

## Proposal Checklist

**A complete Proposition 47 Proposal packet must contain the following (to be submitted in the order listed):**

<b>Required:</b>	<b>Check once Complete (✓)</b>
Proposal Checklist (signed by the applicant)	✓
Section I. Applicant Information Form (with original signature in blue ink)	✓
Section II. Proposal Narrative (up to and not exceeding 15 pages)	✓
Section III. Budget Section (up to and not exceeding 6 pages) <ul style="list-style-type: none"> <li>▪ Budget Table</li> <li>▪ Budget Narrative</li> </ul>	✓
<b>Required Attachments:</b>	
▪ Proposition 47 Local Advisory Committee Member Roster ( <i>Attachment A</i> )	✓
▪ Proposition 47 Local Advisory Committee Letter(s) of Agreement ( <i>Attachment B</i> )	✓
▪ Letter(s) of Agreement for Impacted Local Government Agencies ( <i>Attachment C</i> )	✓
▪ Proposition 47 Project Work Plan ( <i>Attachment E</i> )	✓
▪ List of Partner Agencies/Organizations ( <i>Attachment D</i> )	✓
<b>Optional:</b>	
<ul style="list-style-type: none"> <li>▪ Governing Board Resolution (<i>Attachment H</i>)</li> </ul> <i>Note: The Governing Board Resolution is due prior to Grant Award Agreement, <u>not</u> at time of proposal submission.</i>	
<b>Assurance:</b>	
Proposition 47 Grant Funds will not be used for the acquisition of real property or for programs or services provided in a custodial setting.	✓

**I have reviewed this checklist and verified that all required items are included in this proposal packet.**

X 

Public Agency Applicant Authorized Signature (see Applicant Information Form, next page)

## Section I. Applicant Information Form

A. PUBLIC AGENCY APPLICANT		B. TAX IDENTIFICATION NUMBER	
NAME OF PUBLIC AGENCY Solano County Health & Social Services		TAX IDENTIFICATION #: 94-6000538	
STREET ADDRESS 275 Beck Ave	CITY Fairfield	STATE CA	ZIP CODE 94533
MAILING ADDRESS (if different)	CITY	STATE	ZIP CODE
<b>IF A JOINT PROPOSAL, LIST OTHER (NON-LEAD) PUBLIC AGENCIES:</b>			
<b>C. PROJECT TITLE</b>			
Prop 47: Expanding Service Continuum for Drug Treatment and Continued Supports			
<b>D. REQUIRED SERVICES (Check all that apply)</b>		<b>E. ADDITIONAL SERVICES (Check all that apply)</b>	
<input type="checkbox"/> MENTAL HEALTH SERVICES <input checked="" type="checkbox"/> SUBSTANCE USE DISORDER TREATMENT <input checked="" type="checkbox"/> DIVERSION PROGRAMS		<input checked="" type="checkbox"/> HOUSING-RELATED SERVICES <input checked="" type="checkbox"/> OTHER COMMUNITY-BASED SUPPORTIVE SERVICES	
<b>F. PROJECT SUMMARY</b>			
<p>This project is intended to deepen the capacity to provide residential drug treatment and the many services necessary throughout the continuum of recovery in order to sustain treatment achievements. Most concerning is the lack of residential treatment beds in Solano County, which makes it difficult for someone engaged in treatment to also transition seamlessly to their community, support system, or even a job opportunity. Creating in-County resources will improve the ability for our residents to sustain the gains they make when they are in residential treatment. For others who do not need or will not accept residential treatment, it is critical that they are in a safe and supportive living environment while engaged in outpatient services; for this reason the project also emphasizes transitional housing and sober living environments. This continuum of service and housing will be supported by a robust case management program that will assist the clients transitioning through the service continuum and help to address barriers toward their success. In addition, an attorney will be dedicated to the program to assist with legal advocacy. All of this will be done through already established collaborative relationships with jail-based programs, diversion programs, and other community outreach programs that touch the eligible population. This project will also leverage almost all existing services available to the substance use service population (to the extent that these services also serve the justice involved). These funds will stretch even further if Solano County participates in the Organized Delivery System for substance use services; enrollment in the waiver will be fiscally viable for Solano County with the inclusion of these funds.</p>			
<b>G. GRANT FUNDS REQUESTED</b>	<b>H. Amount of Funds Sub-Contracted to Community Organizations</b>		<b>I. Total Amount of Other Funds to be Leveraged</b>
<b>\$6,000,000.00</b>	<b>\$4,107,163      68 percent</b>		<b>\$      7,083,684.00</b>
<b>J. PROJECT DIRECTOR</b>			
NAME Andy Williamson	TITLE Substance Abuse Administrator	TELEPHONE NUMBER 707-784-2226	
STREET ADDRESS 2101 Courage Drive		FAX NUMBER 707-425-4038	
CITY Fairfield	STATE CA	ZIP CODE 94533	EMAIL ADDRESS AMWilliamson@solanocounty.com

**K. FINANCIAL OFFICER**

NAME Tess Lapira	TITLE Director of Administrative Services	TELEPHONE NUMBER 707-784-8584	
STREET ADDRESS 275 Beck Ave		FAX NUMBER 707-427-2774	
CITY 275 Beck Ave	STATE Fairfield	ZIP CODE CA	EMAIL ADDRESS 94533
PAYMENT MAILING ADDRESS (if different)		CITY	STATE      ZIP CODE
<b>L.    DAY-TO-DAY CONTACT PERSON</b>			
NAME Sandra Sinz	TITLE Deputy Director, Behavioral Health	TELEPHONE NUMBER 707-784-8332	
STREET ADDRESS 275 Beck Ave.		FAX NUMBER 707-427-2774	
CITY Fairfield	STATE CA	ZIP CODE 94533	EMAIL ADDRESS SLSinz@solanocounty.com

**M. AUTHORIZED SIGNATURE**

By signing this application, I hereby certify that I am vested by the Public Agency Applicant with the authority to enter into contract with the BSCC, and that the grantee and any subcontractors will abide by the laws, policies and procedures governing this funding.

NAME OF AUTHORIZED OFFICER	TITLE	TELEPHONE NUMBER	EMAIL ADDRESS
STREET ADDRESS		CITY	STATE ZIP CODE
APPLICANT'S SIGNATURE (Blue Ink Only)  X			DATE

**CONFIDENTIALITY NOTICE:**

All documents submitted as a part of the Proposition 47 proposal are considered to be public documents and may be subject to a request pursuant to the California Public Records Act. The BSCC cannot ensure the confidentiality of any information submitted in or with this proposal.  
(Gov. Code, § § 6250 et seq.)

**Applicant Information Form Instructions**Instructions for completing the Applicant Information Form:

- A. Public Agency Applicant:** Complete the required information for the public agency submitting the proposal. If submitting a joint proposal, list other public agencies participating.
- B. Tax Identification Number:** Provide tax identification number.
- C. Project Title:** Provide the selected title of the project.
- D. Required Services:** Indicate which of the required Proposition 47 areas this proposal will address (mental health services, substance disorder treatment, diversion programs, or some combination thereof).
- E. Additional Services:** Indicate whether the proposal will offer housing-related assistance and/or other supportive community-based services.
- F. Project Summary:** Provide a brief summary (three to four sentences) of the proposal. Note: this information may be posted to the BSCC's website for informational purposes.

**G. Grant Funds Requested:** Identify the amount of grant funds requested.

**H. Pass-Through:** Of the amount listed in Item G., identify the amount of grant funds that will be sub-contracted to non-governmental community organizations. Also list this amount as a percentage of the total grant funds requested.

**I. Financial Leveraging:** Identify the total amount of funds this proposal will leverage using other (non-Prop 47) sources (see “Funding” section).


**J. Project Director:** Provide the name, title and contact information for the individual responsible for oversight of the project. This person must be an employee of the Lead Agency.

**K. Financial Officer:** Provide the name, title and contact information for the individual responsible for the fiscal management of the project (e.g., invoices, expenditure documentation and audit). This person must be an employee of the Lead Agency.

**L. Day-to-Day Contact:** Provide the name, title and contact information for the individual who serves as the primary contact person for the grant. This person must be an employee of the Lead Agency.

**Authorized Signature:** Complete the required information for the person authorized to sign for the Public Agency Applicant. This individual must read the assurances under this section, then sign and date in the appropriate fields.

K. FINANCIAL OFFICER				
NAME Tess Lapira	TITLE Director of Administrative Services	TELEPHONE NUMBER 707-784-8584		
STREET ADDRESS 275 Beck Ave		FAX NUMBER 707-427-2774		
CITY 275 Beck Ave	STATE Fairfield	ZIP CODE CA	EMAIL ADDRESS 94533	
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NAME Sandra Sinz	TITLE Deputy Director, Behavioral Health	TELEPHONE NUMBER 707-784-8332		
STREET ADDRESS 275 Beck Ave.		FAX NUMBER 707-427-2774		
CITY Fairfield	STATE CA	ZIP CODE 94533	EMAIL ADDRESS SLSinz@solanocounty.com	

M. AUTHORIZED SIGNATURE			
By signing this application, I hereby certify that I am vested by the Public Agency Applicant with the authority to enter into contract with the BSCC, and that the grantee and any subcontractors will abide by the laws, policies and procedures governing this funding.			
NAME OF AUTHORIZED OFFICER Birgitta Corsello	TITLE County Administrator	TELEPHONE NUMBER 707-784-6100	EMAIL ADDRESS becorsello@solanocounty.com
STREET ADDRESS 675 Texas	CITY Fairfield	STATE CA	ZIP CODE 94533
APPLICANT'S SIGNATURE (Blue Ink Only) X 			DATE 2-21-17

2-21-17 DV

#### CONFIDENTIALITY NOTICE:

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**I. PROJECT NEED.** Solano County, a bedroom community with 62% of residents commuting outside the county<sup>i</sup>, is located along the I-80 corridor between San Francisco Bay and Sacramento metropolitan areas. It is one of nine bay area counties. Demographically and geographically diverse (39.6% - White; 25.1% - Hispanic; 14.7% - Asian; 13.9% - Black; 5.5% - multiracial; .8% Pacific Islander; .5% American Indian)<sup>ii</sup>, the County consists of agricultural, rural, suburban, and urban areas; has seven cities (i.e., Benicia, Dixon, Fairfield, Rio Vista, Suisun, Vacaville and Vallejo) and unincorporated areas<sup>iii</sup>. The population in 2015 was 429, 552<sup>iv</sup>.

*Proposition 47 Eligible Population:* In 2015, Solano County had the second highest rate of misdemeanor arrests (10,326) per population compared to other Bay Area Counties<sup>v</sup>. Of the arrests, 73% occurred in the three largest cities (Fairfield, Vallejo, and Vacaville) and unincorporated areas. Average daily jail population is 980 (207 sentenced, 673 unsentenced). Ethnic disparity is reflected in that African Americans were arrested at disproportionately higher rates (13.9% of population but 34.5% of the arrests) than other racial/ethnic groups. Thirty-seven percent of the County jail population is homeless<sup>vi</sup>.

*Project Need:* Substance abuse (SA) treatment and step-down levels of care were identified as the top need and service priority for Prop 47 eligible, justice involved in Solano County (hereafter “clients”)<sup>vii</sup>. SA is alarmingly high for justice involved: 65% meet DSM-IV medical criteria for SA or addiction<sup>viii</sup>; it is 47% locally<sup>ix</sup>. Mental health (MH) issues also occur at alarmingly high rates; 24% adults on probation needed MH services<sup>x</sup>. Treating individuals with dual diagnosis, and providing MH services was identified as secondary priority areas<sup>xi</sup>. An inventory of services revealed that there are more MH services than SA services, leaving a major service gap. Only one 10-bed

Detox facility exists in the County and 62 people, on average, are in need of detox each month<sup>xii</sup>. The average wait time for residential treatment has increased to 37 days<sup>xiii</sup>.

The County allocates residential treatment funding for 30 clients at a time, and providers are outside of the County. In addition, the *justice involved* face numerous challenges to reentry, stabilization, reintegration, and avoidance of recidivism. Many struggle to find permanent, safe, and affordable housing<sup>xiv,xv</sup>. They encounter significant barriers to accessing services and establishing stability: there is failure at key transition points and lack of service availability at critical times of client motivation; criminal histories exclude them from accessing employment and housing; the loss of income resulting from incarceration; the loss of identifying documents (e.g., birth certificates, driver's license) prevents them from receiving public assistance or obtaining employment and education/vocational training, limits their transportation options, and makes accessing SAMH treatment, healthcare, and diversion programs difficult at best<sup>xvi,xvii</sup>.

These challenges are exacerbated in Solano County which is experiencing a homelessness epidemic due, in part, to a serious lack of available housing stock<sup>xviii</sup>, migration from the San Francisco Bay Area, gentrification and displacement<sup>xix</sup>, resulting in skyrocketing rents. Furthermore, Solano County has the highest poverty rate (11%), highest recession related income losses and lowest gains in household income, and the lowest labor participation rates<sup>xx</sup>. Low wage jobs in Retail, Leisure/Hospitality are among two of the five leading employment sectors in the County<sup>xxi</sup>. Low-wage, contingent jobs create additional challenges as many employers only hire part-time to avoid the cost of benefits, and do not offer consistent work hours<sup>xxii</sup>. Exacerbating the problem further, public transportation options between city centers are limited and



difficult to navigate due to the County's large geography spread. Finding income and housing stability that is near employment opportunities is challenging. It is nearly insurmountable for the justice involved. Finally, Solano lacks adequate services and resources in the County to address the need due to insufficient funding. The County receives the lowest Foundation grants and per capita giving of the nine Bay Area Counties (\$3.00 per capita compared to \$1,200 in San Francisco, and \$200 in Marin and Alameda)<sup>xxiii</sup> even though Solano demonstrates the highest need. Without funding the County is ill-prepared to serve the justice involved and reduce recidivism.

Target Population: Demonstrated community needs, gaps in services, dynamic criminogenic factors that contribute to recidivism, evidenced based practices (EBP), and opportunities to leverage and enhance existing programs led the Local Advisory Committee (LAC) to identify the primary target population for this proposal as *justice involved* individuals with a substance abuse history 1) exiting jail based programs, 2) homeless or housing insecure, 3) participating in collaborative courts, and 4) individuals identified as having the highest medical utilization, myriad bio-psycho-social-behavioral issues, and two or more chronic and serious health conditions. Women have fewer local shelter/treatment options than men, and there is a lack of age-appropriate options for young adults (18-25). Culturally competent services will be provided in natural communities; staff will reflect racial/cultural demographics, and have lived-experience.

**SECTION 2. COMMUNITY ENGAGEMENT.** Over 100 stakeholders were involved in identifying needs, barriers, gaps in services, and funding priority areas. Stakeholders represent County, cities, CBOs, churches, schools, formerly incarcerated, and elected officials; and are reflective of racial/cultural/linguistic, and geographic diversity.

Local Advisory Committee: On November 18<sup>th</sup>, 2016, the first LAC meeting convened consisting of individuals from Health and Social Services, Public Defender, Probation, County Jail, the courts, City Housing Authority, and a *formerly incarcerated* service provider. To ensure the widest possible participation and input, and adequately identify the most pressing community needs, it was decided that all subsequent planning meetings would include anyone, and everyone, who wanted to participate. Each person was told that the LAC was open for membership but that agencies who intend to apply for Prop 47 funds would be ineligible to serve on the LAC after the initial planning was completed to avoid conflict of interest. The LAC membership roster (see Attachment A) reflects stakeholders who have participated in this effort and do not have a conflict of interest. Patty Ayala, the formerly incarcerated representative, works at Women Re-entry Achievement Program (WRAP).

Process of soliciting membership and stakeholder participation: Outreach efforts were strategic, inclusive, comprehensive, transparent, and ongoing. A Press Release announcing the stakeholder process and seeking participation was published in major media outlets throughout the county in November 2016, and posted on social media. The Press Release and email invitations were sent to all relevant CBOs located in the seven cities, representing legal services, healthcare, community action councils (CAC), shelters, family resource centers (FRC), youth services, housing, transportation, education, employment, churches, libraries, and SA and MH services. In addition, invitations were sent to the County Board of Supervisors (BOS), city councils, and State and Federal elected officials. A snowballing technique, used widely in qualitative research, was employed. Every participant was asked to identify missing stakeholders

and to invite them to participate. This resulted in saturation, in that a couple of key individuals were repeatedly invited by various participants. To ensure that input was obtained from a wide-cross section of community stakeholders, representing the cities and reflective of the community, stakeholder interviews were held with the remaining missing stakeholder categories (i.e., Voces Unidas – a Latino grass-roots collaborative, First Place for Youth, Benicia CAC, Vallejo School District, Dixon FRC, faith-based leaders representing black, Latino, multi-racial, and white congregations, and Rio Vista CARES) for a total of 15 interviews. All in all, two focus groups with case managers (CM) working with the justice involved population (many of whom were formerly incarcerated), one large community stakeholder input meeting, 15 interviews, and seven scheduled LAC/stakeholder meetings were publicly noticed and held (11/18, 12/1, 12/15, 12/22, 1/5, 1/19, 2/2). All stakeholders plus the BOS, City Councils, and Federal and State elected official's district staff, received *regular and consistent email communications*. Each stakeholder received a copy of the RFP, a list of stakeholders, the LAC/Stakeholder meeting schedule, meeting agendas, meeting minutes, stakeholder input summaries, identified Prop 47 mandatory service needs and supportive service needs through the needs assessment process, and draft priorities. The LAC meeting schedule was attached and posted in all email communications throughout the process. Stakeholders were invited to provide ongoing input, alternative perspectives, and to attend all meetings. Signs for the meetings were publicly posted in the lobby, en route to the conference rooms, and outside the conference room. In addition, a cloud drive to serve as a repository for all related Prop 47 documents was created and shared with all stakeholders. During meetings people were invited to “play

Devil's advocate", provide different perspectives, and routinely went around the table asking each person to weigh in on the decision and for all voices to be heard.

**SECTION 3. PROJECT DESCRIPTION.** Services were designed collaboratively to: leverage existing resources; provide intensive SA treatment options; offer diversion; strengthen the System of Care (SOC) by shoring up critical service gaps and leveraging Drug Medical Waiver dollars, Mental Health Services Act, Affordable Housing Regional System of Care, Second Chance Act, and Collaborative Courts; the approach is multidisciplinary, partnering with the criminal justice system, CBO's, churches, formerly incarcerated/system impacted individuals, and city and county service providers to offer a seamless SOC from *custody to community* and reduce attrition at key service transition points; services are evidenced based, provided in natural communities; tailored individually to address dynamic criminogenic needs<sup>xxiv</sup> and destabilizers<sup>xxv</sup>; and program elements reflect best practices<sup>xxvi</sup> and culturally competent services.

Primary Pathways: Three primary pathways based on identified need and evidenced based practices lead to proposed Prop 47 services. The first pathway is via people exiting jail-based programs: WRAP, Healthright 360, and Mentally Ill Offender Crime Reduction (MIOCR). Research has shown that treatment provided during incarceration and continued in the community after release can reduce the risk of recidivism and relapse<sup>xxvii</sup>. The second pathway, is through collaborative courts. *Diversion* Drug Court and Mental Health Court provide intensive case management (CM) support; however, Solano County lacks the detox/residential treatment facilities to help higher level of need clients be successful. The third pathway is through community outreach – homeless outreach workers, Police, and the Whole Person Care (WPC) initiative aimed at the high

emergency room (ER) users. Individuals involved with WPC typically cross numerous systems (i.e., healthcare, social services, and law enforcement) WPC provides intensive CM and addresses medical and psycho-social issues. Finally, many *justice involved* are homeless. The County has a homeless outreach coordinator and several police departments (PD) have dedicated teams to address homelessness. Addressing dynamic criminogenic needs (e.g., substance abuse, unemployment) and destabilizers (e.g., homelessness, negative social environments, etc.) have been shown to improve treatment and recidivism outcomes<sup>xxviii</sup>. See Attachment B: Letters of Agreement, and C: Letter of Impact.

*Prop 47 Mandatory Services:* “Longitudinal outcome studies find that those who participate in community-based drug abuse treatment programs commit fewer crimes than those who do not participate”<sup>xxix</sup>. Thus, flexible community-based treatment options and step-down levels of care (SDLC) are necessary to address addiction and reduce recidivism. With Prop 47 funds, we will establish 1) at least one 10-bed Detox/Residential Treatment facility, 2) at least two Transitional Houses with wrap-around services, one for men and one for women, one in South county one in North county, and 3) a minimum of three Sober Living Homes (SLH) associated with outpatient treatment/recovery programs: one in Fairfield, Vacaville, and Vallejo which have the highest arrest rates. One SLH will be dedicated to young adults ages 18-25 to provide an age-appropriate community. The locations target service gaps as well as ensure that services are provided in natural communities. For example, Vallejo (South County) was identified as the most ethnically diverse city in the country in 2013<sup>xxx</sup>. Strategically placing some SDLC sites in Vallejo serves traditionally underserved in their

community. SLH offer safe, drug-free environments. However, SLH that are associated with outpatient treatment and offer a supportive social environment are more successful at achieving recovery and recidivism outcomes than those who do not<sup>xxxi</sup>. Thus, peer support, encouragement in recovery, involvement in 12-step and/or other recovery programs, relationship building/conflict resolution, and restorative justice principles will be key features of Prop 47 funded SLH. Moreover, linkages to positive supportive services and communities will be provided; and residents will be encouraged to avoid negative influences, and tap into prosocial educational, recreational, and civic activities. Lack of income will not be a barrier to the SLH; however, residents with income and Section 8 voucher eligible will be expected to pay 30% towards rent. Although not a funded component, efforts will be made to connect clients to Shared Housing opportunities reflecting the same principles as above. A Prop 47 Coordinator will serve as the liaison between the program partners and SDLC.

*Prop 47 Supportive Services:* Housing assistance, CM, transportation, and civil legal services were identified as critical needs. Additional housing support will be leveraged via Housing First Solano (HFS), the regional Housing COC organization. HFS takes a Housing First approach, is actively working with the cities to identify and create additional housing options to include permanent supportive housing and bridge housing, and they have a Rapid Rehousing program. Prop 47 Coordinator and CM's will leverage the HFS system navigation program and not duplicate efforts.

Transportation drivers will be hired to assist CM's by transporting clients to medical, educational, employment, court, and SA and MH treatment appointments. Legal Services of Northern California (LSNC), a local CBO partner in this proposal, will

provide SSI/SSDI advocacy, address barriers to employment and housing through criminal record remedies, advocacy remedies (e.g., driver's license, birth certificate, etc.), and provide legal services to address housing and employment discrimination. Additional CM's, intensive and case management light, will be hired to fill the service gap and work with clients who are not in Detox/Residential and Transitional Housing programs, and who do not already have a CM through WRAP, MIOCR, Healthright 360, or WPC. The highly coordinated, integrated approach retains the client relationship with CMs and staff, a critical component for client success. The jail-based programs hire formerly incarcerated individuals as their CMs. Engaging individuals with "lived experience" will be a major driver in service success and a requirement of the County.

*Service Delivery Approach and Principles of Effective Intervention:* All program activities strengthen the existing SOC, leverage existing resources, and further systems change, policy, and practice. The County and its partners are developing a Universal Informed Consent (UIC). The UIC will enable partners to communicate, reduce duplication of effort, and provide a more seamless experience. Solano County is resource poor but collaboration rich. Established relationships and coordination exist between the County, HFS, cities, CBO's and faith-based communities to address housing needs; between jail based programs, probation, and courts using the same risk/needs assessment and coordinating efforts; between WPC, the hospitals, clinics, the Medi-Cal provider Partnership Health Plan (PHP), and CBO's. Representatives from those groups have participated in developing Prop 47 proposed services and approach.

**Assess Actuarial Risk/Needs:** Integration of research based tools start with the Probation Department who administers the Level of Service Inventory-Revised (LSI-R),

a validated risk/need assessment tool which identifies criminogenic needs and predicts risk of recidivism, and the Level of Service/Case Management Inventory (LS/CMI), a fully functioning CM tool that assesses risk and need factors. Building upon these assessments, jail-based staff administer gender-specific, validated Women's Risk/Needs Assessment (WRNA), certified addiction counselors administer the Addiction Severity Index (ASI) and a Level of Care Utilization System (LOCUS). Collaborative courts similarly use the ASI and LOCUS, as well as, the Texas Christian University Drug Screen (TCUDS), based on the Diagnostic and Statistical Manual (DSM) to screen for mild to severe substance use disorder. These validated tools guide treatment and placement options. CMs with jail based programs and the courts conduct screenings, assessments, develop re-entry and/or treatment/diversion plans, court accompaniment, transportation, and linkages to supportive services. Due to the difficulty accessing SDLC in Solano County, many, if not most of the clients, are sent out of county for intensive treatment. Prop 47 CMs will screen and assess clients referred by WPC, police, or homeless outreach coordinator to Prop 47's new and local resources.

**Client-Centered Holistic Approaches and Evidenced Based Practices.** Following the best-practice Risk-Need-Responsivity (RNR) model<sup>xxxii</sup>, CMs tailor re-entry, treatment and CM plans to the individual level of risk for recidivism and needs based on assessment results. CMs use motivational interviewing to enhance intrinsic motivation and engage clients "where they are at," and are trained in evidenced based Cognitive Behavioral Therapy (CBT), and/or Moral Reconation Therapy (MRT). Solano County requires that all behavioral health contractors use evidenced-based practices such as the above. A requirement of this grant will be that all CMs and treatment providers are



trained in evidenced based cognitive-behavioral strategies, Trauma Informed Care (TIC), restorative justice principles, and gender responsiveness. Use of the *Important People Instrument* and *Form 90 Structure Assessment for SA and Related Behaviors* will be explored as a potential tool to assess social support, and pro-social activities. *Positive Reinforcement and Incentives*. Contingency management strategies, (e.g., voucher-based incentives, social acknowledgment) are effective to improve participation rates in treatment and diversion, reach treatment goals, and abstinence<sup>xxxiii</sup>; and will be a program requirement. CMs and staff will help clients through the recovery-relapse cycle.

**Community Engagement and Capacity Building.** A Faith Reintegration Network (FRN) was established in 2014 with a federal grant, and more than 45 faith leaders, representing the ethnic, cultural, linguistic, and geographic diversity in the county, were screened to work with the justice involved. Qualifying participants agreed to work compassionately with individuals with a criminal history, SA/MH issues, LGBTQ, or with other differentiating life experiences. FRN expanded positive social network opportunities exponentially, offered pro-social activities, system navigation, and basic needs support. Capacity building (i.e., certified training, networking) was a key feature of FRN until the funding expired in 2016. Prop 47 funds will be used to revive the FRN. Specifically, the contractor, Abundant Place (AP), who launched the FRN will be rehired to continue this important work. AP has established relationships with the faith community (FC), has worked with the justice involved for over 20 years, and was the Founder/co-chair of the State-Wide Re-Entry Summit.

*Ongoing support in natural communities.* Social isolation and stigma are major barriers

to recovery. SAMHSA identifies four major dimensions that support a life in recovery<sup>xxxiv</sup>: *Health*, overcoming or managing one's disease such as abstaining from use of alcohol and drugs, and making informed, healthy choices that support physical and emotional well-being. *Home*, having a stable and safe place to live. *Purpose*, having meaningful daily activities (e.g., job, school, volunteerism), and independence (e.g., income and resources to participate in society). *Community*, having relationships and social networks that provide support, friendship, love, and hope. The SDLC, CM, and linkages to housing, educational, and employment services address the first three dimensions. Connecting clients to volunteer opportunities through the Volunteer Center of Solano County, to pro-social programs and activities (e.g., Solano Father's Network, Parenting Classes, and city recreational programs), and engaging the FRN is key to the fourth dimension. The FRN can provide ongoing support to individuals, and their families, in natural communities, a prosocial supportive environment, and sustainability of effort. Churches offer programs (e.g., financial management) at non-traditional times; childcare centers with screened/ trained caregivers; provide space in-kind; have ready volunteers; and help with basic needs. FRN has been trained in TIC, basic CM, and MH First Aid. Due to procurement policies, the SDLC, CM, and associated wrap around services, will be put out to bid. Community partners (i.e., AP, CBO's, churches, and cities) have identified properties that can be used for SDLC resulting in a rapid ramp up time. Further, many CBO's have current contracts with the county, and partners have been active in this process and are integrated into the system-wide collaborative efforts. LSNC and AP are listed partners in this proposal due to their history of providing a *unique set of specific services to the justice involved*, and embedded in the community.

A Prop 47 Coordinator will be an employee of the County with overall responsibilities for program implementation; coordination with partners, data collection, and reporting.

**SECTION 4. PROJECT EVALUATION. Goal 1: *Strengthen the SOC.* Objectives:**

Detox/Residential Treatment is provided in-County for at least 30% of users, and

reduced wait time to residential treatment by 40% by end of second year grant period;

Increase enrollment in outpatient care by 30% at discharge from residential treatment;

A minimum of 50 service providers, CBOs, and members of the faith community will be trained in 2 or more evidenced based practices annually. **Goal 2: *Reduce recidivism.***

Objective: By 2020, decrease re-arrest rates by 50% a year after enrollment. **Goal 3:**

*Increase income and housing stability.* Objectives: 75% of program participants will

have a stable income at program completion; 110 participants, over a 12-month period

of operation, will have treatment related housing and support; 50% of homeless

participants will have some form of stable housing upon program completion; 90% of

participants deemed to be SSI/SSDI eligible will submit an application for benefits or

initiate appeals of denials of benefits. **Goal 4.** Increase positive social support.

Objectives: At program completion, participants will increase positive social

relationships/interactions by 30%; Decrease negative (e.g., abusive, substance abusing,

anti-social peers) by 30%; Increase prosocial leisure activities by 20%; Increase

supportive services by 20%.

Dr. Nena Messina Ph.D., a Criminologist at UCLA Integrated Substance Abuse

Programs (ISAP), will direct the project evaluation. Using mixed methodologies (arrest

data, interviews, focus groups, and surveys) the evaluation will include 1) process and

outcome components, 2) re-arrest data for program participants, and 3) social network

analysis. UCLA ISAP will develop a detailed evaluation plan, design data collection, monitor evaluation activities, analyze evaluation data, and provide monthly feedback.

Baseline data will be collected using intake, assessment, and CM tools. Prop 47 will build upon existing data sharing agreements and expand it via the UIC consent form.

The Prop 47 Coordinator will monitor program fidelity, implement a continuous improvement process, and assist with local data collection and evaluation. Key program performance indicators will be established, monitored, and reported.

Prop 47 activities have been communicated to the BOS, cities, stakeholders and key constituents (hereafter stakeholders) since November 2016. Notice of Prop 47 funding will be communicated to all stakeholders upon receipt via the established distribution list, at existing collaborative meetings, and a Press Release. Prop 47 partners and stakeholders are on standby to respond to the RFP and expedite program launch. They are aware of proposed activities and expectations. Program launch and activities will be communicated in writing as soon as Prop 47 services are initiated. A report of available process and outcome measures will be shared bi-annually. Finally, an annual public summit/ forum will be held and available process and outcome data will be shared.

**SECTION 5. GUIDING PRINCIPLES.** Solano County values and invests in collaboration! Numerous collaborative mechanisms are in place to address key community needs and ensure regional, ethnic, and cultural representation: CAP Solano JPA, a joint-powers agreement, to address housing continuum of care consisting of the County, cities, and Solano Safety Net Consortium; City-County Coordinating Council with BOS and city mayors; Economic Development Council, a collaboration of private and public partners including the County and cities; the Solano Transportation Authority,

a JPA between the County and cities; WPC collaborative between County, hospitals, behavioral health, CBOs, and law enforcement; Solano Coalition for Better Health, a CBO formed to address health disparities, and Partnership Health Plan, the regional Medi-Cal provider, were formed by the County and major medical providers. Needs, gaps, barriers, and solutions for this proposal were developed collaboratively involving over 100 stakeholders representing racial, ethnic, cultural, linguistic, and geographic diversity; justice impacted, faith leaders, CBOs with formerly incarcerated staff, criminal justice system, behavioral health, local government and legislative bodies, libraries, and education. The target population was identified based on community needs. Proposed services are client-focused, tailored to individual needs/risk based on the RNR model; leverage existing resources, provide holistic programs using EBP; embedded in the community with staff who are system impacted and reflect client demographics; supported by the community through engagement and capacity building at all levels; and raise awareness to extend communities of support. A CIP ensures ongoing program improvement, fidelity of practices, and monitoring of outcomes. This project will reduce recidivism by helping people in their recovery, access and engage in treatment and diversion programs, stabilize housing, and operate with restorative justice principles to re-integrate back into their communities. The County has a long history of investing in reducing disparities through targeted efforts toward underserved populations. Active in the Bay Area Race Equity project, the County invested almost all MHSA Innovations funding into a multi-year project with the UC Davis Center for Reducing Healthcare disparities to improve service delivery based upon Solano's unique needs.

**Section III: Budget Section**

<b>Budget Line Item</b>	<b>A. Grant Funds: Year 1 (14 months)</b>	<b>B. Grant Funds: Year 2 (12 months)</b>	<b>C. Grant Funds: Year 3 (12 months)</b>	<b>D. Total Grant Funds Requested (A+B+C)</b>	<b>E. Other Funds Leveraged</b>	<b>F. Total Project Value (D+E)</b>
1. Salaries and Benefits (Lead Agency only)	\$153,000	\$131,000	\$131,000	\$415,000	\$126,664	\$541,664
2. Services and Supplies	\$5,000	\$2,150	\$2,150	\$9,300	\$0	\$9,300
3. Professional Services/Public Agency Subcontracts	\$203,837	\$175,000	\$175,000	\$553,837	\$0	\$553,837
4. Community-Based Organization Subcontracts*	\$1,889,163	\$1,109,000	\$1,109,000	\$4,107,163	\$6,915,854	\$11,023,017
5. Indirect Costs**	\$220,000	\$190,000	\$190,000	\$600,000	\$0	\$600,000
6. Data Collection and Evaluation***	\$110,000	\$95,000	\$95,000	\$300,000	\$41,166	\$341,166
7. Fixed Assets/Equipment					\$0	\$0
8. Other (Travel, Training, etc.)	\$5,700	\$4,500	\$4,500	\$14,700	\$0	\$14,700
<b>TOTALS</b>	<b>\$2,586,700</b>	<b>\$1,706,650</b>	<b>\$1,706,650</b>	<b>\$6,000,000</b>	<b>\$7,083,684</b>	<b>\$13,083,684</b>

## **Budget Narrative**

### **1. Salaries and Benefits:**

#### **a. Total Grant Funds Requested: \$415,000**

**Narrative Detail:** This grant will fund one County employee in the lead agency, a Project Manager in Solano County H&SS to serve as Prop 47 Program Coordinator. This staff person will be 100% dedicated to the program. The hourly rate in this classification is calculated at \$42.69 per hour for an annual salary of 84,000, plus \$47,000 in County benefits. This staff will have overall responsibility for program launch, monitoring implementation, ensuring fidelity to evidenced based practices and the principles of set forth in the proposal (i.e., trauma informed, restorative justice principles), and the creation and support of prosocial environments that foster positive social relationships and interactions. The Prop 47 Coordinator will implement a continuous improvement process with all elements of the program, and assist with data collection and evaluation. Moreover, this staff will serve as the liaison between the CBO contractors within this grant, jail-based programs, collaborative courts, WPC, homeless outreach coordinator, police, and other agencies that serve as referral sources or linkages within the communities.

#### **b. Other Funds Leveraged: \$40,000**

**Narrative Detail:** An in-kind contrition of 10% of the salaries of key County managers involved in the oversight and coordination of this project: Alcohol and Other Drugs Administrator, MH Adult Services Administrator, and Sheriff Programs and Services Managers. Oversight and collaboration among multiple program leaders will assure strong communication and coordination of services while avoiding duplication.

**2. Services and Supplies:**

**a. Total Grant Funds Requested: \$9,300**

**Narrative Detail:** Over the grant period, these funds cover the purchase in the first year of a laptop and iPad, both of which are essential for the Prop 47 Coordinator who is expected to be mobile throughout the partner programs. An iPad provides the convenience and mobile connectivity, and a laptop for more complex computer operations. This also includes purchase and routine costs for a cell phone. Other services and supplies associated with the contracted providers would be included in the budgets within those contracts, represented in the corresponding section in this narrative.

**3. Professional Services/Public Agency Subcontracts:**

**a. Total Grant Funds Requested: \$553,837 (non-profit CBOs, 9.2% of funds)**

**Narrative Detail:** Legal Services of Northern California (LSNC), located in Vallejo, will provide a full-time lawyer to provide SSI/SSDI advocacy, criminal record remedies, identification remedies, advocacy for housing and employment rights, and other legal needs, beyond the scope of the Public Defender, to address identified barriers to public assistance, employment, and/or housing. A dedicated lawyer serving the Prop 47 target population will help remove barriers and enable clients to secure income and housing stability, critical factors in achieving life stability and reducing recidivism.

Abundant Place (AP) will subcontract to revive the FRN, build capacity through networking, and regular training of core principles and evidenced-based practices (EBP). AP is a current vendor with Solano County, training Probation Officers in trauma informed care and other practices working with the justice involved, and has a unique



history mobilizing the faith community to serve the justice involved in the County. Together with the Prop 47 Coordinator, AP will be responsible for community outreach; coordinating events to raise community awareness (e.g., National Reentry Week), and recovery and reunification celebrations; and organizing annual public summits/forums. In addition, AP will engage and mobilize the FRN; provide training and development; and serve as liaison between the faith communities, the County and other service providers to ensure effective collaboration and coordination. AP's role is critical to engage natural communities to provide positive prosocial support and activities, reduce stigma and social isolation facing justice involved, mobilize them as partners in the overall service delivery strategy, and to support individuals and their families, as they work through the harm and distrust that may have occurred, as a result of their crime. The goal is to provide hope and healing through a community of support. AP is a small non-profit headquartered in Vacaville.

### **3. Community-Based Organization Subcontracts:** (68.5% of funds).

#### **a. Total Grant Funds Requested: \$4,107,163**

**Narrative Detail:** Client service delivery will be conducted entirely by CBOs and/or faith communities (hereafter CBOs), most of which will be determined through a County procurement process, to fulfill the services described in the Project Description section. The allocations will occur as follows:

Grant Year 1: Our strategy is to engage partners (e.g., cities, CBOs, faith community) to dedicate owned properties for the purpose of renovating, furnishing, and establishing a Detox/Residential care facility, Transitional Housing, and a minimum of three Sober Living Homes (SLH), one in each of the major cities. Prop 47 funds in the first year will

be directed to the start-up of these facilities. Specifically, \$500,000 to the start-up of Detox/Residential Care to add an additional 10 to 30 beds depending upon the vendor and arrangements. The determination as to whether this will be one or two treatment facilities will depend upon existing capital facilities and the potential that property may be donated for this purpose and therefore extend the potential reach of this service. In addition, \$280,000 will be directed for start-up costs associated with transitional housing and sober living environments (renovations, furniture, etc.). A vendor's ability to contribute in-kind services, property with minimal renovation needs, or other resources will strengthen the vendor application, as it would widen the reach of the Prop 47 funds increasing service capacity. Residents at Transitional Houses will be expected to pay 30% of their income towards rent to subsidize housing expenses. Lack of income will not preclude them from being a resident and efforts will be made, in response to individual treatment needs and abilities, to help them secure an income and/or employment. SLHs, once established, should become self-sustaining as residents will be expected to pay 30% of their income on rent and SLH associated costs. Again, lack of income will not disqualify individuals, and Prop 47 funds (see below) will be set aside to help augment expenses until the resident has a stable income. All clients in the SDLC will be expected to actively participate in treatment and case plan activities, as well as, abide by house rules and expectations. Up to \$1,109,000 annually is available for service provision, with an expectation that one or more CBOs would provide services within this parameter. At least \$600,000 annually will be allocated for all direct and indirect costs associated with maintaining the robust case management program described in the proposal. The balance of the funds (\$600,000) would be available to

support those who have no other funding source (e.g., insurance) for residential drug treatment or other appropriate level of treatment, as well as rental subsidies for transitional housing or sober living environments. For example, \$310,000 would fund ten of the residential treatment beds daily for one year, if those clients had no other funding source. If Solano County adds 10-30 treatment beds, other funding sources are available for those services. If Solano County opts in to the Drug Medi-Cal Waiver, residential treatment will be covered service and funds could be redirected to additional case management, supportive housing (e.g., Shared Housing/rental subsidies).

**Other Funds Leveraged: \$ 6,915,854**

**Narrative Detail:** There are several programs which serve the Prop 47 eligible population, which will serve as provider hand-offs, collaborators, or partners in this project. The leveraged funds represent the percentage of that program that is conservatively estimated to be justice-involved: \$ 633,332 - AB109; \$ 3,799,992 - Substance Abuse Prevention and Treatment (SAPT); \$ 633,199 - Drug Medi-Cal; \$ 266,000 - HBG dual diagnosis; \$ 316,667 - Drug Court; \$ 1,266,664 - HealthRight 360.

**4. Indirect Costs:**

**a. Total Grant Funds Requested: \$600,000**

**Narrative Detail:** Analysis of County funds demonstrates a 10% indirect cost. This includes operating and maintaining county facilities, human resources, IT, finance and accounting services, as allowable in the BSCC Grant Administration Guide.

**5. Data Collection and Evaluation:**

**a. Total Grant Funds Requested: \$300,000**

**Narrative Detail:** A minimum 5% is allocated to data collection and evaluation. The evaluator will cost \$125/hour. This cost may also include software purchase to serve as

a client and data management system. This is estimated at \$30,000 for set up and training, and 24,000 per year for 200 active clients annually. Nena P. Messina, Ph.D., a Criminologist at UCLA Integrated Substance Abuse Programs (ISAP), has agreed to be our evaluator.

**b. Other Funds Leveraged: \$13,000**

**Narrative Detail:** Additional support will be provided by a County H&SS Project Manager or Analyst as needed to pull necessary data from other County sources to support the analysis. This staff person also facilitates contracts, amendments, and vendor payments.

**6. Equipment/Fixed Assets:**

**Narrative Detail:** No equipment and fixed assets as defined in the BSCC Grant Administration Guide are anticipated.

**7. Other (Travel, Training, etc.):**

**a. Total Grant Funds Requested: \$14,700**

**Narrative Detail:** This includes two trips to Sacramento annually for grantee meetings in the first year (two key staff at \$300/trip = \$1200). The Project Coordinator is estimated to claim \$3,000/year for local travel for project purposes in a personal vehicle at the prevailing federal rate per mile. Additional \$1,500 is allocated annually for evidence based practice or other relevant training for the County employee or involved managers. Any raining and travel associated with the contracted providers would be included in the budgets within those contracts, represented in the corresponding section in this narrative.

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## Attachment A: Local Advisory Committee Roster

**Lead Public Agency:** Solano County

<b>Individual Name</b>	<b>Job Title</b>	<b>Agency/Organization</b>
David White	City Manager	City of Fairfield
Jennifer Barton	Chief of Staff	Assembly Member Jim Frazier's Office
Dawn LaBar	Special Projects Manager	City of Fairfield
Renee Smith	Program Manager	Solano County Sheriff's Department
Dr. Desi Barbour	Director of Solano County	Five Keys Schools and Programs, Claybank Detention Facility
Tatiana Taylor	Supervisor	MICRO, Bay Area Community Services
Patty Ayala	Formerly Incarcerated, WRAP Case Manager	WRAP, Solano County Sheriff's Department
Cynthia Garcia	Collaborative Courts Manager	Solano County Superior Courts
Sabine Goerke-Shrode	District Representative	County Supervisor Jim Spring's Office
Lesli Caldwell	Public Defender	Public Defender's Office
Dr. Rhonda Renfro	Executive Director	Club Stride (non-profit, Vallejo)
Wade Askew	Attorney	Legal Services of Northern California
Anne Putney	Housing and Community Development Manager	City of Vallejo
Deanna Allen	Executive Director	Abundant Place (non-profit, Vacaville)
Joanie Erikson	Executive Director	Solano Coalition for Better Health
Donna Robinson	Chief Deputy	Probation Department
Dean Wilder	Probation Services Manager	Probation, Vallejo Branch

## Prop 47 Stakeholder List

Stakeholder Category	Name (First, Last)	Title	Agency
<b>Behavioral Health</b>	Sandra Sinz	Deputy Director BH	H&SS Solano County
	Andrew Williamson	Substance Abuse Treatment Administrator	H&SS Solano County
	Halsey Simmons	MH Director VP, Northern Division	H&SS Solano County
	Jolie Brower	Exodus Recovery Inc	Exodus Recovery
<b>Mental Health Substance Abuse and Residential Treatment City</b>	Benjamin Blake	VP for BACS	BACS
	Tatiana Taylor	Supervisor	MIOCR Program
	Annie Gutierrez		Anka Behavioral Health
	David White	City Manager Special Projects Manager	City of Fairfield
<b>Community Development Courts</b>	Dawn LaBar		City of Fairfield
	Karl Dumas	Fairfield Community Development Director	City of Fairfield
	Lori Thompson	Case manager	Courts
	Cynthia Garcia	Collaborative Courts Manager	Courts
	Judge Dan Healy	Judge	Courts
	Karen Sheehy	Case manager	Courts
	Judge Fracchia	Judge	Courts
		Solano Adult Education	
<b>Education</b>	Christine Hess	Consortium Project Manager	VUSD Adult Education
	Alana Shackelford	Director of Partnerships & Community	Vallejo School District
	Dr. Desi Barbour	Director	Five Keys, Claybank Detention Center
<b>Library</b>	Lani Clarke	Manager	Solano County Library
<b>Healthcare</b>	Cherelyn Hunt	Literacy Manager	Solano County Library
	Anabel Cranton	LCSW	Sutter
<b>Housing</b>	Joanie Erikson	Executive Director	Solano Coalition
	Daniel DelMonte	Homeless Coordinator	H&SS
	Nicole Holloway	Housing Authority	City of Fairfield
<b>Housing/Shelter</b>	Anne Putney	Housing Authority	City of Vallejo
	Jolyn McMillan	Executive Director	Opportunity House
	Ron Marlette	Executive Director	Mission Solano
	Raymond Courtemanche	Director of Operations	Mission Solano
<b>Employment/Workfor ce Development</b>	Edmond Wade	Workforce Manager	House of Acts
	Marion Aiken	Manager	Workforce Development Board
	Robert Bloom	Executive Director	Workforce Development Board

## Prop 47 Stakeholder List

	Sheryl Culter		Workforce Development Board
<b>CBO/SA and Case management services</b>	Barbara Laymance	Program Manager	Healthright 360
<b>CBOs</b>	Ruth Matz	Executive Director	Community Action North Bay
	Kevin Sharps	Executive Director	Fighting Back Partnership
	Johnny Davis	Facilitator Nurturing Father Class	Fighting Back Partnership
	Deanna Allen	Executive Director	Abundant Place
	Cynthia Briggs	Executive Director	The Hope Project
	Jeremy Kaizer	Shelter Manager	Opportunity House
	Regina Kaiser	Executive Director	Dreamcatchers
	Viola Robertson	Executive Director	Empowerment Network
<b>Justice Involvement/Formerly Incarcerated</b>	Patty Ayala	Case Manager	Benicia Community Action Council
	Molly Weidman	Student	WRAP
	Bonnie Norris	Retired	Community Member
<b>Law Enforcement</b>	Renee Smith	Program Manager	Community Member
<b>Probation</b>	Donna Robinson	Chief Deputy	Sheriff
	Dean Wilder	Probation Manager	Probation
<b>Public Defender</b>	Lesli Caldwell	Director	Probation
<b>District Attorney</b>	Bonnie Dennison	Deputy DA	Public Defender
	Tonya Covington		DA
	Krishna Abrams	District Attorney	DA
	Jason Aguirre	Executive Director	DA
<b>Legal Services/Advocacy</b>	Oliver Ehlinger	Managing Attorney	FJC
	Wade Askew	Attorney	Legal Services of Northern California
<b>Electeds</b>	Christina Arrostuto	District Representative	Legal Services of Northern California
	Sabine Goerke-Shrode	District Representative	Solano County
	Jennifer Barton	Chief of Staff	Solano County
	Harry Price	Mayor	Assembly Member Jim Frazier's Office
	Pete Sanchez	Mayor	City of Fairfield
	Mike Hudson	Councilmember	City of Suisun
	Dilenna Harris	Councilmember	City of Suisun
<b>County</b>	Tonya Nowakowski	Assoc. Director	City of Vacaville
	Ron Grassi	Analyst, CAO's Office	H&SS
			Solano County



### Prop 47 Stakeholder List

<b>Faith-Based</b>	Debbie Vaughn	Analyst, CAO's Office	Solano County
	Jerry Huber	Director	H&SS, Solano County
	Rochelle Sherlock	Consultant/Facilitator	Potentiate LLC
	John Harris	Pastor	Liberty Church
	Bejamin Buggs	Ministry Director	Faith Bible Church, Vallejo
<b>Famiy Resource Centers</b>	Raleigh Galgan	Pastor of Teaching & Adult Ministries	Epiphany, Vacaville
	Teresa Donan	Faith Formation Coordinator-Spanish	Holy Spirit, Fairfield
	Gloria Diaz	Manager	Vacaville FIRST
	Adriana Bejarno	Executive Director	Rio Vista CARE
	Zaida Mungaray	Community Outreach Worker	Rio Vista - Serve Latino Population
<b>Education/Youth</b>	Cookie Powell	Executive Director	Dixon Family Services
	Gloria Flores	Clinical Director	Dixon Family Services
	Alana Shackelford, Ed.D	Chief Partnerships & Community Engagement Officer	Vallejo School District
	Rhonda Renfro	Executive Director	Club Stride Vallejo
	Shannon Gravier	Assistant Director of Solano Region	First Place for Youth
<b>Veterans</b>	Ted Puntillo	Veteran's Affairs Director	Veterans Services
	Bill Alcares		Veterans Services
	Clyde Gambles	Executive Director	U.S. Military Veteran's Family Resource Center, Vallejo
	Amarette Gambles	Office Manager	" "
	Ginger LaPierre	Case Manager	Healthright 360
<b>SA, MH, Reentry Providers</b>	Aisha Stribling	Case Manager	Healthright 360
	Evelyne Kelly	Program Manager	Solano County Jails, Healthright 360
		Care	
	Robert Garcia	Cooridinator/Juvenile Sub Abuse	Healthright 360
	Carla Jaye	Care Cooridinator/Adult Probation	Healthright 360
	Louis Wright	Case Manager	Healthright 360
	Doug Carr	Care Cooridinator	
	Sue Galvez	WRAP	Sheriff Department
	Susie Forman	WRAP Case Manager	Sheriff Department
	Carol Schaefer	Case Manager	WRAP
	Irona Lofton	Case Manager	WRAP
	Sierra Stauffer	MSW Intern	WRAP

### Prop 47 Stakeholder List

<b>Health Clinic - La Clinica De La Raza</b>	Pat Nicodemus	Case Manager	WRAP
	Viola Lujan		La Clinica De La Raza
	Kat Lawton	Housing Manager	City of Suisun
	Jason Garben	Development Services Director	City of Suisun

### Local Elected Officials Updated Regularly on Prop 47

<b>County Board of Supervisors</b>	Jim Spering	Supervisor	Solano County
	John Vasquez	Supervisor	Solano County
	Erin Hannigan	Supervisor	Solano County
	Skip Thomson	Supervisor	Solano County
	Linda Seifert	Supervisor	Solano County
	Monica Brown	Supervisor	Solano County
<b>Congress Representatives</b>	John Avaya	District Director	Congressman Garamendi
	Mel Orpilla	District Director	Congressman Thompson
<b>Senate</b>	Tom Bartee	District Director	Senator Bill Dodd
<b>Assembly</b>	Jennifer Barton	Chief of Staff	Assembly Member Jim Frazier's Office
<b>Cities</b>	Harry Price and councilmembers	Mayor/City Council	City of Fairfield
	Pete Sanchez and councilmembers	Mayor/City Council	City of Suisun
	Len Augustine and councilmembers	Mayor/City Council	City of Vacaville
	Jack Batchelor and councilmembers	Mayor/City Council	City of Dixon
	Norm Richardson, and councilmembers	Mayor/City Council	City of Rio Vista
	Osby Davis, and councilmembers	Mayor/City Council	City of Vallejo
	Elizabeth Patterson, and councilmembers	Mayor/City Council	City of Benicia

## Attachment B Proposition 47 Local Advisory Council Letter of Agreement

February 21, 2017

This is a letter of agreement between Solano County Health and Social Services (H&SS) and all organizations listed herein for the purposes of applying for the Proposition 47 Grant. All organizations listed herein agree to participate on the local Proposition 47 Local Advisory Committee led by Solano County H&SS using a collaborative approach. This advisory body *has advised* the Lead Agency on:

- Identifying and prioritizing the most pressing needs to be addressed (to include target population, target area, etc.);
- Identifying the strategies, programs and/or services to be undertaken to address those needs; and
- The development of the grant project; and
- *Will continue to advise* on the ongoing implementation and evaluation of the grant project.

Moreover, members of this advisory body will advise on, and assist with:

- Ongoing stakeholder identification and engagement;
- Coordination and collaboration of services where applicable;
- Ongoing identification of resources to support the justice involved population.

Signed in mutual agreement,

### LEAD PUBLIC AGENCY SIGNATURE

X 

Birgitta Corsello, County Administrator  
County of Solano  
675 Texas Street  
Fairfield Ca 94533

**GERALD HUBER**

Director  
grhuber@solanocounty.com  
(707) 784-8400

**TONYA NOWAKOWSKI**

Assistant Director  
trnowakowski@solanocounty.com  
(707) 784-8401

**DEPARTMENT OF HEALTH & SOCIAL SERVICES**

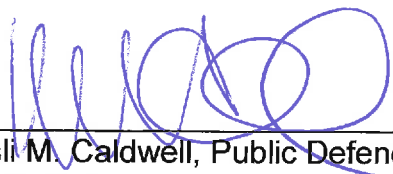



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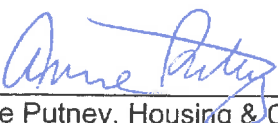
**PROPOSITION 47 LOCAL ADVISORY COMMITTEE MEMBER SIGNATURES**

X   
Lesli M. Caldwell, Public Defender County  
Public Defenders  
675 Texas Street  
Fairfield, CA 94533

X   
Sabine Goerke-Shrode, District Representative  
County Supervisor Jim Spering, District 3  
675 Texas Street  
Fairfield, CA 94533

X   
Wade Askew, Attorney  
Legal Services of Northern California  
1810 Capitol Street  
Vallejo, CA 94590

X   
Dr. Rhonda Renfro, Executive Director  
Club Stride Inc  
1709 Sonoma Blvd.  
Vallejo, CA 94590

X   
Anne Putney, Housing & Community  
Development Manager  
Housing Authority, City of Vallejo  
200 Georgia Street  
Vallejo, CA 94590

X   
Deanna Allen, Executive Director  
Abundant Place  
PO BOX 1244  
Vacaville, CA 95696-1244

**GERALD HUBER**

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**TONYA NOWAKOWSKI**

Assistant Director  
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**DEPARTMENT OF HEALTH & SOCIAL SERVICES**



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**PROPOSITION 47 LOCAL ADVISORY COMMITTEE MEMBER SIGNATURES**

X A handwritten signature in black ink, appearing to read "David White".

David White, City Manager  
1000 Webster Street  
Fairfield CA 94533

X A handwritten signature in blue ink, appearing to read "Jennifer Barton".

Jennifer Barton, Chief of Staff  
Assembly Member Jim Frazier's Office  
PO Box 942849  
Sacramento, CA 94249-0011

X A handwritten signature in blue ink, appearing to read "Dawn LaBar".

Dawn LaBar, Special Projects Manager  
City Manager's Office, City of Fairfield  
1000 Webster Street  
Fairfield, CA 94533

X A handwritten signature in blue ink, appearing to read "Renee L. Smith".

Renee Smith, Program Manager  
Solano County Sheriff's Office  
2500 Clay Bank Road  
Fairfield, CA 94533

A handwritten signature in blue ink, appearing to read "Patricia Ayala".

X  
Patty Ayala, WRAP Case Manager  
Solano County Sheriff's Office  
2500 Clay Bank Road  
Fairfield, CA 94533

X A handwritten signature in blue ink, appearing to read "Cynthia Garcia".

Cynthia Garcia, Collaborative Courts Mgr  
Superior Court of Solano County  
600 Union Ave  
Fairfield, CA 94533

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**PROPOSITION 47 LOCAL ADVISORY COMMITTEE MEMBER SIGNATURES**

X   
Donna Robinson, Chief Deputy  
Probation Department  
475 Union Ave  
Fairfield, CA 94533

X   
Dean Wilder, Probation Services  
Manager, Probation Vallejo Office  
321 Tuolumne Street  
Vallejo, CA 94590

X   
Joanie Erikson, Executive Director  
Solano Coalition for Better Health  
744 Empire St #210  
Fairfield, CA 94533



# Valley Church

5063 Maple Road • Vacaville CA 95487 • 707.448.7222 • [www.valleychurch.com](http://www.valleychurch.com)

Gerald Huber  
Director  
Solano County Health and Social Services Department  
275 Beck Ave  
Fairfield, CA 94533

February 17, 2017

Dear Mr. Huber:

**There's a Better Way, Vacaville**, a Group of Volunteers & Churches working in alignment with the Vacaville Homeless Roundtable is a collaborative of **20 plus** congregations is in full support of Solano County's grant proposal for Prop 47 funding. The faith community is frequently on the front line addressing some of the community's most pressing issues: homelessness, food insecurity, clothing, school supplies, and family instability, to name a few.

**There's a Better Way, Vacaville** formed in 2014 to create opportunities for faith leaders to network, coordinate, collaborate, and learn from one another. We are devoted to fostering and supporting healthy, stable individuals, families, and communities. **There's a Better Way, Vacaville** collaborates with local community and government agencies to address the many needs of the community including the justice involved.

Proposed Prop 47 services to create substance abuse treatment step-down levels of care, is critical to serving the justice involved population. Together Prop 47, the County, cities, local community service organizations, and faith communities can fortify the system of care and effectively address the myriad of substance abuse, mental health, health, housing, employment, family reintegration, and spiritual needs. This comprehensive, holistic approach to service delivery, in turn, reduces risk factors associated with recidivism and enables justice impacted individuals to obtain stability and integrate into society.

**There's a Better Way, Vacaville** looks forward to the opportunity to partner with the County in supporting individuals, and their families, on their road to recovery and healing.

Sincerely,

Dr. Raleigh Galgan  
Director of There's a Better Way, Vacaville  
Pastor of City Impact Ministries,  
Founding Pastor of Valley Church, 1979

# Housing First Solano

*Vallejo/Solano County Continuum of Care*

Gerald Huber  
Director  
Solano County Health and Social Services Department  
275 Beck Ave  
Fairfield, CA 94533

February 2, 2017

Dear Mr. Huber:

Housing First Solano (HFS), the Vallejo-Solano County Continuum of Care, supports Solano County's intent to pursue Prop 47 funding.

HFS is dedicated to creating and maintaining a system of care to end homelessness in Solano County. Increased integration between jail based services, health care, behavioral health, and homeless services is vital to this effort, particularly when seeking to address risk factors related to recidivism. As HFS seeks to enhance housing and services efforts, including for those who seek residential treatment, detox, and sober living environments, facilitating connections between Solano County, cities, the faith community, and Continuum of Care agencies can surely create invaluable capacity within this region. By coordinating HFS with Prop 47 programming, additional resources and opportunities can be made available at critical times in people's lives, improving treatment, housing, and health outcomes, collectively.

The Health and Social Services Department has many staff that are active members of HFS and are well-positioned to lead a Prop 47 continuum to success, locally. The county plays a key role in improving system navigation and services outcomes for many subpopulations, and I am confident that this leadership will be a conduit for success in continuing these positive trends through this opportunity.

In conclusion, HFS supports the efforts of Solano County in their intent to apply for Prop 47 funding, designed to provide a positive treatment environment and housing stability for justice impacted individuals in this region.

Sincerely,



Tranine Chisom

Chair, Housing First Solano.



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**DEPARTMENT OF HEALTH & SOCIAL SERVICES**  
Substance Abuse Services



**SOLANO  
COUNTY**

SANDRA SINZ  
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sisinz@solanocounty.com

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February 8, 2017

Board of State and Community Corrections  
2590 Ventura Way, Suite 200  
Sacramento CA 95833

RE: Prop 47 Grant Program

To Whom It May Concern,

The Solano County Board of Supervisor's appointed Drug and Alcohol Advisory Board is pleased to lend its support to the BSCC Prop 47 grant program application being submitted by the Solano County Department of Health and Social Services.

Solano County is in need of increased access to substance use disorder treatment in general, and to the expanded array of services described in the grant application. The application's emphasis on housing of various kinds will help to address a long-standing problem for criminally-involved residents in substance use disorder treatment: Being forced into an unsupportive environment either during or after treatment. The grant will also expand residential and detox services in areas of our geographically large County which are underserved at this time.

The Alcohol and Drug Advisory Board approved the Prop 47 grant application unanimously at its meeting on February 8, 2017.

Sincerely,

A handwritten signature in black ink, appearing to read "Andrew Miner".

Andrew Miner, Chairperson  
Alcohol and Drug Advisory Board

### **Attachment C: Local Government Impact Letter**

Solano County's proposed Proposition 47 project has been inclusive of all public agencies known to be potential stakeholders in serving this population. Public agencies, serving the justice involved, have been involved in the collaborative development of proposed services. Those agencies are: Public Defender's Office, District Attorney's Office, Family Justice Center, Probation Department, Sheriff's Office/County Jail, Solano Superior Courts, Mental Health, Public Health, Housing Authorities, CAP Solano JPA Housing Continuum of Care agency, and cities. The proposed services take a tongue in groove approach to address key service gaps that will provide a seamless system of care, and enhance outcomes for the public agencies as well as community-based organizations. There has been a firm commitment towards continued collaboration and coordination from all parties in the interest of meeting the needs of the clients. Prop 47 proposed services do not duplicate existing services, rather they enhance existing services. Solano County has a history of collaboration, as reported in the proposal, and mechanisms are in place to continue the collaboration across all levels, from leadership to service delivery. The Local Advisory Committee consists of representatives from the Public Defender's Office, Probation, Mental Health, jail based programs, the courts, Housing Authority, and the cities. It is our conclusion that the Proposition 47 project will not negatively impact any other local government agency, rather it will enhance their current efforts.

LEAD PUBLIC AGENCY SIGNATURE

  
\_\_\_\_\_  
Birgitta Corsello, County Administrator

## Attachment D: List of Partner Agencies/Organizations

**Lead Public Agency:** Solano County

### Other Public Agency Partners

	<b>Name of Agency</b>	<b>2-3 sentence description of services to be provided</b>
<b>1</b>	Women's Re-Entry Achievement Program (WRAP), Solano County Jail-Based program	Screen, assess, develop case management plan, develop re-entry plan, provide warm-hand-off to Detox/Residential Treatment and Transitional Housing, case manage clients in SLH up to one year. Provide linkages to Prop 47 services. Collaborate and coordinate service delivery with Prop 47 Coordinator and service providers.
<b>2</b>	Mentally Ill Offender Crime Reduction (MIOCR), Bay Area Community Services, Jail-Based program.	Screen, assess, develop case management plan, develop re-entry plan, provide warm-hand-off to Detox/Residential Treatment and Transitional Housing, case manage clients in SLH up to one year. Provide linkages to Prop 47 services. Collaborate and coordinate service delivery with Prop 47 Coordinator and service providers.
<b>3</b>	HealthRight 360, jail-based program, through Probation.	Screen, assess, develop case management plan, develop re-entry plan, provide warm-hand-off to Detox/Residential Treatment and Transitional Housing, case manage clients in SLH up to 30 days. Coordinate reentry, transition to service delivery in the community with Prop 47 Coordinator and CBOs.
<b>4</b>	Collaborative Courts, Solano Superior Courts	Screen, assess, develop case management plan, and case manage clients in SLH. Coordinate and monitor Detox/Residential Treatment and Transitional Housing. Provide linkages to other Prop 47 services.
<b>5</b>	Whole Person Care (WPC), Solano Coalition for Better Health, funded through Public Health	Screen, assess, develop case management plan, link to Detox/Residential Treatment and Transitional Housing and provide medical case management. Case manage clients in SLH and

#### Attachment D: List of Partner Agencies/Organizations

		other Prop 47 services. Provide linkages to Prop 47 services. Collaborate and coordinate service delivery with Prop 47 Coordinator and service providers.
6	CAP Solano JPA Housing Continuum of Care agency (JPA between County, Cities, and Solano Safety Net Consortium)	Partner with Prop 47 Coordinator and CMs to link clients to supportive housing. Provide system navigation.

#### Non-Governmental, Community-Based Partners (if known)

	Name of Organization	2-3 sentence description of services to be provided
1	Legal Services of Northern California (LSNC)	SSI/SSDI advocacy, criminal record remedies, identification remedies, advocacy for housing and employment rights.
2	Abundant Place	Revive Faith-Reintegration Network (FRN). Build capacity through networking, training and development in evidenced based practices, and serving as liaison between the FRN, the County, cities, and CBOs. Raise public awareness. Coordinate annual public Re-Entry Summit/Forum.

*\*Add additional rows as needed.*

## Attachment E: Prop 47 Project 1-Page Workplan

<b>(1) Goal:</b>	Strengthen the System of Care		
Objectives:	Detox/Residential Tx is provided in-County for at least 30% of users; reduced wait time to Res Tx by 40% by end of second year grant period; Increase enrollment in outpatient care by 30% at discharge; 50 service providers, CBOs, and members of the faith community will be trained in 2 or more evidenced based practices annually.		
<b>Project activities</b>	<b>Responsible Party(ies)</b>	<b>Start</b>	<b>End</b>
Create SDLC (Detox/Res, Transitional, SLH);	Local CBOs FCs(RFP);	09/17	08/20;
Coordinate/expand local services to clients;	Prop 47 Coordinator/Partners;	07/17	08/20;
Revive the FRN, start capacity building/T&D;	Abundant Place (AP);	07/17	08/20;

<b>(2) Goal:</b>	Reduce Recidivism		
Objectives:	Decrease re-arrest rates by 50% a year after enrollment		
<b>Project activities</b>	<b>Responsible party(ies)</b>	<b>Start</b>	<b>End</b>
Provide intensive community-based Tx;	Local CBOs FCs(RFP);	09/17	08/20;
Address risk factors (see Goal 3), and	LSNC;		
Increase positive/decrease negative social relationships/interactions (see Goal 4)	CBOs/FRN	09/17	08/20

<b>(3) Goal:</b>	Increase income and housing stability		
Objectives:	75% of clients will have a stable income at program completion; 110 participants, over a 12-month period, will have Tx related housing/support; 50% of homeless clients will have stable housing upon program completion; 90% of clients deemed to be SSI/SSDI eligible will apply for benefits or initiate appeals of denials of benefits.		
<b>Project activities</b>	<b>Responsible party(ies)</b>	<b>Start</b>	<b>End</b>
Reduce barriers to employment and housing by record remedies and advocacy;	Legal Services Northern CA (LSNC);	07/17	08/20
SSI/SSDI Advocacy;	LSNC;	07/17	08/20
Screening and referral to SDLC;	Community partners;	07/17	08/20
Leverage Housing CoC programs and coordinate to find stable housing;	Prop 47 Coordinator/HFS;	07/17	08/20
Refer, coordinate and transport to and from, educational/vocational/employment programs.	Prop 47 CMs/transportation drivers/(CBOs/FC's)/Five Keys/ Workforce Development Board	09/07	08/20

<b>(4) Goal:</b>	Increase positive social support		
Objectives:	Increased positive (30%) & decreased negative (30%) relationships/interactions; Increase prosocial leisure activities (20%); Increase supportive services by 20%.		
<b>Project activities</b>	<b>Responsible Party(ies)</b>	<b>Start</b>	<b>End</b>
Connect to community/faith-based activities;	CMs/FRN (via AP)/CBOs;	09/17	08/20;
Provide cognitive-behavioral interventions;	SDLC providers/CMs/FRN;	07/17	08/20;
Linkages to supportive services (e.g., Solano Father's Network, Parenting Classes, etc.)	Prop 47 funded partners (ALL).	07/17	08/20.