



Solano County

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Minutes - Final Board of Supervisors

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Tuesday, May 7, 2019

8:30 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 7th day of May, 2019 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 8:30 A.M. Present were Supervisors Brown, Spering, Vasquez, Thomson and Chairwoman Hannigan. Chairwoman Hannigan presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Dennis Bunting.

ROLL CALL

Erin Hannigan, Monica Brown, James P. Spering, John M. Vasquez and Skip Thomson

CLOSED SESSION

Closed The Solano County Board of Supervisors recessed to Closed Session at 8:31 A.M. to discuss the following matters:

- 1 [19-354](#) Conference with Labor Negotiators: Solano County representatives: Marc Fox, Jeannine Seher, Mark Love, Birgitta E. Corsello, and Nancy Huston. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation

Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

In-Home Supportive Services Authority representatives: Marc Fox, Jeannine Seher, Mark Love, Gerald Huber, Nancy Huston and Birgitta E. Corsello.
Employee organization: SEIU Local 2015

Public Employee Appointment: Agriculture Commissioner/Sealer of Weights & Measures

Attachments: [A - Memorandum](#)

RECONVENE - 9:00 A.M.

This meeting of the Solano County Board of Supervisors reconvened at 9:09 A.M. All members were present and Chairwoman Hannigan presided.

REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

County Counsel Dennis Bunting advised that there was nothing to report.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

2

[19-299](#)

Adopt and present a resolution and plaque of appreciation honoring Tracey Lee, Employment and Eligibility Services Manager, upon her retirement from the Department of Health and Social Services with over 27 years of dedicated public service to Solano County (Supervisor Thomson)

Attachments: [A - Resolution](#)
[Adopted Resolution](#)
[Minute Order](#)

On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2019-74 and plaque of appreciation honoring Tracey Lee, Employment and Eligibility Services Manager, upon her retirement from the Department of Health and Social Services with over 27 years of dedicated public service to Solano County. So ordered by 5-0 vote. (See Resolution Book)

Enactment No: Resolution 2019-74

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- 3 [19-360](#) Receive a presentation from the Solano County Public Defender's Office on the selection of Donna Coon for "Employee of the Month" for May 2019
- Attachments:* [Minute Order](#)
- Received
- 4 [19-301](#) Adopt and present a resolution recognizing May 8, 2019 as Day of the Teacher in Solano County (Supervisor Brown)
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- On motion of Supervisor Brown, seconded by Chairwoman Hannigan, the Board adopted and presented Resolution No. 2019-75 recognizing May 8, 2019 as Day of the Teacher in Solano County. So ordered by 5-0 vote. (See Resolution Book)
- Enactment No: Resolution 2019-75
- 5 [19-331](#) Adopt and present a resolution recognizing May 5-11, 2019 as Correctional Officers and Correctional Employees Appreciation Week in Solano County (Supervisor Thomson)
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- On motion of Supervisor Thomson, seconded by Chairwoman Hannigan, the Board adopted and presented Resolution No. 2019-76 recognizing May 5-11, 2019 as Correctional Officers and Correctional Employees Appreciation Week in Solano County. So ordered by 5-0 vote. (See Resolution Book)
- Enactment No: Resolution 2019-76
- 6 [19-333](#) Adopt and present a resolution recognizing the National Police Week of May 12-18, 2019 as Peace Officer Appreciation Week in Solano County, with special recognition to those peace officers who have lost their lives in the line of duty (Chairwoman Hannigan)
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- On motion of Chairwoman Hannigan, seconded by Supervisor Spering, the Board adopted and presented Resolution No. 2019-77 recognizing the National Police Week of May 12-18, 2019 as Peace Officer Appreciation Week in Solano County, with special recognition to those peace officers who have lost their lives in the line of duty. So ordered by 5-0 vote. (See Resolution Book)
- Enactment No: Resolution 2019-77

ITEMS FROM THE PUBLIC

Supervisor Vasquez commented on recent protests and finding of a nesting Kildeer at the location of the Tiny Shelter Project on Brown Street in Vacaville and requested that the project come back to the Board for discussion.

County Counsel Dennis Bunting noted that no vote was needed to agendize the matter.

Supervisor Thomson commented in agreement with Supervisor Vasquez.

Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) George Guynn, Jr., Suisun City, commented in opposition to the Tiny Shelter Project.

B) Brett Lowther, Vacaville, commented in opposition to the Tiny Shelter Project.

C) Gaylene Robitaille, Vacaville, commented in opposition to the Tiny Shelter Project.

D) Amber Robitaille, Vacaville, commented in opposition to the Tiny Shelter Project.

E) Maria Quezada, Vacaville, commented in opposition to the Tiny Shelter Project.

F) Daniel Hernandez, Vacaville, commented in opposition to the Tiny Shelter Project.

G) Alicia Minyen, Vacaville Community Association, commented on a recent email she had submitted to the Board, in opposition to the Tiny Shelter Project and submitted a copy of a HUD grant for the record.

H) Jim Cherry, Vacaville, commented in opposition to the Tiny Shelter Project.

I) Gabi Anderson, Vacaville, commented on the lack of mental health services and in support of the Tiny Shelter Project.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

County Counsel Dennis Bunting requested that item 21 be amended to correct an error in the department recommendation to reflect that the required vote was a majority vote.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Spering, the Board approved the agenda of the Solano County Board of Supervisors for May 7, 2019 as amended. So ordered by 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Chairwoman Hannigan invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on Item 9 regarding returning budget savings to the General Fund and on Item 15 regarding concerns with Interstate 780 maintenance in Vallejo and the number of roads being striped for road safety.

County Administrator Birgitta Corsello noted that the road striping would be referred to staff for follow up.

Chairwoman Hannigan noted that the family of Pearl Pinson had requested that the pedestrian overpass on I-780 be named in her honor.

Engineering Manager Matt Tuggle provided information on the pedestrian overcrossing, noting that it belonged to Caltrans.

Chairwoman Hannigan commented on recent replacement of an overcrossing on Lewis Street. She advised that the walkway needed some attention.

Supervisor Vasquez commented on Item 15 regarding recent improvements on Porter Road and asked that the City be asked to trim the trees along the road.

B) George Guynn, Jr., Suisun City, commented on Item 10 regarding commitments and issues relating to the bonds.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Vasquez, seconded by Supervisor Spering, the Board approved the following Consent Calendar items by 5-0 vote.

CONSENT CALENDAR

- 7** **[19-328](#)** Adopt a resolution approving the application to the California Arts Council, by the Solano County Arts Council, requesting a FY2019/20 State-Local Partnership Program grant for promoting art in Solano County; and Authorize the Solano County Arts Council to execute the grant if awarded
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- Adopted**
- Enactment No: Resolution 2019-78**
-
- 8** **[19-336](#)** Adopt a resolution recognizing Ben Espinoza, President of the Napa-Solano Building Trades Council, for his advocacy and commitment to bringing quality jobs to Solano County for over four decades
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- Adopted**
- Enactment No: Resolution 2019-79**
-
- 9** **[19-337](#)** Authorize the Department of Information Technology to issue a Request for Proposal (RFP) for the upgrade of the County's on-premise Voice over IP telephone communications system
- Attachments:* [Minute Order](#)
- Approved**
-
- 10** **[19-334](#)** Approve a resolution consenting to and authorizing the Dixon Unified School District (DUSD) to issue and sell DUSD General Obligation Bonds, Election of 2016, Series 2019 without further action of the Board of Supervisors; and Direct the County Auditor-Controller to levy the taxes for such bonds and maintain taxes on the tax roll
- Attachments:* [A - Resolution](#)
 [B - DUSD Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- Adopted**
- Enactment No: Resolution 2019-80**

11 **[19-318](#)**

Approve an Appropriation Transfer Request of \$2,700 recognizing unanticipated revenue for FY2018/19 from the California Department of Veteran Affairs (CalVet), Prop 63 funds, to be used for creating a series of instructional videos to support Veteran Service Office operations (4/5 vote required)

Attachments: [Minute Order](#)

Approved

12 **[19-304](#)**

Approve a contract renewal with the California State Association of Counties (CSAC) for an amount not to exceed \$1,490,595 for the Welfare Client Data System Consortium's management of the California Work Opportunity for Kids Information Network automated welfare system from July 1, 2019 to June 30, 2022; Approve a contract extension with DXC Technology Services, LLC for \$4,862,255 to continue providing maintenance and operations services for the CalWIN automated welfare system from February 1, 2020 to January 31, 2023; and Authorize the County Administrator to execute the contracts and any subsequent amendments that remain within budgeted appropriations, and to take all additional actions necessary to effectuate Solano County's membership in the California Statewide Automated Welfare System Consortium

Attachments: [A - CSAC Contract](#)
 [B - Link to DXC Contract](#)
 [Executed Contract - CSAC](#)
 [Executed Contract - DXC](#)
 [Minute Order](#)

Approved

13 **[19-338](#)**

Adopt a resolution approving a contract with the California Department of Aging for \$2,740,058 from July 1, 2019 through June 30, 2020 for Planning Service Area 28 - Napa/Solano Area Agency on Aging Older American Act services; and Authorize the County Administrator to execute the contract

Attachments: [A - Link to Contract](#)
 [B - Resolution](#)
 [Adopted Resolution](#)
 [Executed Contract](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019-82

14 **[19-316](#)**

Approve an amendment with the City and County of San Francisco to increase the 2018 UASI grant award by \$368,209, totaling \$423,700, in accordance with the Department of Homeland Security Urban Area Security Initiative for the period of November 1, 2018 through February 28, 2020; Authorize the County Administrator to execute the amendment; Approve an Appropriations Transfer Request (ATR) for the additional \$368,209 in unanticipated grant revenue and related appropriations (4/5 vote required); Approve the fixed asset purchase of microwave equipment for \$165,000 and \$203,209 to conduct training and exercise projects; and Adopt a resolution under the 2018 Urban Area Security Initiative authorizing the Sheriff and his designees to take action necessary to accept and administer this grant and to sign associated modifications, contracts and reimbursement forms

Attachments: [A - Amendment](#)
 [B - Resolution](#)
 [C - Link to Original Contract](#)
 [Adopted Resolution](#)
 [Executed Agreement](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019-81

15 **[19-308](#)**

Adopt a resolution certifying the maintained mileage of Solano County roads as 577.390 miles as of December 31, 2018

Attachments: [A - Resolution](#)
 [B - Maintained Miles 2018](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019-83

16 **[19-335](#)**

Authorize the Director of Resource Management to execute an agreement with the City of Dixon to improve Porter Road and to solicit bids and execute a construction contract up to \$800,000 for the improvements; and Authorize the Director of Resource Management to execute an agreement with the City of Vacaville to replace two large culverts on Cherry Glen Road and to solicit bids and execute a construction contract up to \$800,000 for the culvert replacements

Attachments: [A - Site Map](#)
 [B - Porter Road Funding Agreement](#)
 [C - Cherry Glen Road Agreement](#)
 [Executed Contract - Porter Road](#)
 [Executed Contract - Cherry Glen Road](#)
 [Minute Order](#)

Approved

REGULAR CALENDAR

17 [19-325](#)

Receive an update from staff and the County's State Legislative Advocate on the status of the CASA Compact legislation and other items of interest to the County; and Consider positions on AB 1483, AB 1486, SB 4, SB 5, SB 13, SB 50, and SB 330 housing bills that were discussed at the April 15, 2019 Legislative Committee and referred to the full Board for consideration

Attachments: [A - SB 50 and SB 4 Amendments Summary](#)
 [B - CASA Compact Bills](#)
 [C - California Housing Legislation Highlights](#)
 [Minute Order](#)

Assistant County Administrator Nancy Huston introduced the item.

State Legislative Advocate Karen Lange provided an update on recent activities at the state legislature and on matters of interest to the County.

In response to questions from Supervisor Vasquez, Ms. Lange and County Counsel Dennis Bunting provided information on the recent withdrawal by the state regarding the twin tunnels project.

Supervisor Thomson commented on the need to wait to see what came out of the withdrawal from the twin tunnels project and advised that impacts from one tunnel would be very similar.

Ms. Huston provided an overview of AB 1483 (Grayson D) Housing data: collection and reporting.

Chairwoman Hannigan invited members of the public to address the Board on the legislation and the following comments were received:

A) George Guynn, Jr., Suisun City, commented in opposition to the legislation.

On motion of Chairwoman Hannigan, seconded by Supervisor Spering, the Board approved a watch position on AB 1483 (Grayson D) Housing data: collection and reporting. So ordered by 5-0 vote.

Ms. Huston provided an overview of AB 1486 (Ting D) Local agencies: surplus land.

Chairwoman Hannigan advised that more language was needed in order to provide a better definition of surplus land.

On motion of Chairwoman Hannigan, seconded by Supervisor Spering, the Board approved an opposition position on AB 1486 (Ting D) Local agencies: surplus land. So ordered by 5-0 vote.

Ms. Lange provided an overview of SB 4 (McGuire D) Housing and noted that the bill had been parked.

Chairwoman Hannigan commented on SB 50 (Wiener D) Planning and zoning: housing development: incentives, noting that the Legislative Committee had recommended a watch position for SB 4 and SB 50.

Supervisor Sperring recommended a support position of SB 4 and commented that the bill started to address middle income housing needs and job/housing balance. He advised that two areas affected would be around the Fairfield-Vacaville Train Station and housing density in Vallejo. He provided information on how the legislation would be beneficial to Solano County. He then commented that the legislation would start to create change in the matter of traffic congestion as well.

Solano Transportation Authority (STA) Executive Director Daryl Halls noted that the merger of SB 4 and SB 50 had improved things for the County. He noted that the cities had submitted a letter with no position to avoid appearing anti-housing. He advised that the three cities of Fairfield, Vacaville and Suisun City had a large amount of housing that they wanted to build in the future. He then commented on the priorities of STA and noted that the merger of the two bills was something STA could work with.

Chairwoman Hannigan commented on the merger of the two bills and the importance of the urban city interface and branding of the County.

Supervisor Vasquez commented on recent discussions in counties regarding the need for affordable housing and support of the bills.

Supervisor Brown commented on the recommended watch position and noted that she had not seen what the combined legislation looked like. She then commented on concerns with giving up ownership or losing local control.

Mr. Halls noted that the two areas that would be affected would be the ferry area in Vallejo and the train station in Fairfield.

Supervisor Brown advised that affordable housing in the area of \$500,000 for a home was not affordable for many people.

Mr. Halls noted that suburban counties would have a different parameter and advised that the strategy would be to support the legislation if the Board liked where it was going. He advised that the legislation would affect those cities with ferries and trains that were over 50,000 in population.

Chairwoman Hannigan advised that the City of Vallejo was planning for a multi-story housing complex in the ferry area. She then commented on lower income families that needed affordable housing.

Mr. Halls noted that STA was working with the three cities to address how to make housing affordable.

Chairwoman Hannigan commented that recent discussions at the state about tying SB 1 to housing was not acceptable.

Supervisor Thomson commented on what the cities could do regarding building homes and noted that discussions with developers needed to continue. He then commented in support of taking a support position on the legislation.

Supervisor Spering commented on the legislation's focus on making communities responsible for providing housing within their jurisdiction. He then asked if there were any issues in the legislation that were being missed.

Principal Planner Matt Walsh provided information on the legislation noting that there was a potential for unincorporated County land to be affected by the requirements.

Supervisor Spering commented that the unincorporated areas that would be targeted were those that were zoned for residential. He then noted that the County did not have zoned land that met this definition. He made a motion to support the merged legislation.

Supervisor Thomson seconded the motion with the change to support the legislation with amendments.

Chairwoman Hannigan advised that this was also a matter of a health issue to get people working where they were living and that doing this could reduce traffic pollutants.

Chairwoman Hannigan invited members of the public to address the Board on the legislation and the following comments were received:

A) George Guynn, Jr., Suisun City, commented on the need to bring jobs to the County.

On motion of Supervisor Spering, seconded by Supervisor Thomson, the Board approved an approve with amendments position on SB 50 (Wiener D) Planning and zoning: housing development: incentives. So ordered by 5-0 vote.

Supervisor Spering commented on the legislation noting that applications were to be submitted for eligible parcels but that there still needed to be clarification on this.

Ms. Huston provided an overview of SB 5 (Beall D) Affordable Housing and Community Development Investment Program.

In response to comments from Supervisor Vasquez, Ms. Huston provided additional information about the impacts of the legislation on cities. She advised that a revenue agreement would likely be needed in the taxing area.

Chairwoman Hannigan invited members of the public to address the Board on the legislation and the following comments were received:

A) George Guynn, Jr., Suisun City, commented in support of a watch position.

On motion of Supervisor Brown, seconded by Supervisor Spering, the Board approved a watch position on SB 5 (Beall D) Affordable Housing and Community Development Investment Program. So ordered by 5-0 vote.

Ms. Huston provided an overview of SB 13 (Wieckowski D) Accessory dwelling units.

Supervisor Brown made a motion to take an oppose position.

In response to comments from Supervisor Vasquez, Ms. Lange provided additional information on the legislation.

In response to a question from Supervisor Thomson, Ms. Corsello provided additional information on the legislation regarding code enforcement concerns and advised that the legislation was too broad and should be amended to include some codes to ensure consumer protection.

Supervisor Thomson commented on code enforcement and the need to encourage secondary units. He recommended that the author address some of the concerns noted.

Ms. Lange noted that the current version of the bill contained a ten year enforcement prohibition.

Mr. Walsh advised that this moratorium was a major concern for building safety.

Chairwoman Hannigan commented in opposition to the legislation, noting that not following the code could cause life-safety issues. She noted that the County had already adopted an Accessory Dwelling Unit ordinance.

Supervisor Vasquez commented on the difficulty of bringing units into compliance and on the need for code compliance.

Supervisor Thomson suggested eliminating the ten year moratorium.

Chairwoman Hannigan invited members of the public to address the Board on the legislation and the following comments were received:

A) George Guynn, Jr., Suisun City, commented in opposition to the legislation.

On motion of Chairwoman Hannigan, seconded by Supervisor Brown, the Board approved an opposition position on SB 13 (Wieckowski D) Accessory dwelling units. So ordered by 5-0 vote.

Ms. Huston provided an overview of SB 330 (Skinner D) Housing Crisis Act of 2019.

Chairwoman Hannigan invited members of the public to address the Board on the legislation and the following comments were received:

A) George Guynn, Jr., Suisun City, commented in opposition to the legislation.

On motion of Supervisor Brown, seconded by Chairwoman Hannigan, the Board approved an opposition position on SB 330 (Skinner D) Housing Crisis Act of 2019. So ordered by 5-0 vote.

Approved

18

[19-327](#)

Conduct a noticed public hearing on the proposed new and revised user fee schedules; and Adopt fee schedules by separate resolutions amending the exhibits to Chapters 2.4 and 11 of the Solano County Code, modifying and establishing various fees, effective July 1, 2019 for various departments except for Resource Management's Planning Services Division, effective July 8, 2019 and the Department of Child Support Services, effective October 1, 2019, as set by statute

Attachments: [A - Summary of Proposed FY201920 Fee Changes by Department](#)
[B - FY2019 20 Fee Resolutions with Exhibits](#)
[C - Notice of Public Hearing](#)
[Adopted Fee Resolutions](#)
[Minute Order](#)

Chairwoman Hannigan opened the public hearing.

Senior Management Analyst Magen Yambao provided an overview of the item.

Supervisor Brown commented on Resource Management fees regarding business license fee exemptions for veterans.

Assistant Director of Resource Management Terry Schmidtbauer noted that veterans were exempt by state law and that the exhibit was to memorialize the exemption. He noted that veterans were still charged for things like food facility permit fees and noted that the annual permit fee would be waived.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on the methodology used for fees, items without actual costs and on separation of the Auditor-Controller's Office.

On motion of Supervisor Spering, seconded by Supervisor Vasquez, the Board adopted Resolution No. 2019 - 84 through Resolution No. 2019-102 amending the exhibits to Chapters 2.4 and 11 of the Solano County Code, modifying and establishing various fees, effective July 1, 2019 for various departments except for Resource Management's Planning Services Division, effective July 8, 2019 and the Department of Child Support Services, effective October 1, 2019, as set by statute. So ordered by 5-0 vote. (see Resolution Book)

Enactment No: Resolution 2019-84 through Resolution 2019-102

19 **19-259**

Receive a presentation from Solano Partnership Against Violence (SPAV) on its 2019 Action Plan for improving local prevention and intervention efforts amongst victim service providers

Attachments: [A - SPAV 2019 Action Plan](#)
 [B - Presentation](#)
 [Minute Order](#)

Solano Partnership Against Violence (SPAV) Chair Jenalee Dawson provided an overview of the item.

In response to comments from Chairwoman Hannigan, Ms. Dawson provided information on activities that had taken place to collect data and reach outside to communities to identify gaps and needs in the community.

Chairwoman Hannigan commented on implementing strategic plans with key partners. She then asked about funding sources.

Ms. Dawson advised that SPAV did not have a funding source but did have staff support from the Office of Family Violence Prevention.

Chairwoman Hannigan commented on concerns with future public outreach, planning and increases in advocacy funding needs.

Ms. Dawson noted that the Solano Family Justice Center had established a foundation that was working on increasing funding and donations for community partners that could benefit from the foundation.

Chairwoman Hannigan commented on the importance of knowing what efforts had reduced violence.

Supervisor Thomson commented on Objective 3 concerning the Housing First Model. He noted that SPAV must be ready to figure out how to help individuals and how to tackle misunderstanding of the model.

Ms. Dawson commented on the Housing First Model noting that there were violence survivors that needed assistance and that there were ways that the model could work for them.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Terrill Crookshank, Fairfield, commented on his experience with domestic violence and his political aspirations.

Executive Director of Safequest Solano Robert Tobin advised that there was a need to have the Board's endorsement of the recommendations in the action plan.

Chairwoman Hannigan commented on the efforts of SPAV and thanked them for their time and effort addressing issues in the community.

On motion of Chairwoman Hannigan, seconded by Supervisor Thomson, the Board approved support of the presented Solano Partnership Against Violence (SPAV) 2019 Action Plan for improving local prevention and intervention efforts amongst victim service providers. So ordered by 5-0 vote.

RECESS

This meeting of the Solano County Board of Supervisors recessed at 11:50 A.M. and reconvened at 1:03 P.M. All members were present and Chairwoman Hannigan presided.

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 1:04 P.M. to discuss the following matters:

20

[19-358](#)

Public Employee Appointment: County Counsel

Attachments: [A - Memorandum](#)

RECONVENE

This meeting of the Solano County Board of Supervisors reconvened at 2:14 P.M. All members were present and Chairwoman Hannigan presided.

REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

Chairwoman Hannigan advised that there were no reports from Closed Session.

21 **19-247**

Conduct a noticed public hearing to consider the adoption of an ordinance amending Chapter 3 of the Solano County Code to permit and regulate temporary cannabis events at the Solano County Fairgrounds; and Consider the adoption of a resolution to set the business license tax of 7% for retail sales of cannabis and cannabis products during temporary cannabis events at the Solano County Fairgrounds

Attachments: [A - Ordinance](#)
 [B - Resolution](#)
 [C - Adopted Ord No. 2016-1773](#)
 [D - Adopted Resolution No. 2016-150](#)
 [E - BCC Cannabis Event Fact Sheet](#)
 [F - Local Tax Tables](#)
 [G - Notice of Public Hearing](#)
 [Minute Order](#)
 [Presentation](#)

It was noted that the item had been amended to correct the required vote on the item to a majority vote.

Director of Resource Management Bill Emlen introduced the item.

Chairwoman Hannigan opened the public hearing.

Senior Planner Karen Avery provided an overview of the item.

In response to a question from Supervisor Vasquez, Deputy County Counsel Davina Smith noted that there was no sign-off required from law enforcement for the temporary cannabis event license. She noted that security was required by state code.

In response to a question from Supervisor Thomson, Ms. Avery provided information on further oversight requirements for temporary cannabis events.

Chairwoman Hannigan commented on challenges with consumption of cannabis and noted that the law pertained to a specific area at the event for consumption of THC (tetrahydrocannabinol). She then asked if there was anything to designate someone as a designated driver.

Ms. Smith noted that local jurisdictions were given leeway in regulating the temporary cannabis events but that the options were limited.

Supervisor Brown asked if the specific consumption area could be placed a football field away from where the products were being sold and that it be outside.

Ms. Smith noted that the event license organizer would have to designate where the retail, consumption and booths would be placed. She advised that placing a setback would require a careful look at the fairgrounds and where to put the setback. She also noted that the Board could set the rules on certain types of consumption if it chose.

Supervisor Vasquez asked how the consumption would be enforced.

Ms. Smith advised that the event organizer would be responsible for enforcement per state license requirements. She also noted that the fairgrounds could also have some kind of requirements in the event contracts.

Chairwoman Hannigan asked about security requirements and any crime data for open and active dispensaries in the City of Vallejo.

Ms. Avery advised that most all of the dispensaries had security on site and cameras at the doors.

In response to a question from Supervisor Vasquez, Ms. Avery advised that all cannabis goods would be taxable.

Chairwoman Hannigan commented on challenges that dispensaries in Vallejo were having regarding products that were being taxed. She advised that she was in support of excluding wearables or topical products from being included in this tax.

Supervisor Vasquez commented on the state Board of Equalization that was looking at taxing everything once sales reached a certain point.

Ms. Smith noted that the business license tax was based on gross proceeds from the sales of all products the business sold. She advised that an exception would need to be approved by the voters.

In response to questions from Supervisor Spering, Ms. Avery noted that the maximum sales tax percentage was 15% and that 7% was more in line with what was being charged in Vallejo and Benicia. Ms. Avery noted that the sales tax revenue from the event at the fairgrounds would go to the City of Vallejo. Mr. Emlen noted that the business license tax revenue would go to the County.

Supervisor Spering commented in support of keeping a higher percentage in order to keep people going to the cities for cannabis products instead of on county property.

Mr. Emlen advised that it was up to the Board as to whether to keep the sales tax rate at 15% or to lower it.

Supervisor Spering commented in support of keeping the tax rate higher to keep cannabis out of the County areas and in the city to avoid competing with the city.

Chairwoman Hannigan recommended taking a vote on the ordinance first.

Supervisor Brown commented on past direction by the Board concerning the fairgrounds. She noted that these type of events would help the fairgrounds to become solvent and was an opportunity for the fairgrounds to make revenue. She noted that she was in support of allowing the fairgrounds to raise revenues by holding the temporary cannabis events.

County Administrator Birgitta Corsello advised that no revenue had been budgeted from the temporary cannabis events.

Supervisor Thomson commented in support of allowing the fairgrounds another tool to raise revenues. He made a motion to adopt the proposed ordinance concerning allowing temporary cannabis events at the fairgrounds.

Supervisor Brown seconded the motion.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Wendy Loomis, Public Health, requested that clear signage be provided at events and commented on keeping on-site consumption prohibited or limited to edibles and removing the language section that allowed individuals under 21 with a medical card to attend.

Chairwoman Hannigan asked if the state fair had been contacted to see what its experience had been, what the number of vendors would be, etc.

Ms. Avery noted that staff had not contacted the state fair regarding these types of events.

B) Mike Ioakamedes, Solano County Fair Association (SCFA) General Manager, commented that the Fair Association had spoken to Cal Expo about its cannabis events, including security needs and consumption, and noted that it didn't have any issues outside those of normal events. He advised that the SCFA had a draft cannabis policy ready to go that spoke to designated smoking and security.

Supervisor Vasquez commented on consumption at the Cal Expo cannabis events and asked why the city had gotten involved.

Mr. Ioakamedes noted that he did not know why the City of Sacramento was involved other than municipal action was required and that he had spoken with some of the city councilmembers.

Mr. Ioakamedes advised that the SCFA did not want any cannabis events to be in competition with local businesses and noted that the SCFA's ordinance would state that any sales tax generated on the fairgrounds be cycled back.

Mr. Ioakamides then noted that cannabis events were no different than gambling or alcohol events.

In response to questions from Supervisor Spering, Mr. Ioakamides advised that the SCFA made money primarily from parking, rentals and food concessions. He advised that the promoter of the cannabis event wasn't interested in promoting the event unless consumption on site was allowed.

Supervisor Spering commented on concerns with having a smoking area for cannabis given all of the smoking regulations. He noted that he did not feel that it was safe for kids or the community.

Chairwoman Hannigan noted that there were designated smoking areas at all veteran halls.

Supervisor Brown withdrew her support for the initial motion and commented on her concerns with the recommendation.

Supervisor Thomson advised that his motion would be to include the signage issue.

Ms. Corsello advised that the signage would be something that would be put under the temporary cannabis event ordinance.

Supervisor Thomson advised that his motion would include signage, no designated smoking areas.

Ms. Smith provided information on regulations that spoke to consumption and sales being limited to those over 21 years old. She noted that those with a medical card that were 18 years old or older could be allowed to enter the event but not consume products unless they were 21 years or older.

Chairwoman Hannigan commented on designated smoking areas at veterans halls and the fairgrounds. She commented in support of allowing consumption in a designated area outside.

Supervisor Thomson removed his motion to allow for more discussion.

County Counsel Dennis Bunting noted that the proposed ordinance did not allow for consumption.

Supervisor Thomson offered a motion to adopt the proposed ordinance.

In response to comments from Supervisor Brown, Ms. Smith provided clarification on the proposed ordinance relating to checking medical ID or the ID of individuals to make sure they met the age requirements of the event per state law.

Ms. Corsello advised that staff needed direction on the number of events allowed per year.

Ms. Avery advised that state law allowed a maximum of four days for a temporary event.

Supervisor Brown commented on allowing two days for an event.

Mr. Emlen noted that staff needed direction on putting language in the ordinance that would allow for up to four days for an event.

Supervisor Brown commented that her motion would also include allowing consumption/smoking in designated areas with proper signage.

In response to a question from Supervisor Brown, Mr. Ioakamides advised that the event promoters were looking at a Friday through Sunday timeframe for the events. He advised that there was normally 60-90 days between events and that the promoters were looking at two events per year.

Chairwoman Hannigan seconded the motion.

C) Chauncey Banks, Suisun City, commented on his experience attending an event in Santa Rosa.

Supervisor Brown made a motion to adopt the proposed ordinance with consumption/smoking being allowed in designated areas with proper signage in place. Chairwoman Hannigan seconded the motion. Supervisors Spering, Vasquez and Thomson voted no. Motion failed with a 3-2 vote.

Mr. Emlen advised that there was still an urgency ordinance that prohibited cannabis events.

Ms. Smith advised that the urgency ordinance could naturally expire and noted that events had to have the approval of the local jurisdiction to occur.

Denied

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. The following comments were received:

A. Supervisor Brown shared that the community wanted to thank law enforcement for their response to a recent incident at a mobile home park in Benicia.

B. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of William Machado Luiz, an active member of the Vacaville community.

C. Supervisor Spering reported back on a recent meeting that he and Supervisor Brown had with the Cordelia Fire District and concerns that were brought forward by the district. He asked that the County Administrator meet with the LAFCO working group about this. Supervisor Brown also commented on the concerns.

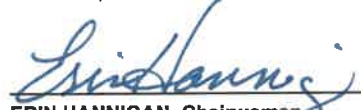
D. Supervisor Spering requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Dave King, an active member of the Vacaville community.

Supervisor Vasquez and Supervisor Thomson also commented on Mr. King's life.

E. Chairwoman Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Marion Elizabeth Greenwell Burgelin, an active member of the Vallejo community.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 3:31 P.M. in memory of William Machado Luiz, Dave King and Marion Elizabeth Greenwell Burgelin. Next meeting of the Solano County Board of Supervisors will be May 14, 2019 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.



ERIN HANNIGAN, Chairwoman
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk
Solano County Board of Supervisors



By
Jeanette Neiger, Chief Deputy Clerk

