



Solano County

675 Texas Street
Fairfield, California 94533
www.solanocounty.com

Minutes - Draft Board of Supervisors

*Mitch Mashburn (Dist. 5), Chair
(707) 784-6130*

*Erin Hannigan (Dist. 1), Vice-Chair
(707) 553-5363*

*Monica Brown (Dist. 2)
(707) 784-3031*

*Wanda Williams (Dist. 3)
(707) 784-6136*

*John M. Vasquez (Dist. 4)
(707) 784-6129*

Tuesday, July 23, 2024

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 23rd day of July 2024 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.

ROLL CALL

Present were Supervisors Hannigan, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence in memory of Vacaville Police Officer Matthew Brent Bowen.

PRESENTATIONS

Chair Mashburn requested changing the order of the presentations to allow staff time to arrive at the meeting. Chair Mashburn requested the Board hear Item No. 2 first.

- 2 [24-502](#) Adopt and present a resolution recognizing August 2024 as National Breastfeeding Month in Solano County (Supervisor Brown)

Attachments: [A - National Breastfeeding Month Resolution](#)
[Minute Order](#)

On motion of Supervisor Brown, seconded by Supervisor Hannigan, the Board adopted and presented Resolution No. 2024-124 recognizing August 2024 as National Breastfeeding Month in Solano County. So ordered by a 5-0. (see Resolution Book)

Enactment No: Resolution No. 2024-124

- 1 [24-505](#) Adopt and present a resolution and plaque of appreciation honoring David Gustafson, Information Technology Analyst IV, upon his retirement from the Department of Information Technology with over 24 years of dedicated public service to Solano County (Supervisor Mashburn)

Attachments: [A - Retirement Resolution](#)
[Minute Order](#)

On motion of Chair Mashburn, seconded by Supervisor Hannigan, the Board adopted and presented a Resolution No. 2024-123 and a plaque of appreciation honoring David Gustafson, Information Technology Analyst IV, upon his retirement from the Department of Information Technology with over 24 years of dedicated public service to Solano County. So ordered by a 5-0. (see Resolution Book)

Enactment No: Resolution No. 2024-123

- 3 [24-518](#) Adopt and present a resolution recognizing July 21 through July 27, 2024, as Probation Services Week (Supervisor Vasquez)

Attachments: [A - Probation Services Week Resolution 2024](#)
[Minute Order](#)

On motion of Supervisor Vasquez, seconded by Supervisor Hannigan, the Board adopted and presented Resolution No. 2024-125 recognizing July 21 through July 27, 2024, as Probation Services Week. So ordered by a 5-0. (see Resolution Book)

Enactment No: Resolution No. 2024-125

ITEMS FROM THE PUBLIC

Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) George Guynn, Jr. commented on various items.

B) Michael Wright commented on the Sheriff's Custody Budget.

C) Joel Borrilleaux commented on concerns regarding BESS facilities.

D) Tony Wade commented on his upcoming book about the City of Vacaville.

E) Joseph Joyce commented on various issues.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

County Administrator Bill Emlen stated based on correspondence received by the Registrar of Voter's office from the CEO of California Forever Jan Sramek, they have withdrawn their initiative proposal for the East Solano project, noting that with that action, there is no need for the Board to receive the report, and therefore staff is recommending the Board withdraw Agenda Item No. 20.

On motion of Supervisor Vasquez, seconded by Supervisor Hannigan, the Board amended the agenda to remove Agenda Item No. 20. So ordered by a 5-0 vote.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Hannigan, the Board approved the agenda of the Solano County Board of Supervisors for July 23, 2024, as amended. So ordered by a 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) George Guynn, Jr. commented on Consent Calendar Item No. 4 and Consent Calendar Item No. 12.

In response to comments made by Mr. Guynn, Jr. regarding Consent Calendar Item No. 12, Probation Division Chief Dean Wilder stated the contracts are not to provide funding to individual people but to provide supportive services programs for individuals returning to the community.

Supervisor Williams commented on Consent Calendar Item No. 14 regarding compliance with state laws pertaining to the Surplus Land Act and requested staff provide her with a list of Solano County surplus land.

In response to Supervisor Williams' comments, Director of Resource Management James Bezek stated staff would provide the requested information following the meeting.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Hannigan, seconded by Supervisor Vasquez, the Board approved the following Consent Calendar items by a 5-0 vote:

CONSENT CALENDAR

- 4 [24-508](#) Approve the Board of Supervisors' response to the FY2023/2024 Civil Grand Jury Report of May 1, 2024, entitled - "Book Banning in Solano County?"
- Attachments:* [A - BOS Draft Response Letter, Book Banning in Solano County](#)
 [B - Solano County Library Services Reponse Letter](#)
 [C - Civil Grand Jury Book Banning Report](#)
 [Minute Order](#)
- Approved**
- 5 [24-510](#) Approve the minutes of the Solano County Board of Supervisors' special meeting/budget hearing of June 20, 2024, and regular meeting of June 25, 2024
- Attachments:* [A - June 20, 2024 Draft Minutes](#)
 [B - June 25, 2024 Draft Minutes](#)
 [Minute Order](#)
- Approved**
- 6 [24-511](#) Receive and file the Meeting Attendance Reports for the month of June 2024 from the members of the Board of Supervisors
- Attachments:* [A - Monthly Meeting Attendance Reports - June 2024](#)
 [B - BOS Annual Appointments](#)
 [Minute Order](#)
- Received and Filed**
- 7 [24-489](#) Adopt a resolution authorizing the sale of vacant parcels located at State Parcel Nos: 65116-1, 65116-2, 65116-3, and 65118-1; CA Solano County APNs: 0027-251-490, 0027-510-030 and a portion of 0027-510-290 for a total price of \$49,300 less closing costs (4/5 vote required); and Delegate authority to the County Administrator to execute the agreement and any additional documents related to the sale of the property
- Attachments:* [A - Sale of Vacant Parcels Resolution](#)
 [B - Right of Way Contract](#)
 [C - Grant Deed](#)
 [D - Proof of Publication](#)
 [Minute Order](#)
 [Adopted Resolution](#)
 [Item Executed Contract](#)
- Adopted**
- Enactment No: Resolution No. 2024-126**

- 8 [24-512](#) Approve three contract amendments for one-year extensions for the term of August 1, 2024 through July 31, 2025 with AgreeYa Solutions, Inc., 22nd Century Technologies, Inc., and vTech Solutions, Inc. to provide as-needed professional services to support defined scope projects/work efforts; and Authorize the Chief Information Officer to execute the professional amendments and designated scopes of work; and Authorize the County Administrator to execute Appropriation Transfer Requests not to exceed \$900,000 of existing salary appropriations for professional services

Attachments: [A - Agreeya Solutions Inc. - Second Amendment](#)
[B - 22nd Century Technologies - Second Amendment](#)
[C - vTech Solutions Inc. - First Amendment](#)
[D - Links to Original Contracts and Amendments](#)
[Minute Order](#)

Approved

- 9 [24-514](#) Approve a revenue agreement with City of Vacaville for \$92,991 for the term of July 1, 2024 to June 30, 2025 to provide maintenance and programming services for the City's two-way subscriber radios; and Authorize the County Administrator to execute the agreement and any subsequent amendments, with County Counsel concurrence, not to exceed 10% of the agreement amount

Attachments: [A - City of Vacaville Radio Services Agreement](#)
[Minute Order](#)

Approved

- 10 [24-516](#) Receive and approve Solano County's System Improvement Plan for the period of January 2023 to January 2027; and Delegate authority to the County Administrator to sign the Notice of Intent to meet funding assurances

Attachments: [A - 2023 to 2027 System Improvement Plan](#)
[B - CFSR Signature Page](#)
[C - Notice Of Intent](#)
[Minute Order](#)
[Executed CFSR Signature Page](#)
[Executed Notice of Intent](#)

Approved

- 11 [24-528](#)
- Approve a contract with Archway Recovery Services for a total contract amount of \$975,570 to expand and enhance substance use disorder treatment and recovery services for the period of July 1, 2024 through June 30, 2025; Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999; and Approve a \$975,570 Appropriation Transfer Request to increase appropriations and recognize unanticipated Behavioral Health Bridge Housing grant funds (4/5 vote required)

Attachments: [A - Archway Recovery Services Contract](#)
[Minute Order](#)

Approved

- 12 [24-497](#)
- Approve the release of a Request for Proposal seeking up to five agencies to provide community connection and/or support services for individuals recently released from jail or prison for an amount of up to \$450,000 each over a three-year period from January 1, 2025 to June 30, 2028 for a total funding in the amount of \$2,250,000

Attachments: [A - RFP Community Grants 2024 Final](#)
[Minute Order](#)

Approved

- 13 [24-515](#)
- Affirm submission of the 2023 Permanent Local Housing Allocation (PLHA) Five-Year Plan Amendment in the amount of \$560,188; Adopt a resolution authorizing submission of the PLHA Amendment; and Authorize the County Administrator, pending County Counsel concurrence, to execute any allocation award and other grant-related documents necessary to accept the award

Attachments: [A - Submission Authority Resolution](#)
[B - NOFA](#)
[C - PLHA Formula 5 Year Plan Amendment](#)
[Minute Order](#)
[Adopted Resolution](#)

Adopted

Enactment No: Resolution No. 2024-127

- 14 [24-517](#) Adopt a resolution to comply with State housing law in accordance with Metropolitan Transportation Commission requirements for One Bay Area Grant 3 Funding

Attachments: [A - MTC Resolution](#)
 [Minute Order](#)
 [Adopted Resolution](#)

Adopted

Enactment No: Resolution No. 2024-128

- 15 [24-509](#) Approve the appointment of Aaron Love to the Vacaville Elmira Cemetery District Board representing District 5 for a 3-year term to expire January 4, 2027

Attachments: [Minute Order](#)

Approved

REGULAR CALENDAR

Rescheduled Consent Items

There were no rescheduled Consent Calendar items.

- 16 [24-525](#) Receive a presentation from Jennifer Henkens and Michael Ryan, UC Cooperative Extension Capitol Corridor staff, on the Department's 4-H Youth Development programs and updates for FY2024/25

Attachments: [A - UCCE Presentation](#)
 [Minute Order](#)

Principal Management Analyst Matthew Davis introduced the item.

4-H Regional Program Coordinator Jennifer Henkens provided an overview of the 4-H Club Programs, and 4-H Resident Camp.

4-H Program Representative Michael Ryan provided an overview of the 4-H First Fridays at JFK Library and the 4-h Cooking Academy.

Heidi Clerk, President of the Elmira 4-H club commented on her experiences being a part of 4-H.

In response to a question by Supervisor Hannigan regarding outreach efforts in the urban corridor to reach youth, Ms. Henkens stated they are working with the local libraries and partnering with schools.

Supervisor Hannigan recommended placing information the school district websites and utilizing Loma Vista Farms in Vallejo as a potential hub in North

Vallejo.

In response to a question from Supervisor Williams regarding potential partnerships in the City of Suisun or Fairfield, Ms. Henkens stated they had a partnership with Dixon Unified School District for cooking classes, noting they will be attempting to work with local schools in Fairfield for more cooking classes.

Supervisor Vasquez commented on the U.C. Cooperative Extension Capitol Corridor partnership with Yolo and Sacramento counties, noting the partnership provides many programs that benefit the communities.

Chair Mashburn commented in support of the 4-H programs and their impacts on the youth.

Received

17

[24-526](#)

Receive a presentation on options for the potential consolidation of the County's financial management structure into an appointed Office of Director of Finance pursuant to Government Code section 26980 and provide policy direction on potential next steps

Attachments: [Minute Order](#)

County Administrator Bill Emlen introduced the item and provided an overview of the recommended options.

Treasurer/Tax Collector/County Clerk Charles Lomeli commented in support of Option No. 1.

Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:

A) Retired Auditor-Controller Phyllis Taynton commented in support of Option No. 1.

B) George Guynn, Jr. commented in support of Option No. 1.

Supervisor Williams commented in support of Option No. 1.

Supervisor Brown commented in support of Option No. 1.

Supervisor Vasquez commented in support of Option No. 1.

Supervisor Hannigan commented in support of Option No. 2, noting no one has asked the voters previously if they would prefer the positions of Auditor-Controller and Treasurer/Tax Collector to be appointed or elected. Supervisor Hannigan made a motion for the Board to approve Option 2.

Chair Mashburn commented in support of Option 2 and seconded Supervisor Hannigan's motion.

Supervisor Williams submitted a substitute motion for the Board to approve Option 1. Supervisor Brown seconded the motion.

In response to a question from Supervisor Vasquez on if Option 2 is an advisory question, County Counsel Bernadette Curry stated all the Board would be doing with Option 2 is putting the question on the ballot, and not actually making a decision. Ms. Curry further stated once direction is given, whether it be Option No. 2 or Option No. 3, staff would return to the Board on August 6, 2024 with a resolution to place the question on the ballot, noting it would not be advisory and the voters would be making the decision on if it is to be elected or appointed. Ms. Curry further stated if either option gets approved, then the Board would need to adopt an ordinance and at that point whatever change was approved would go into effect at the end of the current Treasurer/Tax Collector/County Clerk's term.

On motion of Supervisor Williams, seconded by Supervisor Brown, the Board voted to maintain the separately elected offices of the Auditor-Controller and Treasurer/Tax Collector/County Clerk. So ordered by a 3-2 vote with Supervisor Hannigan and Supervisor Mashburn voting no.

18

[24-519](#)

Conduct a noticed public hearing to consider adopting resolutions confirming Reports on Delinquent Garbage Accounts for mandatory garbage collection, disposal, and recycling services in the unincorporated areas of Fairfield, Suisun, Benicia, Vallejo, Vacaville, Dixon, Elmira, and Rio Vista; approving a \$62 administrative charge for lien processing; directing the Clerk of the Board to file a certified copy of the resolution with the County Recorder; authorizing the County Auditor-Controller to impose the delinquent fees and administrative charges as special assessments on the FY2024/25 property tax roll; and authorizing the Department of General Services to record a Release of Lien when delinquent amounts are paid

Attachments:

[A - Resolution - Fairfield, Suisun, Benicia](#)

[A-1 Lien List Republic Services 2024_07-15](#)

[B - Resolution - Vallejo](#)

[B-1 Lien List Recology Vallejo 2024_07-16](#)

[C - Resolution - Vacaville, Dixon, Elmira](#)

[C-1 Lien List Recology Vacaville 2024_07-15](#)

[D - Resolution - Rio Vista](#)

[D-1 Lien List Mount Diablo Resource Recovery Rio Vista 2024_07-15](#)

[Minute Order](#)

[Recorded Adopted Resolution - Vallejo](#)

[Recorded Adopted Resolution - Fairfield, Suisun, Benicia](#)

[Recorded Adopted Resolution - Rio Vista](#)

[Recorded Adopted Resolution - Vacaville, Dixon, Elmira](#)

Real Estate Agent Dale Eyeler introduced the item and provided an overview of the recommended action. Mr. Eyeler noted the schedules for both Vacaville/Dixon/Elmira and the Fairfield/Suisun/Benicia have been amended because of payments received after the posting of the agenda packet.

In response to comments from Supervisor Vasquez regarding the use of the wording "unincorporated portion" of the listed cities, County Administrator Bill

Emlen stated the wording is used as a geographic point of reference; however, staff will change the wording in the future.

Chair Mahshburn opened the public hearing and the following comments were received:

A) George Guynn, Jr. in support of the recommended action.

B) Harold Helbock commented in opposition to the item because he is against the County selling a property because of an unpaid garbage bill.

In response to comments from Mr. Helbock, County Counsel Bernadette Curry stated the County does not sell properties who have a lein for unpaid garbage bills placed against the property. Ms. Curry further stated the lein is held against the property until the property is sold and then the County will be repaid at that time.

Chair Mashburn closed the public hearing.

On motion of Supervisor Hannigan, seconded by Supervisor Vasquez, the Board: 1) adopted Resolution No. 2024-129 confirming report on delinquent garbage accounts the unincorporated areas of Fairfield, Suisun and Benicia, as amended, approving a \$62 administration fee and authorizing and directing staff in accordance with the resolution; 2) adopted Resolution No. 2024-130, confirming report on delinquent garbage accounts the unincorporated areas of Vallejo, approving a \$62 administration fee and authorizing and directing staff in accordance with the resolution; 3) adopted Resolution 2024-131, confirming report on delinquent garbage accounts the unincorporated areas of Vacaville, Dixon, and Elmira, as amended, approving a \$62 administration fee and authorizing and directing staff in accordance with the resolution; and 4) adopted Resolution No. 2024-132 confirming report on delinquent garbage accounts the unincorporated areas of Rio Vista, approving a \$62 administration fee and authorizing and directing staff in accordance with the resolution. So ordered by a 5-0 vote.

Enactment No: Resolution No. 2024-129 through Resolution No. 2024-132

19 [24-500](#)

Conduct a noticed public hearing to consider General Plan Amendment Application G-23-02 and Rezoning Petition No. Z-23-01 by Chei Chen and Regina Yin for property located at 6319 Pleasants Valley Road (APN 121-180-150 and -160) to change the General Plan land use designation for the Yin Ranch from Agriculture to Parks and Recreation; Rezone the property from Exclusive Agriculture (A-40) to Park (P) District to allow for the future siting of an Asian Pacific Islander Cultural Center and Museum; The proposed action is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines §15061(b)(3) (Common Sense Exemption) and §15301 (Existing Facilities)

Attachments: [A - General Plan Resolution](#)
[B - Rezone Ordinance](#)
[C - Yin Ranch Aerial](#)
[D - General Plan and Zoning Consistency](#)
[E - Planning Commission Resolution](#)
[F - Planning Commission Staff Report](#)
[G - Planning Commission Minutes](#)
[Adopted Resolution](#)
[Adopted Ordinance](#)

Director of Resource Management James Bezek introduced the item.

Principle Planner Mathew Walsh provided an overview of the project and recommended action.

Chair Mahshburn opened the public hearing and the following comments were received:

A) George Guynn, Jr. commented in support of the recommended action..

B) Herald Helbock commented in support of the recommended action..

Chair Mashburn closed the public hearing.

Speaking on behalf of the applicants, Mary Yen Liu provided her family's history and noted that this project is a legacy they want to provide to the Solano community.

Supervisor Hannigan commented in support of the recommended action.

In response to a question from Supervisor Hannigan regarding current unpermitted buildings, Mr. Bezek stated recent construction does have current shell permits, noting the goal as they work through this process is that all buildings on the site will be permitted. Mr. Bezek further stated there are no public events being held at the site, noting that one private family event had taken place.

In response to a question from Supervisor Williams regarding hours of operation for the future facility, Consultant Kathy Pease stated it would be a reservation system and would have different types of uses including field trips.

Supervisor Williams commented in support of the recommended action.

Supervisor Vasquez commented in support of the recommended action.

Chair Mashburn commented in support of the recommended action.

On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board: 1) adopted Resolution No. 2024-133 approving General Plan Amendment Application G-23-02; 2) approved the reading of the proposed ordinance to amend Chapter 28, Section 28.11 Zoning Map No. 9-N of the

Solano County Code to rezone a 36.32-acre site located at 6319 Pleasants Valley Road (APN:0121-180-150 and -160) from Exclusive Agriculture (A-40) to Park District (P) by title only and waived further reading by majority vote; and 3) adopted Ordinance No. 2024-1856 approving Rezoning Petition Z-23-01.

ITEMS FROM THE PUBLIC con't

There were no additional comments from the public.

2:00 P.M.

20

[24-527](#)

Receive a report on the impacts on Solano County from the "Rezoning of 17,500 acres of land in East Solano to allow the Development of a New Community" (also known as California Forever) initiative; and Take one of the following actions: (1) adopt the ordinance without alteration, (2) submit the ordinance without alteration to voters by adopting a Resolution calling a special election and combining it with the statewide November 5, 2024 general election; Consider directing the Acting Auditor-Controller to prepare a Fiscal Impact Statement for placement in the voter guide; Consider directing the Registrar of Voters to continue the historic practice of printing complete Voter Information Guides at an estimated additional cost of \$2,000,000 attributable to the "Rezoning of 17,500 acres of land in East Solano to allow the Development of a New Community" initiative; and Consider providing comment on the proposed initiative and taking a position in support of or opposition

Attachments: [A - Resolution Calling for Special Election for East Solano](#)
[B - Resolution - Exhibit A - Linked File](#)
[C - Overview and Summary](#)
[D - 9111 Report - Linked File](#)
[E - ESP County Package - Linked File](#)

This item was withdrawn from the agenda.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Joe Neitzel and Richard Lanza.

B) Supervisor Brown made comments regarding the withdrawn California Forever project.

C) Supervisor Williams commented on her memories of Joe Neitzel requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Angela Bofill.

D) Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Carol Ann Dawson, Chuck Doyel, and Leonard Gianno.

D) Chair Mashburn requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Bryden Nadasdy and Vacaville Police Officer Matthew Brent Bowen.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 11:44 A.M. Next meeting of the Solano County Board of Supervisors will be August 6, 2024 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

MITCH H. MASHBURN, Chair
Solano County Board of Supervisors

BILL EMLLEN, Clerk
Solano County Board of Supervisors

By _____
Alicia Draves, Chief Deputy Clerk