



# Solano County

675 Texas Street  
Fairfield, California 94533  
www.solanocounty.com

## Minutes - Draft Board of Supervisors

*John M. Vasquez (Dist. 4), Chair  
(707) 784-6129*

*Erin Hannigan (Dist. 1), Vice-Chair  
(707) 553-5363*

*Monica Brown (Dist. 2)  
(707) 784-3031*

*James P. Spering (Dist. 3)  
(707) 784-6136*

*Skip Thomson (Dist. 5)  
(707) 784-6130*

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Tuesday, April 11, 2017

8:30 AM

Board of Supervisors Chambers

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### CALL TO ORDER

*The Solano County Board of Supervisors met on the 11th day of April 2017 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 8:30 A.M. Present were Supervisors Brown, Hannigan, Spering, Thomson and Chair Vasquez. Chair Vasquez presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Dennis Bunting.*

### ROLL CALL

**Present** 5 - John M. Vasquez, Erin Hannigan, Monica Brown, James P. Spering and Skip Thomson

### CLOSED SESSION

*The Solano County Board of Supervisors recessed to Closed Session at 8:31 A.M. to discuss the following matters:*

1      [17-267](#)      Conference with Legal Counsel - Potential Litigation: One case

Attachments:      [A - Memorandum](#)

### RECONVENE

*This meeting of the Solano County Board of Supervisors reconvened at 9:00 A.M. All members were present and Chair Vasquez presided.*

### REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

*County Counsel Dennis Bunting advised that there were no reports from Closed Session.*

## SALUTE TO THE FLAG AND A MOMENT OF SILENCE

*This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.*

## PRESENTATIONS

- 2      [17-249](#)      Adopt and present a resolution and plaque of appreciation honoring Jackson F. Harris, Deputy District Attorney, upon his retirement from the District Attorney's Office with over 34 years of dedicated service to Solano County (Supervisor Spering)

Attachments:      [A - Resolution](#)  
                             [Adopted Resolution](#)  
                             [Minute Order](#)

On motion of Supervisor Spering, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2017-53 honoring Jackson F. Harris, Deputy District Attorney, upon his retirement from the District Attorney's Office with over 34 years of dedicated service to Solano County. So ordered by 5-0 vote. (see Resolution Book)

Enactment No: Resolution 2017-53

- 3      [17-261](#)      Adopt and present a resolution recognizing the month of April 2017 as Sexual Assault Awareness Month in Solano County (Supervisor Thomson)

Attachments:      [A - Resolution](#)  
                             [Adopted Resolution](#)  
                             [Minute Order](#)

On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2017-54 recognizing the month of April 2017 as Sexual Assault Awareness Month in Solano County. So ordered by 5-0 vote. (see Resolution Book)

Enactment No: Resolution 2017-54

- 4      [17-246](#)      Receive a presentation from Senator Bill Dodd recognizing Rochelle Sherlock as the 3rd Senatorial District Woman of the Year 2017 and highlighting her lasting contributions to the Solano County community (Supervisor Spering)

Attachments:      [Minute Order](#)

Received

- 5      [17-258](#)      Adopt and present a resolution honoring the Sikh American community celebration of Vaisakhi celebrated on April 14th (Supervisor Brown)

Attachments:      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)

**On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2017-55 honoring the Sikh American community celebration of Vaisakhi celebrated on April 14th. (see Resolution Book)**

**Enactment No: Resolution 2017-55**

- 6      [17-251](#)      Adopt and present resolutions recognizing April 8-16, 2017 as National Robotics Week in Solano County, recognizing the Vanden High School and Armijo High School robotics programs for advancing to the F.I.R.S.T. Robotics World Championships to be held April 19-22, 2017 in Houston, Texas and recognizing the Armijo High School and Grange Middle School robotics programs for advancing to the VEX Robotics World Championships to be held April 19-22, 2017 in Louisville, Kentucky (Chair Vasquez)

Attachments:      [A - Resolution - National Robotics Week](#)  
                                 [B - Resolution - Vanden High School](#)  
                                 [C - Resolution - Armijo High School \(F.I.R.S.T.\)](#)  
                                 [D - Resolution - Armijo High School School \(VEX\)](#)  
                                 [E - Resolution - Grange Middle School](#)  
                                 [Adopted Resolution National Robotics Week](#)  
                                 [Adopted Resolution - Vanden High School](#)  
                                 [Adopted Resolution - Armijo High School \(F.I.R.S.T.\)](#)  
                                 [Adopted Resolution Armijo High School \(VEX\)](#)  
                                 [Adopted Resolution - Grange Middle School](#)  
                                 [Minute Order](#)

**On motion of Chair Vasquez, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2017-56 through Resolution No. 2017-60 recognizing April 8-16, 2017 as National Robotics Week in Solano County, recognizing the Vanden High School and Armijo High School robotics programs for advancing to the F.I.R.S.T. Robotics World Championships to be held April 19-22, 2017 in Houston, Texas and recognizing the Armijo High School and Grange Middle School robotics programs for advancing to the VEX Robotics World Championships to be held April 19-22, 2017 in Louisville, Kentucky. (see Resolution Book)**

**Enactment No: Resolution 2017- 56 through Resolution 2017-60**

**ITEMS FROM THE PUBLIC**

*Chair Vasquez invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:*

*A) Donald Tipton, unincorporated Vallejo, commented on his remarks from the last meeting about the Greater Vallejo Recreation District, lighting at the County Corporation Yard and lighting district funds.*

*B) George Guynn, Jr., Suisun City, commented on Mr. Tipton's remarks and various concerns relating to transparency of government.*

**ADDITIONS TO OR DELETIONS FROM THE AGENDA**

*There were no additions to or deletions from the Solano County Board of Supervisors' agenda for April 11, 2017.*

**APPROVAL OF THE AGENDA**

On motion of Supervisor Hannigan, seconded by Supervisor Brown, the Board approved the agenda of the Solano County Board of Supervisors for April 11, 2017 as submitted. So ordered by 5-0 vote.

**PUBLIC COMMENT ON CONSENT CALENDAR**

*Chair Vasquez invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.*

*Supervisor Thomson requested that Item 8 be moved to the Regular Calendar for discussion.*

**APPROVAL OF THE CONSENT CALENDAR**

On motion of Supervisor Hannigan, seconded by Supervisor Sperling, the Board approved the following Consent Calendar items by 5-0 vote.

**CONSENT CALENDAR**

- 7      [17-256](#)      Adopt a resolution recognizing and honoring NorthBay Guild on their Diamond Anniversary for their support of fundraising efforts on behalf of NorthBay and the community

Attachments:      [A - Resolution](#)  
                                 [Adopted Resolution](#)  
                                 [Minute Order](#)

**Adopted**

**Enactment No: Resolution 2017-61**

- 9      [17-243](#)      Approve the County's amended Deferred Compensation Plan Committee Charter, which includes the County's Internal Revenue Code 457(b) deferred compensation program, to incorporate the County's Internal Revenue Code 401(a) deferred compensation program and the Retirement Health Savings plan and to specify the composition of the Deferred Compensation Plan Committee

Attachments:      [A - Deferred Compensation Plan Committee Charter](#)  
[Minute Order](#)

**Approved**

- 10      [17-238](#)      Authorize the Assessor/Recorder to execute a Joint Powers Agreement with the California Electronic Recording Network Authority (CERTNA), a California Joint Powers Authority; and Delegate authority to the Assessor-Recorder to conduct negotiations, executions and submissions of documents which may be necessary for the participation of Solano County in CERTNA Electronic Delivery System

Attachments:      [A - Resolution 2006-220](#)  
[B - 2016 MOU](#)  
[C1 - CERTNA JPA](#)  
[C2 - JPA Addendum - Solano](#)  
[D - CERTNA Resolution 2016-001](#)  
[E - CERTNA ERDS MOU](#)  
[Executed JPA Addendum - Solano](#)  
[Minute Order](#)

**Approved**

- 11      [17-244](#)      Approve a \$73,674 revenue contract with the Superior Court of California, County of Solano, for the Department of Information Technology to provide information technology services from July 1, 2017 to June 30, 2018; Authorize the County Administrator to execute the contract; and Authorize the Chief Information Officer to execute any necessary contract amendments concerning terms and scope of services within the guidelines of the County's contracting policies

Attachments:      [A - Contract](#)  
[Executed Contract](#)  
[Minute Order](#)

**Approved**

- 12      [17-269](#)      Approve the Department of Health & Social Services (H&SS), Child Welfare Services (CWS) Division's grant application of \$416,000 for the Bringing Families Home (BFH) program to provide housing-related supports to eligible families served by the child welfare agency and to support in the reunification of homeless families in the child welfare system; and Delegate authority to the County Administrator to execute the grant application and other related documents necessary to submit the grant proposal and to accept the grant funds and sign the necessary documents if awarded

Attachments:      [Minute Order](#)

**Approved**

## REGULAR CALENDAR

- 8      [17-213](#)      Adopt County Return-to-Work Policy for County employees

Attachments:      [A - Return-to-Work Policy](#)  
                                 [Minute Order](#)

*Supervisor Thomson commented on the item and asked if the bargaining units had concurred with the policy.*

*Director of Human Resources Marc Fox confirmed that the bargaining units had concurred with the policy.*

**On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted the County Return-to-Work Policy. So ordered by 5-0 vote.**

- 13      [17-239](#)      Consider taking a position on state bills AB 60, AB 377, SB 287 and SCA 3 that are included within this agenda item and were reviewed by the County's Legislative Committee on March 20, 2017 and referred to the full Board for consideration; and Receive an update from staff and the County's State Legislative Advocate on the status of legislation relative to In-Home Support Services

Attachments:      [A - Federal Legislative Update](#)  
                                 [SUPPORT AB 60 \(Santiago\) Subsidized child care and development service](#)  
                                 [SUPPORT AB 377 \(Frazier\) Child care subsidy plans - Counties of San Diego](#)  
                                 [SUPPORT SB 287 \(Dodd\) Habitat restoration - Invasive species - Phytophthora](#)  
                                 [SUPPORT SCA 3 \(Dodd\) Local government financing - public libraries - vote](#)  
                                 [Minute Order](#)

*Legislative, Intergovernmental and Public Affairs Officer Michelle Heppner introduced the item and provided an overview of SB 287 (Dodd) Habitat restoration: invasive species: Phytophthora pathogens.*

**On motion of Supervisor Hannigan, seconded by Supervisor Brown, the Board approved a support position on SB 287 (Dodd) Habitat restoration: invasive species: Phytophthora pathogens. So ordered by 5-0 vote.**

*Ms. Heppner provided an overview of SCA 3 (Dodd) Local government financing: public libraries: voter approval.*

*In response to a question from Supervisor Thomson, Director of Library Services Bonnie Katz noted that this was a statewide measure and provided information on various agencies that were in support of the measure.*

*Chair Vasquez invited members of the public to address the Board on this matter and the following comments were received:*

*A) George Guynn, Jr., Suisun City, commented in opposition to additional taxes and in support of efficient spending.*

***On motion of Supervisor Brown, seconded by Supervisor Thomson, the Board approved a support position on SCA 3 (Dodd) Local government financing: public libraries: voter approval. So ordered by 5-0 vote.***

*Ms. Heppner provided an overview of AB 377 (Frazier) Child care subsidy plans: Counties of San Diego and Solano.*

*In response to questions from Supervisor Thomson, Ms. Heppner provided information on the funding involved with the bill and noted there were eligibility requirements.*

***On motion of Supervisor Hannigan, seconded by Supervisor Sperring, the Board approved a support position on AB 377 (Frazier) Child care subsidy plans: Counties of San Diego and Solano. So ordered by 5-0 vote.***

*Ms. Heppner and provided an overview of AB 60 (Santiago) Subsidized child care and development services: eligibility periods.*

*Chair Vasquez commented on challenges with the cost of childcare in relation to income levels for families that had to weigh whether it was cost effective for them to pay for daycare or stay home to care for the child.*

*In response to comments from Supervisor Thomson, Ms. Heppner advised that she would provide the Board with information on the federal income rate level.*

*Supervisor Hannigan noted that the bill would enable a longer period of time for clients to find childcare when they became ineligible for assistance.*

*Supervisor Thomson commented on his experience with the challenge of paying for daycare and noted the need to keep the middle income level families in mind on this issue.*

*County Legislative Advocate Karen Lange provided the Board with information on the 2015 median income levels from the Department of Justice.*

*Supervisor Hannigan noted that childcare could be as much as a house payment.*

***On motion of Supervisor Hannigan, seconded by Supervisor Brown, the Board approved a support position on AB 60 (Santiago) Subsidized child care and development services: eligibility periods. So ordered by 5-0 vote.***

*Ms. Lange provided the Board with an overview of state legislative activities and legislation related to transportation, the State Controller's Cash Receipts Report, revenue projections, the drought and In-Home Support Services.*

*Supervisor Thomson commented on revenue projections and noted the need for caution when looking at revenues because the April revenues were not in the Cash Receipts Report yet.*

*County Administrator Birgitta Corsello advised that staff were also watching sales tax projections.*

#### **Approved**

14

[17-248](#)

Consider adopting a resolution for the necessary findings required under the Best Value procurement process consistent with Public Contract Code sections 20155-20155.9 and to conditionally award a contract in the amount of \$18.5 million to Hensel Phelps Construction Co. of San Jose to construct the SB1022 Classroom and Vocational Training Center Project at the Claybank Campus in Fairfield; and Authorize the County Administrator to execute the agreement and any amendments within the approved project budget

Attachments:      [A - Resolution](#)  
                             [B - Construction Agreement](#)  
                             [C - Site Plan](#)  
                             [D - Budget Summary](#)  
                             [E - Links to Request for Proposals](#)  
                             [Adopted Resolution](#)  
                             [Executed Agreement](#)  
                             [Minute Order](#)

*Director of General Services Mike Lango introduced the item and provided an overview of the SB 1022 Classroom and Vocational Training Center project.*

*Capital Projects Program Manager Mark Hummel provided an overview of the Best Value Procurement Process.*

*Supervisor Brown advised that she was supportive of the project in concept but would be voting no because she was opposed to Hensel Phelps Construction Company's interest in being a vendor to build a national border wall.*

*Chair Vasquez invited members of the public to address the Board on this matter and the following comments were received:*



A) George Guynn, Jr., Suisun City, commented in opposition to using the Best Value Process and the need for more details on the selection of the company.

In response to comments from Chair Vasquez, Mr. Hummel provided information on the Best Value Process related to evaluation of the firms that had submitted proposals for the project.

Supervisor Thomson commented on the selection process of the firm and on the importance of providing the training to inmates so that they were able to have the needed skills for employment after they left prison.

Ms. Corsello advised that the County did have a Project Labor Agreement (PLA) and that the project offered an opportunity for an apprenticeship program locally. She noted that the project would create a program that fed back into the trades and would enable individuals to get back on their feet and into productive society.

Supervisor Brown commented in support of PLAs and the project.

Supervisor Thomson noted that Sacramento County had entered into an agreement with a vendor that included a 20% local hire requirement.

Ms. Corsello advised that she would look into how Sacramento County was able to include this requirement in their contract.

On motion of Supervisor Thomson, seconded by Supervisor Spering, the Board adopted Resolution No. 2017 - 62 for the necessary findings required under the Best Value procurement process consistent with Public Contract Code sections 20155-20155.9 and to conditionally award a contract in the amount of \$18.5 million to Hensel Phelps Construction Co. of San Jose to construct the SB1022 Classroom and Vocational Training Center Project in Fairfield; and Authorized the County Administrator to execute the agreement and any amendments within the approved project budget. Supervisor Brown voted no. So ordered by 4-1 vote. (see Resolution Book)

Chair Vasquez asked whether the contractor would like to make a comment.

Hensel Phelps Construction Company Project Manager Jeff Wellenstein commented on the project.

Chair Vasquez commented on the need to help individuals coming out of jail and thanked the past and current sheriffs for their efforts.

**Adopted**

**Enactment No: Resolution 2017-62**

- 15      [17-247](#)      Receive an update on activities associated with forming Groundwater Sustainability Agencies within the Solano Subbasin; and Approve a request to set a date of May 2, 2017 at 2:00 P.M. for a public hearing to consider filing a notice of intent to become a Groundwater Sustainability Agency over the area corresponding to the boundaries of the proposed Solano Irrigation District Groundwater Sustainability Agency

Attachments:      [A - Map](#)  
                                 [Presentation](#)  
                                 [Minute Order](#)

*Director of Resource Management Bill Emlen introduced the item.*

*Geologist Misty Kaltreider provided the Board with an overview of the Sustainable Groundwater Management Act (SGMA), Groundwater Sustainability Agency (GSA), Solano Subbasin GSA formation, SID (Solano Irrigation District) GSA and County GSA overlap, combined management of SID-County GSA, SWRCB (State Water Resources Control Board) intervention, and next steps for the Board to consider.*

*Supervisor Thomson commented in support of the public hearing and noted that he would be in Washington DC on May 2nd with the Delta Counties Coalition. He commented on local collaboration and hope that SID would reconsider so that the water issue could be addressed as a group.*

*Chair Vasquez invited members of the public to address the Board on this matter and the following comments were received:*

*A) George Guynn, Jr., Suisun City, commented on the number of committees and agencies within the County and noted that it was difficult for the public to attend all of the various meetings.*

*Chair Vasquez commented on the efforts to manage groundwater and the need for collaboration with SID.*

*In response to questions from Supervisor Spering, Assistant Director of Resource Management Terry Schmidtbauer provided the Board with information on discussions between staff and SID.*

*Supervisor Spering commented on the need to do everything possible to accommodate SID's concerns and to work together to manage groundwater. He then commented on Mr. Guynn's comments concerning impacts of the drought on land and the need for agencies to work together to manage groundwater.*

*Chair Vasquez commented on the task of trying to manage groundwater and thanked the County Administrator and all the staff that were working on the issue.*

On motion of Supervisor Spering, seconded by Supervisor Hannigan, the Board received an update on activities associated with forming Groundwater Sustainability Agencies within the Solano Subbasin; and Approved a request to set a date of May 2, 2017 at 2:00 P.M. for a public hearing to consider filing a notice of intent to become a Groundwater Sustainability Agency over the area corresponding to the boundaries of the proposed Solano Irrigation District Groundwater Sustainability Agency. So ordered by 5-0 vote.

## 11:00 A.M.

16

### 17-240

Receive a presentation from Alex Spelman, Business Development Director for SICPA, presenting an overview of track and trace regulations under the Adult Use of Marijuana Act (AUMA) and the Medical Cannabis Regulation and Safety Act (MCRSA) including a review of a pilot program with the County of Humboldt's Agricultural Commissioner's office and now being implemented with the Yolo County Agricultural Commissioner's office

Attachments:     [A - Track and Trace Information](#)  
                             [Presentation](#)  
                             [Minute Order](#)

*Director of Resource Management Bill Emlen introduced the item.*

*Agricultural Commissioner/Sealer of Weights and Measures Jim Allan provided the Board with information on the impacts of track and trace regulations on the Agricultural Department and Division of Weights and Measurements.*

*SICPA Business Development Director Alex Spelman provided a general overview of track and trace methods.*

*In response to comments from Supervisor Brown, Mr. Spelman provided information on tracking and tracing methods for cigarettes.*

*Mr. Spelman continued to provide an overview of track and trace programs in Humboldt and Yolo counties and in the City of Eureka, on challenges of track and trace regulations on agencies and requirements of the regulations by the state.*

*In response to questions from Chair Vasquez, Mr. Spelman provided information on unique identification of each cannabis plant and tracking of derivatives from each plant. He also provided information on tracking of waste product from the plants.*

*In response to a comment from Supervisor Thomson, Mr. Spelman commented on the importance of having inspections in the field to enforce track and trace regulations. He then provided an overview of secure track and trace, secure unique identifiers, product flows, product packaging and reasons for using track and trace.*

*Mr. Allan advised that incorporating track and trace within the County would require collaboration of the County with many agencies and cities to ensure all aspects of the process were covered.*

*In response to a question from Chair Vasquez, Mr. Allan commented on the probability of homemade products being made from cannabis.*

*County Administrator Birgitta Corsello advised that staff was waiting on the next round of state regulations coming out in the next few weeks to see what those regulations would entail.*

*Chair Vasquez invited members of the public to address the Board on this matter and the following comments were received:*

*A) Jerome Dawson, Dixon, commented on Compassionate Care Act, medical marijuana value and taxes on marijuana.*

*B) Mike Tomoda, Vallejo, commented on his experience working with marijuana regulations.*

*C) James Hinton, Napa, commented on medical marijuana, regulations and testing of cannabis products.*

*Supervisor Hannigan thanked Mr. Spelman for the information and commented on the need for the Board to have as much information as possible in order to make decisions in the future on this matter.*

*Mr. Emlen advised that there would be future presentations coming forward in the next few months regarding cannabis regulations and the industry.*

**Received**

## **BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS**

*Chair Vasquez invited members of the Board to make comments or reports on meetings. The following comments were received:*

*A. Supervisor Brown requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of the teach and student that had recently died in San Bernardino.*

*B. Supervisor Hannigan reminded everyone about the Human Trafficking Awareness forum taking place on April 22, 2017 at 9:30 A.M. at the JFK Library in Vallejo.*

*C. Chair Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Ralph Curtis Wilcox, an active member of the Vacaville community.*

*D. Chair Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Mary Paolini Foster, an active member of the Vacaville community.*

**ADJOURN:**

*This meeting of the Solano County Board of Supervisors adjourned at 12:00 P.M. in memory of Ralph Curtis Wilcox and Mary Paolini Foster. Next meeting of the Solano County Board of Supervisors will be April 25, 2017 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.*

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**JOHN M. VASQUEZ, Chair**  
Solano County Board of Supervisors

**BIRGITTA E. CORSELLO, Clerk**  
Solano County Board of Supervisors

By 

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**Jeanette Neiger, Chief Deputy Clerk**