



Solano County

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Fairfield, California 94533
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Minutes - Final Board of Supervisors

*Erin Hannigan (Dist. 1) Chairwoman
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*Monica Brown (Dist. 2), Vice-Chair
(707) 784-3031*

*James P. Spering (Dist. 3)
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*John M. Vasquez (Dist. 4)
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*Skip Thomson (Dist. 5)
(707) 784-6130*

Tuesday, October 1, 2019

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 1st day of October, 2019 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M. Present were Supervisors Brown, Spering, Vasquez, Thomson and Chairwoman Hannigan. Chairwoman Hannigan presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Bernadette S. Curry.

ROLL CALL

Erin Hannigan, Monica Brown, James P. Spering, John M. Vasquez and Skip Thomson

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

- 1 [19-746](#) Adopt and present a resolution recognizing October 2019 as Domestic Violence Awareness Month in Solano County (Supervisor Vasquez)

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

On motion of Supervisor Vasquez, seconded by Supervisor Spering, the Board adopted and presented Resolution No. 2019-193 recognizing October 2019 as Domestic Violence Awareness Month in Solano County. So ordered by 5-0 vote. (See Resolution Book)

Enactment No: Resolution 2019 - 193

2 **19-719**

Adopt and present a resolution recognizing October 20-26, 2019 as National Childhood Lead Poisoning Prevention Week in Solano County (Chairwoman Hannigan)

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

On motion of Chairwoman Hannigan, seconded by Supervisor Brown, the Board adopted and presented Resolution No. 2019-194 recognizing October 20-26, 2019 as National Childhood Lead Poisoning Prevention Week in Solano County. So ordered by 5-0 vote. (See Resolution Book)

Enactment No: Resolution 2019 - 194

ITEMS FROM THE PUBLIC

Chairwoman Hannigan commented on the previous board meeting regarding the Centenarian Commemoration and on the dedication of the Fairfield Vacaville Train Station on September 27th.

Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Alma Alicia Lepe-Santana, representing Jose and Alicia Lepe, commented on domestic violence at her parent's ranch.

B) George Guynn, Jr., Suisun City, commented on taxpayers' expenses for Amtrak, the Fairfield Vacaville Train Station, current road conditions and using funds to fix roads instead of other projects.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for October 1, 2019.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Spering, the Board approved the agenda of the Solano County Board of Supervisors for October 1, 2019 as submitted. So ordered by 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

In response to questions from Supervisor Thomson, Assistant Director of Health and Social Services Debbie Vaughn provided information on Item 7 and advised that she would get back to the board on the date that funds were expected.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the following Consent Calendar items by 5-0 vote.

CONSENT CALENDAR

- 3** **[19-752](#)** Approve 2 contracts with Thomson Reuters (dba West Publishing Corporation) in amounts not to exceed \$102,627 for a Prolaw Software License Agreement for the term October 1, 2019 through June 30, 2020, and \$111,446 for Westlaw online legal research services for the term of October 1, 2019 through December 31, 2022; Authorize the County Administrator to execute the contracts; and Approve an Appropriation Transfer Request (ATR) in the amount of \$123,635 to recognize unanticipated litigation revenue (4/5 vote required)
- Attachments:* [A - Prolaw Agreement](#)
 [B - Westlaw Agreement](#)
 [Adopted Agreement - Prolaw](#)
 [Adopted Agreement - Westlaw](#)
 [Minute Order](#)
- Approved**
- 4** **[19-749](#)** Accept the Annual Audit of the Statement of Assets of the Solano County Treasury as of June 30, 2019
- Attachments:* [A - Treasury Audit Report FY2018-19 Q4](#)
 [Minute Order](#)
- Accepted**
- 5** **[19-720](#)** Approve a contract with Innovative Health Solutions for \$360,000 to provide nutrition education classes and events from October 1, 2019 through September 30, 2022; and Authorize the County Administrator to execute the contract
- Attachments:* [A - Contract](#)
 [Minute Order](#)
- Approved**

- 6 [19-721](#) Adopt a resolution and plaque of appreciation honoring Patricia A. Jacobs, Office Assistant III, Health & Social Services Department, Public Health Division, Older & Disabled Adult Services Bureau, upon her retirement with over 32 years of dedicated public service to Solano County

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 195

- 7 [19-718](#) Adopt a resolution to authorize the County to submit an application to the Department of Health Care Services for one-time funds for the Whole Person Care Pilot program to invest in long-term or short-term housing for Medi-Cal beneficiaries who are mentally ill and are experiencing homelessness or at-risk of homelessness; and Delegate authority to the County Administrator to approve an Appropriation Transfer Request (ATR) for \$1,603,828 once the California Department of Healthcare Services approves the Whole Person Care application (4/5 vote required)

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 196

- 8 [19-740](#) Adopt a resolution authorizing the Solano County Probation Department to participate in the Youth Reinvestment Grant Program funded through the State of California Recidivism Reduction Fund and Administered by the Board of State and Community Corrections (BSCC); Authorize the Chief of Probation or his designee to execute Grant Agreement Number BSCC 592-19 with the BSCC for the program effective July 1, 2019 through February 28, 2023 in the amount of \$300,000; and Approve an Appropriations Transfer Request (ATR) of \$100,000 in unanticipated revenue from the BSCC (4/5 vote required)

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 197

- 9 [19-744](#) Adopt a resolution proclaiming the second week of October as Code Enforcement Officer Appreciation Week in Solano County

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 198

- 10 [19-756](#) Approve a plaque of appreciation honoring Karen Avery, Senior Planner, upon her retirement from the Department of Resource Management with over 13 years of dedicated public service to Solano County

Attachments: [Minute Order](#)

Approved

MISCELLANEOUS ITEMS

- 11 [19-737](#) Appoint the Director of Resource Management as Solano County's Authorized Designee to review timberland conversions of less than three (3) acres in response to a request from the California Board of Forestry and Fire Protection

Attachments: [A - Board of Forestry and Fire Protection Request](#)
 [Minute Order](#)

Approved

REGULAR CALENDAR

- 12 [19-742](#) Receive an initial review and assessment of affordable housing efforts in Solano County prepared by Consero Solutions in coordination with the Department of Resource Management and the County Administrators Office; and Provide comments and direction to staff and the consultant team for formulating recommendations on the County's approach to affordable housing moving forward

Attachments: [A - Findings Memo](#)
 [B - Options Memo](#)
 [C - Funding Recommendations Memo](#)

Director of Resource Management Bill Emlen introduced the item.

President of Consero Solutions Petrea Marchand provided an overview of the item.

Supervisor Vasquez commented on the County's challenges on the matter of housing, noting that the cities had the responsibility for providing housing in their cities.

In response to questions from Supervisor Vasquez, Mr. Emlen advised that the housing being developed would likely be restricted. Debbie Vaughn provided information on the housing restrictions.

Chairwoman Hannigan commented on recertification of affordable housing.

Mr. Emlen noted that the length of the restriction depended on the terms of the funding.

Ms. Vaughn advised that staff would follow up and get back to the Board regarding the length of the restrictions.

Chairwoman Hannigan commented on calls for service resulting from a low income housing project.

County Administrator Birgitta Corsello commented on other counties adoption of policies that were requiring permanent covenants, noting that the Board had control over what restrictions were put on projections that came before them.

Chairwoman Hannigan commented on the need to house individuals to help them and then help them move on.

Supervisor Spering commented on concerns with placing deed restrictions on single family residences. He suggested looking at a formula that would make sure that families were not denied the opportunity for growth and provided incentive for the family to take care of the home. He then commented in support of deed restrictions for apartments.

Mr. Emlen provided additional information on restrictions and the focus on multifamily housing.

Supervisor Thomson commented on contributions missing from the City of Vacaville.

Ms. Vaughn advised that the City of Vacaville was contributing some land to the Eden Housing project and that staff did not have any other additional information on what the city was contributing.

Supervisor Thomson commented on the need to help those cities that were making significant contributions and efforts to provide affordable housing.

Supervisor Thomson commented on the lack of a single point of contact in the County for affordable housing that could go after grant funds. He then commented on the rise in the number of homeless individuals, noting that the homeless population was getting younger. Lastly, he commented on the need to find a better way to count the number of homeless individuals.

Supervisor Brown commented on a visit to San Joaquin County and to look at doing what other counties are doing. She then commented on affordable housing and the need to define the narrative of what affordable housing meant.

Chairwoman Hannigan commented on the county's efforts in the past regarding the creation of an executive housing team.

In response to a question from Supervisor Thomson, Ms. Marchand provided information on Placer County's activities for affordable housing, noting that Placer County was different than Solano County in that it owned homes.

Chairwoman Hannigan commented on the need to take a bigger step in the role of working with cities and identifying funds for housing gaps.

Supervisor Vasquez commented that implementation of a housing team, noting that it would be difficult to get cities to listen or comply.

Ms. Marchand advised that the CAP Solano JPA was an important component that involved all the cities around the table.

Supervisor Vasquez commented on the challenges of keeping goals and the mission in place given changes in city and county leadership.

Ms. Marchand provided information on Santa Clara County's experience with its housing team and noted that it had realized that outreach and having a funding plan was needed.

In response to a question from Chairwoman Hannigan, Ms. Marchand provided a history of Santa Clara's activities to address affordable housing.

Mr. Emlen commented on the importance of requirements from the state regarding provision of affordable housing in incentivizing cities to listen and participate.

Supervisor Vasquez commented on the water crises and lack of water for new homes. He noted that utility companies like sewer and water agencies needed to be involved in the affordable housing issue.

Chairwoman Hannigan commented on concerns with policies that put pressure on counties that had limited resources, and on the need to get them changed.

Mr. Emlen noted that the RHNA (Regional Housing Need Allocation) obligations were likely to double for the County and cities.

Chairwoman Hannigan commented on a discussion she'd had with an individual regarding the Eden Housing project in Sacramento, noting that there were misconceptions about it. She then asked where substandard housing fit into the equation of affordable housing.

Mr. Emlen commented on the challenges of these types of housing and its effect on sustainability of affordable housing, noting that the County provided inspections, code enforcement and rehabilitation programs to assist with this.

Supervisor Sperring commented in opposition to expanding CAP Solano and advised that the County should oversee any additional funding and partner with the Solano Transportation Authority. He commented on the need to internally get things in order and then to determine affordable housing targets. He noted that provided housing for mentally ill or drug addicts was a health issue and not an affordable housing issue. He advised that there needed to be an individual in charge and suggested that there be one aide appointed from each Supervisor's office to form a group to talk about this.

Supervisor Sperring commented on an affordable housing developer near the train station that wanted to provide housing. He then commented on the City of Fairfield's efforts to reduce fees and accelerate the process for affordable housing developers. He noted that providing incentives for developers to build affordable housing was needed. He then advised that the County needed to come up with its own plan, strategy and investment and that he was not in support of expanding CAP Solano.

Supervisor Sperring commented in support of SB 330 legislation regarding the right to build.

Chairwoman Hannigan commented on the purpose of the presentation to identify options and noted that SB 330 was on the Governor's desk for signature. She then commented on the County's involvement to improve CAP Solano and the success it had over the last year to bring in funding to the county.

Supervisor Thomson commented on the need for the County to decide its own destiny and not wait for cities to decide whether to participate. He commented on the need to help those cities willing to participate.

Supervisor Vasquez commented on the need to talk to the business community about the type of workforce they need and to look at needed housing for agricultural workers. He then noted that interest rates and terms from lenders to developers was not something the County could control.

Supervisor Brown commented in support of taking charge and not forming another layer of bureaucracy.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) George Guynn, Jr., Suisun City, commented on housing, focusing on higher paying jobs, government bureaucracy and local control.

B) Jesus Morales, Fairfield Senior Project Manager, commented on covenants on affordable housing, projects the city was working on and the willingness of the city to work with the County.

Chairwoman Hannigan commented on housing types, rehabilitation and funding for affordable housing in Vallejo.

C) Donald Tipton, unincorporated Vallejo, commented on the issues of blight in the Homeacres area, redlining, homelessness, using the fairgrounds for housing homeless, utilizing Habitat for Humanity, and the number of homeless in Vallejo.

Supervisor Spering noted that redlining was illegal.

Supervisor Thomson suggested that the County start with forming an executive team with a housing czar point person that was dedicated to affordable housing, that it start developing a housing plan, and that a relationship with the hospitals be fostered.

Supervisor Spering commented on the need to invest in quality projects. He then asked about the development near the train station and asked how the developer could get assistance with the project's funding shortfall.

Ms. Corsello provided information in regard to discussions she'd had with city managers regarding the project.

Supervisor Spering commented on incentives that employers were giving their employees to be reimbursed for using public transit. He advised that he would meet with the County Administrator about this. He then noted that he would like to see the County have access to projects it put money into.

Chairwoman Hannigan commented in agreement with the Housing Administrator but noted she was not in support of it replacing the current position already allocated in the County Administrator's Office. She then commented in agreement with having a housing plan and on fostering relationships with hospitals.

Supervisor Vasquez commented on the need to maintain, create and expand the structure in place.

13 **19-747**

Receive a presentation and consider adopting a resolution recognizing October 2019 as National Cybersecurity Awareness Month

Attachments: [A - Resolution](#)
 [B - Presentation](#)
 [Adopted Resolution](#)
 [Minute Order](#)

On motion of Supervisor Thomson, seconded by Supervisor Brown, the Board adopted Resolution No. 2019 - 199 recognizing October 2019 as National Cybersecurity Awareness Month. So ordered by 5-0 vote. (see Resolution Book)

Chief Information Officer Tim Flanagan introduced the item.

IT Infrastructure and Operations Manager Jaime Fontelera provided an overview of the item.

Chairwoman Hannigan commented on the seriousness of cyber attacks.

County Administrator Birgitta Corsello advised that IT staff was working on a strategy for awareness training for employees and commented on the prevalence of cyber attacks on agencies.

Chairwoman Hannigan commented on emails going back and forth, noting that it was a challenge when individuals and the public were emailing to personal and county emails.

In response to a question from Chairwoman Hannigan, Mr. Fontelera provided information on upcoming plans for security awareness training for employees. Mr. Flanagan provided information on a mock fishing campaign to help educate individuals on what to look for.

Chairwoman Hannigan commented on the importance of the training and having it annually.

Mr. Fontelera noted that security advisory emails were also sent out periodically to employees.

Supervisor Spering commented on the need to look at win.dat files, noting that he was not able to open them.

Mr. Flanagan advised that staff would follow up with Supervisor Spering on this.

Adopted

Enactment No: Resolution 2019 - 199

14 **[19-733](#)**

Accept the Auditor-Controller's Follow-up Review Report on the Solano County Fair Audit for the years ended December 31, 2017 & 2016

Attachments: [A - SCF Follow-Up Report](#)
 [Minute Order](#)

Auditor-Controller Phyllis Taynton provided an overview of the item.

In response to a question from Supervisor Vasquez, Ms. Taynton noted that nothing had significantly changed regarding the operation side of the agreement with the Fair Association. She then provided information on what the association could do.

In response to a question from Chairwoman Hannigan, Ms. Taynton advised that she had not been asked for suggestions or input on separation of responsibilities. She noted that this would be between the County and the Fair Association.

In response to questions from Supervisor Vasquez, Ms. Taynton provided information on the association's efforts in regard to pension obligations from CalPERS. She noted that the past obligation was being captured as a line item in the association's budget and that the 2018 numbers had not been audited as part of this review.

Chairwoman Hannigan noted that no vote was required on the item.

Accepted

15

[19-759](#)

Receive a verbal update from the Solano County Fair Association

Attachments: [Minute Order](#)

Solano County Fair Association Executive Director/Chief Executive Officer Mike Ioakimedes provided an update on current efforts and activities by the association.

Chairwoman Hannigan commented on Youth Ag Day and asked where the funding of the event came from.

Mr. Ioakimedes noted that the funding for the event was from outside sources and that the difference was underwritten.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on the lack of profit from the Youth Ag Day and suggested incorporating the event with the annual fair.

Chairwoman Hannigan noted that the fair happened after school let out. She then noted that the Youth Ag Day event was designed to provide agricultural exposure to students in the County.

Supervisor Vasquez noted that the event was associated with the state Ag Day in March.

Supervisor Sperring commented on SB 5 and asked for clarification of the difference between those funded and the association's.

Mr. Ioakimedes noted that the others had energy saving components and that the association's next application would include this.

Supervisor Sperring noted a need for the association to look at what made them competitive. He then asked if there was any consideration of charging one or two dollars for admission to the fair.

Mr. Ioakimedes noted that there was labor cost involved with collecting the admission and that those costs would be more than what was taken in.

Supervisor Spering suggested a donation method for the admission. He noted that he felt the actions being taken to approach some of the shortfalls were going in the right direction.

Mr. Ioakimedes noted a need to clarify the role of the association and the role of the County in the management agreement.

In response to a question from Chairwoman Hannigan, County Counsel Bernadette Curry advised that she would need direction from the Board in regard to revising the management agreement.

Chairwoman Hannigan commented on past discussion by the Board to look at the agreement and the need to clarify the roles and address this issue.

Mr. Ioakimedes suggested a subordination clause to modify the agreement accordingly.

Chairwoman Hannigan noted a need to provide some certainty to the association moving forward.

Received

16 [19-723](#)

Receive an update on implementation of the Solano360 Specific Plan and status of the Fairgrounds Demolition Project at the Solano County Fairgrounds in Vallejo; and Consider the Solano County Fair Association's request to access and use County controlled areas at the Solano County Fairgrounds site for fireworks events on December 31, 2019 and January 25, 2020 only

Attachments: [A - Site Map](#)
 [B - List of Structures for Demolition](#)
 [C - Land Use Map](#)
 [D - Site Fireworks Aerial Map](#)
 [Minute Order](#)

Principal Management Analyst James Bezek provided an overview of the item.

In response to a question from Supervisor Vasquez, Mr. Bezek advised that the Solano County Fair Association would be hosting a New Years and Lantern Festival event on December 31, 2019 and January 25, 2020 that included fireworks.

Chairwoman Hannigan commented on the successfulness of last year's Lantern Festival. She noted that the association was working with the City of Vallejo, ensuring that safety precautions and security of the area would be taking place.

In response to a question from Supervisor Spering, Mr. Bezek advised that the final closeout piece of the project included chain link fencing that matched the existing fencing, as well as chain link around the perimeter fencing.

Assistant County Administrator Nancy Huston provided information about landscaping improvements and replacement of the fencing on the site. She noted that the fencing would be short term until a developer had been found and the fence was replaced. Mr. Bezek noted that the project was budgeted for \$5.5 million and that the final payment would show approximately \$450,000 in savings.

Supervisor Spering requested that staff look at the aesthetics of the fencing with the association and provide an update when the Notice of Completion came back to the Board.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on contributions to the fair being accounted for, cost of the demolition, cost of Solano360 project, removal of a golf course pro shop, contributions by the City of Vallejo to the project and shared parking access with Six Flags.

Mr. Bezek noted that the approved amount for the site improvements and demolition was a combined total of \$5.5 million, with \$4 million for demolition and \$1.5 million for site improvements.

Chairwoman Hannigan noted that the lease with Six Flags for parking had been approved by the Board in the past.

On motion of Supervisor Vasquez, seconded by Supervisor Thomson, the Board received an update on implementation of the Solano360 Specific Plan and status of the Fairgrounds Demolition Project at the Solano County Fairgrounds in Vallejo; and Approved the Solano County Fair Association's request to access and use County controlled areas at the Solano County Fairgrounds site for fireworks events on December 31, 2019 and January 25, 2020 only. So ordered by 5-0 vote.

County Administrator Birgitta Corsello advised that based on the Board's direction, staff's intent was to secure indemnification, grant access only to those that need access for the two events, and to ensure that there was adequate liability and insurance coverage to protect the County.

Approved

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. The following comments were received:

A. Supervisor Thomson requested that there be a discussion placed on an upcoming agenda regarding the POW/MIA flag and asked for a status on the meet and confer process for changes to the military deployment policy.

County Administrator Birgitta Corseello advised that staff would follow up on the process and get back to the Board.

B. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Stephen LeRoy Hausler, of Bastrop, TX.

C. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Michael Pearson Glide, an active member of the Dixon community.

D. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Gary Ray Liefer, an active member of the Vacaville community.

E. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Carmen Girardot, an active member of the Vacaville community.

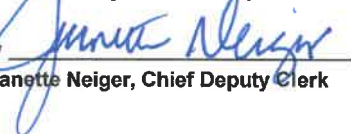
ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 12:16 P.M. in memory of Stephen LeRoy Hausler, Michael Pearson Glide, Gary Ray Liefer, Carmen Girardot. Next meeting of the Solano County Board of Supervisors will be on October 8, 2019 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.



ERIN HANNIGAN, Chairwoman
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk
Solano County Board of Supervisors

By 
Jeanette Neiger, Chief Deputy Clerk