivision. Mr. Ferrucci further stated road maintenance agreements in general were changed through the zone text requirement which only requires agreements on new subdivisions, not existing ones.

*F) Greg Ferguson commented in support of the appeal and in opposition to the project.*

*G) David Waetjeu commented in support of the appeal and in opposition to the project.*

*H) Rev. David Sotelo commented in opposition to the appeal and in support of the project.*

*I) Charles Pearce commented in opposition to the appeal and in support of the project.*

*J) Project Applicant Rhonda Petrillo commented in opposition to the appeal and in support of the project.*

*Chair Mashburn closed the public hearing.*

In response to a question from Supervisor Williams regarding if there is going to be a traffic study completed, Mr. Bezek stated the applicant has taken responsibility for the maintenance of the private road. Engineering Manager Matt Tuggle stated the low volume of vehicles that will result from this project does not trigger a traffic study.

A brief discussion was held regarding fire safety, with Chief Abruzzini stating the intent of the fire code on the prevention side is based on weed abatement and fuel reduction in the area. Mr. Calder stated that there are no new structures being proposed on the site and therefore a State Responsibility Area Review was not triggered.

In response to a question from Supervisor Brown related to what happens if the applicants do not follow the rules, Mr. Kroeger stated the Board would be approving this project under a conditional use permit which the County would have the right to revoke if the project applicant doesn't follow County rules.

In response to Supervisor James's comments regarding the available hours of operation, Mr. Bezek stated the hours of operation are consistent on use permits throughout the County and are per zoning standards. Mr. Bezek noted that the Board can choose to add additional conditions; however, the current recommended hours of operation are what the Board approved for special event facilities. Mr. Bezek further stated, additionally, since all of these properties are zoned agricultural and not residential, the Right-to-Farm ordinance means that the property owners could if they desired run combines at 2 a.m. as this is a distinction made for agriculturally zoned properties.

Planning Program Manager Allan Calder provided an overview of the steps the project applicant has taken to ensure fire safety.

**On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board: 1) denied the appeal request appeal of Matthew Flaherty of the Solano County Zoning Administrator's June 19, 2025 approval of Minor Use Permit Application No. MU-23-08 of Rhonda and Mike Petrillo to establish a Special Events Facility (Small/Medium) located three (3) miles southwest of the City of Winters in the Exclusive Agriculture 20-acre minimum (A-20) zoning district at 3695 Vickrey Lane, APN 0101-090-550; and 2) adopted Resolution No. 2025-204 affirming the Zoning Administrator's decision and approving Minor Use Permit application MU-23-08 based on staff findings and subject to the recommended conditions of approval. So ordered by a 5-0 vote.**

**Enactment No: Resolution 2025-204**

## BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

*Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:*

*A) Supervisor Brown voiced concerns over the reemergence of COVID-19, and over concerns related to vaccine availability.*

## CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 3:25 P.M. to discuss the following matters with no action to report:*

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[25-715](#)

1) CONFERENCE WITH LEGAL COUNSEL - EXISTING LITIGATION (Pursuant to Government Code § 54956.9(a)) - PW Fund B Development, LLC and Buzz Oates Construction, Inc. v. Solano County Airport Land Use Commission, County of Solano, Solano County Department of Resource Management, and Does 1 through 10 (Solano Superior Ct. Case No. CU24-07026)

2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, Charles Sakai, Sloan Sakai Yeung & Wong LLP, Asst. Director of Human Resources David Pak, Human Resources Manager Nick Balolong, County Administrator Bill Emlen, Assistant County Administrator Ian Goldberg and Assistant County Administrator Debbie Vaughn. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

3) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) In Home Supportive Services Authority representatives: Director of Human Resources Niger Edwards, Assistant Director of Human Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Bill Emlen Assistant County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

Attachments: [Minute Order](#)

## ADJOURN:

*This meeting of the Solano County Board of Supervisors adjourned at 3:26 P.M. Next meeting of the Solano County Board of Supervisors will be September 23, 2025 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*

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**MITCH H. MASHBURN, Chair**  
Solano County Board of Supervisors

**BILL EMLEN, Clerk**  
Solano County Board of Supervisors

By \_\_\_\_\_  
Alicia Draves, Chief Deputy Clerk