

Financial Statements
For the Year Ended June 30, 2019

# FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION



### FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION FOR THE YEAR ENDED JUNE 30, 2019

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### First 5 Solano Children & Families Commission

### **Commissioners**

(as of June 30, 2019)

Erin Hannigan, Chair Solano County Board of Supervisors District 1

Gerald Huber, Vice Chair Director of Health & Social Services, Solano County

Dan Ayala Retired Air Force Technical Sergeant

Jennifer Barton Chief of Staff, Assemblymember Jim Frazier

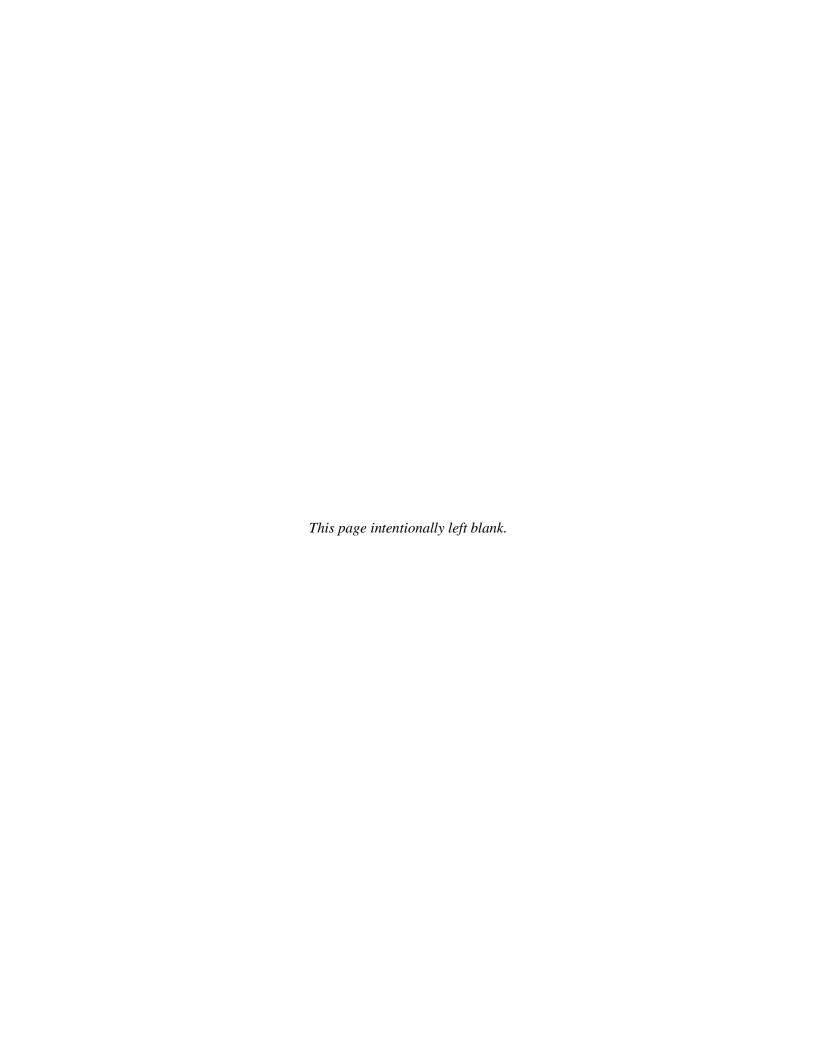
Aaron Crutison
Deputy Director of Health & Social Services, Solano County

Lisette Estrella-Henderson Solano County Superintendent of Schools

Nicole Neff Parent

Mina Diaz

Realtor, RE/MAX Gold and Founder of Diaz & Loera Centro Latino





# FINANCIAL SECTION



#### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners First 5 Solano Children and Families Commission Fairfield, California

### **Report on the Financial Statement**

We have audited the accompanying financial statements of the governmental activities and the general fund of the First 5 Solano Children and Families Commission (Commission), a component unit of the County of Solano, California, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the Commission, as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, the schedule of proportionate share of the net pension liability, the schedule of pension contributions, the schedule of proportionate share of the net other post employment benefit (OPEB) liability, and the schedule of OPEB contributions as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The schedule of expenses by fund source and net position of SCCFC funds for First 5 programs and activities (Schedule) is presented for the purpose of additional analysis and is not a required part of the basic financial statements.

The Schedule is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 3, 2019 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and that results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

Sacramento, California October 3, 2019

Esde Saelly LLP



#### **Management's Discussion and Analysis**

As management of the First 5 Solano Children & Families Commission (Commission), we offer readers of the Commission's financial statements this narrative overview and analysis of the financial activities of the Commission for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information in our financial statements.

#### **Financial Highlights**

- The Commission's net position totaled \$8,737,448 at June 30, 2019. \$176,690 is reported as net investment in capital assets, \$348,310 is restricted for capital projects related to tenant improvements, and \$8,212,448 is unrestricted.
- The Commission's total net position increased by \$1,270,422 due to a variety of factors including:
  - o Capital contributions received in FY2018/19 for tenant improvements which will be fully spent in FY2019/20.
  - o Underspending on grants; primarily those which were new in FY2018/19 and took time to start up.
- At June 30, 2019, the Commission's governmental funds reported an ending fund balance of \$9,751,039, an increase of \$1,397,363 from June 30, 2018. Of the ending fund balance at June 30, 2019, \$348,310 is categorized as restricted for tenant improvements, \$4,186,951 is categorized as committed for contractual obligations for First 5 program expenditures, and \$656,146 categorized as assigned for contractual obligations for lease expenditures. The remaining fund balance of \$4,559,632 is categorized as unassigned. The Commission's funds are for the purpose of the entity.

#### **Overview of the Financial Statements**

This management discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The Commission's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Commission's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the Commission's assets/deferred outflows of resources and liabilities/deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating. The Commission has adopted a revised Long-Term Financial Plan (LTFP) which projects the Commission's assets over a ten-year period of time (FY2016/17-FY2025/26).

The statement of activities presents information showing how the Commission's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements can be found on pages 11-12 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

**Fund financial statements.** A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a Commission's near-term financing requirements.

Since the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Commission's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The basic governmental fund financial statements can be found on pages 13-16 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 17-32 of this report.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Commission's budgetary comparison schedule for the Commission's general fund, pension schedules and OPEB schedules. Required supplementary information can be found on pages 33-37 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the Commission's financial position. In the case of the Commission, assets/deferred outflows of resources exceeded liabilities/deferred inflows of resources by \$8,737,448 at June 30, 2019.

### First 5 Solano Children & Families Commission Government-wide Statement of Net Position June 30, 2019 and 2018

	2019	2018	
Assets:			
Current assets	\$ 10,224,457	\$ 8,902,274	
Non-current assets	176,690		
Total assets	10,401,147	8,902,274	
Deferred Outflows of Resources:			
Deferred outflows related to pensions and OPEB	267,942	375,785	
Total deferred outflows of resources	267,942	375,785	
Liabilities:			
Current liabilities	501,970	548,598	
Non-current liabilities	1,384,136	1,226,869	
Total liabilities	1,886,106	1,775,467	
Deferred Inflows of Resources:			
Deferred inflows related to pensions and OPEB	45,535	35,566	
Total deferred inflows of resources	45,535	35,566	
Net Position:			
Net investment in capital assets	176,690	-	
Restricted	348,310	-	
Unrestricted	8,212,448	7,467,026	
Total net position	\$ 8,737,448	\$ 7,467,026	

The key elements in the significant changes in assets/deferred outflows of resources and current/non-current liabilities/deferred inflows of resources are as follows:

<u>Current assets</u>: Current assets increased by \$1,322,183 from June 30, 2018. The primary reasons are revenues received in FY2018/19 for tenant improvements which will be spent in FY2019/20 and underspending on grants; primarily those which were new in FY2018/19 and took time to start up.

<u>Non-current assets</u>: Non-current assets increased by \$176,690 from June 30, 2018. This was due to capitalization of tenant improvements on the renovations of the Commission's Vallejo First 5 Center.

<u>Deferred outflows of resources</u>: Deferred outflows of resources decreased by \$107,843 from June 30, 2018. The decrease is attributable to employer contributions to the pension and OPEB plan applicable to a future accounting period and current year changes in the net pension liability and related amortization and other factors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

<u>Current liabilities</u>: Current liabilities decreased by \$46,628 from June 30, 2018. The decrease is due to amounts owed to vendors for goods and services received prior to fiscal year-end.

<u>Non-current liabilities</u>: Non-current liabilities increased by \$157,267 from June 30, 2018. The increase is due to an increase of the Commission's proportionate share of the net pension liability. Some contributing factors to the decrease were the difference in expected and actual experience and changes in assumptions.

<u>Deferred inflows of resources</u>: Deferred inflows of resources increased by \$9,969. The increase is attributable to current year changes in the net pension liability, net OPEB liability, related amortization, and other factors.

Governmental activities increased the Commission's net position by \$1,270,422 during fiscal year 2018/19, which represents an increase of approximately 17% from total net position at June 30, 2018. The primary reasons are capital contributions received in FY2018/19 for tenant improvements which will be fully spent in FY2019/20, underspending on grants; primarily those which were new in FY2018/19 and took time to start up, and an overall increase in Prop 10 revenues.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

	201	.9	2018		
Program expenses:					
Strategic plan implementation			_		
Employee services		248,962	\$	522,567	
Program evaluation costs	]	10,850		135,150	
Countywide admin overhead		44,600		49,385	
Interfund services		31,431		47,454	
Professional & specialized services		61,182		60,344	
Rents & leases		71,463		55,374	
Memberships		7,354		7,226	
Transportation & travel		9,063		10,363	
Communication		5,853		5,945	
Insurance		7,353		7,411	
Special departmental expense		7,650		4,615	
Supplies		2,999		1,732	
Meals/Refreshments		3,682		2,854	
Non capitalized equipment		4,363		-	
Miscellaneous		6,531		3,150	
Total strategic plan implementation expenses	1,6	523,336		913,570	
Grant:					
Family support		806,697		564,308	
Early mental health	4	50,554		502,556	
Child care and development	3	340,645		421,920	
Annual Grants	1	61,667		=	
Pre K academy	1	.87,828		204,328	
Systems change	2	22,074		220,075	
Community engagement		83,518		86,846	
Co-sponsorship of conferences		9,650		18,475	
Help me grow	2	200,000		-	
Oral health		20,154		-	
EPSDT - Early Periodic Screening Diagnosis & Treatment		-		185,371	
H&SS IFSI - Family Strengthening Project		-		161,852	
Pre-natal grants		-		35,000	
Health access initiative		-		121,000	
Total grant expenses	1,9	82,787		2,521,731	
Total program expenses	3,6	506,123		3,435,301	
Program revenues:					
Operating grants and contributions	3,7	22,846		3,247,429	
Charges for services		54,418		344,643	
Donations/grants		´ -		52,846	
Capital grants and contributions	5	525,000		, -	
Total program revenues		702,264		3,644,918	
Net program revenues	1.0	96,141		209,617	
• 0	1,0	770,141		209,017	
General revenues:		74.201		102.524	
Investment income		74,281		102,534	
Total general revenues	1	74,281		102,534	
Change in net position	1,2	270,422		312,151	
Net position:					
Beginning	7,4	67,026		7,154,875	
End of the year	\$ 8,7	37,448	\$	7,467,026	
•	. 3,,			,,	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

The key elements for the significant changes in net position are as follows:

### **Program expenses-general:**

General expenses increased overall from prior year by \$709,766. The most significant increases are noted as follows:

• Employee services increased by \$726,395 mainly due to changes in the Commission's proportionate share of the County's net pension liability and related deferred inflows and outflows of resources.

#### **Program expenses-grants:**

Grant expenses decreased overall from prior year by \$538,944.

The Commission transitioned to the 2018-2023 Program Investment Plan which reduced on-going expenditure to be in line with long term revenue. The 2018-2023 Program Investment Plan transitioned several program strategies including:

- Transitioned family strengthening from support in each city to intentional support based on city indicators.
- Reduced early mental health treatment funding and implemented Triple P Positive Parenting Program which was matched by Mental Health Services Act.
- Began planning for the Vallejo First 5 Center which was budgeted in FY2018/19, but will not be implemented until FY2019/20

The decrease in grant expenses is related to intentional decrease in budgeted grant expenditure, along with an underspending of grant—primarily with new grants which were starting up.

### **Program revenue:**

Program revenue increased from prior year by \$1,057,346. This was primarily due to increased funding from First 5 California Proposition 10 annual allocations and IMPACT funding and capital contributions for tenant improvements for the Vallejo First 5 Center from local governments.

#### Financial Analysis of the Commission's Governmental Funds

As noted earlier, the Commission uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The general fund is a governmental fund type that is used to account for general activities of the Commission. The focus of the Commission's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Commission's net resources available for spending at the end of the fiscal year. At June 30, 2019, the Commission's general fund reported an ending fund balance of \$9,751,039. This was the result of an increase to fund balance of \$1,397,676 for the fiscal year ended June 30, 2019.

Governmental revenues totaled \$4,876,545 in fiscal year 2018/19. This represents an increase of approximately 30% from fiscal year 2017/18. This increase is due to an increase in Proposition 10 revenue, IMPACT revenue, increased investment income, and revenue for tenant improvements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

Governmental expenditures totaled \$3,479,182 in fiscal year 2018/19. This represents a decrease of approximately 8% from fiscal year 2017/18 due primarily to the intentional budgeted decrease for various services funded by grant expenditures.

#### **Budgetary Highlights**

The Commission's general fund budget (Adopted and Final versions) is reflected in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual, as presented on page 33 in the Required Supplementary Information (RSI) section of this report.

Revenues recognized were less than budget by \$145,008 as a result of less charges for services provided to Health & Social Services Mental Health Division for early childhood mental health programs. Expenditures incurred were less than budget by \$1,590,110 due to the overall reduction in grant disbursement expenditures resulting from the new funding cycle that reduced overall allocations to various grant categories as well as underspending on grants—primarily those that were in Year 1.

#### **Debt Administration**

*Capital assets* – At June 30, 2019, the Commission has \$176,690 of capital assets related to tenant improvements under construction for the Vallejo First 5 Center. The Commission anticipates taking occupancy in November 2019.

*Long-term liabilit*ies – At June 30, 2019, the Commission had \$1,384,136 of long term liabilities composed of the net pension liability, net OPEB liability, and compensated absences. For more information, see Note 2 on page 23 of this report.

#### **Economic Factors and Next Year's Operating Activities**

Fiscal Year 2019/20 will be the second year of the Commission's 2018-2023 Program Investment Plan and budgeted revenue and expenditure will remain relatively stable with FY2018/19, with the exception of tenant improvements and program expenditure related the implementation of the First 5 Center in Vallejo.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest with the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the First 5 Solano Children and Families Commission, 601 Texas Street, Suite 210, Fairfield, California 94533.



# BASIC FINANCIAL STATEMENTS

# GOVERNMENT-WIDE FINANCIAL STATEMENTS STATEMENT OF NET POSITION JUNE 30, 2019

ASSETS	Governmental Activities
Current assets	
Cash and investments in County Treasury	\$ 8,788,708
Restricted cash and investments in County Treasury	348,310
Due from County	177,433
Due from State Commission	910,006
Total current assets	10,224,457
Noncurrent assets	
Capital assets, not being depreciated	176,690
Total noncurrent assets	176,690
Total assets	10,401,147
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	255,640
Deferred outflows related to OPEB	12,302
Total deferred outflows of resources	267,942
LIABILITIES	
Current liabilities	
Outstanding warrants	46,449
Accounts payable	255,366
Due to County	85,126
Due to other agencies	86,477
Compensated absences	28,552
Total current liabilities	501,970
Noncurrent liabilities	
Compensated absences, net of current portion	10,638
Net pension liability	1,327,469
Net OPEB liability	46,029
Total noncurrent liabilities	1,384,136
Total liabilities	1,886,106
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	43,375
Deferred inflows related to OPEB	2,160
Total deferred inflows of resources	45,535
NET POSITION	
Net investment in capital assets	176,690
Restricted for capital projects	348,310
Unrestricted	8,212,448
Total net position	\$ 8,737,448

### GOVERNMENT-WIDE FINANCIAL STATEMENTS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Program expenses:	Governmental Activities
Strategic plan implementation:	
Employee services	\$ 1,248,962
Program evaluation costs	110,850
Countywide admin overhead	44,600
Interfund services	31,431
Professional & specialized services	61,182
Rents & leases	71,463
Memberships	7,354
Transportation & travel	9,063
Communication	5,853
Insurance	7,353
Special departmental expense	7,650
Supplies	2,999
Meals/Refreshments	3,682
Non capitalized equipment	4,363
Miscellaneous	6,531
Total strategic plan implementation expenses	1,623,336
Grants:	
Family support	306,697
Early mental health	450,554
Child care and development	340,645
Annual grants	161,667
Pre K academy	187,828
Systems change	222,074
Community engagement	83,518
Co-sponsorship of conferences	9,650
Help me grow	200,000
Oral health	20,154
Total grant expenses	1,982,787
Total program expenses	3,606,123
Program revenues:	
Operating grants and contributions	3,722,846
Charges for services	454,418
Capital grants and contributions	525,000
Total program revenues	4,702,264
Net program revenues	1,096,141
General revenues:	
Investment income	174,281_
Total general revenues	174,281
Change in net position	1,270,422
Net position- beginning of year	7,467,026
Net position- end of year	\$ 8,737,448

### BALANCE SHEET GOVERNMENTAL FUND JUNE 30, 2019

Assets	<u>C</u>	General Fund
Cash and investments in County Treasury	\$	8,788,708
Restricted cash and investments in County Treasury		348,310
Due from County		177,433
Due from State Commission		910,006
Total assets	\$	10,224,457
Liabilities		
Outstanding warrants	\$	46,449
Accounts payable		255,366
Due to County		85,126
Due to other agencies		86,477
Total liabilities		473,418
Fund Balance		
Restricted		348,310
Committed		4,186,951
Assigned		656,146
Unassigned		4,559,632
Total fund balance		9,751,039
Total liabilities and fund balance	\$	10,224,457

# RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Governmental fund balance	\$ 9,751,039
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	176,690
Deferred inflows and outflows of resources related to the net pension liability are not due and payable in the current period and therefore, are not reported in the funds:	
Deferred outflows of resources related to pensions	255,640
Deferred inflows of resources related to pensions	(43,375)
Deferred inflows and outflows of resources related to the net OPEB liability are not due and payable in the current period and therefore, are not reported	
in the funds:  Deferred outflows of resources related to OPEB	12 202
	12,302
Deferred inflows of resources related to OPEB	(2,160)
Long-term liabilities are not due and payable in the current period	
and, therefore, are not reported in the funds.	
Compensated absences	(39,190)
Long-term obligations- net pension liability	(1,327,469)
Long-term obligations- net OPEB liability	(46,029)
Net position of governmental activities	\$ 8,737,448

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Revenues:	General Fund
Intergovernmental revenues	\$ 3,625,856
Charges for services	454,418
Investment income	174,281
Donations/grants	96,990
Capital grants and contributions	525,000
Total revenues	4,876,545
Expenditures:	
Current	
Strategic plan implementation:	
Employee services	945,331
Program evaluation costs	110,850
Countywide admin overhead	44,600
Interfund services	31,431
Professional & specialized services	61,182
Rents & leases	71,463
Memberships	7,354
Transportation & travel	9,063
Communication	5,853
Insurance	7,353
Special departmental expense	7,650
Supplies	2,999
Meals/Refreshments	3,682
Non capitalized equipment	4,363
Miscellaneous	6,531
Total strategic plan implementation expenditures	1,319,705
Grants:	
Family support	306,697
Early mental health	450,554
Child care and development	340,645
Annual grants	161,667
Pre K academy	187,828
Systems change	222,074
Community engagement	83,518
Co-sponsorship of conferences	9,650
Help me grow	200,000
Oral health	20,154
Total grant expenditures	1,982,787
Capital outlay:	
Tenant improvements	176,690
Total capital outlay expenditures	176,690
Total expenditures	3,479,182
Total experiences	3,479,182
Net change in fund balance	1,397,363
Fund balance - beginning	8,353,676
Fund balance - ending	\$ 9,751,039

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Changes in fund balance - governmental funds	\$ 1,397,363
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of capital assets is allocated over their	
estimated useful lives and reported as depreciation expense.  Tenant improvements	176,690
Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This amount represents the net	
change in the compensated absences liability.	(7,533)
Governmental funds report OPEB plan contributions as expenditures. However, in the statement of activities, OPEB expense is measured as the change in net OPEB liability and the amortization of deferred outflows and inflows related to OPEB. The following amount reflect changes in the OPEB related	
balances.	9,156
Governmental funds report pension contributions as expenditures. However, in the statement of activities, pension expense is measured as the change in net pension liability and the amortization of deferred outflows and inflows related to pensions. The following amounts reflect changes in the pension related	
balances.	(305,254)
Change in net position of governmental activities	\$ 1,270,422

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

Solano County is a political subdivision of the State of California. An elected, five member Board of Supervisors governs the County.

First 5 Solano Children and Families Commission (Commission) was organized on July 8, 1999, by the Solano County Board of Supervisors through the adoption of Ordinance No. 1579 in accordance with the California Children and Families Act of 1998. The Commission currently operates under the State of California Health and Safety Code§ 130100-130155 and Solano County Code§ 7.3. The purpose of the Commission is to promote, support, and improve the early development of children from the prenatal stage through five years of age. The First 5 Solano Commission is funded by a surtax imposed statewide on the sale and distribution of cigarettes and other tobacco related products.

The Commission consists of nine members encompassing a myriad of professional and personal experience. The Board of Supervisors of Solano County approves the appointment of each Commission member's four-year term.

### **Basis of Accounting Measurement Focus**

The basic financial statements of the Commission are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

#### Government-wide Financial Statements

Government-wide financial statements consist of the statement of net position and the statement of activities. These statements are presented on an economic resources measurement focus. All economic resources and obligations of the reporting government are reported in the financial statements.

The government-wide financial statements have been prepared on the accrual basis of accounting. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33.

### **Fund Financial Statements**

The fund financial statements consist of the balance sheet and the statement of revenues, expenditures and changes in fund balance of the Commission's general fund. These statements are presented on a current financial resources measurement focus. Generally, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance for the governmental fund generally presents inflows (revenues) and outflows (expenditures) in net current position. All operations of the Commission are accounted for in the general fund.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fund Financial Statements (Continued)

The fund financial statements have been prepared on the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Revenues are considered available if they are received within 90 days after year-end. Revenues susceptible to accrual include tax revenues, grant revenues and investment income. Expenditures are recognized in the accounting period in which the fund liability is incurred except for compensated absences, which are recognized when due and payable at year-end.

#### Adjustments Between Fund Financial Statements and Government-Wide Financial Statements

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources expense/expenditure until then. The Commission reports deferred outflows related to pensions and OPEB. Refer to additional details in note 5 and note 6.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. In the fund financial statements, the Commission has one item which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. The governmental fund report unavailable revenues from intergovernmental revenues. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The Commission also reports deferred inflows related to pensions and OPEB. Refer to additional details in note 5 and note 6.

#### **Compensated Absences**

As of June 30, 2019, the Commission estimated its liability for vested compensated absences to be \$39,190. Compensated absence obligations are considered long-term in nature and are reported in the fund financial statements as expenditures in the period paid or when due and payable at year-end under the modified accrual basis of accounting. The compensated absences have been accrued in the government wide financial statements and are included in liabilities. The compensated absences are liquidated by the general fund.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Net Position**

Net position can be displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation, and net of related debt.
- Restricted net position Consists of resources in the net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. At June 30, 2019, \$348,310 is restricted for funding received for tenant improvements on the Commission's Vallejo office.
- Unrestricted net position All other resources making up net position that do not meet the definition of "restricted" or "net investment in capital assets." At June 30, 2019, \$8,212,448 is unrestricted.

The Commission applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Fund Balance Classification**

Fund balance can be displayed under the following components:

- Nonspendable Fund Balance includes elements of fund balance that cannot be spent because of their form, or because they must be (a) assets that will never convert to cash, such as prepaid items, or (b) resources that must be held intact pursuant to legal or contractual requirements.
- Restricted Fund Balance includes resources that are subject to constraints that are externally enforceable legal restrictions.
- Committed Fund Balance includes amounts that meet one of the following two criteria; (a) use of funds is constrained by limits imposed by formal action of the Commission and removal or (b) modification of use of funds can be accomplished only by the same formal action of the Commission. The Solano First 5 Commission is the government's highest level of decision—making authority; and the formal action required to be taken to establish, modify, or rescind a fund balance restriction is a majority vote by the Commission.
- Assigned Fund Balance The assigned portion of the fund balance policy reflects a commission's intended
  use of resources, which is established either by the First 5 Solano Commission, a body created by the
  commission, such as the commission finance committee, or an official designated by the commission (e.g.,
  an Executive Director).
- Unassigned Fund Balance includes resources in fund balance that cannot be classified into any of the other categories.

The Commission has evaluated the composition of its fund balance and has reported the following categories:

- Restricted At June 30, 2019, the Commission reported \$348,310 as restricted for tenant improvements for the Commission's Vallejo office.
- Committed At June 30, 2019, the Commission reported \$4,186,951 as committed for contractual obligations for First 5 program activities approved by the Board of Commissioners.
- Assigned At June 30, 2019, the Commission reported \$656,146 as assigned for contractual obligations for lease expenditures for the Commission's Vallejo office.
- *Unassigned* At June 30, 2019, the Commission reported \$4,559,632 as unassigned.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Fund Balance Classification(Continued)**

The Commission's policy states that when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is presumed that restricted funds are spent first; and when an expenditure is incurred for purposes for which amounts in any unrestricted fund balances could be used, it is presumed that the committed amounts are spent first, then the assigned amounts, then the unassigned amounts.

#### **Pensions**

In government-wide financial statements, retirement plans (pensions) are required to be recognized and disclosed using the accrual basis of accounting regardless of the amount recognized as pension expenditures on the governmental fund statements, which use the modified accrual basis of accounting.

The Commission participates in the County of Solano Pension Plan. In general, the Commission recognizes a net pension liability, which represents the Commission's proportionate share of the excess of the total pension liability over the fiduciary net position reflected in the actuarial report provided by the California Public Employee Retirement System (CalPERS). The net pension liability is measured as of CalPERS prior fiscal year end June 30, 2018. Changes in the net pension liability are recorded, in the period incurred, as pension expense or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change. The changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources (that arise from changes in actuarial assumptions or other inputs and differences between actuarial or expected experience) are amortized as pension expense beginning with the period in which they occurred.

### **Other Post Employment Benefits (OPEB)**

In government-wide financial statements, other post employment benefits (OPEB) are required to be recognized and disclosed using the accrual basis of accounting regardless of the amount recognized as OPEB expenditures on the governmental fund statements, which use the modified accrual basis of accounting.

The Commission participates in the County of Solano Retiree Healthcare Plan. In general, the Commission recognizes a net OPEB liability, which represents the Commission's proportionate share of the excess of the total OPEB liability over the fiduciary net position reflected in the actuarial report provided by the County's actuary. The net OPEB liability is measured as of the year end June 30, 2018. Changes in the net OPEB liability are recorded, in the period incurred, as OPEB expense or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change. The changes in net OPEB liability that are recorded as deferred inflows of resources or deferred outflows of resources (that arise from changes in actuarial assumptions or other inputs and differences between actuarial or expected experience) are amortized as OPEB expense beginning with the period in which they occurred.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Cash and Investments in County Treasury**

The Commission's cash and investments is maintained in the County Treasury and is pooled with the County of Solano and various other depositors. The Commission's ability to withdraw large sums of cash from the County Treasury may be subject to certain restrictions set by the County Treasurer. On a quarterly basis, the Treasurer allocates interest to participants based upon their average daily balances. The Solano County Treasury Oversight Committee oversees the Treasurer's investments and policies. The balance of the Commission's investment in the Solano County Treasury pool at June 30, 2019 is \$9,137,018. The County investment pool is not registered with the Securities and Exchange Commission as an investment company.

The County's pooled cash and investments are invested pursuant to investment policy guidelines established by the County Treasurer and approved by the County Board of Supervisors. The objectives of the policy (in order of priority) are: legality, preservation of capital, liquidity, and yield. The policy addresses the soundness of financial institutions in which the County will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio which may be invested in certain instruments with longer terms of maturity.

The restricted cash and investments held in the County Treasury are funds restricted for capital projects related to tenant improvements.

#### **Fair Value Measurements**

The Commission categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. As of June 30, 2019, the Commission held no individual investments. All funds are invested in the County Treasurer's Investment Pool.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Commission's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

Deposits and withdrawals in the Pools are made on the basis of \$1 and not fair value. Accordingly, the Commission's share of investments in the County Treasurer's Investment Pool at June 30, 2019 is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

#### **Due from County**

Due from county represents amounts due to the Commission for early childhood mental health services provided per terms of the County of Solano Memorandum of Understanding 2014-101.

#### **Due from State Commission**

Due from other agencies represents amounts due to the Commission from the State (First 5 California Children & Families Commission) as of June 30, 2019 for amounts allocated but not received.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Outstanding Warrants**

Outstanding warrants represent the amount of warrants issued but not yet presented to the County for payment. When warrants are mailed, expenditures are recorded in the Commission's fund and an outstanding warrant liability is created, pending payment of the warrant.

### **Accounts Payable**

Accounts payable represents the balance owed for goods received and/or services rendered.

### **Due to County**

Due to County represents amounts owed to the County of Solano for grantee services provided by the Department of Health and Social Services.

### **Due to Other Agencies**

Due to other agencies represents amounts owed to grantees outside the reporting entity.

#### **Capital Assets**

Capital assets, which include construction in progress and tenant improvements, are reported in the governmental activities. Capital assets are defined by the Commission as assets with an initial cost of \$5,000 and an estimated useful life in excess of one year. Such capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Tenant improvements are depreciated using the straight-line method over the shorter of the lease term of the estimated useful life of 10-40 years.

#### NOTE 2 - COMPENSATED ABSENCES

Changes in compensated absences for the fiscal year ended June 30, 2019, was as follows:

	Е	alance								mounts e Within
	Jul	1, 2018	A	dditions	Re	tirements	June	30, 2019	O	ne Year
Compensated absences	\$	31,657	\$	38,469	\$	30,936	\$	39,190	\$	28,552
Total compensated absences	\$	31,657	\$	38,469	\$	30,936	\$	39,190	\$	28,552

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 3 – OPERATING LEASES**

In March 2019, the Commission entered into a five-year operating lease for the rental of office space in Vallejo. The lease commencement date is based on the later of July 1, 2019 or on the notice of occupancy, which the Commission expects to occur in November 2019. Therefore, no lease payments were made during the fiscal year ended June 30, 2019.

The future minimum lease payments required for this operating lease is as follow:

Fiscal Year	
Ended June 30	Amount
2020	\$ 82,392
2021	126,060
2022	129,842
2023	133,737
2024	137,749
2025	46,366
	\$ 656,146

#### **NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019 is as follows:

	Ba	lance					I	Balance
	July	1, 2019	A	dditions	Del	etions	30	)-Jun-19
Capital assets, not being depreciated								
Construction in progress - tenant improvements	\$	-	\$	176,690	\$	-	\$	176,690
Total capital assets, not being depreciated	\$	-	\$	176,690	\$	-	\$	176,690

### NOTE 5 - DEFINED BENEFIT PENSION PLAN

**Plan Description** - The Commission employees participate in the County of Solano's Miscellaneous defined benefit pension plan administered by the State of California Public Employees' Retirement System (CalPERS), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for California cities and governmental jurisdictions, which participate in this retirement plan. For financial reporting purposes, the Commission reports a proportionate share of the County's collective net pension liability, pension expense, and deferred inflows and outflows. Accordingly, the disclosures and required supplementary information have been reported for the Commission as a cost sharing participant.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 5 – DEFINED BENEFIT PENSION PLAN (Continued)**

**Benefits Provided** - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

Contributions - Rates for the County's contributions are set by CalPERS based upon annual experience of County members and on periodic actuarial valuations. The contribution rate for the Commission is established by the County of Solano (County). The Commission contributes the full amount of the employees' 7.508 percent share of contributions after five years of CalPERS qualifying experience. The employer contribution rate for the fiscal year ended June 30, 2019, is 10.240 percent. For the fiscal year ended June 30, 2019, the Commission was required to contribute \$132,060 to the County.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Commission reported a liability of \$1,237,289 for its proportionate share of the County's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. The Commission's proportion of the County's net pension liability was based on the Commission's FY 2018 actual contributions to the County's pension plan relative to the total contributions of the County as a whole. At June 30, 2018, the Commission's proportionate share was 0.3225 percent and at June 30, 2019 the Commission's proportionate share was 0.3376 percent, an increase of 0.0151 percent.

For the year ended June 30, 2019, the Commission recognized pension expense of \$213,342. At June 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	1	Deferred			
	Οι	ıtflows of	Deferred Inflow		
	R	Resources		of Resources	
Changes in assumptions	\$	97,560	\$	26,516	
Difference between expected and actual experience		18,324		16,859	
Net difference between projected and actual earnings					
on pension plan investments		7,696		-	
Employer contributions paid by the Commission					
subsequent to the measurement date		132,060			
Total	\$	255,640	\$	43,375	

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 5 – DEFINED BENEFIT PENSION PLAN (Continued)**

\$132,060 reported as deferred outflows of resources related to the Commission's contributions to the County's plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Commission's proportion of the County's pension plan will be recognized in pension expense as follows:

Year ended	
June 30,	
2020	\$ 107,599
2021	19,465
2022	(37,439)
2023	 (9,420)
Total	\$ 80,205

Actuarial assumptions - The Commission's proportion of the County's total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date June 30, 2017 Measurement date June 30, 2018

Actuarial cost method Entry-Age Normal Cost Method

**Actuarial Assumptions:** 

Discount Rate 7.15% Inflation 2.75%

Projected Salary increases Varies by Entry Age and Serivce

Payroll Growth: 3.00%

The mortality table used was developed based on CalPERS's specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2016 experience study report available on CalPERS website at www.calpers.ca.gov.

All other actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from 1997 to 2015, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at CalPERS' website under Forms and Publications.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 5 – DEFINED BENEFIT PENSION PLAN (Continued)**

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimates ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, CalPERS staff took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class net of administrative expenses:

	Target	Real Return,	Real Return
Asset Class	Allocation	Years 1 -10	11+
Global equity	50.0%	4.80%	5.98%
Fixed income	28.0%	1.00%	2.62%
Inflation assets	0.0%	0.77%	1.81%
Private equity	8.0%	6.30%	7.23%
Real assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
	100.00%		

Discount rate - The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate, and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB 68 section.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 5 – DEFINED BENEFIT PENSION PLAN (Continued)**

Sensitivity of the Commission's proportionate share of the County's net pension liability to changes in the discount rate - The following table presents the Commission's proportionate share of the County's net pension liability calculated using the discount rate of 7.15 percent, as well as what the Commission's proportionate share of the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15%) or 1-percentage-point higher (8.15%) than the current rate:

				Current		1.00%
	1.00	0% Decrease	Di	scount Rate	J	Increase
		(6.15%)		(7.15%)	(	(8.15%)
Commission's proportionate share of the County's net						
pension liability	\$	1,971,961	\$	1,327,469	\$	792,081

Pension plan fiduciary net position - Detailed information about the County's collective net pension liability is available in the County's separately issued Comprehensive Annual Financial Report (CAFR). The County of Solano's financial *statements* may be obtained by contacting the County of Solano, Auditor-Controller's Office at 675 Texas Street, Suite 2800, Fairfield, California 94533 or visiting the County's website at https://www.solanocounty.com/depts/auditor/finance\_reports.asp.

Detailed information about the CalPERS fiduciary net position is available in a separately issued CalPERS comprehensive annual financial report. Copies of the CalPERS annual report may be obtained from CalPERS Headquarters, Lincoln Plaza North, 400 Q Street, Sacramento, California 95811, or visiting www.calpers.ca.gov.

#### NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

#### **Plan Description**

The Commission participates in County of Solano Multi-Employer Defined Benefit Healthcare Plan administered by the CalPERS. The plan provides postemployment healthcare benefits to eligible retirees by contributing a minimum of \$133 per month towards medical insurance benefits. This benefit is provided based on the Board of Supervisor's election to participate under the Public Employees' Medical and Hospital Care Act (PEMHCA) [Government Code Section 22750]. The County's Board may elect to pay more than the minimum contribution; however, the County's Board has elected to pay the minimum contribution of \$133 per month per eligible retiree. The County has not executed a formal plan document that provides for these benefits and the plan does not have a name.

In addition, the County established an irrevocable trust to pre-fund the other postemployment Annual Required Contribution benefits with the Public Agency Retirement Services (PARS). The PARS financial statements and additional reports can be obtained from the PARS website at http://www.PARS.org.

For financial reporting purposes, the Commission reports a proportionate share of the County's collective net OPEB liability, OPEB expense, and deferred inflows and outflows of resources. Accordingly, the disclosures and required supplementary information have been reported for the Commission as a cost sharing participant.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Contributions**

The plan and its contribution requirements are established by memorandums of understanding with the applicable employee bargaining units and may be amended by agreements between the County and the bargaining units. The annual contribution is based on the actuarially determined contribution. Currently, plan members are required to pay the balance of the premiums.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Commission reported a liability of \$46,029 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2017. The Commission's proportion of the net OPEB liability was based on a projection of the Commission's contributions to the OPEB plan relative to the projected contributions of all participating member agencies. At June 30, 2018, the Commission's proportionate share was 0.2434 percent and at June 30, 2019 the Commission's proportionate share was 0.2154 percent, a decrease of 0.00028 percent.

For the year ended June 30, 2019, the Commission recognized OPEB expense of \$8,336. At June 30, 2019, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	red Outflows Resources	Deferred Inflows of Resources		
OPEB contributions subsequent to measurement date  Net difference between projected and actual earnings on	\$ 12,302	\$	-	
plan investments	-		2,160	
Total	\$ 12,302	\$	2,160	

\$12,302 reported as deferred outflows of resources related to the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended	
June 30,	Amortization
2020	\$ (687)
2021	(687)
2022	(687)
2023	(99)
Total	\$ (2,160)

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)**

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Actuarial Assumptions – The total OPEB liability in the January 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method Entry-Age Normal Cost Method

**Actuarial Assumptions:** 

Valuation Date January 1, 2017

Discount Rate 6.00%
Inflation 2.75%
Investment Rate of Return 6.00%

Medical Trend Non-Medicare - 7.5% for 2019,

decreasing to an ultimate rate of 4.0% in 2076 and later years

Medicare - 6.5% for 2019, decreasing to an ultimate rate of 4.0% in 2067 and later years

Mortality Improvement

Morality projected fully

generational with Scale MP-2016

Salary Increase 3% Healthcare Participation 50%

Discount Rate – The discount rate used to measure the total OPEB liability was 6.00 percent for the plan. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the Commission's contributions will be made at rates equal to the difference between actuarially determined contributions rates and the employee rate. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)**

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and most recent best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Global Equity	58.0%	4.82%
Fixed Income	35.0%	1.47%
Cash	5.0%	0.06%
REITs	2.0%	3.76%
Total	100%	_

Sensitivity of the Commission's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate – The following presents the Commission's proportionate share of the net OPEB liability, as well as what the Commission's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.0%) or 1-percentage-point higher (7.0%) than the current discount rate:

	1%	1% Decrease		Discount Rate		6 Increase
	(	(5.0%)	(6.0%)		(7.0%)	
Net OPEB Liability	\$	64,788	\$	46,029	\$	31,699

Sensitivity of the Commission's Proportionate Share of the Net OPEB liability to Changes in the Healthcare Cost Trend Rates – The following presents the Commission's proportionate share of the net OPEB liability, as well as what the Commission's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1%	1% Decrease		rent Trend	1% Increase		
				Rate*			
Net OPEB Liability	\$	28,053	\$	46,029	\$	69,808	

<sup>\*</sup> Non-Medicare trend rate of 7.5%, decreasing to an ultimate rate of 4.0% in 2076. Medical trend rate of 6.5%, decreasing to an ultimate rate of 4.0% in 2076.

*OPEB Plan Fiduciary Net Position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CalPERS financial reports.

### NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### **NOTE 7 – PROGRAM EVALUATION**

In accordance with the Standards and Procedures for Audits of California Counties Participating in the California Children and Families Program, issued by the California State Controller, the Commission is required to disclose the amounts expended during the fiscal year on program evaluation. Program evaluation costs pertain to those activities undertaken to support the collection, production, analysis and presentation of evaluation information for Commission management, Commissioners and other interested parties.

For the year ended June 30, 2019, the Commission spent \$110,850 on program evaluation.

#### **NOTE 8 – RISK MANAGEMENT**

The Commission through Solano County carries coverage administered through the Solano County Risk Management Division, for all risks under a multi-peril policy, including accident and property, workers' compensation, and general liability insurance programs.

Solano County also participates in the California State Association of Counties-Excess Insurance Authority (CSAC-EIA), a joint powers authority created to provide self-insurance programs for California counties.

#### **NOTE 9 – RELATED PARTY TRANSACTIONS**

The legally required composition of the Children and Families Commission includes a County Supervisor, two County Health & Social Services staff members and representatives of agencies and constituencies concerned with children. Some the programs funded by the Commission are operated by organizations represented by Commissioners. Commissioners abstain from voting on and participating in discussions directly related to their respective organizations. Below is a list of Commissioner/organization relations and agreements:

	Fiscal Year 2018/1		
Related Party	E	xpenses	
County of Solano	\$	120,154	
Solano County Office of Education		377,632	

The Commission incurred expense of \$100,000 for Early Periodic Screening Diagnosis and Treatment and \$20,154 for Dental Services provided by the County of Solano department of Health and Social Services in fiscal year 2018/19.

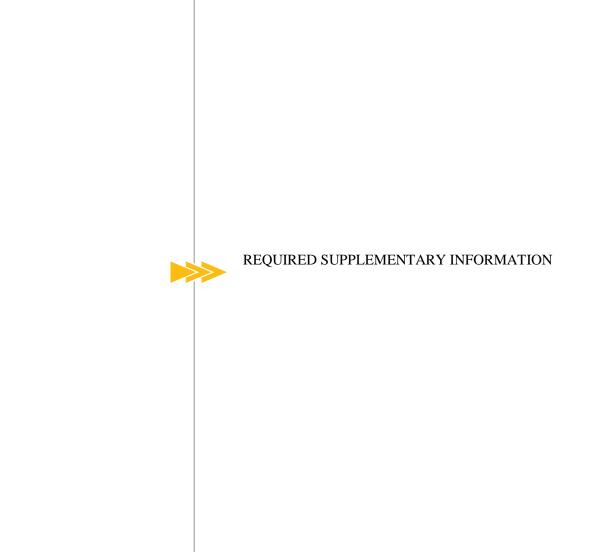
The Commission incurred expenses of \$243,153 for services provided related to the Improve and Maximize Programs so All Children Thrive (IMPACT) program, \$28,131 for the Solano Kids Thrive program, \$27,475 for the Center for Social and Emotional Foundations for Early Learning training, \$7,000 for Triple P – Positive Parenting Program, and \$71,873 for the Raising a Reader program provided by the Solano County Office of Education in fiscal year 2018/19.

### NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 9 – RELATED PARTY TRANSACTIONS (Continued)

	Fiscal	Year 2018/19	
Related Party	Revenues		
County of Solano	 \$	410,128	

The Commission earned revenues in the amounts of \$346,381 for Mental Health Services, \$15,000 for Non-Profit Capacity Building, \$13,747 for Contracts Training, and \$35,000 for Resilience Strategic Plan services provided to the County of Solano Department of Health and Social Services in fiscal year 2018/19.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GENERAL FUND BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	Budgeted Amounts			Variance with Final Budget Positive		
	Adopted	Final	Actual Amounts	(Negative)		
Revenues:	¢ 2.509.755	¢ 2.500.755	Φ 2.625.956	¢ 117.101		
Intergovernmental revenues	\$ 3,508,755	\$ 3,508,755	\$ 3,625,856	\$ 117,101		
Charges for services Investment income	734,685 98,113	769,685	454,418	(315,267)		
Donations/grants	5,000	98,113 95,000	174,281 96,990	76,168 1,990		
Capital grants and contributions	3,000	500,000	525,000	(25,000)		
	4.246.552					
Total revenues	4,346,553	4,971,553	4,876,545	(145,008)		
Expenditures:						
Current						
Strategic plan implementation						
Employee services	991,524	991,524	945,331	46,193		
Program evaluation costs	140,000	140,000	110,850	29,150		
Countywide admin overhead	44,600	44,600	44,600	-		
Interfund services	22,300	18,300	31,431	(13,131)		
Professional & specialized services	99,738	99,738	61,182	38,556		
Rents & leases	56,054	56,054	71,463	(15,409)		
Memberships	7,500	7,500	7,354	146		
Transportation & travel	10,400	10,400	9,063	1,337		
Communication	6,035	6,035	5,853	182		
Insurance	7,353	7,353	7,353	-		
Special departmental expense	4,725	4,725	7,650	(2,925)		
Supplies	4,000	4,000	2,999	1,001		
Meals/Refreshments	2,000	2,000	3,682	(1,682)		
Non capitalized equipment	13,500	13,500	4,363	9,137		
Miscellaneous	4,250	4,250	6,531	(2,281)		
Total strategic plan implementation expenditures	1,413,979	1,409,979	1,319,705	90,274		
Grants						
Family support	625,000	625,000	306,697	318,303		
Early mental health	1,225,000	1,225,000	450,554	774,446		
Child care and development	378,313	378,313	340,645	37,668		
Annual grants	327,000	327,000	161,667	165,333		
Pre K academy	200,000	200,000	187,828	12,172		
Systems change	287,000	377,000	222,074	154,926		
Community engagement	102,000	102,000	83,518	18,482		
Co-sponsorship of conferences	25,000	25,000	9,650	15,350		
Help me grow	200,000	200,000	200,000	_		
Oral health	-	-	20,154	(20,154)		
Total grant expenditures	3,369,313	3,459,313	1,982,787	1,476,526		
Capital outlay						
Tenant improvements	_	200,000	176,690	23,310		
Total capital outlay expenditures		200,000	176,690	23,310		
Total capital outlay experientifies		200,000	170,090	25,510		
Total expenditures	4,783,292	5,069,292	3,479,182	1,590,110		
Net change in fund balance	(436,739)	(97,739)	1,397,363	1,445,102		
Fund balance - beginning	8,353,676	8,353,676	8,353,676			
Fund balance - ending	\$ 7,916,937	\$ 8,255,937	\$ 9,751,039			

The notes to the required supplementary information are an integral part of this schedule.

## SCHEDULE OF THE COMMISSION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR THE YEAR ENDED JUNE 30, 2019

#### **LAST TEN YEARS\***

		2019		2018		2017		2016		2015
Commission's proportion of the net pension liability	\$	1,327,469	\$	1,139,189	\$	1,347,787	\$	1,129,735	\$	1,370,818
Commission's proportionate share of the County's net pension liability		0.3376%		0.3225%		0.3307%		0.4065%		0.4228%
Commission's covered payroll	\$	570,009	\$	517,198	\$	586,638	\$	568,283	\$	560,411
Commission's proportionate share of the County's net pension liability as a percentage of covered payroll		232.89%		220.26%		229.75%		198.80%		244.61%
Plan fiduciary net position as a percentage of the total pension liability		73.40%		72.12%		72.73%		77.48%		79.35%
Measurement date:	Ju	ne 30, 2018	Jι	une 30, 2017	Jı	ine 30, 2016	Jı	ine 30, 2015	Jι	ine 30, 2014

#### Notes to Schedule:

<sup>\*</sup> Fiscal year 2015 was the first year of implementation of GASB 68, therefore, only five years are shown.

Changes of Assumptions: The discount rate was changed from 7.65% (June 30, 2016 measurement date) to 7.15% (June 30, 2017 measurement date). In 2016, there were no changes. In 2015, amounts reflected an adjustment of the discount rate from 7.5% (net of administrative expense) to 7.65% (without a reduction for pension plan administrative expense). In 2014, amounts reported were based on the 7.5% discount rate.

## SCHEDULE OF PENSION CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2019

#### LAST TEN YEARS\*

	 2019	 2018	2017	2016	2015
Actuarially determined contributions	 132,060	172,253	 392,311	268,681	104,947
Contributions in relation to the actuarially determined contribution	 132,060	 172,253	392,311	268,681	104,947
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Commission's covered payroll	\$ 549,380	\$ 570,009	\$ 517,198	\$ 586,638	\$ 568,283
Contributions as a percentage of covered payroll	24.04%	30.22%	75.85%	45.80%	18.47%

#### Notes to Schedule:

<sup>\*</sup> Fiscal year 2015 was the first year of implementation of GASB 68, therefore, only five years are shown.

## SCHEDULE OF THE COMMISSION'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY FOR THE YEAR ENDED JUNE 30, 2019

#### **LAST TEN YEARS\***

		2019		2018
Commission's proportion of the net OPEB liability	\$	46,029	\$	56,023
Commission's proportionate share of the net OPEB liability		0.2154%		0.2434%
Commission's covered payroll		570,009		517,198
Commission's proportionate share of the net OPEB liability as a percentage of its covered payroll		8.08%		10.83%
Plan fiduciary net position as a percentage of the total OPEB liability		65.40%		60.10%
Measurement Date	Ju	ne 30, 2018	Ju	ine 30, 2017

<sup>\*</sup> Fiscal year 2018 was the first year of implementation of GASB 75, therefore, only two years are shown.

## SCHEDULE OF OPEB CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2019

#### LAST TEN YEARS\*

	2019		2018		
Contractually determined contribution	\$	12,302	\$	13,638	
Contributions in relation to the					
contractually determined contributions		12,302		13,638	
Contribution deficiency (excess)	\$	-	\$		
Covered payroll		549,380		570,009	
Contributions as a percentage of covered payroll		2.24%		2.39%	

<sup>\*</sup> Fiscal year 2018 was the first year of implementation of GASB 75, therefore, only two years are shown.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

#### **Budgetary Information**

The Commission shall conform to Solano County Code§ 7.3 for the First 5 Solano Children and Families Commission by approving a budget for the fiscal year in accordance with the Solano County annual budget calendar. The budget shall include anticipated revenues to the First 5 Solano Children & Families Trust Fund and shall provide for carrying out the adopted strategic plan. The budget shall be transmitted to the County Administrator for inclusion in the Final Budget of Solano County.

In accordance with provisions of Sections 29000-29144 of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares and legally adopts a final balanced budget each fiscal year by July 1.

An operating budget prepared on the modified accrual basis is adopted each fiscal year.

Expenditures are controlled at the object level for all departments within the County except for capital outlay expenditures, which are controlled at the sub object level. The legal level of budgetary control is at the department level. This is the level at which expenditures may not legally exceed appropriations.



## SCHEDULE OF EXPENSES BY FUND SOURCE AND NET POSITION OF SCCFC FUNDS FOR FIRST 5 PROGRAMS AND ACTIVITIES YEAR ENDED JUNE 30, 2019

					Net Position	
		Revenue		Change in	Beginning of	Net Position
Program	Source	CCFC Funds	Expenses	Net Position	Year	End of Year
IMPACT	SCCFC Program Funds	\$ 258,195	\$ 258,195	\$ -	\$ -	\$ -



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners First 5 Solano Children and Families Commission Fairfield, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of the First 5 Solano Children and Families Commission (Commission), a component unit of the County of Solano, California, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated October 3, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sacramento, California

Ed Bailly LLP

October 3, 2019



#### INDEPENDENT AUDITOR'S REPORT ON STATE COMPLIANCE

To the Board of Commissioners First 5 Solano Children and Families Commission Fairfield, California

#### **Compliance**

We have audited the First 5 Solano Children and Families Commission's (Commission), a component unit of the County of Solano, California, compliance with the requirements specified in the State of California's *Standards* and *Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office, applicable to the Commission's statutory requirements identified below for the year ended June 30, 2019.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of the laws and regulations applicable to the California Children and Families Act.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the Commission's compliance with the requirements referred to above based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the State Controller's Office. Those standards and the State of California's *Standards and Procedures for Audits of Local Entities Administering the Children and Families Act* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the requirements referred to above that could have a direct and material effect on the statutory requirements listed below. An audit includes examining, on a test basis, evidence about the Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance. However, our audit does not provide a legal determination of the Commission's compliance with those requirements. In connection with the audit referred to above, we selected and tested transactions and records to determine the Commission's compliance with the state laws and regulations applicable to the following items:

	Audit Guide	Procedures
<u>Description</u>	<u>Procedures</u>	<u>Performed</u>
Contracting and Procurement	6	Yes
Administrative Costs	3	Yes
Conflict-of-Interest	3	Yes
County Ordinance	4	Yes
Long-range Financial Plans	2	Yes
Financial Condition of the Commission	1	Yes
Program Evaluation	3	Yes
Long-range Financial Plans	2	Yes

#### **Opinion**

In our opinion, the Commission complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the California Children and Families Program for the year ended June 30, 2019.

#### **Purpose of Report**

The purpose of this report on compliance is solely to describe the scope of our testing over compliance and the results of that testing based on the State of California's *Standards and Procedures for Audits of Local Entities Administering the California Children and Families Act*, issued by the Controller's Office. Accordingly, this report is not suitable for any other purpose.

Sacramento, California

Esde Saelly LLP

October 3, 2019