



# Solano County

675 Texas Street  
Fairfield, California 94533  
www.solanocounty.com

## Minutes - Draft Board of Supervisors

*Mitch Mashburn (Dist. 5), Chair  
(707) 784-6130*

*Cassandra R. James (Dist. 1)  
(707) 784-3261*

*Monica Brown (Dist. 2), Vice Chair  
(707) 784-3031*

*Wanda Williams (Dist. 3)  
(707) 784-6136*

*John M. Vasquez (Dist. 4)  
(707) 784-6129*

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Tuesday, June 24, 2025

9:00 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 24th day of June, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.*

### ROLL CALL

*Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.*

### SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

### PRESENTATIONS

- 1      [25-399](#)      Adopt and present a resolution and plaque of appreciation honoring Catherine A. Sheldon, Office Assistant III (confidential), upon her retirement from the Department of Library Services with over 23 years of dedicated public service to Solano County (Chair Mashburn)

Attachments:      [A - Retirement Resolution](#)

On motion of Chair Mashburn, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-144, and plaque of appreciation honoring Catherine A. Sheldon, Office Assistant III (confidential), upon her retirement from the Department of Library Services with over 23 years of dedicated public service to Solano County. So ordered by a 5-0 vote. (see Resolution Book)

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**Enactment No: Resolution No. 2025-144**

- 2**      [25-530](#)      Adopt and present a resolution and plaque of appreciation honoring Megan M. Greve, Director of General Services, upon her retirement with almost 19 years of dedicated public service, including seven with Solano County (Supervisor Williams)

Attachments:      [A - Retirement Resolution](#)

**On motion of Supervisor Williams, seconded by Supervisor James, the Board adopted and presented Resolution No. 2024-145 and plaque of appreciation honoring Megan M. Greve, Director of General Services, upon her retirement with almost 19 years of dedicated public service, including seven with Solano County. So ordered by a 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2025-145**

- 3**      [25-531](#)      Adopt and present a resolution recognizing July 2025 as the 250th anniversary of the United States Postal Service and honoring the Solano County Mail Courier staff for their vital role in supporting County operations (Supervisor Brown)

Attachments:      [A - Mail Courier Month Recognition Resolution](#)

**On motion of Supervisor Brown, seconded by Chair Mashburn, the Board adopted and presented Resolution No. 2025-146, recognizing July 2025 as the 250th anniversary of the United States Postal Service and honoring the Solano County Mail Courier staff for their vital role in supporting County operations. So ordered by a 5-0 vote. (see Resolution Book)**

**Enactment No: Resolution No. 2025-146**

- 4**      [25-428](#)      Receive a presentation from Solano County Department of Child Support Services on winning the 2025 Child Support Directors Association Innovation in the Child Support Program Award for the Department's Mentoring Program

**Received**

- 5**      [25-519](#)      Receive a presentation from the Public Defender on the selection of Jennifer Artz as the July 2025 "Employee of the Month" for the County Administration Center Parking Program

**Received**

## **ITEMS FROM THE PUBLIC**

*Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Joseph Johnson commented on the reopening of the Continentals of Omega Girls and Boys Club of Vallejo on January 1, 2026.*

## ADDITIONS TO OR DELETIONS FROM THE AGENDA

*There were no additions to or deletions from the Solano County Board of Supervisors' agenda for June 24, 2025.*

## APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board approved the agenda of the Solano County Board of Supervisors for June 24, 2025, as submitted. So ordered by a 5-0 vote.

## PUBLIC COMMENT ON CONSENT CALENDAR

*Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:*

*A) Alexis Koefoed commented in support of Consent Calendar Item No. 8.*

*B) Tony Esposito commented on Consent Calendar Item No. 18, voicing concerns over the removal of his company from the list of available contractors for the Master Services Agreements.*

County Counsel Bernadette Curry stated Consent Calendar Item No. 18 is the Master Services Agreements, which have a duration of 3 years and is for projects that require larger firms, noting Mr. Esposito's firm is a one-man operation. Ms. Curry further stated Mr. Esposito is not precluded from submitting other bids for other opportunities to work for Solano County. His removal from the list is only in terms of the Master Services Agreements.

Chair Mashburn directed staff to set aside time to brief the Board regarding this situation, even if it is a closed session.

Supervisor James commented on Consent Calendar Item No. 12, to acknowledge Ms. Smith's hard work during her time at Solano County as the Volunteer Coordinator.

Supervisor Brown commented on Consent Calendar Item No. 27, noting the Behavioral Health Advisory Board will be bringing the Board a presentation on Proposition 1 funding.

Supervisor Williams commented on Consent Calendar No. 38, requesting more information on the past work completed and on the proposed project.

In response to Supervisor Williams' comments, Planning Program Manager Allan Calder provided an overview of past actions related to this project and plans for a future low impact agritourism program going forward.

Supervisor Williams requested that staff provide her with the scope of work for the project.

Supervisor Vasquez noted that this project was called out in the 2008 General Plan, and in 2021, as part of the visioning process, a survey was completed. Supervisor Vasquez stated he would provide Supervisor Williams with a copy of the survey.

Chair Mashburn commented on Consent Calendar Item No. 33, recognizing Collections Officer Dorcas Terrado on her retirement.

## **APPROVAL OF THE CONSENT CALENDAR**

On motion of Supervisor Brown, seconded by Supervisor Williams, the Board approved the following Consent Calendar items by 5-0 vote:

### **CONSENT CALENDAR**

- 6      [25-520](#)      Authorize the County's contribution of \$14,000 from General Fund contribution allocated to District 2 to benefit the following organizations, including Benicia Unified School District (\$2,250), Fairfield-Suisun Unified School District (\$2,200), Food is Free Solano (\$1,500), Benicia Middle School Viking Band Boosters (\$1,500), Rodriguez Music Boosters (\$1,500), Solano Community College Educational Foundation (\$1,000), Planned Parenthood: Shasta-Diablo, Inc. (\$1,000), California Maritime Academy Foundation (\$1,000), End 68 Hours of Hunger (\$800), Vallejo City Unified School District (\$750), and Humane Society of the North Bay (\$500)
- Approved**
- 7      [25-526](#)      Authorize the County's contribution of \$2,000 from the General Fund contribution allocated to District 3 to benefit the following organizations, including CASA of Solano County (\$500), Children's Network of Solano County (\$500), Solano Community Foundation (\$500) and the Society for the Prevention of Cruelty to Animals (SPCA) of Solano County (\$500)
- Approved**
- 8      [25-568](#)      Authorize the County's contribution of \$4,000 from the General Fund contribution allocated to District 1 to benefit the following organizations, including Coach Sarna League (\$1,000), Willie B. Adkins Foundation (\$1,000), Friends of the Port (\$1,000), and Griffin Technologies Academies (\$1,000)
- Approved**
- 9      [25-556](#)      Approve the minutes of the Solano County Board of Supervisors' regular meetings of June 3, 2025, and June 10, 2025; and special meetings of June 2, 2025, June 12, 2025, and June 13, 2025

Attachments:     [A - June 2, 2025 Draft Minutes](#)  
                             [B - June 3, 2025 Draft Minutes](#)  
                             [C - June 10, 2025 Draft Minutes](#)  
                             [D - June 12, 2025 Draft Minutes](#)  
                             [E - June 13, 2025 Draft Minutes](#)

**Approved**

- 10        [25-559](#)        Receive and file the Meeting Attendance Reports for the month of May 2025 from the members of the Board of Supervisors

Attachments:     [A - BOS Monthly Meeting Attendance Reports - May 2025](#)  
                             [B - BOS Appts. Detailed 2025](#)

**Received and Filed**

- 11        [25-545](#)        Approve a contract with Contra Costa Family Justice Alliance (CCFJA) with a not to exceed amount of \$3,000,000 to administer and lead the Family Justice Center - Solano for the term of July 1, 2025 through June 30, 2030; and Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an annual aggregate of \$74,999

Attachments:     [A - CCFJA Contract](#)

**Approved**

- 12        [25-573](#)        Approve a one-year contract with the Center for Volunteer and Non-Profit Leadership (CVNL) for \$150,000 for volunteer support and advocacy services from July 1, 2025, through June 30, 2026; and Delegate authority to the County Administrator to sign the contract

Attachments:     [A - CVNL FY2025-26 Standard Contract](#)  
                             [B - CVNL List of Accomplishments, 2024-2025](#)

**Approved**

- 13        [25-582](#)        Approve a first amendment to an Engagement Letter with Wipfli LLP for \$163,000 for a total contract amount of \$237,999 to prepare Medi-Cal Change in Scope of Services Requests, a Medi-Cal Home Office Report and related services for the Health and Social Services, Family Health Services primary care and dental clinics for the fiscal year ending June 30, 2025; and Delegate authority to the County Administrator to sign the amendment, with County Counsel concurrence, once signed by the vendor

Attachments:     [A - Wipfli LLP First Amendment](#)

**Approved**

- 14      [25-540](#)      Approve a contract with Sloan Sakai Yeung & Wong, LLP, for an amount not to exceed \$260,000 for the period of July 1, 2025 through June 30, 2026, to represent the County in labor negotiations and provide related technical assistance; and Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments:      [A - Sloan Sakai Yeung & Wong, LLP, Contract](#)

**Approved**

- 15      [25-532](#)      Accept the Auditor-Controller's Internal Audit Division's Compliance Audit of the Probation Department's Juvenile Trust Fund and Juvenile Ward Welfare Fund

Attachments:      [A - Probation Juvenile Trust and Ward Welfare Fund Compliance Audit](#)

**Accepted**

- 16      [25-528](#)      Adopt a resolution establishing the Montezuma Fire Protection District appropriations limit of \$1,747,491, the Suisun Fire Protection District appropriations limit of \$1,375,066, and the Vacaville Fire Protection District appropriations limit of \$2,478,573 for FY2025/26; and Delegate authority to the Auditor-Controller to implement the most advantageous method for establishing the appropriations limit for FY2025/26

Attachments:      [A - FY2025/26 Fire District GANN Limit Resolution](#)  
                                 [B - FY2025/26 Fire District GANN Limit Appropriations](#)

**Adopted**

**Enactment No: Resolution No. 2025-147**

- 17      [25-524](#)      Approve seven Job Order Contracting Construction Agreements, each with an initial maximum contract value of \$1,000,000; Authorize the County Administrator or designee to execute the Agreements, any subsequent amendments, and respective job orders greater than \$200,000, with County Counsel concurrence, and within the approved project budgets; Delegate signing authority to the fiscally responsible department head to sign respective job orders of \$200,000 or less, with County Counsel concurrence, and within the approved project budgets; and Delegate signing authority to the General Services Director or designee to execute any Notice of Completion for any projects completed through the JOC program

Attachments:      [A - Links to JOC Contracts](#)  
                                 [B - Bidders of Record](#)  
                                 [C - Potential JOC Projects](#)  
                                 [D - Completed-Pending JOC Projects](#)

**Approved**

- 18      [25-475](#)      Approve 12 Master Services Agreements for the Department of General Services to provide as-needed professional technical support services for approved Capital Facilities Improvement Projects for a three-year term starting July 1, 2025; and Delegate Authority to the County Administrator or designee to execute the agreements, any subsequent amendments, and adjusted services authorizations, with County Counsel concurrence, within the approved project budgets

Attachments:      [A - Link to Master Services Agreements](#)  
                             [B - RFQ 2025-2028 MSA AE & Technical Services](#)

**Approved**

- 19      [25-523](#)      Approve a contract for \$1,283,532 with Honeywell Building Solutions of Sacramento for the CAC-CEC Security Camera Upgrades Project located at 601 and 675 Texas Street and 501 Union Avenue in Fairfield; Authorize the County Administrator or designee to execute the contract and any subsequent amendments, with County Counsel concurrence, within the approved project budget; and Approve an Appropriation Transfer Request of \$196,600 from the Accumulated Capital Outlay Fund Contingency to the Project (4/5 vote required)

Attachments:      [A - Contract - Honeywell Building Solutions](#)  
                             [B - Budget Summary](#)

**Approved**

- 20      [25-557](#)      Approve a contract with Kjeldsen, Sinnock & Neudeck, Inc. for \$364,364 for civil engineering services related to sewer relocation associated with the Downtown Justice Campus Security Project; and Delegate authority to the County Administrator or designee to execute the contract and any subsequent amendments, with County Counsel concurrence, and within the approved project budget

Attachments:      [A - KSN Executed Standard Contract](#)  
                             [B - Budget Summary](#)  
                             [C - Sewer Relocation Area](#)

**Approved**

- 21      [25-554](#)      Approve a contract with Kahua for \$115,613 for annual software subscription, maintenance, and support services for capital projects management platform for an initial term of August 1, 2025 through July 31, 2026, with four one-year optional extensions; Approve a contract with VM3 Consulting for \$234,387 for Kahua software implementation and support services for the period of June 24, 2025 through June 24, 2026; and Delegate authority to the County Administrator or designee to execute the contracts, and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999

Attachments:      [A - Links to Contracts](#)

**Approved**

- 22      [25-558](#)      Approve the First 5 Solano Children and Families Commission Master List of Contracts and Contract Amendments of four expenditure contracts totaling \$5,373,000 and one revenue contract totaling \$150,000, effective July 1, 2025; Delegate authority to the County Administrator to execute all agreements and subsequent amendments, with concurrence from County Counsel, that remain within budget appropriations up to \$74,999 annually; Authorize the Executive Director of First 5 Solano, with concurrence from County Counsel, to execute any subsequent amendments which are technical or administrative in nature and have no fiscal impact; and Delegate authority to the County Administrator to authorize grant submissions equal to or over \$75,000 to secure funding to maintain or expand programs which further the Commission's strategic plan

Attachments:      [A - First 5 Solano Master List of Contracts](#)  
                              [B - Original Contracts](#)

**Approved**

- 23      [25-499](#)      Adopt a resolution approving seven revenue agreements and one first amendment to a revenue agreement, totaling \$1,148,778 with the California Department of Food and Agriculture; and Delegate authority to the Agricultural Commissioner/Sealer of Weights and Measures to execute these revenue agreements and amendment and any subsequent amendments up to 15% over the approved amount through June 30, 2027

Attachments:      [A - Delegated Authority Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-148**

- 24      [25-457](#)      Approve a first contract amendment for \$112,632 with Neighborly Pest Management, Inc. for a total contract amount of \$543,664 for the period of June 30, 2025 through June 30, 2026 for ongoing invasive pest eradication services; Delegate authority to the County Administrator to execute the contract and amendments within budgeted appropriations

Attachments:      [A - Letter of Intent](#)  
                              [B - Neighborly Pest Management Amendment](#)

- 25      [25-534](#)      Approve a three-year contract through December 31, 2028, with AMS.Net in the amount of \$414,385 for the Library to move to versions of Office 365 and Voice-Over-Internet-Phone (VOIP) phones independent from the County system

Attachments:      [A - AMS.Net Contract](#)

**Approved**



- 26      [25-541](#)      Approve a \$2,006,636 Appropriation Transfer Request (ATR) from the Department of Health and Social Services, Public Assistance, funded by federal, State, and 1991 and 2011 Realignment, to cover mandated aid payments based on Third Quarter projections through June 30, 2025 (4/5 vote required); and Approve a \$2,505,671 ATR for Behavioral Health to add Mental Health Services Act revenues to Fund 906 and move appropriations within Fund 902 and Fund 906 to allow for repayment of MHSA Innovation reverted funds (4/5 vote required)
- Approved**
- 27      [25-547](#)      Approve the Mental Health Services Act Annual Update for FY2024/25 including a review of services rendered in FY2023/24
- Attachments:*      [A - Link to MHSA Annual Plan Update FY24/25](#)  
                                 [B - Link to MHSA 3-Year Plan FY2023/26](#)
- Approved**
- 28      [25-575](#)      Approve a third contract amendment with St. Helena Hospital dba Adventist Health Vallejo for \$281,500 for a total contract amount of \$1,287,996 to provide acute psychiatric inpatient services for the current period through June 30, 2025; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999
- Attachments:*      [A - St. Helena Hospital dba Adventist Health Vallejo Contract Amendment 3](#)  
                                 [B - Links to St. Helena Hospital dba Adventist Health Vallejo A2, A1, & Origin](#)
- Approved**
- 29      [25-555](#)      Approve 70 Health and Social Services FY2025/26 contracts for a total of \$65,523,841 plus the accumulative aggregate of individual client service agreements effective July 1, 2025; Delegate authority to the County Administrator, with concurrence from County Counsel, to execute contracts and amendments on this list of contracts, including those waiting for final execution by the vendor and any contracts and amendments that are within budgeted appropriations, including any subsequent modifications up to a fiscal year aggregate of \$74,999 to individual contract limits; Delegate authority to the Director of Health and Social Services to execute any contract amendments which are technical or administrative in nature and have no fiscal impact; Adopt two resolutions to delegate authority to the County Administrator to execute revenue agreements and memorandums of understanding and to the Health and Social Services Director or designee to execute admission agreements for clients in need of a residential facility placement; Delegate authority to the Director of Health and Social Services or the Health Officer to execute the AIDS Master Grant Agreement; Delegate authority to the County Administrator to authorize grant submissions equal to and over \$75,000 and to the Director of Health and Social Services for grant

submissions up to \$75,000 in order to secure funding to maintain existing programs and projects; and Approve the delegation of authority to the Executive Director of the Public Authority to execute Board approved contracts and amendments for the Public Authority included on the FY2025/26 List of Contracts

Attachments:     [A - Alpha FY2025/26 List of Contracts](#)  
                             [B - Division FY2025/26 List of Contracts](#)  
                             [C - Pending FY2025/26 List of Contracts](#)  
                             [D - Revenue Resolution](#)  
                             [E - AIDS Master Grant Agreement Resolution](#)  
                             [F - Link to Pan American Life Insurance Group A2, A1, and Original Contract](#)

**Approved**

- 30**            [25-543](#)            Approve 15 Napa/Solano Area Agency on Aging service contracts for a total of \$3,964,962 for the period of July 1, 2025 through June 30, 2026 to provide services to older adults; Delegate authority to the County Administrator to execute the 15 service contracts and any subsequent amendments, with County Counsel concurrence, up to an aggregate fiscal year amount of \$74,999 for each contract; and Delegate authority to the County Administrator on behalf of the Department of Health and Social Services to authorize grant submissions for Napa/Solano Area Agency on Aging equal to or above \$75,000 and the Director of Health and Social Services for grant submissions under \$75,000 to secure funding to maintain existing programs and projects

Attachments:     [A - NSAAA FY25/26 Contract List](#)

**Approved**

- 31**            [25-525](#)            Approve a first amendment with American Forensic Nurses, Inc. for \$345,000 for a total contract amount not to exceed \$750,000 to provide phlebotomy services through June 30, 2027; and Authorize the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an annual aggregate of \$74,999

Attachments:     [A - American Forensic Nurses, Inc. Contract Amendment](#)  
                             [B - Original Contract](#)

**Approved**

- 32**            [25-516](#)            Approve 24 Probation Department contracts and contract amendments totaling \$7,561,559 effective July 1, 2025; Delegate authority to the County Administrator to execute contracts and amendments, including any subsequent amendments, with concurrence from County Counsel, that remain within budgeted appropriations up to an annual aggregate of \$74,999; Authorize the Chief Probation Officer to execute any subsequent amendments which are technical or administrative in nature and have no fiscal impact; and Delegate authority to the County Administrator to authorize grant submissions equal to or over \$75,000 in order to secure funding to

maintain and/or restore service levels for existing programs and projects

Attachments:     [A - Contracts and Amendments](#)  
                             [B - Links to Original Contracts and Amendments](#)  
                             [C - Summary Details of Contracts and Amendments](#)

**Approved**

- 33**            [25-521](#)            Adopt a resolution and plaque of appreciation honoring Dorcas Terrado, Collections Officer, upon her retirement from the Solano County Probation Department with over 21 years of dedicated public service to Solano County

Attachments:     [A - Retirement Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-151**

- 34**            [25-549](#)            Approve an Appropriation Transfer Request (ATR) in Animal Care and Control (BU 2850) to transfer \$116,300 from salary savings to cover increased animal care costs; Approve an ATR in Indigent Burial (BU 5460) transferring \$7,277 from contingencies to cover increased burial costs (4/5 vote required); Approve an ATR in Sheriff Civil Processing Fees (BU 4110) recognizing \$5,225 in unanticipated revenue to cover increased expenses in the Sheriff's Office (BU 6550) Civil operations (4/5 vote required); and Approve an ATR in Sheriff Asset Forfeiture (BU 4120) transferring \$32,654 from contingencies to the Sheriff's Office (BU 6550) to cover costs in the canine program (4/5 vote required)

**Approved**

- 35**            [25-536](#)            Approve 10 Sheriff's Office expenditure contracts and contract amendments totaling \$18,372,076 effective July 1, 2025; Approve three annual revenue memorandums of agreement and contract amendments effective July 1, 2025; Delegate authority to the County Administrator, with concurrence from County Counsel, to execute the contracts and amendments, including those waiting for final execution by the vendor, and any subsequent amendments up to an annual aggregate of \$74,999; Delegate authority to the County Administrator, with concurrence from County Counsel, to execute revenue contracts for Board-approved services provided by the Sheriff's Office to other county departments and/or local agencies, including those waiting for final execution by the other party; Authorize the Sheriff, Undersheriff, or Director of Administrative Services to execute any subsequent amendments which are technical or administrative in nature and have no fiscal impact; and Delegate authority to the County Administrator to authorize grant submissions equal to and over \$75,000 in order to secure funding to maintain and/or restore service levels for existing programs and projects

Attachments:     [A - Expenditure Contracts](#)  
                             [B - Revenue Contracts](#)  
                             [C - Links to Original Contracts and Amendments](#)

**Approved**

- 36      [25-514](#)      Adopt a resolution designating the month of July 2025 as Park and Recreation Month and July 18, 2025 as Park and Recreation Professionals Day in Solano County

Attachments:      [A - Parks and Recreation Month Resolution](#)

**Adopted**

**Enactment No: Resolution No. 2025-152**

- 37      [25-533](#)      Approve an amendment to the Park and Recreation Commission's bylaws to reflect a new regular meeting starting time of 5:30 pm

Attachments:      [A - Park and Recreation Commission Bylaws, Redline](#)  
                                 [B - Park and Recreation Commission Bylaws Clean](#)

**Approved**

- 38      [25-496](#)      Approve a professional planning services agreement with PlaceWorks in the amount of \$94,104 from July 1, 2025 through June 30, 2026 to assist with development of the Pleasants Valley Agricultural Tourism Zoning Overlay project; Authorize the Director of Resource Management to execute the agreement and any subsequent amendments, with County Counsel concurrence, within budgeted appropriations

Attachments:      [A - PlaceWorks Contract](#)

**Approved**

- 39      [25-535](#)      Approve an Appropriation Transfer Request to recognize an unanticipated increase of \$150,000 in federal revenue from the U.S. Department of Housing and Urban Development (HUD) and an equal increase in Other Professional Services in the Solano County Housing Authority's FY2024/25 Working Budget (4/5 vote required)

**Approved**

- 40      [25-580](#)      Approve the appointment of Alicia Hardy, CEO of CommuniCare+Ole as the community health clinic representative and confirm the appointment of Dr. Seth Kaufman, Chief of Medical and Chief Quality Officer, NorthBay Health as the Solano County hospital representative to the Partnership HealthPlan of California Commission for a term of four years, from June 24, 2025 through June 23, 2029

Attachments:      [A - Chapter 7.2, Exhibit A](#)

**Approved**

**OTHER**Workforce Development Board:

- 41      [25-546](#)      Ratify the selection of David Hubble to serve as the President/Executive Director of the Workforce Development Board of Solano County effective July 14, 2025
- Attachments:*      [A - David Hubble Resume](#)
- Approved**
- 42      [25-550](#)      Approve the reappointment of Chris Churchill as a member of the Workforce Development Board of Solano County for an additional term of June 8, 2025 through June 7, 2029, as required under the Workforce Innovation and Opportunity Act
- Approved**
- 43      [25-551](#)      Approve the Workforce Development Board of Solano County Master List of Contracts for local program services for a total of \$388,275 through June 30, 2026; Delegate authority to the County Administrator to execute all agreements and any subsequent amendments, with County Counsel concurrence, up to \$7,499 annually; and Authorize the Executive Director of the Workforce Development Board of Solano County, with concurrence from County Counsel, to execute amendments that are technical or administrative in nature and have no fiscal impact
- Attachments:*      [A - Master List of Contracts](#)
- Approved**
- 44      [25-560](#)      Approve a renewal of the Master Memorandum of Understanding (M-MOU) for 2025-28 to fulfill the federal Workforce Innovation and Opportunity Act's requirement for a local agreement between the County and the Workforce Development Board of Solano County concerning the operations of the One-Stop Career Centers known as Americas Job Centers of California; and Approve a renewal of the Partner Memorandum of Understanding (P-MOU) template for 2025-28 to be executed between the Workforce Development Board of Solano County and its mandated partner agencies for the local One-Stop Career Center system
- Attachments:*      [A - AJCC Master MOU](#)  
                                 [B - AJCC Partner MOU](#)  
                                 [C - Mandated Partner List](#)

Approved

## **SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS**

### Montezuma Fire Protection District

45      [25-513](#)

Accept a report on Applying Agreed-Upon Procedures related to the GANN limits for fiscal years ending June 30, 2022 and June 30, 2023 to the Solano County Board of Supervisors, sitting as the Board of Directors for the Montezuma Fire Protection District; Authorize the Chair to sign the management representation letter regarding GANN Appropriations Limit Computation and disclosures acceptance

Attachments:      [A - GANN Procedures Report](#)  
                             [B - Management Representation Letter for MFPD](#)

Approved.

### Suisun Fire Protection District

46      [25-562](#)

Approve an Appropriation Transfer Request totaling \$29,329 increasing expenditures for salaries and offset by recognizing \$29,329 in reimbursement revenues from the State of California Office of Emergency Services for the Suisun Fire Protection District; Approve a letter of support for a grant application for Personal Protective Equipment for wildfire response totaling \$25,000; Delegate authority for the Suisun Fire Protection District Chief to execute an MOA with the Solano County Sheriff's Office for dispatch services (4/5 vote required)

Attachments:      [A - Grant Letter of Support](#)  
                             [B - MOA Dispatch Services Amendment](#)  
                             [C - MOA Original Agreement](#)

Approved

## **REGULAR CALENDAR**

### **Rescheduled Consent Items**

There were no rescheduled Consent Calendar items.

**47**      **25-479**

Receive a report on the Solano County 2024 Index of Economic and Community Progress

Attachments:      [A - 2024 Index of Economic and Community Progress](#)  
                             [B - 2024 Index Presentation Slides](#)

Principal Management Analyst Matthew Davis introduced the item.

Dr. Robert Eyler provided an overview of the Solano County 2024 Index of Economic and Community Progress.

Supervisor Vasquez commented on the future of agricultural technology and how Solano County can take advantage of assets such as UC Davis.

In response to concerns raised by Supervisor Brown regarding a potential economic downturn in addition to federal cuts in spending on SNAP and Medi-Cal, Dr. Eyler stated the County needs to engage in more economic development, however, there are going to be budget issues facing all municipalities in the state due to cost of living increases.

In response to a question from Supervisor Williams regarding the potential shortfalls of planning for warehousing and manufacturing to be an economic driver when much of the work is now automated, Mr. Eyler stated the County is well situated for these types of industries because of its location between the Bay Area and Sacramento, however, it will have to balance bringing in industry like warehouses where there might be a large footprint but not a lot of local jobs, and working to bring in other industries that might create more local jobs.

In response to a question from Supervisor James regarding potential social inequities in the County, Dr. Eyler stated the data is within the larger document, noting he didn't call out socioeconomic issues in his presentation because his focus was on the economic side. Dr. Eyler further stated it is important to coordinate economic development and workforce development activities together, which will create a local workforce trained in the industries you are attempting to bring in, which will then help to lift up specific communities.

*Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.*

**Received**

**48**      **25-539**

Consider accepting a Federal Emergency Management Agency Hazard Mitigation Grant Program award of \$19,844,231 to augment funding for the Justice Campus Asset Protection Project; Delegate authority to the County Administrator or designee to execute any agreements, amendments, or other documents necessary to implement the grant requirements; Approve subsequent Appropriation Transfer Requests to recognize the unanticipated revenues for the project (4/5 vote required); Authorize the General Services

Director to solicit bids, award construction and other project-related contracts, including any amendments, with County Counsel concurrence, to support project delivery within the grant period of performance and approved project budget; and Approve an exception to the Board's existing policy on Project Labor Agreements for this Project due to the period of performance

Attachments:     [A - HMGP Approval Letter](#)  
                             [B - Budget Summary](#)

Director of General Services Megan Greve introduced the item and provided a history of the recommended project.

Capital Projects Division Manager Mark Hummel provided an overview of the current recommended project.

In response to a question from Supervisor Brown regarding the potential use of apprentice workers, Mr. Hummel stated the contracting will be done in accordance with the Department of Industrial Relations requirements which has specific apprenticeship programs that are approved for specific types of job classifications.

*Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.*

**On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board:**  
**1) accepted a Federal Emergency Management Agency Hazard Mitigation Grant Program award of \$19,844,231 to augment funding for the Justice Campus Asset Protection Project; 2) delegated authority to the County Administrator or designee to execute any agreements, amendments, or other documents necessary to implement the grant requirements; 3) approved subsequent Appropriation Transfer Requests to recognize the unanticipated revenues for the project (4/5 vote required); 4) authorized the General Services Director to solicit bids, award construction and other project-related contracts, including any amendments, with County Counsel concurrence, to support project delivery within the grant period of performance and approved project budget; and 5) approved an exception to the Board's existing policy on Project Labor Agreements for this Project due to the period of performance. So ordered by a 5-0 vote.**

49

[25-581](#)

Consider adopting a resolution amending the Alphabetical Listing of Classes and Salaries to modify the monthly salary range for the following positions: Ag Commissioner/Sealer Weights/Measures to \$14,531.99 - \$17,663.00, Assistant County Administrator to \$20,495.99 - \$24,913.00, Assistant County Counsel to \$18,891.72 - \$22,963.00, Assistant Director of Information Technology to \$15,408.39 - \$18,729.00, Assistant Director of General Services to \$13,873.23 - \$16,863.00, Assistant Director of Human Resources to \$14,425.27 - \$17,534.00, Assistant Director of Resource Management to \$15,008.56 - \$18,243.00, Assistant Registrar of Voters to \$11,832.11 - \$14,382.00, Chief Information Officer to \$17,699.62 - \$21,514.00, Director of Child Support Services to \$16,028.71 to \$19,483.00, Director of General Services to \$16,630.93 to \$20,215.00, Director of Human Resources to



\$17,223.28 - \$20,935.00, Director of Library Services to \$15,489.02 - \$18,827.00, Director of Probation to \$17,121.26 - \$20,811.00, and Director of Resource Management to \$18,120.02 - \$22,025.00; and Authorize the Director of Human Resources to make any technical corrections necessary to effectuate the intent of these actions

Attachments:     [A - Resolution No. 2023-166](#)  
                             [B - Ralph Anderson Survey](#)  
                             [C - Resolution No. 2025-116](#)  
                             [D - Alphabetical Listing of Classes and Salaries Resolution](#)

County Administrator Bill Emlen introduced the item and recommended action.

*Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.*

On motion of Supervisor Williams, seconded by Supervisor Vasquez, the Board: 1) adopted Resolution No. 2025-153, amending the Alphabetical Listing of Classes and Salaries to modify the monthly salary range for the following positions: Ag Commissioner/Sealer Weights/Measures to \$14,531.99 - \$17,663.00, Assistant County Administrator to \$20,495.99 - \$24,913.00, Assistant County Counsel to \$18,891.72 - \$22,963.00, Assistant Director of Information Technology to \$15,408.39 - \$18,729.00, Assistant Director of General Services to \$13,873.23 - \$16,863.00, Assistant Director of Human Resources to \$14,425.27 - \$17,534.00, Assistant Director of Resource Management to \$15,008.56 - \$18,243.00, Assistant Registrar of Voters to \$11,832.11 - \$14,382.00, Chief Information Officer to \$17,699.62 - \$21,514.00, Director of Child Support Services to \$16,028.71 to \$19,483.00, Director of General Services to \$16,630.93 to \$20,215.00, Director of Human Resources to \$17,223.28 - \$20,935.00, Director of Library Services to \$15,489.02 - \$18,827.00, Director of Probation to \$17,121.26 - \$20,811.00, and Director of Resource Management to \$18,120.02 - \$22,025.00; and 2) authorized the Director of Human Resources to make any technical corrections necessary to effectuate the intent of these actions.

Enactment No: Resolution No. 2025-153

## **SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS**

Adjourned as the Board of Supervisors and reconvened as the Montezuma, Suisun, and Vacaville Fire Protection Districts.

### Montezuma, Suisun, and Vacaville Fire Protection Districts

50

#### [25-512](#)

Hold a meeting of the Montezuma, Suisun and Vacaville Fire Protection Districts; Consider approving a Supplemental Policy Document for the three districts; Consider delegating the County Administrator authority to appoint an Interim Chief; Consider delegating the County Administrator authority to approve emergency purchases up to \$250,000 and to provide concurrence

on personnel decisions; Consider adopting a resolution establishing a 14-day work period; Consider initiating an Audit process for the three Districts for financial statements from FY2023/24 and FY2024/25 and FY2021/22 and FY2022/23 for the Vacaville Fire Protection District

Attachments:     [A - Supplemental Policies](#)  
                             [B - Resolution MFPD](#)  
                             [C - Resolution SFPD](#)  
                             [D - Resolution VFPD](#)

Senior Management Analyst Nancy Nelson introduced the item and the recommended action.

Supervisor Vasquez inquired if the County Administrator's title should be changed to the District Administrator, given the fact that the Board is sitting as the Board of Directors of the Fire Districts and not as the Board of Supervisors.

County Counsel Bernadette Curry stated the Board would have to take action to appoint the County Administrator as the District Administrator.

Montezuma Fire Protection District Chief Michael O'Connor provided an overview of the request for the Board to adopt a resolution to establish a 14-day work period.

Suisun Fire Protection District Chief Alfred Abruzzini provided an overview of the annual audit process for the three districts.

Chief O'Connor provided an overview of the services provided by the Montezuma Fire Protection District for 2025.

Chief Abruzzini provided an overview of the services provided by the Suisun Fire Protection District for 2025.

Vacaville Fire Protection District Interim/Deputy Chief Dave Kuntz provided an overview of the services provided by the Vacaville Fire Protection District for 2025.

Ms. Nelson provided an overview of the steps that are being taken on the consolidation of the districts. Ms. Nelson noted there is a correction necessary to the staff report regarding the need for the Vacaville Fire Protection District to complete an audit for FY2021/22, noting, that they had already completed an audit for that year.

In response to a question from Supervisor Brown regarding the graduating class from Solano Community College being so small, Chief Kuntz stated that the class was actual employees, noting the volunteers' graduation was much larger and took place in Winters.

Supervisor Williams asked about the process for appointing an interim chief, noting the Board did not receive any information on the applicants for the Board to make a decision.

Ms. Nelson stated the recommendation is for the County Administrator to appoint the interim chief in the same manner that he would appoint a department head.

*Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:*

*A) Mark Van Pelt commented on concerns over the potential closure of the Vine Street Fire Station as a result of the consolidation.*

Supervisor Vasquez stated there are no plans at this time to close the Vine Street Fire Station.

*B) Liann Stubblefield commented on the potential appointment of an interim fire chief by the County Administrator, inquired if the Board will appoint a commission to oversee the consolidated fire protection districts, and stated concerns over perceived Brown Act violations.*

County Counsel Bernadette Curry stated the Board has not appointed a commission to oversee the districts, but the Board does have the option to do so if they wish. Ms. Curry further stated it would be appropriate for the Board to appoint the County Administrator as District Administrator. Ms. Curry further stated with regard to concerns voiced over the perceived Brown Act violations, the Board is required to post the agenda at the location they meet, noting the Board has taken steps to be the official legislative body of the three fire protection districts and the agenda was posted both at the physical location where the Board meets as well as online. Ms. Curry further stated the Brown Act only requires the County to provide sufficient information in the title to provide adequate notice of what the Board will be discussing. Mr. Curry noted that there is no requirement in the Brown Act for the Board to provide the PowerPoint ahead of the meeting, and the title that was provided was more than sufficient for anybody who was interested in attending to hear this item.

*C) Rose Loveall commented on concerns over potentially shuttering rural fire stations during the non-fire season, noting there is no season for medical emergencies.*

Supervisor Williams stated she would prefer the Board complete interviews for the position of the Interim Chief instead of having the County Administrator make the appointment.

Chair Mashburn commented on the appointment process, noting that when the County Administrator appoints a department head, he puts together a panel of individuals who are experts in that field to complete the interviews and then he takes their recommendation and makes the appointment. Chair

Mashburn further stated he is not comfortable with the Board making the appointment as they do not have the expertise necessary to choose a chief not knowing enough about fire at the professional level.

Supervisor Williams commented that when the Board hired the Director of Health and Social Services the Board did have a panel of experts but it also had the opportunity to interview the applicants and she would prefer that this appointment follow that process.

Chair Mashburn stated the Board could direct the County Administrator to bring his recommendation back to the Board for final approval.

Supervisor Vasquez stated he agrees with Supervisor Williams in regard to the appointment of the future chief; however, this is for an interim chief to provide consistency through the consolidation process and for this current fire season.

County Administrator Bill Emlen stated he does plan to hold interviews for the position of interim chief; however, as Supervisor Vasquez has indicated, the Board is faced with a timing issue at the moment as the County is in fire season. Mr. Emlen further stated when it is time to hire the permanent fire chief, there will be a full interview process that will include the Board. Mr. Emlen assured the Board in both processes, it will be fair.

Supervisor Vasquez made a motion to approve the recommended actions and to include the appointment of the County Administrator as the Interim District Administrator.

Chair Mashburn stated he is creating an ad hoc committee of himself and Supervisor Vasquez to help work through the consolidation process.

**On motion of Director Vasquez, seconded by Director Brown, the Board: 1) approved a Supplemental Policy Document for the three districts; 2) appointed the County Administrator as the Interim District Administrator; 3) delegated the Interim District Administrator authority to appoint an Interim Chief; 4) delegated the Interim District Administrator authority to approve emergency purchases up to \$250,000 and to provide concurrence on personnel decisions; 5) adopted Resolution No. 2025-154, Resolution No. 2025-155, and Resolution No. 2025-156 establishing a 14-day work period; and 6) approved the initiation of an Audit process for the three Districts for financial statements from FY2023/24 and FY2024/25 and FY2022/23 for the Vacaville Fire Protection District. So ordered by a 4-1 vote with Supervisor Williams voting no.**

**Enactment No: Resolution No. 2025-154 through Resolution No. 2025-156**

## **RECESS**

*This meeting of the Montezuma, Suisun, and Vacaville Fire Protection Districts recessed at 11:59 A.M. and reconvened as the Solano County Board of Supervisors at 12:12 P.M. All members were present and Chair Mashburn presided.*

51

[25-571](#)

Receive an update on the Sheriff Office's ability to provide temporary law enforcement assistance to the City of Vallejo; and Provide direction on a proposed contract for services

Attachments:

A - Term Sheet

[B - Deputy Sheriffs Association Letter](#)

[C - Draft Contract Vallejo Law Enforcement Services](#)

Sheriff-Coroner Tom Ferrara introduced the item and provided a brief overview of the contract negotiation timeline, as well as an update on the County's current standing in this process. Sheriff Ferrara noted that all milestones had been completed with the exception of a meet and confer and approval by the Deputy Sheriff's Association. Sheriff Ferrara stated even though they are not going to meet the July 1, 2025, deadline, the Board could direct staff to continue to meet and confer to potentially resolve the identified issues. Sheriff Ferrara further stated in addition, there are concerns over a directive from Human Resources that will require the Sheriff's office to let go of 8 retired annuitants, meaning it will now be necessary to hire 25 individuals to fulfill the contract with the courts and the City of Vallejo. Sheriff Ferrara further stated that should the Board decide to continue this item he will need them to direct staff to cut much of the bureaucratic red tape to get all items in place in time for this contract to go into effect in January 1, 2026.

*Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:*

*A) Dr. Tonia Lediju commented in support of the Vallejo temporary law enforcement assistance contract.*

*B) Vallejo City Manager Andrew Murray commented in support of the Vallejo temporary law enforcement assistance contract.*

*C) Patricia Hunter commented in support of the Vallejo temporary law enforcement assistance contract.*

*D) Dr. Ramona Bishop commented in support of the Vallejo temporary law enforcement assistance contract.*

*E) Vallejo City Council Member J.R. Matulac commented in support of the Vallejo temporary law enforcement assistance contract.*

*F) Deputy Chief of Police Bob Knight commented in support of the Vallejo temporary law enforcement assistance contract.*

*G) Marissa Serafino commented in support of the Vallejo temporary law enforcement assistance contract.*

*H) José Carrizales commented in support of the Vallejo temporary law enforcement assistance contract.*

*I) Vice President of the Deputy Sheriff's Association (DSA) Todd OConner commented in opposition of the Vallejo temporary law enforcement assistance contract as it is written and in support of continuing to meet and confer in order to potentially resolve current issues.*

*J) Vallejo City Council Member Alexander Matias commented in support of the Vallejo temporary law enforcement assistance contract.*

*K) Vallejo City Mayor Andrea Sorce commented in support of the Vallejo temporary law enforcement assistance contract.*

In response to a question from Supervisor Vasquez regarding if the DSA is willing to continue to meet and confer, Mr. OConner stated the DSA is willing to continue negotiations until the July 22, 2025, Board Meeting.

In response to a question from Supervisor Williams regarding the requirement to release the eight retired annuitant deputies, Director of Human Resources Niger Edwards stated after an audit from CalPERS, the County was notified that it has multiple retirees that have gone beyond the 3-year term allowed for retired annuitants to work. Ms. Edwards further stated that should the County not terminate those retired annuitants, it will impact their retirement. Ms. Edwards further stated that CalPERS would require them to come out of retirement and could potentially require them to pay back all retirement funds they have received, not just from when they returned to working, but since their retirement.

In response to a question from Supervisor Williams on if the legislation passed by Senator Dodd would cover those retired annuitants that are being let go, Ms. Edwards stated she believes that the extension is related strictly to when providing services to the City of Vallejo.

Chair Mashburn stated the legislation has not kicked in because the County does not have a contract with the City of Vallejo. Chair Mashburn further stated keeping the retired annuitants on could potentially cost those retirees hundreds of thousands of dollars they received in retirement.

A discussion period was held regarding the issues surrounding the use of CalPERS retired annuitants and the inability to fulfill the contract if the Sheriff is required to hire 8 additional deputies.

Chair Mashburn directed staff to clarify the legality of the continued use of the retired annuitants that have surpassed the 3-year deadline.

Assistant County Counsel Carrie Blacklock stated the Board is looking at two different issues, noting there is the legislation that addresses how many hours a year a retired annuitant can work. Ms. Blacklock further stated that's what the County has as an exception for under the Senator Dodd-sponsored legislation, which Solano County hasn't triggered yet. Ms. Blacklock further stated there is also a limitation on the number of years a retired annuitant can work, and that is what CalPERS is telling the County it has been exceeding.

Ms. Blacklock further stated, the max hours exemption doesn't help the County address the current issue with the bailiffs, who have worked as retired annuitants for so many years. Ms. Blacklock further stated that the County can attempt to fight this out with CalPERS; however, it puts those retired annuitants at risk.

A lengthy discussion period was held regarding the potential ramifications of the CalPERS issue combined with trying to hire enough staff for the City of Vallejo law enforcement assistance contract.

Supervisor Brown commented in support of continuing the discussion, making a plea to the Deputy Sheriff's Association to work with the Sheriff's office to come to a consensus.

Undersheriff Brad Dewall discussed the ways in which the Sheriff's Department is already helping the City of Vallejo, noting in the last year they have dealt with over a 1000 cases in the City. Undersheriff Dewall further stated while the Sheriff is already helping, this plan would allow them to actually have an impact in the City of Vallejo. Undersheriff Dewall noted that a requirement to lay off the eight retired annuitants, will have an impact on Sheriff services throughout the County because those positions will be filled with current deputies who typically work the streets.

In response to a question from Supervisor Brown regarding if the County can declare an emergency, Ms. Blacklock stated the County could proclaim an emergency, but similar to when Vallejo declared an emergency it wouldn't get the County anywhere. Ms. Blacklock further stated, unfortunately, this is the perfect storm of unanticipated issues.

In response to a question from Supervisor James regarding why the DSA letter went out prior to the actual meet and confer, Ms. Blacklock stated while the Sheriff's office hadn't had an official meet and confer, the Undersheriff did hold three different meetings with the DSA who then identified potential impacts. These meetings triggered the next step for the meet and confer to discuss potential mitigations.

In response to a question from Supervisor Vasquez regarding when the County was notified about the CalPERS issue, Ms. Edwards stated the audit on the retired annuitants began in April, the County was notified in late May to early June. Ms. Edwards further stated the County had to come up with a plan to address the issue.

County Administrator Bill Emlen stated that should the Board direct, staff can contact CalPERS to see if any progress can be made to address this issue and return with a report on July 22, 2025.

Chair Mashburn inquired if there is a possibility of firing the retired annuitants while the County is working with CalPERS and rehiring them if CalPERS provides an exemption in light of the situation the County is facing.

Sheriff Ferrara requested the Board continue the item to the July 22, 2025,

Board meeting to allow staff time to work with CalPERS to find a solution and stated he will continue the meet and confer process with the DSA, and all will return to the Board on July 22, 2025, to indicate if this is something that can move forward or if it is not possible.

In response to a question from Supervisor James regarding what the alternative is to the alternative, Sheriff Ferrara stated he would be willing to remove his recommendation not to approve the contract as long as the Board directs staff to make this a priority and remove any potential red tape with regards to hiring employees and the procurement and outfitting of the necessary of automobiles.

Supervisor Vasquez recommended that the Board continue the item to July 22, 2025, and delay the vote to allow staff time to see if the details can be worked out.

Chair Mashburn commented in support of a continuance, noting, however, if the providers and contractors are not able to build the cars, this is still dead in the water. Chair Mashburn further stated he is unwilling to approve the item because there are too many factors that could make this agreement fall apart.

Supervisor James stated it is very important that we do not allow County processes to get in the way of a solution, noting there needs to be clear steps in place to make this happen, as it is a quality of life and safety issue for the citizens of Vallejo.

Supervisor Williams commented in support of the contract, noting she is disappointed that the DSA was not a part of the whole process. Supervisor Williams further stated she wants assurance that staff will follow up with CalPERS and with Senator Dodd's office regarding rehiring retired annuitants and that the unions are working in conjunction with the Sheriff's office.

Supervisor Brown commented in support of taking these concerns to the media in order to force the hand of the Governor or State Legislature to help with this situation.

In response to concerns raised by Supervisor Williams and Sheriff Ferrara regarding the timing of being able to purchase the necessary vehicles, Ms. Curry stated in order for the Sheriff to be able to quickly purchase the vehicles a waiver of the County's purchasing policy would be required, noting staff will do what needs to be done to facilitate that process.

Chair Mashburn commented on the need for staff to ensure that the eight retired annuitants are not negatively impacted, to ensure that the needs of the 90% of the DSA that were not in favor of this agreement are met and they are comfortable with the outcome. Chair Mashburn stated that while the County is moving forward on this contract, plans need to be made for the future to deal with gun violence, trafficking, and other crimes in Vallejo.

In response to Chair Mashburn's comments, Sheriff Ferrara stated that is the plan, noting that once Vallejo is able to get fully staffed, they will be able to



open their teams back up and deal with the issues that the City of Vallejo is facing.

**On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board:**  
**1) continued the discussion on the Sheriff Office's ability to provide temporary law enforcement assistance to the City of Vallejo to the July 22, 2025, Board Meeting; 2) directed the Sheriff to continue discussion with the Deputy Sheriff's Association regarding the presented concerns; and 3) review the CalPERS' limitation on use of retired annuitants. So ordered by a 4-1 vote with Supervisor James voting no.**

## ITEMS FROM THE PUBLIC con't

There were no additional items from the public.

## CLOSED SESSION

Chair Mashburn announced due to the fact that there is a 2:00 P.M. time specific item, the Closed Session will be moved to the final item on the agenda.

## RECESS

*This meeting of the Solano County Board of Supervisors recessed at 1:51 P.M.*

**2:00 P.M.**

## RECONVENE

*This meeting of the Solano County Board of Supervisors reconvened at 2:20 P.M. All members were present and Chair Mashburn presided.*

**53**

### **25-515**

Conduct a noticed Public Hearing to consider adoption of an ordinance for Zone Text Amendment ZT-25-01u to amend Chapter 28 of the Solano County Code to revise and update sections pertaining to farm stands in unincorporated Solano County; the project is exempt from the California Environmental Quality Act (CEQA) pursuant to §15061(b)(3) of the CEQA Guidelines

Attachments:

[A - Draft Ordinance Clean](#)

[B - Draft Ordinance Redline](#)

[C - Public Notice](#)

[D - Draft Farmstand Permitting Guide](#)

Director of Resource Management James Bezek introduced the item.

Planning Program Manager Allan Calder provided an overview of revisions made to the farm stand ordinance and proposed amendments to Chapter 28 of the Solano County Code.

*Chair Mashburn opened the public hearing and invited members of the public to address the Board on this matter, and the following comments were received:*

*A) Lisa Howard commented in support of the recommended action.*

*Chair Mashburn closed the public hearing.*

**On motion of Supervisor Williams, seconded by Supervisor Vasquez, the Board: 1) approved the introduction of an ordinance approving Zone Text Amendment No. ZT-25-01u amending Chapter 28 of the Solano County Code to revise and update sections pertaining to farm stands in the unincorporated Solano County by title only and waived further reading by a majority vote; and adopted Ordinance No. 2025-1863. amending Chapter 28 (Zoning Regulations) of the Solano County Code to revise and update sections pertaining to farm stands (ZT25-01u). So ordered by a 5-0 vote.**

**Enactment No: Ordinance No. 2025-1863**

54

[25-577](#)

Receive a presentation providing further background on the City of Suisun City's recent action to enter into a Reimbursement Agreement with California Forever LP related to the proposed annexation of approximately 22,873 acres of unincorporated land into the City of Suisun City including a large part of what is now being referred to as the Suisun Expansion Specific Plan; Affirm the Board's previous direction regarding the letter to the City of Suisun City requesting action on the Reimbursement Agreement and the plan moving forward be deferred; Establish the County's position and direct staff to proceed accordingly that any expansion plans by the City should be brought forward through the County's General Plan Update process based on the scale and scope of the plan referenced in the Reimbursement Agreement and the amount of unincorporated area under consideration

Attachments:     [A - Summary of Reimbursement Agreement](#)  
[B - County Letter to City of Suisun City](#)  
[C - Reimbursement Agreement Map](#)  
[D - Suisun Area General Plan Map](#)  
[E - Suisun Area Zoning Map](#)  
[F - Williamson Act Parcels Map](#)

Director of Resource Management James Bezek introduced the item and provided background information on previous actions taken by staff and the Board on the East Solano Plan and the City of Suisun Reimbursement Agreement. Mr. Bezek provided a summary of the City of Suisun Reimbursement Agreement and East Solano annexation proposal.

*Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:*

*A) Denise Lyons commented in opposition to the proposal of the City of Suisun for the annexation.*

*B) City of Suisun City Manager Bret Prebula commented on the timeline of*

*the plan, noting the City of Suisun has tried to be as transparent as possible in this process and stated they desire to work with the County in this process.*

*C) City of Suisun Mayor Alma Hernandez commented on the discussions that took place at the City County Coordinating Council (4Cs), noting after listening to the recording, there was no request for the cities not to move forward on potential plans for annexations nor did any of the mayors agree to not move forward with any plans. Mayor Hernandez further stated it is the hope of the City of Suisun to collaborate with the County on Suisun's plans, noting they are simply in the planning stages of studying the land and are not committed to annexing all 22,000 acres.*

*D) Bob Berman commented in opposition to the proposal of the City of Suisun for the annexation and noted concerns over the possibility that the City of Suisun used a sole source provider for the completion of the EIR who previously worked for California Forever.*

*E) Jim DeKloe commented in opposition to the proposal of the City of Suisun for the annexation.*

*F) Duane Kromm commented in opposition to the proposal of the City of Suisun for the annexation.*

*G) City of Suisun Vice Mayor Jenalee Dawson commented on the time frame for the project, noting full build-out will not be for 50 to 70 years.*

*H) James Berg commented in opposition to the proposal of the City of Suisun for the annexation.*

*I) Michelle Chavez commented on the proposed City of Suisun annexation.*

In response to a question from Supervisor Vasquez regarding the staff recommendation, Mr. Emlen stated the County's current position is that expansion of this magnitude should be handled through the County's General Plan process.

In response to a question from Supervisor Williams regarding if Mr. Prebula was denied a meeting with the CAO to discuss this project, Mr. Emlen stated early in the process he met with both Mr. Prebula and the City Manager for Rio Vista at which time he told them he felt this should be a County driven process and that the annexation is inconsistent with the County's current General Plan. Mr. Emlen further stated at that point in time, before having any further conversations, he felt it was necessary to receive direction from the Board.

Supervisor Williams voiced concerns that the City of Suisun is getting ahead of the County's jurisdiction, noting she feels the City of Suisun should be working with the County as part of the upcoming General Plan process and she doesn't want to take away the ability of the citizens to vote on this project. Supervisor Williams stated she would like to see more cooperation between the two jurisdictions. Supervisor Williams further stated there is a necessity

for the County to be willing to help the City of Suisun

In response to Supervisor Williams' comments, Mr. Bezek stated that, as it is currently written, the citizens will not be voting on this item, noting that should the annexation be approved, the City of Suisun could choose to no longer conform to the Airport Land Use Commission (ALUC) rules.

Ms. Curry stated that if the annexation is approved, even if the ALUC makes a determination that the project is inconsistent with the Travis Airport Land Use Compatibility Plan as well as the Rio Vista Airport Land Use Compatibility Plan, the City of Suisun can override the determination. Ms. Curry further stated this happened previously with the Walmart project that was built in the City of Suisun, noting that the ALUC made a determination that the project was inconsistent with the Travis Airport Land Use Compatibility Plan and the Suisun City Council did an override stating that regardless of the ALUC's determination, the Walmart project was more important to the City of Suisun than the concerns of the ALUC and its impacts on Travis AFB. Ms. Curry further noted as a result of this, the land use compatibility plan for Travis AFB had to be amended to accommodate the fact that there was an inconsistent use near the end of the runway. Ms. Curry further stated the big picture is one city making a determination for a land mass that has always been in the County's jurisdiction and has incredible ramifications without proper analysis done from the regional perspective.

A discussion was held regarding the differences between the County's reimbursement agreement with California Forever and the City of Suisun's reimbursement agreement with staff noting that the County's agreement covered costs incurred by staff only, and the City of Suisun's reimbursement agreement contains specific milestones to be met with payouts that are tied to the approvals in addition to receiving reimbursement for staff time.

In response to a question from Supervisor James regarding how the County ensures they are part of a collaborative process on this annexation when the City of Suisun has the right to move forward regardless, Chair Mashburn stated the County was attempting to be a part of that collaborative process at the 4C's meeting, noting the Board tried to address the issue in a way that was collaborative and in a nonjudgmental fashion that would allow the cohesive formulation of the General Plan that did not harm any jurisdiction. Chair Mashburn discussed the various impacts that will take place on the County and other cities as a result of this annexation, noting they requested the City of Suisun take a moment so that all stakeholders have the ability to have input and will in the end also provide the citizens with the ability to vote on the plan.

A lengthy discussion was held about the potential collaborative process the County has requested in the form of a summit, where all stakeholders are invited as part of the General Plan process. Discussion was held on what avenues the County has with Mr. Bezek noting in the end, the County will have to work with the City of Suisun on this if they choose to move forward.

In response to a question from Supervisor Brown regarding the upcoming

summit, Mr. Emlen stated the hope is to have the summit meeting in August 2025.

Supervisor Vasquez commented on the need for the summit to take place, noting the idea is that all jurisdictions have a say in the General Plan process, as well as citizens from all five districts, noting that this will not stop the City of Suisun's plans; however, it is his hope that all jurisdictions are willing to work together to make the region stronger.

Supervisor Williams stated it is her feeling that the City of Suisun has requested help from the County before and has been denied, leading them to distrust that the County will be a good partner. Supervisor Williams further stated it is going to be important for the County to work with the City of Suisun on this project.

**On motion of Chair Mashburn, seconded by Supervisor Brown, the Board: 1) affirmed the Board's previous direction regarding the letter to the City of Suisun City requesting action on the Reimbursement Agreement and the plan moving forward be deferred; and 2) directed staff to proceed accordingly that any expansion plans by the City should be brought forward through the County's General Plan Update process based on the scale and scope of the plan referenced in the Reimbursement Agreement and the amount of unincorporated area under consideration. So ordered by a 5-0 vote.**

## BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

*Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:*

*A) Supervisor James stated the Solano County Library is hosting a summer reading program with tutoring and the City of Vallejo is hosting its first 707 Day which will be a week long event to celebrate local culture and drive economic engagement.*

*B) Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Patsy Eloise Reed.*

*C) Chair Mashburn stated the Board will not have its next meeting until July 22, 2025 and wished everyone a happy 4th of July and his wife a happy anniversary.*

## CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 3:56 P.M. to discuss the following matters:*

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[25-572](#)

1) PUBLIC EMPLOYEE APPOINTMENT: (Pursuant to Government Code § 54957) - Title: County Administrator

2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) Agency designated representatives: Chair Mitch Mashburn,

Vice Chair Monica Brown, and Niger Edwards, Director of Human Resources; Unrepresented employee: County Administrator

3) CONFERENCE WITH REAL PROPERTY NEGOTIATORS) (Pursuant to Government Code § 54956.8): Property: 197 Butcher Road, Vacaville, CA (APN: 0127-360-150); Agency negotiators: Bill Emlen, County Administrator, Ian Goldberg, Assistant County Administrator, Debbie Vaughn, Assistant County Administrator, Megan Greve, General Services Director, Dale Eyeler, Real Estate Manager, Dustin Leno, Assistant Director of General Services, and Undersheriff Brad Dewart; Negotiating Parties: Nicole Evans, Realtor Associate, and Jessica Mauser, Managing Principal Realtor, Lee & Associates for 197 Butcher Vacaville LLC; Under Negotiation: Price and Terms

4) CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION (Pursuant to Government Code § 54956.9(d)(4) Initiation of litigation: One case

**Approved**

## RECONVENE

*This meeting of the Solano County Board of Supervisors reconvened at 4:01 P.M. All members were present and Chair Mashburn presided.*

## REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

*Chair Mashburn stated that, on a vote of 5-0, the Board appointed Ian Goldberg to the position of County Administrator, noting the transition will take place in late summer or early fall.*

## ADJOURN:

*This meeting of the Solano County Board of Supervisors adjourned at 4:02P.M. Next meeting of the Solano County Board of Supervisors will be July 22, 2025 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*

\_\_\_\_\_  
**MITCH H. MASHBURN, Chair**  
Solano County Board of Supervisors

**BILL EMLLEN, Clerk**  
Solano County Board of Supervisors

By \_\_\_\_\_  
**Alicia Draves, Chief Deputy Clerk**