

## Solano County Board of Supervisors

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## **SOLANO COUNTY 2019 STATE LEGISLATIVE PROGRAM**

Here in Solano County we take seriously our role in local government to create a bright and promising future for everyone who lives, learns, works and plays here – free of discrimination – by establishing and maintaining the social, economic and physical environments that promote good health while protecting vulnerable populations - giving everyone the chance to succeed. Our residents share in this promise, and, by working together, we endeavor to establish communities where people are safer, families are stronger and local economies thrive. By acknowledging the significant contributions of diverse groups of people – both present and in the past – we welcome a future that is bright and promising, while embracing a set of values that gives everyone the chance to be the best versions of themselves they can possibly be. To that end, all persons within Solano County are free and equal, and shall not be discriminated against based on their age, gender, race, color, religion, ancestry, national origin, disability, medical condition, genetic information, marital status, sexual orientation, gender identity, primary language, citizenship, or immigration status.

### **PRIORITY ISSUES**

The ability of Solano County to serve its residents and provide for a thriving and sustainable community requires support from all levels of government. The State of California's (State) actions continue to greatly impact the County's ability to provide vital services to the public. To fulfill the County's commitment to the community, additional State resources should be sought to support the County's mission to enrich the quality of life locally. To this end, the County Board of Supervisors supports the priorities and the legislative principles set forth below.

Priority issues are those that have a significant impact on County business and on which County staff, including the County's State legislative advocates, will concentrate their legislative efforts during the 2018 Legislative Session. The County's top priorities (Listed Alphabetically) include:

1. **Affordable Care Implementation** – Support healthcare policy implementation efforts that do not have an adverse financial impact to the County. Examples of impacts may include unfunded or under-funded mandates, or reallocation of existing County funding that result in an increased General Fund obligation. Support ongoing and new efforts related to increasing the number of insured persons and to providing and expanding primary care services and public health prevention services and activities.
2. **Children, Youth, and Families** - Support legislation and budget efforts that support children, youth, and families, including restoring and expanding quality child care and preschool opportunities, increasing funding for homeless youth, promoting safety for all children, and supporting mental and developmental health prevention and early intervention activities. Advocate for dedicated funding streams for child abuse and youth violence prevention efforts. Collaborate with state regional offices, schools and health care systems to expand resources for parents with special needs children.
3. **County Revenue Sources and Authority** - Oppose efforts to decrease, restrict, eliminate, seize, divert, supplant or otherwise restrict local autonomy, including local revenues. Oppose any efforts at the state level to eliminate, restrict, or redirect revenues currently dedicated to local government for state purposes to other agencies and/or districts. Advocate for timely, full state funding for state programs operated by the County, which include appropriate cost of living increases, as well as costs associated with increases in population and caseload growth.
4. **County Strategic Plan** - Support efforts that further the goals outlined in the County's Strategic Plan as follows: (a) improve the health and well-being of those who live and work here; (b) ensure responsible and sustainable land use; (c) maintain a safe community; and (d) invest in and for the future.
5. **Environmental and Open Space** – Encourage and seek legislation that protects the County's quality of life, its diverse natural resources, and preserves the essence and history of the County. Support funding and regulatory efforts to conserve energy, and to preserve open space and agricultural viability.

6. **Sacramento-San Joaquin Delta and Suisun Marsh** - Support legislative and administrative efforts to protect the Sacramento-San Joaquin Delta, including the Yolo Bypass/Cache Slough area, and County's interests relative to land use, agricultural viability, economic development, police or emergency response mandates, environmental preservation, flood protection, levee stability, habitat conservation, recreation, water supply, water quality, and water rights. Support governance structures that give local government a strong and equal voice with other stakeholders in setting Delta policy, and in project development and implementation.
7. **Seniors and the Disabled** – Support legislative, administrative and budgetary efforts that seek to maintain active and healthy independence for seniors and the disabled, including housing, funding and other support for those who are homeless or at imminent risk of homelessness. Support services that focus on comprehensive, integrated assistance for the disabled and seniors, including personal in-home care services, food assistance, prevention and investigation of abuse and neglect, and assistance accessing relevant programs such as Medi-Cal, Medicare, Supplemental Security Income (SSI), Cal-Fresh and cash assistance programs.
8. **State Realignment & Cost-Shifts** - Oppose proposals to restructure, realign, or otherwise shift the cost of state programs to local government, without commensurate compensation and a legislative ability for counties to draw down available federal funding. Support efforts to distribute public safety realignment funds using an equitable formula based on population. Support efforts to improve the stability of current County revenue sources. Oppose any realignment initiatives, which fail to fully fund services shifted to the County.
9. **Voting and Election Efficiencies** - Support efforts to modernize election administration to increase voter turnout, reduce the local cost of elections, reduce waiting time at polling places, increase convenience for voters, and improve voting opportunity for overseas and military voters.

Furthermore, the Solano Board of Supervisors adopts the following legislative principles (Listed Alphabetically by Policy Area):

#### **Agriculture, Natural Resources, and Water**

**Solano County supports state legislative and regulatory actions that protect and enhance the County's significant agricultural, water, and natural resources. The County opposes any efforts to cut funding streams for critically important state resource programs. Specific principles include:**

1. Support funding via the regulatory authority of the Agricultural Commissioner/ Sealer of Weights and Measures and extend sunsets where applicable.
2. Support legislation that would improve funding for USDA Wildlife Services management and education programs that aid the agricultural industry and the public in safely addressing interactions with wildlife such as coyotes, bobcats, mountain lions and feral pigs, which impact agriculture, public safety, the environment.
3. Support legislation or rulemaking to allow growers to take feral hogs without a depredation permit or hunting license when the hogs are damaging crops or agricultural infrastructure.
4. Support funding for an alternate intake to the North Bay Aqueduct.
5. Support efforts to protect the County's Farm Gate, including, but not limited to, full mitigation of agricultural and other economic impacts associated with habitat restoration efforts.
6. Support efforts to maintain local control/involvement in allocation of water resources.
7. Support legislation that would achieve the optimal level of funding for required regulatory activities, such as pest exclusion, detection and eradication, and improve coordination between federal, state and county programs.
8. Support legislation that would allow growers of specialty crops to participate in crop insurance programs, including legislation that would treat plant pest quarantines as disasters and provide eligibility for economic relief to growers of specialty crops in declared disaster areas.

9. Support legislation that would improve the funding and effectiveness of pesticide regulation activities to protect the safety of workers, the public and the environment. In addition, support legislation that promotes statewide consistency in the enforcement of pesticide laws and regulations and County Agricultural Commissioners and California Department of Pesticide Regulation primacy for pesticide use enforcement.
10. Support legislation that would provide grants to increase local producers' competitiveness in specialty crops, including fresh fruits and vegetables.
11. Support legislation that would promote funded regulatory activities for biologically sound beekeeping, improve the safety of people and animals, and improve the protection of pollinators and native honeybee health.
12. Support legislation that would encourage conservation of agricultural land by providing funding for conservation easements or the transfer/purchase of development rights and economic incentives for farmers to conserve wetland and grassland habitats on their farms. Also support legislation that promotes the establishment of landowner safe harbor agreements.
13. Support legislation that would improve customer protection during business transactions involving commercial weighing or measuring devices (scales, meters and scanners).
14. Support legislation that would assure the clear labeling and accuracy of the net quantity of packaged products to promote value comparison and consumer confidence.
15. Support legislation that would authorize the Environmental Protection Agency to provide funding to state and local agencies for projects aimed at advancing the goals and objectives of the comprehensive conservation and management plan for the San Francisco estuary.
16. Support changes to the California Constitution to expand the exemption from the majority property owner 2/3rds electorate vote requirement to include stormwater, flood protection/drainage fees, and permit "lifeline rates" for water and stormwater projects to benefit low-income residents.
17. Closely monitor updates to Stormwater rules that may have adverse effects on local communities.
18. Support actions and legislation that furthers collaborative and comprehensive planning in the Yolo Bypass/Cache Slough Region, which promotes continued agricultural health and flood risk reduction measures with other state priorities.

### General Government

**Solano County supports state legislative and regulatory actions that protect and enhance the general welfare and quality of life of the County's residents. The County opposes unfunded State mandates and State actions that would preempt local decision-making authority. Specific principles include:**

1. Support funding for new technology to increase accountability and efficiency of local governments.
2. Support funding formulas for the equitable distribution of state funds while opposing attempts to decrease, restrict, or eliminate County revenue sources.
3. Support funding (based on objective criteria) for the preservation, rehabilitation, and maintenance of historically and/or architecturally significant buildings and structures.
4. Support the ongoing recognition of PACE bonds as assessments.
5. Support cost recovery for the County regarding services provided to other governmental entities.
6. Support legislation that encourages mutually respectful relationships between tribal and local governments including reform to both fee-to-trust process and off-reservation gaming provisions that ensure local government is reimbursed for potential social impacts and/or infrastructure changes and/or upgrades.
7. Support legislation or regulatory reform that allows flexibility in the County's pension plan formula to ensure the County remains a competitive employer in the current market.
8. Support equitable tax sharing agreements for annexation, incorporation, and development projects.
9. Support budgetary efforts for outstanding Payment-in-Lieu-of-Taxes (PILT) funding that is owed to the County and support legislative and budgetary efforts to reinstate ongoing future PILT funding.
10. Support funding and regulatory efforts to expand broadband services to all County residents.

11. Support legislation that equally allocates grant funding to District Attorneys and Public Defenders for attorneys to staff their offices.

## Health and Human Services

**Solano County supports state legislative and regulatory actions that promote the health and welfare of the County's most vulnerable residents, including children, the disabled and seniors. The County opposes any efforts to cut funding streams for critically important health and human services-related programs, such as Medi-Cal, and opposes efforts to reduce local flexibility in the implementation of such programs. Specific principles include:**

1. Support legislation relative to the client intake process and case maintenance process, to improve system performance and outcomes.
2. Support legislation for prevention, education, intervention, and treatment services for youth and adults, including the disabled and seniors, with substance use issues, including cannabis, powder alcohol, alcohol, tobacco and other drugs.
3. Support sufficient funding for local CalWORKS programs and support services and to sufficiently fund the CalWORKs 2.0 strategy.
4. Support legislation that promotes streamlined and efficient enrollment processes for clients enrolling into government run programs, including free/reduced-cost school lunch program, WIC, Meals on Wheels, and CalFresh.
5. Support enhanced funding for quality child care services (that also provide employment and education opportunities for County residents), and for early learning opportunities.
6. Support efforts that assist foster youth in the transition to self-sufficiency and among care providers.
7. Support new or increased funding for mental health programs. Specifically support efforts to allow for flexibility for all appropriately licensed individuals to bill for provided mental health services.
8. Support efforts that assist seniors and the disabled to maintain self-sufficiency and active and healthy independence. Support legislation that would promote the psychological, social, and physical wellbeing of seniors and the disabled through expansion of mental health services and health-related programs including nutrition, education, physical fitness, disease prevention and rehabilitation.
9. Support legislation that would provide a comprehensive response to disabled and elder abuse, neglect and exploitation.
10. Support legislative and budgetary efforts to address risk factors for chronic diseases and to optimize preparedness to respond to communicable diseases (including public health lab services).
11. Support legislation to add e-cigarettes, menthol and smokeless tobacco products containing nicotine to the list of tobacco related products to be regulated by the U.S. Food and Drug Administration.
12. Support efforts to improve health and promote safety, economic well-being, and aging-in-place initiatives for seniors.
13. Support independent living services for foster youth including housing and educational support.
14. Support grants and funding for programs to address homelessness, imminent homelessness, and related issues. Work with cities and other community partners to assess and expand affordable housing for low income populations including seniors and the disabled.
15. Support legislation that promotes prevention-focused policies and interventions for illness and injuries.
16. Support full state funding and cost-of-living increases for state programs operated by the County.
17. Support legislation, budget or administrative action to adequately fund the child support program.
18. Support legislation that increases the reliability of child support payments.
19. Support legislation and funding to address needs of high-risk families, including perinatal services.
20. Support legislation that would require the state maximum State Supplementary Payment (SSP) grant for individuals to be readjusted and increased so that the state SSP and the federal Restore Social Security Income (SSI), when combined equal 138 percent of the Federal Poverty Level (FPL) supplements to previous levels adjusted for cost of living.

21. Support expansion and funding of Medi-Cal services to increase reimbursement to providers and to fund dental, vision and other services for older adults. Support additional state and federal funding related to the administration of the Medi-Cal program including a realistic methodology to determine administrative burden to counties.
22. Support legislation and efforts to allow for billing two different services on the same day in a Federally Qualified Health Center (FQHC), and for implementation of prospective payment systems based on a capitation model (per-member, per-month) rather than an encounter-based financing model. Support funding and programs that address issues of shortages within the health care workforce to assure access to quality healthcare.
23. Support legislation and efforts to promote and implement “whole person care” and to address social determinants of health. Support flexibility in the funding of Health and Social Services to assure collaboration between programs and better overall interventions.
24. Support adequate funding for implementation of ABAWD regulations with the ABAWD waiver ending in 2018.
25. Advocate for legislation and budget action that would support and enable data integration and sharing between the State, counties, and local government agencies for the purpose of supporting seamless delivery of critical health and safety services to the public.
26. Support legislation and funding to address and promote health equity, including health in all policies initiatives.
27. Support adequate realigned funding for realignment programs.
28. Support legislation to continue to partner with community based organizations to provide health and social services to high risk populations.
29. Support legislation to recruit and retain health care professionals to serve targeted high-risk populations.
30. Support the provision of resources for respite care.

### **Housing, Community & Economic Development, & Workforce Development**

**Solano County supports state legislative and regulatory actions that promote local housing and community development programs and activities, workforce development programs, and programs aimed at encouraging local job and business growth. The County opposes efforts to cut funding for these critically important programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:**

1. Support Housing Element reform that provides a streamlined certification process, and encourage flexibility in Housing Element consistency review by the California Department of Housing and Community Development (HCD), for jurisdictions that have small housing allocation, limited urban services and city centered development policies.
2. Support housing opportunities for low-income individuals and families, including seniors and the disabled, such as permanent and transitional housing, and Rental Assistance Programs.
3. Support funding opportunities to assist cities in providing affordable housing for low-income and homeless individuals.
4. Encourage and seek legislation to facilitate orderly economic expansion and growth, and increase the opportunity for discretionary revenues, programmatic and financial flexibility for the County.
5. Support the federal/State/local delivery system for workforce development programs with State-level initiatives that complement local delivery efforts and add value for these business-led efforts.
6. Support efforts to increase employment opportunities and link training programs to local available employment, including efforts to increase summer employment opportunities for youth.
7. Support appropriate resources to support safe, accessible and affordable housing to targeted low-income seniors and disabled persons.

### **Public Safety and Emergency Disaster Preparedness**

**Solano County supports state legislative and regulatory actions that promote funding for key justice, public safety, and emergency preparedness programs. The County opposes efforts to cut funding for such programs, as well as efforts to restrict local flexibility in program administration. Specific principles include:**

1. Support continued and protected funding for all 2011 Public Safety Realignment programs.
2. Preserve Title IVE funding and obtain fiscal support from the State to implement the requirements imposed by the California Department of Social Services (CDSS).
3. Support actions to mitigate liabilities of longer-term inmates as a result of realignment in areas such as health, mental health, Americans with Disabilities Act (ADA) and other areas of concern; also efforts to mitigate the impacts of long-term confinement in county jails and redirects inmates with sentences in excess of three years to state prisons.
4. Support legislation that provides funding to comply with the additional financial burden of the Prison Rape Elimination Act.
5. Support maximizing reimbursement for inmate medical care from federal Affordable Care Act (ACA).
6. Protect funding for local public safety programs, including COPS, Juvenile Justice Programs, Cal-MMET, Rural Sheriffs, Booking Fees, Vertical Prosecution, and other critical programs.
7. Support efforts to secure appropriate funding for gang-related issues.
8. Support legislation that establishes a presumptive limit for driving under the influence of marijuana.
9. Support continued and protected funding for adult probation services, to include but not limited to drug testing, reports, and supervision fees.
10. Support a state offset to recover outstanding restitution ordered to the victims of crimes and other delinquent court ordered fines, penalty assessments, and fees associated with criminal or juvenile justice proceedings; specifically allow the collection term from 3 years to between 10 and 20 years.
11. Support increased funding for prevention, intervention, and victim services for victims of domestic violence, sexual assault, child abuse, dating violence, stalking, elder abuse and human trafficking.
12. Support funding for flood protection of buildings that play a role in local emergency response.
13. Support efforts to improve safety of hazardous materials transported by rail, including crude by rail and enhance capacity of local emergency responders to appropriately respond to potential emergency events resulting from derailment or releases.
14. Support legislation for the availability and affordability of earthquake and flood insurance.
15. Support funding and legislation to assess and mitigate potential impacts on local communities due to climate change and sea level rise.

### **Resource Management, Environmental Health, and Sustainability**

**Solano County supports state legislative and regulatory actions that promote the environmental health and sustainability of the County, including funding for key programs. The County opposes efforts to cut funding for such programs, as well as efforts to restrict local flexibility in program administration. Specific principles include:**

1. Support legislation and administrative action that further the goals of the County's climate protection efforts, including the ability for a local agency to obtain greenhouse gas reduction credits and funding for energy conservation/alternative energy projects.
2. Support funding to sustain operations, maintenance and repair of dated infrastructure in County and local park agencies. Support legislative efforts to keep State Parks open in the County.
3. Minimize proposed changes to Building Codes made by the legislative process. Focus code changes on established procedures through the Building Standards Commission.
4. Support repeal of the \$150 per building fee applicable to rural State Responsibility areas and/or return of some of fee revenues to local fire districts.
5. Oppose CalEMA's proposals to require local jurisdictions to purchase repetitive loss properties.
6. Support reinstatement of the Williamson Act program, which was defunded in FY2011/12.

7. Oppose legislation and other ecosystem enhancing actions that diminish the County's ability to require mitigation of the conversion of agricultural lands, including mitigation to enhance existing agricultural lands.
8. Support sensible and meaningful CEQA reform that both streamlines processes and serves to reduce meaningless litigation, while maintaining strong analytic and mitigation requirements for large projects that clearly have significant environmental consequences at a regional or statewide level.
9. Support actions for a responsive, efficient, and effective County environmental health program.
10. Support any legislation that simplifies reporting for local environmental health programs to the state, including revisions to Chapter 6.95 to streamline hazardous materials program reporting.
11. Support legislation allowing local water agencies to determine how to achieve water conservation mandates.
12. Support legislation to improve access to healthy foods via community gardens, school gardens, etc.
13. Support legislation that provides funding opportunities to sustain and expand a countywide parks system.
14. Support legislation that fosters regional purchasing capabilities and inter-jurisdictional infrastructure development to achieve local environmental and sustainability goals/requirements. Support actions for source reduction, recycling and composting, including legislation and grants to support extended producer responsibility.
15. Oppose legislation and rule-making that would diminish local authority to regulate cannabis activities.
16. Oppose legislation that allows sale through internet or directly to consumers of potentially hazardous foods cooked at home kitchens unless local planning approval and local licenses and permits are obtained.
17. Support legislation that streamlines the permitting of organic waste processing, composting and recycling infrastructure to achieve State mandated recycling mandates, while preserving local requirements that allow such use with reasonable public health and the environmental protections, such as wet weather restrictions, setbacks to residences, and other specific requirements based on the type of biosolids and location for biosolids land applications.
18. Support legislation that allows collaboration between the groundwater sustainability agencies and the local environmental health departments in regard to monitoring and permitting of wells.
19. Support legislation that consolidates and streamlines rules and requirements to enhance groundwater recharge through reuse and recycling.
20. Support funding to assess and encourage innovation toward water conservation and reuse, especially treated waste water, and enhancement of groundwater recharge in unincorporated communities.
21. Support legislation that promotes regional consolidation of water systems in local communities and secures funding for local community and state small water systems that are at risk of failure due to infrastructure age or that pose health and safety risks to customers.
22. Support legislation and administrative actions that provide funding for local agencies and property owners to destroy abandoned water wells that pose safety or water quality impact risks.
23. Support legislation, administrative actions and funding for local agencies to modernize light and heavy equipment fleet vehicles, including transition from diesel-fueled vehicles to cleaner-fueled vehicles.
24. Support legislation that promotes extended producer liability on household items such as appliances and furniture items, and that allow local programs for registration of local waste haulers to prevent illegal dumping.
25. Support funding opportunities to support illegal dumping prevention and enforcement activities.
26. Support legislation for the Building Official to enforce code requirements on Accessory Dwelling Units within a reasonable time frame based on the threat to fire, life and safety, with imminent threats requiring immediate correction.

## Transportation

**Solano County supports state legislative and regulatory actions that promote and protect the transportation needs of our community. The County opposes efforts to cut funding for key transportation programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:**

1. Support legislation and budget actions which provide additional and continuing funding for local infrastructure, including local roads, bridges, and transit priorities, as well as continued funding of the California Aid to Airports Program (CAAP) for capital projects. Ensure that existing transportation funding streams are retained. Seek to reverse the diversion of Off Highway vehicle funding.
2. Seek funding from the Cap and Trade measure to pay for road maintenance including green roads and other enhancements to the transportation network that reduce greenhouse gas emissions.
3. Oppose legislation and measures that seek to diminish or rescind the Road Repair and Accountability Act of 2017.
4. Oppose legislation that restricts the County's ability to deliver construction projects using specialized consultant, non-profit, or other contract services.
5. Support efforts to improve rail and rail car safety, including positive train control (PTC) technologies, for transportation of hazardous materials including crude oil.
6. Encourage the replenishment of State funding of the Aeronautics Program for Capital Improvement Grant Funding through the California Transportation Commission (CTC); and restore State Aeronautics funding reliability for future project planning.
7. Support Funding and increased access to transportation for those who are low income and lack access to reliable transportation.
8. Support legislation that facilitates funding and improvements to the Highway 37 corridor.

### **Veterans and Veterans Affairs**

**Solano County supports state legislative and regulatory actions that promote and protect the health and general welfare of veterans in our community. The County opposes efforts to cut funding for key veterans' programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:**

1. Support efforts that provide enhanced benefits for veterans and active duty, reserve and National Guard members that are cost-neutral to counties, including expanded mental health services.
2. Support legislative, regulatory or policy changes that would create a federal/state/local government partnership to reduce the VA veteran's claims backlog and expand outreach services to veterans.
3. Support legislation and funding to improve existing and construct new local veteran's facilities.
4. Support state legislation to permit the California Department of Corrections and Rehabilitation (CDCR) to collect data on incarcerated veterans and to give that data to the Department of Veterans Affairs (CDVA) for purposes of connecting those incarcerated veterans and their families with the benefits they are still entitled to while incarcerated, as well as upon release from incarceration.
5. Support legislation that would make it a criminal offense to intentionally misdirect or mislead a veteran, or anyone acting on the veteran's behalf, concerning benefits or entitlements.
6. Support legislation that would establish priority enrollment and registration for veterans in community colleges, state colleges, and universities.
7. Support legislation that would provide state income tax relief to retirement pay of military retirees. Support making permanent the recent increase in funding to California Veteran Service Officers.
8. Support legislative efforts and funding to improve flood channels at the Sacramento Valley National Cemetery in Dixon to allow for increased flood protection of the grave sites and surrounding cemetery property.
9. Support funding to upgrade Midway Road to ease the entry/exit to the Sacramento Valley National Cemetery in Dixon.

### **Other Agency Legislative Priorities**

1. Delta County Coalition - Support the principles developed collectively by the Delta Counties Coalition.
2. Solano LAFCo – Support the 2019 legislative priorities and programs outlined and adopted by Solano LAFCo.

3. Solano Transportation Authority – Support the 2019 legislative state priorities and programs as outlined and adopted by the Solano Transportation Authority.
4. Travis Community Consortium – Support the mission of all military organizations located within the County. Support the 2019 state legislative priorities adopted by the Travis Community Consortium. Furthermore, encourage the State to adopt proactive measures regarding the Base Realignment and Closure (BRAC) and convene an office at the State level to work with each community that has a military installation or defense contractors to protect California's interest with the decline in defense spending and the probable realignment of missions and closure of bases.
5. California State Association of Counties (CSAC). Support the 2019 legislative state priorities and programs as outlined and adopted by CSAC.