#### CONTRIBUTIONS TO NON-COUNTY AGENCIES

The FY2019/20 Recommended Budget includes appropriations for Contributions to Non-County Agencies. A summary table of all contributions to Non-County Agencies included in the Recommended Budget is attached. The total of the recommended contributions across all County operating funds is \$1,746,602 of which \$1,654,996 is a General Fund Cost.

#### Background:

The Board of Supervisors has a history of supporting partnerships and collaborations with Non-County Agencies to address a wide range of community services going back to the 1990's. Over the years, the Board has utilized Tobacco Master Settlement Agreement (MSA) Funds and County General Funds to provide leverage in support of collaborative community partnerships. The primary strategic goals have included enhancing access to health care, reducing the rates of use of alcohol, tobacco and other drugs, and serving the at-risk populations. The County contributions are included in various departments and provide community services for abused and neglected children in the court system, services to low income and homeless population, advocacy for children services, support for at-risk youth, access to health care, services for seniors and veterans.

On December 26, 2014, the Federal Office of Management and Budget (OMB) issued a Super Circular making local government responsible to ensure its subcontractors and funding recipients are complying with government regulations and placed a greater emphasis on performance, and compliance. Sustainability of non-profits has become a concern in recent years; therefore, the County is also requesting that audited financials and an annual budget are provided before funding is granted.

An analysis by the County Administrator's Office and the resulting recommendations related to funding amounts is included below. In evaluating the funding requests, the County Administrator and the Board must ensure compliance with California Constitution Article 16 Public Finance section 6 regarding the gift of public funds, which prohibits the County from making any gift of public money. Further, the County must apply the guidelines for public fund expenditures as follows:

- The proposed expenditure must be submitted to the County Administrator's Office or administering department with copies to the Auditor-Controller and County Counsel for review.
- The Board must approve the expenditure by a majority vote.
- The Board must determine that the expenditure is for a public purpose. Under the public purpose doctrine, public funds may be expended only if a direct and substantial public purpose is served. The Board needs to set forth a reasonable basis for this determination. For example, the Board may appropriate and expend funds to establish or assist programs that it determines are necessary to meet the social needs of the County. Social needs of the County are broadly defined.
- The Board may authorize an expenditure of public funds to a non-profit corporation so long as the County retains ultimate
  control over the exercise of judgment and discretion of the intended program. (67 OAG 32, 35-36 (1984); 57 OAG 312, 317318 (1974).)
- To insure accountability, all expenditures may be subject to periodic audit by the Auditor-Controller and:
  - If the recipient provides an activity, program or service ("activity"), it shall provide an activity report within 30 days of the activity that states the number of persons attending (if applicable) or participating, activities carried out, feedback from participants (if applicable) and benefits of the activity. Activities conducted throughout the fiscal year require a quarterly report. The recipient's failure to provide a report may result in it being considered ineligible for future funding.
  - If the recipient is purchasing property or making improvements, it shall use the funds for only the specified purposes and allow representatives of the County to inspect and/or audit the purchase or the contractor's performance, the facility or the portion improved with the funds and/or the records pertaining to the expenditures. The recipient shall retain for inspection and audit purposes any and all books, receipts, documentation and other records of the expenditures for three (3) years from date of receiving the funds.

On June 11, 2019, the Board of Supervisors received the final report on the countywide Human Services Needs Assessment and approved the recommendation to utilize a new methodology for distribution of funding. Work on the new distribution methodology will begin in FY2019/20 with funding changes occurring in FY2020/21.

The section below provides a brief description of the service provided through various non-profit and community-based organizations and the recommended contributions included in the FY2019/20 Budget.

#### **Court Appointed Special Advocates (CASA)**

**Background:** CASA of Solano County advocates for abused, neglected, and other identified children within the court system with the belief that every child is entitled to a safe and stable home. CASA of Solano County is committed to advocating for the best interests of children, providing ongoing support and comprehensive training programs to educate volunteer advocates, maintaining public awareness and educating the community regarding child abuse and neglect, and acting as liaison with public and private agencies at the direction of the Juvenile Court Judge.

#### **General Fund Contribution**

FY2016/17: \$80,325 FY2017/18: \$80,325 FY2018/19: \$130,325 FY2019/20: \$130,325

**Recommendation:** Provide ongoing funding as requested by CASA in April 2018 and subsequently approved by the Board of Supervisors in June 2018. The funding will provide for staffing support for CASA Advocates serving an increased number of children in need of services.

#### **Superior Court**

**Background:** In FY2013/14 the Superior Court asked the Community Corrections Partnership (CCP) for \$93,971 to fund a 1.0 FTE Courts Collaborative Court Manager to oversee Drug Court and other specialty courts. The request was granted and funded 100% with 2011 Realignment (AB 109). In FY2017/18 and FY2018/19, the request was funded with 73% with AB 109 and 27% County General Fund. In FY2019/20 the request is funded 100% with 2011 Realignment (AB 109).

In FY2014/15 the Superior Court requested the assistance from the County to establish a specialty court designated to assist Veterans. The County agreed and has continued support a 0.5 FTE Case Manager funded 1/3 with County General Fund, 1/3 from 2011 Realignment (AB 109) and 1/3 from Health and Social Services (H&SS) for \$46,809.

In FY2015/16 the County and the Court, to ensure those serving summary court-ordered probation comply with all terms of their probation, including DUI Offender Programs, Anger Management Classes, Parenting Classes, Petty Theft Classes, Education, Community Service and all other conditions of probation, entered into an agreement whereby the County funds \$71,363 in County General Fund annually for expanding efforts in monitoring court-ordered probation compliance and the collection of fines and fees. This agreement results in increased safety and reduced costs associated with criminal recidivism, and increased revenue collections to the County and the Courts.

H&SS and the Superior Court also have a Memorandum of Understanding for the County, through H&SS 2011 Realignment, to fund a Family Dependency Drug Court Case Manager for \$81,000.

#### 2011 Realignment (AB 109)

FY2016/17:	\$109,805	FY2017/18:	\$84,574	FY2018/19:	\$84,574	FY2019/20:	\$109,574
Health & Soci	ial Services (1991 Re	ealignment)					
FY2016/17:	\$15,603	FY2017/18:	\$15,603	FY2018/19:	\$15,603	FY2019/20:	\$15,603
Health & Soci	ial Services (2011 Re	ealignment)					
FY2016/17:	\$81,000	FY2017/18:	\$81,000	FY2018/19:	\$81,000	FY2019/20:	\$81,000
General Fund Contribution							
FY2016/17:	\$86,966	FY2017/18:	\$111,966	FY2018/19:	\$111,966	FY2019/20:	\$86,966

**Recommendation:** Increase 2011 Realignment (AB 109) funding to \$109,574; maintain 1991 Realignment funding of \$96,603 from H&SS; and decrease the County General Fund contribution to \$86,966 for a total contribution to the Superior Court of \$293,143, in-line with FY2018/19.

#### Community Action Partnership, Solano Joint Powers Authority (CAP Solano JPA)

**Background:** Solano Safety Net Consortium was formed through a Joint Powers Agreement between the County and the seven (7) cities in Solano County to bring together the local safety net providers to address the issues of homelessness and service delivery to low-income residents. On May 9, 2006, the JPA was renamed the Community Action Partnership of Solano County. This body is designated by the State of California as the County's Community Action Agency and, through its agreements with other agencies, is eligible for Housing and Urban Development (HUD) funding and, in FY2018/19, one-time State funding to provide services to the homeless population. Also in FY2018/19, six cities and the County entered into a Memorandum of Understanding to provide supplemental financial support for increased staffing to the homeless Coordinated Entry system (a

mandated service for recipients of HUD homeless funding). CAP Solano JPA has a separate Board and the funding provided provides administrative support to the CAP Solano JPA, the Continuum of Care and the Housing First Solano Board, and staffing support to the Coordinated Entry system.

**Services:** CAP Solano JPA Board members and contracted staff (HomeBase) continue to work with local safety net providers to work with homelessness and provides services to low-income residents. The CAP Solano JPA completed a 5-Year Strategic Plan: *Neighbors Helping Neighbors: Forward Together* and in FY2018/19, issued Requests for Proposals and awarded over \$11 million in homeless funding.

#### **General Fund Contribution**

FY2016/17: \$86,975 FY2017/18: \$86,975 FY2018/19: \$156,975 FY2019/20: \$158,375

**Recommendation:** Continue the current level of \$86,975 for professional support staff serving the JPA and provide additional funding of \$71,400 for Year 2 of a partnership between the Cities/County to fund Coordinated Entry staffing and operations.

#### **Family Resource Centers**

**Background:** The Family Resource Center (FRC) Network was created in 1995 as a partnership of Solano County Family Resource Centers located within each City. The Children's Network, under a separate contract, provides coordination and support to the FRCs. FRC's are neighborhood based organizations which provide services to strengthen families in their communities. A Request for Proposals was issued in February 2016 and below awarded entities received funding for FY2016/17 and FY2017/18 with reductions to the Dixon Family Services and the Benicia Police Department contracts during FY2017/18 and FY2018/19 due to mutually agreed upon removal of contract activities. The Children's Network, on behalf of the Family Resource Centers submitted a request for an additional \$440,000 in County General Fund for FY2019/20, included herein as **Exhibit A**.

For FY2018/19 and FY2019/20 the Children's Alliance recommended an additional \$40,000 draw from the Children's trust fund for a total draw of \$51,972. The increases should not be considered ongoing as the reserve balance and new receipts cannot sustain this level of annual withdrawals.

Organization	General Fund Amount	Children's Trust Fund	Total Contract Amount	
Children's Network of Solano County	\$65,911	\$29,872	\$95,783	
Benicia Police Department	\$42,214	\$0	\$42,214	
Dixon Family Services	\$7,981	\$16,428	\$24,409	
Fairfield-Suisun Unified School District	\$133,626	\$0	\$133,626	
Fighting Back Partnership	\$93,656	\$52,398	\$146,054	
Rio Vista CARE	\$24,183	\$19,330	\$43,513	
Vacaville Police Department	\$67,738	\$0	\$67,738	
Total Recommended Appropriations	\$435,309	\$118,028	\$553,337	

**Services:** The FRCs each provide a local space within the community for families to get information, learn about and receive services including parenting education, technical assistance to access State and federal programs and entitlements for financial support. Solano's FRCs are open to all families regardless of income, although in practice the majority of the families served are low-income.

#### **General Fund Contribution**

FY2016/17: \$439,407 FY2017/18: \$435,309 FY2018/19: \$435,309 FY2019/20: \$435,309

**Recommendations:** Continue funding of \$435,309 for FY2019/20. Utilize the results of the Solano County Human Services Needs Assessment conducted in FY2018/19 to develop and issue Requests for Proposals in January 2020 for FY2020/21 funding priorities directed through outcome-based contracting that aligns with prioritized service needs

#### Children's Network of Solano County

**Background:** Established in 1982 the Children's Network of Solano County, a non-profit agency with paid staff, provides administrative support for the Children's Alliance which merged with the Child Abuse Prevention Counsel in 2013, and the Child Care Planning Council. The Children's Network also coordinates the local FRCs (discussed above). The Children's Network "Base Contract" is funded with a General Fund Contribution of \$118,751 and an allocation from the Solano County Children's Trust Fund of \$11,972 for a total contract amount of \$130,723

**Services:** The Children's Network does not provide any direct services the primary functions include the coordination and collaboration of the Family Resources Center Network, staff support for the Children's Alliance and the State Mandated Local Child Care Planning Council (LCCPC).

#### **General Fund Contribution**

FY2016/17: \$131,250 FY2017/18: \$131,251 FY2018/19: \$131,251 FY2019/20: \$131,251

**Recommendations:** Continue funding at the current level of \$118,751 for staff support to the Children's Alliance and \$12,500 as the required match for the State funded Local Child Care Planning Council for a total contribution of \$131,251.

#### **Community Clinics**

**Background:** The Community Health Clinics Consortium is comprised of Planned Parenthood Northern California, Community Medical Clinics, La Clinica, and OLE Health which operate in Solano County to provide clinical primary care services to the residents of Solano County of which some are uninsured. With the Affordable Care Act of 2010, the expansion of Medi-Cal and the implementation of Covered California, as well as coverage for all children, there are substantially less uninsured residents in Solano County. In FY2016/17, the County Administrator recommended ending financial support to the non-profit clinics because of the Affordable Care Act, Covered California, and a CMSP uninsured/undocumented pilot to be effective in FY2017/18. During Budget Hearings in FY2017/18, at the request of the clinics, the Board agreed to a reduced contribution of \$197,500 due to a delay in the CMSP program startup. The clinics submitted a request for FY2018/19 of \$800,000. CMSP approved a revised and expanded pilot to cover undocumented/uninsured to be effective in January 2019; therefore, the County Administrator's Office staff recommended the Board continue for one year the FY2017/18 contribution amount and discontinue the funding in FY2019/20.

Services: Health Clinics to provide primary care services to uninsured clients.

#### **General Fund Contribution**

FY2016/17: \$395,000 FY2017/18: \$197,500 FY2018/19: \$197,500 FY2019/20: \$0

Recommendations: Discontinue funding in FY2019/20.

#### **Senior Coalition**

**Background:** The Senior Coalition was formed in November 2005 by community representatives and individuals who sought a venue for organizations focused on senior issues to come together and provide input to the Board of Supervisors. The Coalition supports the senior community through convening and coordinating various panels and seminars on services for senior. Members representing a cross section of Solano County participate and support the Senior Coalition.

**Services:** The services provided include increased general public awareness and education; increased awareness and education among decision makers; and increased and strengthened coordination and partnerships to address senior issues. The funding was increased from \$45,000 to \$80,000 in FY2014/15 to expand staff support for the Senior Coalition and the Board of Supervisors on senior issues. The Coalition updated the scope of work for staff support and funding was recommended and approved for \$56,800 in FY2018/19. The staff support contract was fully expended by April 14, 2019 and the Board of Supervisors approved an additional contribution of \$9,620 through June 30, 2019. For FY2019/20, the base amount of \$56,800, which includes both staff support and the annual Board of Supervisors Centenarian event, is recommended.

#### **General Fund Contribution**

FY2016/17: \$80,000 FY2017/18: \$56,800 FY2018/19: \$66,420 FY2019/20: \$56,800

Recommendations: Continue funding at \$56,800 for staff support.

#### **City Teams - ATOD Prevention Contracts (Reducing Rates)**

**Background:** Since 2003. Local organizations have partnered with the County to provide alcohol, tobacco and other drugs (ATOD) prevention services utilizing Master Settlement Agreement (MSA) Funds with the goal of Reducing Rates of use of these substances. Reducing Rates implements evidence-based prevention strategies based on a "Strategic Prevention Framework;"

collaboration with partners that value and utilize best practice standards to ensure a comprehensive continuum of services; support of training and technical assistance for entities involved in the reducing rates efforts; leverage of funding to increase resources, ensure the sustainability of prevention efforts; and heightened awareness of ATOD prevention as a means of community wellness. The H&SS Health Promotion and Community Wellness Bureau in coordination with these partners submitted a Strategic Prevention Plan for Alcohol, Tobacco, and Other Drug Prevention for FY2018/19 - FY2022/23 in accordance with Department of Health Care Services (DHCS) guidelines which was successfully approved by the State.

The Community-Based Contracts listed below are the result of an RFP issued in March 2018 for the FY2018/19 – FY2022/23 three-year cycle of ATOD prevention services. The County General Fund contribution of \$312,000 is used to leverage Substance Abuse Prevention and Treatment (SAPT) Funds. The single-year contracts are for SAPT required youth programing and County funded services to support Solano schools' participation in the California Healthy Kids Survey, evaluation, and media. Solano County Office of Education (SCOE) implementation of the new Prevention Plan began in FY2018/19 and continues in FY2019/20. The focus of the ATOD staff and contractors will be on reducing youth access to cannabis and alcohol through community engagement and policy change. The investment of County General Funds into primary prevention assists in preventing future addiction and homelessness.

FY2019/20 Contracts (Existing 3-Year - 2018/19-2020/21 - Community-Based Contracts)							
Organization	County General Fund	SAPT	Total				
Fighting Back Partnership	\$59,539	\$51,097	\$110,636				
City of Benicia	\$39,382	\$42,419	\$81,801				
City of Rio Vista	\$33,623	\$30,084	\$63,707				
Miracle Christian Worship Center	\$50,456	\$50,342	\$100,798				
SUBTOTAL	\$183,000	\$173,942	\$356,942				
New FY2019/20 Contracts							
Solano County Office of Education	\$33,580	\$30,000	\$63,580				
Evaluation Consultant(s)	\$20,000	\$0	\$20,000				
Media Consulting and Placement	\$75,420	\$0	\$75,420				
GRAND TOTAL	\$312,000	\$203,942	\$515,942				

**Services:** The ATOD Prevention community contracts provide community-specific ATOD prevention services using a broad range of activities including such strategies as policy changes through City ordinances, ATOD prevention programs in after school settings, educational media messages, and prescription drug take-back events.

#### **General Fund Contribution**

FY2016/17: \$312,000 FY2017/18: \$312,000 FY2018/19: \$312,000 FY2019/20: \$312,000

Recommendations: Continue General Fund Contribution at the current level of \$312,000

#### Adolescent Intervention Modality (AIM) contracts (Reducing Rates)

**Background:** The AIM Program provides brief early intervention services to youth in Solano County who are identified as being at high risk for using or abusing alcohol, tobacco and/or other drugs (ATOD). AIM helps fill the gap between prevention initiatives and ATOD treatment programs. Youth are referred to the program primarily from schools and law enforcement agencies; they are screened for their level of risk and their need for any other behavioral health services and are provided appropriate group and/or individual AIM program counseling. These services are funded entirely with County General Fund and are discretionary programs. The \$99,999 allocated is implemented through four contracts with the following community-based organizations and local agencies.

Vacaville Police Department \$42,000
Caminar dba Healthy Partnerships \$45,374
Rio Vista CARE \$12,625

**Services:** The AIM Program provides community-based brief early intervention services directed at Solano County youth. After being screened for their risk of ATOD use or abuse, identified youth are provided appropriate group and/or individual counseling as well as other appropriate behavioral health services.

#### **General Fund Contribution**

FY2016/17: \$110,000 FY2017/18 \$99,999 FY2018/19: \$99,999 FY2019/20: \$99,999

Recommendations: Continue funding of \$99,999

#### **Solano Coalition for Better Health**

Background: The Solano Coalition for Better Health (SCBH) was established in 2001 through support of the Board of Supervisors as a community-based organization that brings together the major healthcare providers in Solano County. The organization has representation from Kaiser Permanente, Community Medical Centers, Partnership HealthPlan of California, Sutter Solano Medical Center, Napa/Solano County Medical Society, Touro University California, Community Clinic Consortium, La Clínica de La Raza, Solano County Department of Health and Social Services, Solano Community College, BayNorth Church of Christ, Planned Parenthood Northern California, Solano County Office of Education, NorthBay Healthcare, United Way of the Bay Area. The intent of the Coalition is to address health access efforts and health status of the Solano County community. The goal of health access is to increase the percentage of Solano County residents who are consistently enrolled in a health insurance plan or other health program; strengthen a primary care-based system of health care; optimize the appropriate use of health services; reduce barriers which prevent appropriate use of the health care system; and ensure timely access to specialty care. SCBH has also administered the Solano Kids Insurance Program (SKIP) and the payment of Healthy Kids Solano insurance premiums to enroll and provide insurance coverage for children throughout the County who were uninsured.

With implementation of the Federal Affordable Care Act of 2010, the State of California expansion of Medi-Cal, implementation of Covered California along with the passage in 2015 of Senate Bill 4 (Health Care Coverage: immigrant status), which expands Medi-Cal coverage to undocumented children, all children now have the ability to qualify for health care coverage through State programs via Medi-Cal. Consequently, the need for the SKIP program has been diminished and reduced funding for this program was recommended and approved beginning in FY2016/17 to coordinate the transition of the SKIP program participants into Medi-Cal.

An ongoing challenge facing clinics and hospitals in Solano County is encouraging families to utilize primary care and not emergency rooms, as well as encouraging in particular, well-baby visits. In FY2018/19, due to SCBH's network of staff and community relationships and outreach in the schools, SCBH was encouraged to transition from the role of outreach for Medi-Cal enrollment to outreach to encourage well baby visits as a pilot at the recommendation of County staff. The change was intended to improve child health and cost recovery in clinics. The pilot program demonstrated the challenges in measuring outcomes associated with 3<sup>rd</sup> party initiatives which involve privacy laws and therefore, the recommendation for FY2019/20 is that funding be provided for facilitation services only. SCBH assists in the facilitation of countywide workgroups under a separate contract.

Services: SCBH will provide staff support for regular meetings for countywide workgroups.

#### **General Fund Contribution**

FY2016/17: up to \$262,500 FY2017/18: \$25,000 FY2018/19: \$175,000 FY2019/20: \$25,000

Recommendation: The recommendation for FY2019/20 is to continue contracting for coordination services.

#### North-Bay Stand-down

**Background:** In 2002, North Bay Stand Down began Solano County as an annual three-day County sponsored event that engages and provides services for homeless and/or at-risk veterans. The event is supported by volunteers, County employees, the local Superior Court, and Travis AFB. Veterans from the counties of Solano, Napa, Sonoma, and Yolo, benefit from the annual event. The event is now held every other year with the next Stand Down scheduled for Fall 2020.

Services: This program annually helps veterans connect with government funded programs and services.

#### **General Fund Contribution**

FY2016/17: \$8,000 FY2017/18: \$8,000 FY2018/19: \$8,000 FY2019/20: \$0

**Recommendation**: No funding is recommended as the event will not be held this year.

#### Food Bank of Contra Costa & Solano

**Background:** Established in 1975 by individuals who recognized that at a time when local families had a critical need for food, items like day-old bread at grocery stores would often go to waste. The problem seemed enormous but, they believed if the community worked together, it could be solved. The grassroots beginnings developed distribution centers in parking lots out of a truck and trailer. They provided food to a small number of churches that were helping people fill the void in their groceries until their food stamps benefits took effect. The Food Bank has grown from providing emergency food to a small number of residents to a resource where one in eight households obtains assistance. In FY2018/19 the County will have increased distribution sites with the addition of the Mobile RX program and continuation of the increased funding is recommended for FY2019/20.

Services: This program provides accessible distribution of critical food and nutrition services to the needlest Solano County residents.

#### General Fund Contribution

FY2016/17: \$30,000 FY2017/18: \$30,000 FY2018/19: \$50,000 FY2019/20: \$50,000

**Recommendation**: The recommendation is to continue funding at \$50,000.

# The FY2019/20 Recommended & Supplemental Budget includes the following Contributions to Non-County Agencies The Total Appropriations across all County operating funds is \$1,746,602

		FY2018/19	F2/0040/40	FY2019/20	EV0040/00	
		Recommended	FY2018/19 General Fund	Recommended	FY2019/20 General Fund	
Kev	Key Description	Budget	Share	Budget	Share	Purpose
	BOS-DISTRICT 1	5,000	5,000	5,000		To be determined
	BOS-DISTRICT 2	5,000	5,000	5,000		To be determined
	BOS-DISTRICT 3	5,000	5,000	5,000		To be determined
	BOS-DISTRICT 4	5,000	5,000	5,000	-,	To be determined
	BOS-DISTRICT 5	5.000	5,000	5,000		To be determined
1000	Dec Blefftle 1 c	0,000	0,000	0,000	0,000	Contribution to City of Fairfield for Travis
						Community Consortium, for representation
						by a Washington-based advocacy firm to
						look after issues affecting Travis Air Force
1008	BOARD OF SUPERVISORS ADMIN	25,000	25,000	25,000	25,000	Base.
						Mandated local match contribution to Local
						Child Care Planning Councils(LCCPC)
						whose mission is to ensure all families and
	FIRST 5 GRANTS/PROGRAMS					children in Solano County have access to
1570	ADMINISTRATION	12,500	12,500	12,500	12,500	quality and affordable child care.
						Contracted services with Children's
	FIRST 5 GRANTS/PROGRAMS					Network for Children's Alliance and Child
1570	ADMINISTRATION	118,751	118,751	118,751	118,751	Abuse Prevention staff support.
	FIRST 5 GRANTS/PROGRAMS					To support Family Resource Centers
1570	ADMINISTRATION	435,309	435,309	435,309	435,309	Network.
						Contribution to assist Court-Appointed
1903	CONTRIBUTION-TRIAL COURTS	130,325	130,325	130,325	130,325	Special Advocates (CASA)
						County General Fund to the Superior Court
						to fund the Collaborative Courts Manager
						(previously 27%); balance of position paid
1903	CONTRIBUTION-TRIAL COURTS	25,000	25,000	0	0	with 2011 Realignment (see below).
						County General Fund to the Superior Court
						to fund 1/3rd of a 0.5 FTE Case Manager;
						balance of positions paid from 2011
						Realignment and with 1991 Realignment
						through Health and Social Services (see
1903	CONTRIBUTION-TRIAL COURTS	15,603	15,603	15,603	15,603	below).
						County General Fund to the Superior Court
						to fund a Legal Procedures Clerk for court-
						ordered probation compliance and the
1903	CONTRIBUTION-TRIAL COURTS	71,363	71,363	71,363	/1,363	collection of fines and fees.
						\$5,000 payment to City of Fairfield for the
						County's contribution to the Tri-City
2012	LAND LICE ADMINISTRATION	5 000	5 000	5 000	E 000	Cooperative Planning Area per the
2912	LAND USE ADMINISTRATION	5,000	5,000	5,000	5,000	Memorandum of Understanding.  Contribution to the Solano County Fair
						Association to provide transportation for the
	INTEGRATED WASTE MGMT					Youth Agricultural Day event related to
2012	PLANNING	4,400	0	4,400	0	recycling and composting education.
2913	FEANNING	4,400	U	4,400	0	Contribution to Solano County Interagency
						Hazardous Materials Team (SCIHMT). The
						increase is due to staff turnover and the
	OES (OFFICE OF EMERGENCY					need to train a large number of new
6586	SVCS)	40,000	40.000	20,000	20,000	members.
3000	,	-10,000	40,000	25,500	25,500	Superior Court to fund 100% of 1.0 FTE
						Collaborative Court Manager position
	2011 REALIGNMENT -					(previously 73% with balance of 27%
6596	ADMINISTRATION	68,971	0	68.971	93 971	funded with County General Fund).
		22,011		23,011	23,011	Superior Court for 1/3 of the 0.5 FTE Case
						Manager for Veterans Court; balance of
						position funded through County General
	2011 REALIGNMENT -					Fund and 1991 Realignment through Health
6902	ADMINISTRATION	15,603	0	15,603	0	and Social Services.
				,		1

### ATTACHMENT D

		FY2018/19	FY2018/19	FY2019/20	FY2019/20	
		Recommended	General Fund	Recommended	General Fund	
Key	Key Description	Budget	Share	Budget	Share	Purpose
						Northbay Stand-down. To help veterans
7503	H&SS - SPECIAL COSTS	8,000	8,000	0	0	connect with programs and services.
						Food Bank of Contra Costa/Solano - to
7503	H&SS - SPECIAL COSTS	50,000	50,000	50,000	50,000	help in feeding the needy in Solano County.
						CAP Solano JPA, a JPA between the
						County & Cities to provide safety net
						services and housing assistance for
7503	H&SS - SPECIAL COSTS	86,975	86,975	86,975	86,975	homeless population.
						CAP Solano JPA to participate in joint
7500	LINCE CRECIAL COSTS	70.000	70.000	74 400	74 400	cities/County partnership to fund Coordinated Entry staff and operations.
7503	H&SS - SPECIAL COSTS	70,000	70,000	71,400	71,400	Coordinated Entry starr and operations.  Community clinics to provide clinical
						primary care services to uninsured County
7503	H&SS - SPECIAL COSTS	197,500	197,500	0	0	residents.
7505	INCOS - OF ECIAL COSTS	197,500	197,500	<u> </u>	0	Senior Coalition to cover the cost of a staff
						person. Senior Coalition provides input to
						the Board, increases public awareness and
						education, and strengthens coordination
7503	H&SS - SPECIAL COSTS	66,420	66,420	56,800	56.800	and partnerships on the issues.
		55, 125				To Solano Coalition for Better Health to
7503	H&SS - SPECIAL COSTS	150,000	150,000	0	0	conduct outreach for well baby visits.
		,	,			To HomeBase technical assistance,
						training and grant writing related to the
7503	H&SS - SPECIAL COSTS	45,000	45,000	0	0	2017 California Housing Bill package.
7503	H&SS - SPECIAL COSTS	327,048	327,048	0	0	Housing Support Services.
						Memoradum of Understanding with the
						Superior Court to fund 1.0 FTE Family
						Dependency Drug Court Case Manager
7560	SUBSTANCE ABUSE SERVICES	81,000	0	81,000	0	funded with 2011 Realignment.
						Contribution to the Superior Court to fund
						1/3 of a 0.5 FTE Veteran's Court Case
						Manager funded with 1991 Realignment; balance of position funded with County
7701	MENTAL HEALTH ADMINISTRATION	15,603	0	15,603	0	General Fund and 2011 Realignment.
7701	MENTALTICALTITADIMINISTRATION	15,003	0	13,003	0	For the Adolescent Intervention Modality
						(AIM) program (Reducing Rates Initiative)
						to provide brief early intervention services
						to youth in Solano County who are
						identified as being high-risk for using or
						abusing alcohol, tobacco, and/or other
7862	REDUCING RATES INITIATIVE	99,999	99,999	99,999	99,999	drugs.
						For substance abuse prevention activities
						in the county's seven cities; involves
						schools, law enforcement, government,
7862	REDUCING RATES INITIATIVE	312,000	312,000	312,000	312,000	and community organizations.
						To Solano Coalition for Better Health to
						provide financial support for coordinating
7863	HEALTH ACCESS INITIATIVE	25,000	25,000	25,000	25,000	and implementing initiatives.



A united voice for the children of Solano County

827 Missouri Street Suite 5 Fairfield CA, 94533 tel: 707.421.7229 fax: 707.421.6495 www.childnet.org

### RECEIVED

Child Abuse Prevention Council

March 5, 2019

MAR **0 5** 2019

Child Care Planning Council

> Children's Alliance

Family Resource Center Network Solano Cty CAO

Birgitta Corsello Solano County Administrator 675 Texas Street, Suite 6500 Fairfield, CA 94533

Dear Ms. Corsello,

I would like to take this opportunity to thank you and the County of Solano for your continuing support of the Solano Family Resource Center (FRC) Network. On behalf of the FRC Network, I am asking that the commitment to this countywide child abuse prevention strategy be renewed and strengthened with additional funding to allow for a broader range of services to families across the county, as detailed below.

Our County's Family Resource Center Network was established in 1995 by the Board of Supervisors to provide one integrated, coordinated system of family support activities with one set of core services and at least one location in each city of the County. The Solano County FRC Network has been providing services to community members for over 23 years.

Solano County's FRCs are diverse, reflecting the communities they serve. They are community-based, flexible, family-focused, and culturally and linguistically sensitive centers that provide programs and services based on the needs of the families. They promote both the strengthening of families through formal and informal supports and the restoration of a strong sense of community. They work collaboratively to build positive, trusting relationships with the agencies, families and individuals in their own communities and are needed and valued community partners.

Community based FRCs are widely recognized as a cost-effective, upstream investment in strengthening families and preventing child abuse. The State of California's Prevention of Child Abuse and Neglect Citizen Review Panel believes that FRCs, with consistent structure and practice, can and should serve as the scaffolding that holds up the state's prevention system. (*California Citizen Review Panels, Annual Report for 2017-2018 Project Period*). First 5 California's 2017-18 Policy Agenda included a priority area of Strong and Engaged Families and Communities with a recommendation to support sustainability of family resource centers and other community hubs for integrated services for children and families. In 2015, the California Family Support Network reported that there were 1,000 FRCs and 30 FRC Networks serving nearly 300,000 young children and 568,000 parents annually across California.

All of our FRCs have historically provided a set of core services that include:

- Linkages to local community resources
- Assistance with basic needs like food and rent
- Parenting classes
- Case management

- Life skills and support groups
- Financial coaching and job readiness activities
- Family activities and community events.

For the last 23 years, the County of Solano has been a strong and supportive sponsor of our County's FRC Network. The County has contributed between \$493,816 and \$553,337 (General Fund and Children's Trust Fund) annually to support the FRC Network for the last 6 years. With this funding, and funds awarded by First 5 Solano, much has been accomplished. In FY 2017-2018, our local family resource centers provided over 22,996 individual services to 1,419 families in Solano County. The FRC Network helped 945 families move into or remain in stable housing for at least 90 days. Additional details about the services and their impact on the families served can be seen in the attached document. We can all be very proud of our accomplishments.

However, there is much more that needs to be done. Recent funding requests for proposals for both County funding and First 5 Solano funding significantly reduced the scope of work of our FRCs including the number of families served and the services they are funded to provide to those families. And more drastically, in the current fiscal year there has been significant loss in funding for the FRC Network, from more than one source. This table shows the funding for the countywide FRC Network for the current fiscal year, compared to last year.

#### Funding Distributed to all FRCs or on Behalf of Their Clients

Funds for FRC Operations		2017-2018	2018-2019		
County Investment in FRCs (CGF & CTF)	\$	493,816.00	\$	553,337.00	
County General Fund - staffing for basic needs*	Ś	.46.	\$	10,000.00	
County funding to connect CWS clients to resources		54,000.00	\$		
First 5 Solano FRC support	\$.	617,993.00	S	177,100.00	
Federally funded fathers program		699,000.00	Ś	·	
Total Funds for FRC Operations	\$	1,864,809.00	\$	740,437.00	
Direct assistance to clients					
Yocha Dehe	\$	200,000.00	\$	200,000.00	
Emergency Food and Shelter Program	\$	50,000.00	\$	90,000.00	
County General Fund - direct payments for clients*	\$	*	\$	90,000.00	
Total Direct assistance to clients	\$	250,000.00	\$	380,000.00	

<sup>\*</sup> County General Fund contribution for basic needs assistance - \$100,000 total. Note: some funding sources cross fiscal years.

The combined loss of \$1.12 million (60% of funding) for FRC operations and staffing is extreme, with severe cuts to staffing and reduction in services to children and families. The Children's Network continues to work on sustainability efforts through grant writing and each individual FRC is also charged with bringing in funds to help their own FRC augment available services. However, as documented by Applied Survey Research in their March 2016 report, Foundation Giving in the Bay Area: Who Wins, and Who's Left Behind?, Solano County receives just \$3 per capita in foundation spending. This compares to \$22 per capita in Napa County, \$27 per capita in Contra Costa County and \$55 per capita in Sonoma County. The Family Resource Center Landscape Review, June 2018, funded by the David and Lucile Packard Foundation stated that "FRCs need a stable, flexible, and dedicated government funding stream in order to achieve stability". This is especially true in our County.

Of note, First 5 Solano is dedicating \$500,000 per year to the running of one center serving families with children 0-5 years of age in one city of Solano County. A quality center requires a significant investment. We are not asking for that level of commitment and will continue to seek funding from other sources, but we feel strongly that it is time for the County to increase its investment in our FRC Network to help ensure its sustainability.

With this in mind, we are requesting an additional \$440,000 in County General Fund dollars, bringing the total to \$875,000 for the 2019-2020 fiscal year to fund operations for multiple FRCs countywide, with at least one in each city of the County. This would provide funding to ensure at least one FTE at each FRC, with multiple staff in our largest cities, that receive adequate compensation and are supported and able to provide the quantity and quality of services our County's families deserve. In addition, we would ask that the scope of work that accompany this increased funding be broadened to include the full range of recommended activities that an FRC of quality should provide.

I would like to request a meeting with you to discuss our request in more detail. Please contact me at your convenience to arrange a time to meet. I can be reached at 707-421-7229 x102 or <a href="mailto:akerzin@childnet.org">akerzin@childnet.org</a>. Thank you for your consideration of this request.

Sincerely,

Alan Kerzin

**Executive Director** 

Encl.: Solano County Family Resource Centers, Fiscal Year 2017-2018

cc: Jerry Huber, Solano County Health and Social Services
Michele Harris, First 5 Solano Children and Families Commission

# Solano Family Resource Center Network

Fiscal Year 2017-2018

Solano County's Family Resource Centers (FRCs) build healthier neighborhoods by helping families overcome social, economic and educational challenges. By linking child caregivers to new skills, resources and opportunities FRCs help to ensure that every child, family and community has a chance to succeed.

"The Prevention Citizen Review Panel believes that FRCs, with consistent structure and practice, can and should serve as the scaffolding that holds up the state's prevention system."

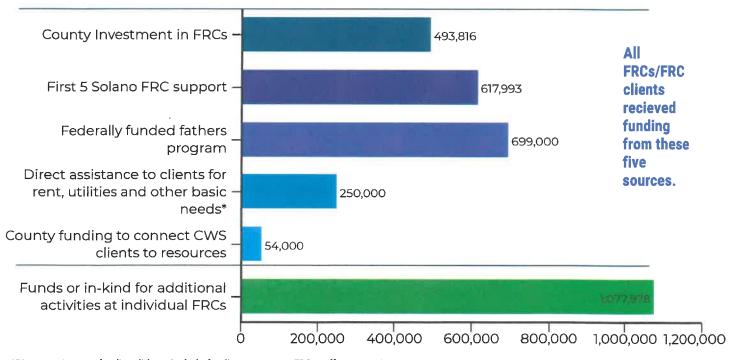
The State of California's Prevention of Child Abuse and Neglect Citizen Review Panel

Established in 1995 by the Solano County Board of Supervisors, all 11 FRCs provide these core services countywide:

- Linkages to local community resources
- Assistance with basic needs like food and rent
- Parenting classes
- Life skills and support groups
- · Financial coaching and job readiness activities
- · Family activities and community events
- Case management

The recognition of being part of a County funded family resource center network helps the centers in each city, and the network as a whole, raise funds that support FRC operations, enhancing the programs and activities that are offered across the county.

### Funding for Solano's Family Resource Center Network, FY 17-18



<sup>\*</sup>Direct assistance funding did not include funding to support FRC staff or operations

"FRCs need a stable, flexible, and dedicated government funding stream in order to achieve stability".

Family Resource Center Landscape Review, The Early Learning Lab, June 2018, funded by David and Lucile Packard Foundation

# Solano Family Resource Center Network

Fiscal Year 2017-2018

For the past 23 years, families have had the ability to access crucial services in their own city that are community based, flexible, culturally sensitive and family focused. Beyond the services they provide, FRCs act as a countywide service delivery platform that:

- provides clients access to public benefits programs like WIC (Women, Infants, and Children) in their own city,
- uses a networked, integrated approach that allows for efficient coordination of family services with reduced duplication, and
- ensures that when funding is raised for family support activities it is able to be rolled out quickly and efficiently to families throughout Solano County.

A typical client is: 1

- female
- unmarried
- a mother of 1 or more children
- has a high school education or less
- requests help with food, clothing or housing
- 32% make less than \$12,000 per year
- 70% make less than \$24,000 per year

# **Services Provided in FY 2017-18**<sup>2</sup>



1,419 unduplicated families; over 10,793 people received multiple services

22,996

total service contacts



369 received parenting education



1,048 helped with basic needs



847 established a family savings account



945 moved into stable housing & remained for at least 90 days



988 received financial education



931 developed and maintained a household budget

### **Referrals from:**

CWS - 275 Other County - 85 Schools - 528 Walk-ins - 246 Friends/Relatives - 513

## **Outcomes for Families**

When Family Resource Centers surveyed 825 families served in FY 17-18, <sup>3</sup> amilies said that they had remained stable or improved in the following categories, in addition to other categories not listed here.



**Basic Needs** 

91%)

**Community Engagement** 



**Financial Stability** 



Children's Care and Safety



Parent/Child Relationship

- 1 The information to determine the typical client was pulled from demographic data for FY 17-18 in the Persimmony database.
- 2 The data presented was collected from Family Resource Centers and pulled from the Persimmony database. It represents clients served in FY 17-18.
- 3 Families were surveyed using the Family Development Matrix. Data from Persimmony database and City of Vacaville for FY 17-18.