



Solano County

675 Texas Street
Fairfield, California 94533
www.solanocounty.com

Minutes - Final Board of Supervisors

Erin Hannigan (Dist. 1) Chairwoman
(707) 553-5363
Monica Brown (Dist. 2), Vice-Chair
(707) 784-3031
James P. Spering (Dist. 3)
(707) 784-6136
John M. Vasquez (Dist. 4)
(707) 784-6129
Skip Thomson (Dist. 5)
(707) 784-6130

Tuesday, November 19, 2019

8:30 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 19th day of November, 2019 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 8:30 A.M. Present were Supervisors Brown, Spering, Vasquez, Thomson and Chairwoman Hannigan. Chairwoman Hannigan presided. Also present were County Administrator Birgitta E. Corsello and County Counsel Bernadette S. Curry.

ROLL CALL

Erin Hannigan, Monica Brown, James P. Spering, John M. Vasquez and Skip Thomson

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 8:31 A.M. to discuss the following matters:

1

19-905

Conference with Labor Negotiators: Solano County representatives: Marc Fox, Jeannine Seher, Georgia Cochran, Birgitta E. Corsello, and Nancy Huston. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation

Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

Conference with Legal Counsel - Potential Litigation: Two cases

Attachments: [A - Memorandum](#)

RECONVENE

This meeting of the Solano County Board of Supervisors reconvened at 9:04 A.M. All members were present and Chairwoman Hannigan presided.

REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

County Counsel Bernadette Curry advised that by a unanimous vote, the Board elected to remain as a class participant in the class action entitled In Re: National Prescription Opiates Litigation.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

2

[19-859](#)

Approve and present a plaque of appreciation honoring Anna Cooper, Office Assistant II, upon her retirement from Health and Social Services, Behavioral Health Division with over 18 years of dedicated public service to Solano County (Supervisor Vasquez)

Attachments: [Minute Order](#)

On motion of Supervisor Vasquez, seconded by Chairwoman Hannigan, the Board approved and presented a plaque of appreciation honoring Anna Cooper, Office Assistant II, upon her retirement from Health and Social Services, Behavioral Health Division with over 18 years of dedicated public service to Solano County. So ordered by 5-0 vote.

- 3 [19-876](#) Receive a presentation from the Department of Information Technology on the selection of Gregory J. Williams for the "Employee of the Month" Parking Program for December 2019
- Attachments:* [Minute Order](#)
- Received
- 4 [19-862](#) Adopt and present a resolution recognizing the 50th anniversary of the Valero Benicia Refinery (Supervisor Spering)
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- On motion of Supervisor Spering, seconded by Chairwoman Hannigan, the Board adopted and presented Resolution No. 2019-250 recognizing the 50th anniversary of the Valero Benicia Refinery. So ordered by 5-0 vote. (See Resolution Book)
- Enactment No: Resolution 2019 - 250
- 5 [19-860](#) Adopt and present a resolution recognizing December 1, 2019 as World AIDS Day in Solano County (Supervisor Brown)
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- On motion of Supervisor Brown, seconded by Chairwoman Hannigan, the Board adopted and presented Resolution No. 2019-251 recognizing December 1, 2019 as World AIDS Day in Solano County. So ordered by 5-0 vote. (See Resolution Book)
- Enactment No: Resolution 2019 - 251.

ITEMS FROM THE PUBLIC

Chairwoman Hannigan invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) George Guynn, Jr., Suisun City, commented on the last meeting's discussion concerning industrial hemp and increasing private sector jobs.

B) Bob Panzer, Legislative Advocate for Congressional District 3, commented on National Caregivers' Month, on a Solano Health and Education Fair being hosted by Supervisor Vasquez on Friday, November 22nd where Congressman Garamendi and medical professionals would be speaking about Alzheimers and other dementias and on an act the Congressman would be co-sponsoring regarding improving infrastructure for care planning for these dementias.

Supervisor Vasquez thanked Mr. Panzer for his assistance putting the event together.

C) Jonathan Cook, Executive Director of Solano Pride Center, commented that the week of November 13-19th was Transgender Awareness Week and that there would be a Transgender Remembrance event on November 20th.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for November 19, 2019.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the agenda of the Solano County Board of Supervisors for November 19, 2019 as submitted. So ordered by 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Supervisor Thomson requested that Item 12 be moved to the Regular Calendar for discussion.

Supervisor Vasquez commented on Mike Yankovich's work for the County.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the following Consent Calendar items by 5-0 vote.

CONSENT CALENDAR

- 6** [19-907](#) Approve the minutes of the Solano County Board of Supervisors meetings of October 22 and November 5, 2019
- Attachments:* [A - Minutes - October 22, 2019](#)
 [B - Minutes - November 5, 2019](#)
 [Minute Order](#)
- Approved**
- 7** [19-908](#) Receive and file the Meeting Attendance Reports from the members of the Board of Supervisors
- Attachments:* [A - Appointment List](#)
 [Minute Order](#)
- Received and Filed**

- 8 [19-856](#) Authorize the County's contribution of \$500 from the General Fund contribution allocated to District 3 to benefit Rebuilding Together Solano County, Inc.

Attachments: [Minute Order](#)

Approved

- 9 [19-875](#) Affirm the County's participation in a joint feasibility study for a Regional Correctional Mental Health Facility; Approve an Appropriation Transfer Request (ATR) recognizing \$62,881 in unanticipated AB109 Planning Funds to support the County's participation in funding the feasibility study costs; and Delegate authority to the County Administrator to execute any necessary agreement and amendments within the approved budget

Attachments: [A - CGL Proposal Overview](#)
 [B - County Partners Cost Share Table](#)
 [Minute Order](#)

Approved

- 10 [19-897](#) Accept the annual report on the goals and accomplishments of Board created advisory boards pursuant to the Board's Advisory Board Principles and Policies for the period ending September 30, 2019

Attachments: [A - Advisory Board Matrix](#)
 [B - Agricultural Advisory Committee](#)
 [C - Alcohol and Drug Advisory Board](#)
 [D - Library Advisory Council](#)
 [E - Nut Tree Airport Advisory Committee](#)
 [F - Parks and Recreation Commission](#)
 [G - Senior Coalition](#)
 [H - Solano Commission for Women and Girls](#)
 [I - Historical Records Commission](#)
 [J - Solano Partnership Against Violence](#)
 [K - Principles and Policies](#)
 [Minute Order](#)

Accepted

- 11 [19-915](#) Accept the Board of Supervisors' regular meeting calendar for 2020

Attachments: [A - 2020 DRAFT Calendar](#)
 [Minute Order](#)

Accepted

- 13** [19-882](#) Accept the Quarterly Review of the Statement of Assets of the Solano County Treasury as of September 30, 2019
- Attachments:* [A - Treasury Audit Report FY2019-20 Q1](#)
 [Minute Order](#)
- Accepted**
- 14** [19-852](#) Approve a contract with Valley Relocation and Storage of Northern California, INC. for \$335,650 for voting equipment delivery and vote by mail pick-up services for the March 3, 2020 and November 3, 2020 elections; and Authorize the County Administrator to execute the contract and any subsequent amendments not to exceed 10% of the total contract amount.
- Attachments:* [A - Contract](#)
 [B - List of Bidders](#)
 [Executed Contract](#)
 [Minute Order](#)
- Approved**
- 15** [19-853](#) Approve a reciprocal agreement with Yolo County for back-up emergency vote counting services; and Authorize the Registrar of Voters to execute the agreement
- Attachments:* [A - Agreement](#)
 [Executed Contract](#)
 [Minute Order](#)
- Adopted**
- Enactment No:**
- 16** [19-879](#) Adopt a resolution amending the List of Numbers and Classifications of Positions to delete a 1.0 Full-Time Equivalent (FTE) Accounting Technician and add 1.0 FTE Office Coordinator in the Department of Information Technology
- Attachments:* [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)
- Adopted**
- Enactment No: Resolution 2019 - 253**

17 **[19-873](#)**

Adopt a resolution authorizing Ed King, Agricultural Commissioner/Sealer of Weights and Measures, to sign a revised revenue agreement for a new net amount of \$85,361 for the BeeSafe apiary program with the California Department of Food and Agriculture; and Authorize the Agricultural Commissioner/Sealer of Weights and Measures to execute any amendments up to 15% over the approved amount

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 -254

18 **[19-881](#)**

Approve a plaque of appreciation honoring Nancy Davidson, Public Health Nurse, upon her retirement from the Solano County Department of Health and Social Services, Public Health Division with over 18 years of dedicated public service to Solano County

Attachments: [Minute Order](#)

Approved

19 **[19-866](#)**

Adopt a resolution to accept and approve an agreement with the Board of State and Community Corrections for a 3 year grant under the Edward Byrne Memorial Justice Assistance Grant Program for \$2,145,000 to provide mental health services to individuals being diverted to treatment rather than jail; Approve an Appropriations Transfer Request (ATR) in the amount of \$536,250 for the current fiscal year's services (4/5 vote required); and Authorize the County Administrator to execute this agreement and any subsequent amendments that are within budgeted appropriations

Attachments: [A - Agreement](#)
 [B - Resolution](#)
 [Adopted Resolution](#)
 [Executed Contract](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 255

20 [19-893](#)

Adopt a resolution amending the List of Numbers and Classifications of Positions to add 1.0 FTE Social Worker III and 1.0 FTE Legal Secretary (Senior), and to delete the 1.0 FTE Social Worker II and 1.0 FTE Legal Secretary in the Public Defender's Office to address departmental operational needs and assign position classifications, consistent with the assigned job duties

Attachments: [A - Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 256

21 [19-878](#)

Approve an Appropriation Transfer Request (ATR) to recognize \$1,105,070 in unanticipated one-time state and federal revenue for the purchase of furniture, fixtures and equipment related to the Child Support Services Relocation Project; and Approve an Operating Transfer Out of \$1,105,070 from the Department of Child Support Services to the Accumulated Capital Outlay Fund to fund state/federal allowable purchases as part of the project to relocate the department to the County Administration Center (4/5 vote required)

Attachments: [A - Project Funding Budget Summary](#)
 [Minute Order](#)

Approved

22 [19-888](#)

Adopt a resolution and plaque of appreciation honoring Michael Yankovich, Planning Program Manager, upon his retirement from the Department of Resource Management with 37 years of planning related public service, including 22 years of dedicated service to Solano County

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 257

23 [19-880](#)

Adopt an ordinance amending Chapter 6.3 of the Solano County Code adopting the 2019 State of California Building Codes and local amendments

Attachments: [A - Ordinance](#)
 [Adopted Ordinance](#)
 [Minute Order](#)

Adopted

Enactment No: Ordinance No. 2019-1809

- 24 [19-891](#) Adopt a resolution authorizing the submittal of an application for and receipt of SB 2 planning grant program funds to accelerate the production of housing in Solano County; and Authorize the Director of Resource Management to sign the application and any other agreements or contracts necessary to implement the proposed grant activities

Attachments: [A - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Adopted

Enactment No: Resolution 2019 - 258

MISCELLANEOUS ITEMS

- 25 [19-867](#) Approve the reappointment of Susan Rotchy to the In-Home Support Services (IHSS) Public Authority Advisory Committee, representing District 4, for a term to expire on November 19, 2023

Attachments: [Minute Order](#)

Approved

- 26 [19-883](#) Approve the reappointment of Connor Comyns and Gayton Tarantino as Trustees of Reclamation District No. 2129 for terms to expire at noon on December 3, 2021; and Approve the appointment of Jim Kidder, Ralph Lindeman, and Daniel C. Whiteley as Trustees of Reclamation District No. 2129 for terms to expire at noon on December 1, 2023

Attachments: [A - Reclamation District No. 2129 Correspondence](#)
 [Minute Order](#)

Approved

- 27 [19-898](#) Approve the appointments of Leon Robben and Sean Favero as Directors for the Maine Prairie Water District with terms to expire on December 1, 2023

Attachments: [A - Robben Certificate of Appointment](#)
 [B - Favero Certificate of Appointment](#)
 [Minute Order](#)

Approved

REGULAR CALENDAR

12 [19-885](#)

Adopt a resolution amending the Personnel and Salary Resolution's Section 13.6, Military Leave of Absence, to provide a supplemental military pay when an employee has an extended military leave of absence

Attachments: [A - Resolution](#)
 [B - Revisions](#)
 [Minute Order](#)

Supervisor Thomson commented on the staff report's reference to the item being a pilot project.

Director of Human Resources Marc Fox noted that it was staff's understanding from past conversation with the Board in Closed Session that the direction from the Board was to conduct a pilot project through October of 2022. He advised that the Board could provide different direction to staff.

Supervisor Thomson advised that he was not in support of the matter being a pilot program and was in support of a permanent policy change.

County Administrator Birgitta Corsello advised that there needed to be a formal motion made to revise the item if the Board was supportive of changing it to a policy change.

Supervisor Thomson asked why the policy was limited to providing assistance during only one deployment that was not to exceed 18 months.

Mr. Fox advised that it was staff's understanding from the Board in Closed Session that the matter was for a single deployment up to 18 months in length. He then provided information on supplementation of an individual's pay when on deployment and advised that a deployment of less than 18 months would be fully covered by the policy.

Supervisor Thomson advised that most deployments were a year long, with six months training prior to the deployment. He noted that someone with a deployment longer than 18 months should be accommodated.

Chairwoman Hannigan suggested consideration of those deployed longer than 18 months on a case by case basis.

In response to a question from Supervisor Thomson, Mr. Fox provided information on current outreach to deployed individuals and advised that the policy change would be effective today and that the policy notes that someone on current military leave and absence would have 30 days to opt in for the entirety of the current leave and absence.

Supervisor Thomson advised that he had originally wanted the date of effectiveness to be Sept 1st and did not want a currently deployed employee to be penalized.

Mr. Fox advised that they would not be penalized.

In response to a question from Chairwoman Hannigan, Mr. Fox advised that employees currently on military leave would be notified of the policy change using their email and mailing address currently on file.

County Administrator Birgitta Corsello noted that the County had the means to communicate with the individual's families as well and that the effective date was set based on the timing of the meet and confer process. She advised that there were two individuals currently deployed that are protected by state law and that the County's policy would marry up with that going forward. She noted that the labor contract cycle was a three year cycle and that the policy would mean that half of this time, the County would be paying for the gap in the individual's salary and also having to backfill the position.

Supervisor Thomson made a motion to amend the resolution to strike the sentence relating to the pilot project.

In response to a question from Supervisor Brown, Mr. Fox advised that the individual would not be automatically enrolled under the policy because the County would need information from the individual regarding their military pay and what the difference in pay would be between the County's salary and the military salary.

Supervisor Brown commented that her concern was to take care of the military folks and to do the due diligence needed to contact them and make sure the individuals were taken care of.

Mr. Fox advised that staff was cognizant of this and would explore creative ways with the County Administrator or County Counsel offices to ensure connection with the employee.

Supervisor Vasquez provided information on past board actions to make sure employees' salaries were fully met when they were deployed in the past during wars. He advised that there was a need to look at the circumstances for each deployment.

Mr. Fox noted that employees with a year or more of County service that were put on military leave were covered for the first 30 days per fiscal year under the state law.

In response to a question from Supervisor Spering, Mr. Fox noted that the policy gave an employee 30 calendar days from the date they received their orders to opt in to the coverage.

Supervisor Spering advised that he was not in support of 30 days to opt in and felt it was too constraining.

Ms. Corsello noted that an individual received military orders approximately 90 days to 6 months before their deployment. She advised that the County already had contact with or proper paperwork for the two individuals currently deployed.

Supervisor Thomson suggested taking out the opt in period.

Supervisor Sperring seconded the motion.

County Counsel Bernadette Curry asked for clarification as to whether the two individuals that were currently deployed could opt in when they got back if they didn't opt in while they were on military leave.

Supervisor Sperring advised that the answer was yes.

On motion of Supervisor Thomson, seconded by Supervisor Sperring, the Board adopted Resolution No. 2019-252 amending the Personnel and Salary Resolution's Section 13.6, Military Leave of Absence, to provide a supplemental military pay when an employee has an extended military leave of absence, as amended. So ordered by 5-0 vote.

Enactment No: Resolution 2019 - 252

28 [19-826](#)

Receive a report from County Superintendent of Schools Lisette Estrella-Henderson from the Solano County Office of Education regarding the "State of the Schools" for the 2019-2020 school year in compliance with the Williams Case Settlement

Attachments: [A - Presentation](#)
 [B - Letter to Board of Supervisors](#)
 [Minute Order](#)

County Superintendent of Schools Lisette Estrella-Henderson provided an overview of the item.

In response to questions from Chairwoman Hannigan, Ms. Estrella-Henderson provided additional information about visits to schools, quality of instruction at schools, challenges from a shortage across the state of credentialed teachers and the Uniform Complaint Process for schools.

Chairwoman Hannigan commented on the number of homeless and foster children coming out of detention sites and asked about charter schools.

Ms. Estrella-Henderson noted that charter schools were part of the public school system and provided information on the authorization process of charter schools. She advised that private schools were not under the public school jurisdiction.

In response to a question from Supervisor Brown, Ms. Estrella-Henderson provided information on a program that offered free college for students and on the Early College High School Program.

Chairwoman Hannigan thanked Ms. Estrella-Henderson for the report.

In response to a question from Supervisor Spering, Ms. Estrella-Henderson provided information on how the County schools were doing as compared to the state average and advised that she could come back and provide information on how they were doing in comparison to the state and other counties.

Supervisor Spering commented on discussions with employers relating to the education scores of students in the County schools and advised that employers were skipping over Solano County schools and going to better schools. He advised that these issues needed to be addressed and that education was the road to higher wages.

Ms. Estrella-Henderson advised that the superintendents recognized that this was an issue. She noted that level of affluence contributed to student achievement and that 53% of families in the County qualified for free or reduced lunches. She then commented that there were many challenges being faced in schools as a result of homelessness and poverty and noted that it would take the entire community to do better.

Supervisor Spering advised that the public needed to hear that the superintendents were recognizing this and should be given information on how this was being worked on. He then commented on the positive work of the community college in making strides forward.

Chairwoman Hannigan commented on the upcoming opening of the First 5 Center in Vallejo that would contribute to getting children on the right track at an early age.

In response to a question from Supervisor Vasquez, Ms. Estrella-Henderson advised that challenges of addressing adverse childhood experience and chronic illness of parents were examples of things that impacted a child's ability to learn.

Supervisor Vasquez commented on the lack of recognition of how much stress children may be under and their quality of life.

Ms. Estrella-Henderson provided information on partnerships with the County to put funding behind school-based mental health resources.

In response to questions from Supervisor Vasquez, Ms. Estrella-Henderson noted that a focus on prevention and early intervention contributed to being able to get ahead of the stressful challenges for children. She then provided information on opportunities for public engagement that invited the public and elected officials to ask questions and engage in the education process.

Supervisor Thomson commented on the City of Vallejo's opening of a navigation center. He then commented on his concerns about homelessness, noting that he would rather spend money up front to prevent homelessness then have to pay for all the issues and challenges that came later if the issues were unaddressed.

Received29 [19-895](#)

Approve an agreement between the County of Solano, on behalf of Solano County Library, and the Dixon Public Library District for the County Library to provide administration and operational services for the term of January 1, 2020 through December 31, 2022; and Delegate authority to the County Administrator, pending County Counsel's approval as to form, to execute any amendments within the budgetary parameters as necessary to effectuate the intent of the agreement

Attachments: [A - Agreement](#)
 [Executed Contract](#)
 [Minute Order](#)

Director of Library Services Bonnie Katz provided an overview of the item.

On motion of Supervisor Vasquez, seconded by Supervisor Thomson, the Board approved an agreement between the County of Solano, on behalf of Solano County Library, and the Dixon Public Library District for the County Library to provide administration and operational services for the term of January 1, 2020 through December 31, 2022; and Delegated authority to the County Administrator, pending County Counsel's approval as to form, to execute any amendments within the budgetary parameters as necessary to effectuate the intent of the agreement. So ordered by 5-0 vote.

30 [19-890](#)

Receive Solano County's Public Works Five Year Capital Improvement Plan for FY2019/20 through FY2024/25 from the Department of Resource Management; and Adopt a resolution approving the proposed project list for FY2020/21 in accordance with the State of California Road Repair and Accountability Act of 2017 requirements

Attachments: [A - Capital Improvement Plan 2020](#)
 [B - Resolution](#)
 [Adopted Resolution](#)
 [Minute Order](#)

Director of Resource Management Bill Emlen introduced the item.

Engineering Manager Matt Tuggle provided an overview of the item.

In response to a question from Chairwoman Hannigan, Mr. Tuggle provided information on coordination efforts with cities on road collaboration projects.

Supervisor Thomson commented on McCormick Road being on the list and noted that it was a major alternate road when Highway 12 was impacted.

Supervisor Vasquez commented on McCormick Road truck traffic.

Mr. Tuggle noted that staff would be working on getting Caltrans to assist with coordination of efforts on McCormick Road.

In response to a question from Chairwoman Hannigan, Mr. Tuggle provided information on sidewalk improvements in the unincorporated Vallejo area.

Supervisor Brown commented on McGary Road guardrail damage by Hidden Brooke and asked staff to follow up on this. She advised that there needed to be more safety measures in place on McGary near I-80.

Mr. Tuggle provided information on improvements to McGary Road.

Supervisor Vasquez commented on efforts to smooth and improve roads that were shared by multiple agencies.

In response to questions from Supervisor Thomson, Mr. Tuggle provided information on improvements to Pleasants Valley Road.

Supervisor Thomson commented on the need for CHP to patrol for bicycles using the center of the driving lane on Pleasants Valley Road and on road striping that still needed to be done.

In response to a question Supervisor Spering, Mr. Tuggle provided information on efforts with the Solano Land Trust to find a project to work on per the Board's direction and on finding funding sources.

Supervisor Spering commented on the need to identify a project to partner with the Solano Land Trust on before budget hearings.

Mr. Tuggle noted that the Rockville Crossing project was identified as a potential project with the Land Trust.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Donald Tipton, unincorporated Vallejo, commented on LED lighting conversion resolution, useful life and years of equipment, Corporation Yard improvements and a previous question he had asked about the portion of funding for a parkway that came from the Road Fund.

On motion of Supervisor Spering, seconded by Supervisor Vasquez, the Board received Solano County's Public Works Five Year Capital Improvement Plan for FY2019/20 through FY2024/25 from the Department of Resource Management; and Adopted Resolution No. 2019 - 259 approving the proposed project list for FY2020/21 in accordance with the State of California Road Repair and Accountability Act of 2017 requirements. So ordered by 5-0 vote (see Resolution Book)

Enactment No: Resolution 2019 - 259

31 **[19-889](#)**

Conduct a noticed/published public hearing to consider a proposed 10 month and 15 day extension of an Interim Urgency Ordinance (Ordinance No. 2019-1806) suspending the approval of administrative permits for certain land uses located on private roads, including special event facilities and vacation house rentals, and instead requiring conditional use permits for these land uses within the unincorporated area of Solano County, adopted as an urgency measure (4/5 vote required)

Attachments: [A - Ordinance](#)
 [Adopted Ordinance](#)
 [Minute Order](#)

Chairwoman Hannigan opened the public hearing.

Director of Resource Management Bill Emlen provided an overview of the item.

Chairwoman Hannigan invited members of the public to address the Board on this matter. There was no public comment.

Chairwoman Hannigan closed the public hearing.

On motion of Supervisor Brown, seconded by Supervisor Thomson, the Board approved reading the proposed 10 month and 15 day extension of an Interim Urgency Ordinance (Ordinance No. 2019-1806) suspending the approval of administrative permits for certain land uses located on private roads, including special event facilities and vacation house rentals, and instead requiring conditional use permits for these land uses within the unincorporated area of Solano County, adopted as an urgency measure, by title only, waived further reading and adopted the ordinance by a majority vote. So ordered by 5-0 vote.

Enactment No: Ordinance 2019-1806E

32 **[19-892](#)**

Receive a report from the Board's Regional Park Committee regarding the status of the process to form a Regional Parks and Open Space District pursuant to SB 365; Consider and accept the Administrative and Financing Plan (Plan) as the Initial Draft for the proposed district that may be updated from time to time as deemed necessary through ongoing public outreach and Board direction; and Provide direction to staff regarding options for next steps towards the formation of a Countywide Dependent Regional Parks and Open Space District including a) consideration of public outreach options, b) timing consideration and options for a potential ballot measure formally establishing district formation for voter consideration for a potential ballot, and c) consideration and timing for placement of potential revenue measure on a voter ballot

Attachments: [A - Key Considerations and Issues](#)
 [B - Next Steps Timeline](#)
 [C - Link to Administrative and Financing Plan](#)
 [Minute Order](#)

Director of Resource Management Bill Emlen provided an overview of the item.

Supervisor Vasquez provided information on the history of efforts to create parks in the County and on recent meetings with state legislators concerning legislation on the matter. He advised that he felt it was too early to go to the voters in 2020 with a ballot measure and suggested to instead look at setting priorities in January given the recent losses of positions across the department. He noted that he would like to work on the reorganization of the fire districts, to look at compliance of Williamson Act contracts, and other things such as working on hemp, housing issues, economic development, etc. He recommended that the Board accept the recommendation to approve the Administrative and Financial Plan (Plan) today and to wait on the rest due to more work needing to be done to address concerns by property owners and residents.

Chairwoman Hannigan commented on protection of green spaces throughout the County and being able to access the open space. She noted that parks could be learning environments and gathering places and that she had been enjoying the County parks her whole life. She then commented on the map of parks, noting that the map was already out there and that conversations were already taking place about the parks with the cities. She advised that she did not feel that an annual parcel tax of \$19 was too much to ask for this asset and noted that Solano County was one of the only counties in the Bay Area that did not have a regional park system. She commented on benefits to property owners having a park system in their neighborhood and recommended that the Board accept the Plan and move forward on efforts to create a regional park system. She advised that staff and community agencies could get together and conduct a collaborative effort on this effort.

In response to a question from Supervisor Spering, Mr. Emlen advised that the County could not campaign on behalf of a measure and noted that there was a process for someone else to lead this effort.

Supervisor Spering commented that there needed to be an advocacy group that handled the work needing to be done. He then commented on other issues that also needed to be worked on.

Mr. Emlen noted that the Board was required to take certain actions per state law.

Chairwoman Hannigan invited members of the public to address the Board on this matter and the following comments were received:

A) Dan Smith, Chair of the Solano Open Space Citizen's Committee, commented in support of a regional park district, noting that the committee was willing to take a role in public outreach for the district.

B) Amanda Brown Stevens, Executive Director of the Greenbelt Alliance, commented in support of a regional park district, noting that she was willing to partner with the County on the efforts.

C) Bob Berman, representing the Solano County Orderly Growth Committee, commented in support of a regional park district and of formation of a broad based committee to work on efforts, suggested that the County Parks & Recreation Commission hold city meetings to get public input, that there be voter polling conducted on the matter and that formation and funding be placed on separate ballots.

In response to questions from Supervisor Vasquez, Mr. Emlen advised that work already done by the consultants had been budgeted for previously and that this year's budget contained funding of \$100,000 for potential work that needed to be done. He noted that the conversation had not taken place yet regarding any recouping of these costs for the County.

D) Nichole Braddock, Executive Director of the Solano Land Trust, commented in support of a regional park district, on importance of land to larger community needs, on provision of mental health and wellness activities for children participating in field trips to parks, on support of children in thinking about STEM careers, working with the Solano County Office of Education on wellness centers, access to nature reducing adverse childhood experiences, and noted that a lot of thought and on effort was being put into the support for a regional park district.

E) George Guynn, Jr., Suisun City, commented in support of delaying efforts to form a regional park district, on financing of the district by a separate entity, on other priorities that he felt needed to be addressed and against increasing property taxes.

F) Carole Paterson, Solano Land Trust Board member, commented in support of a regional park district and on benefits of outdoor camps to children.

G) Sue Frost, Solano Land Trust Board Vice-President, commented in support of a regional park district and on the benefits of outdoor learning for children.

Supervisor Brown commented in support of Consideration Item #1 and agreed with Mr. Berman that the County may not be ready until the ballot in November 2022. She advised that she did not want to lose focus on having funds for busses to transport students to the parks and commented on the importance of the parks as a positive experience for kids.

Supervisor Thomson commented that parks providing an enhancement to neighborhoods only applied to those neighborhoods close to the parks and didn't apply to those properties far away. He then commented on the number of current assessments on properties and the need to consider how the taxpayer is going to pay for more taxes. He advised that he was not convinced that the way things were going was the right way to roll out a potential park district. He then noted that he felt that the Land Trust was doing a wonderful job of acquiring property but not maintaining them. He recommended that there be more thought be put into how the property assessments would be fair across the board.

Mr. Emlen provided information on discussions by the Board's subcommittee on how the parcel tax could be tiered, noting that the structure would need to be looked at in-depth if this matter moved forward.

Chairwoman Hannigan noted that the subcommittee discussions had included looking at different types of properties and not just single residences.

Supervisor Vasquez commented on his history of supporting parks and noted that this was about taking care of priorities. He commented on the commitment of staff time and expenditures that would hit the General Fund to make these things happen and advised that he would like everything in place before going out to talk to the public. He noted that there were a lot of questions that still needed to be analyzed and that there were other priorities that needed to be addressed besides a park district.

Chairwoman Hannigan recommended accepting the Plan and directing staff to work with interested community partners to develop a path forward and to work on outreach and education on what the park district would mean for Solano County.

Supervisor Spering advised that the recommendation was too broad for him to support. He advised that he was in support of placing the formation of a district on the ballot as a first step and that a parcel tax would be too controversial at this time.

Chairwoman Hannigan noted that the timeline of next steps covered this and that she could accept the recommendation to pursue only the formation of the district.

Supervisor Spering advised that he would second this motion if it was only for the formation of the district.

In response to a question from Chairwoman Hannigan, Supervisor Spering noted that he wanted to focus on the formation of the district and not talk about the parcel tax portion yet.

Supervisor Brown asked for clarification of the motion, noting that the Chairwoman's motion was to continue to pursue the formation of an independent district and that work be done to gauge the public and towards the formation of the district.

Supervisor Thomson advised that the fire districts could be competing on the same ballot in November 2020.

Supervisor Spering noted that he wanted to separate the parcel tax out from the formation.

Supervisor Thomson advised that he was in support of moving forward, but not about talking any dollars or cents yet.

Supervisor Vasquez clarified that the Board would be directing staff to do the work to create the ballot measure to create the district.

Mr. Emlen asked if the Board would be comfortable about the department hiring someone to help with polling and other efforts.

Supervisor Spering advised that staff should come back with a proposal, strategy and plan on how to move this forward with community partners to get it on the ballot for November 2020.

Supervisor Vasquez advised that staff would come back for more direction and that the Board should vote separately on whether to accept the Plan and whether to direct staff to work on a plan to move things forward.

On motion of Chairwoman Hannigan, seconded by Supervisor Spering, the Board received a report from the Board's Regional Park Committee regarding the status of the process to form a Regional Parks and Open Space District pursuant to SB 365; Accepted the Administrative and Financing Plan (Plan) as the Initial Draft for the proposed district that may be updated from time to time as deemed necessary through ongoing public outreach and Board direction; and Provide direction to staff to work with local community partners to bring back a proposal or plan for next steps towards the formation of a Countywide Dependent Regional Parks and Open Space District. So ordered by 5-0 vote.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chairwoman Hannigan invited members of the Board to make comments or reports on meetings. The following comments were received:

A. Supervisor Brown commented on the upcoming retirees in the Election Department and asked if there was a succession plan in place. She then asked if there was a plan for what to do with funding from recent Public Safety Power Shutoffs (PSPS).

County Administrator Birgitta Corsello advised that staff anticipated coming to the Board on December 10th or early January on the PSPS funding.

B. Supervisor Brown asked for a status of work being done with veterans halls.

Ms. Corsello advised that General Services Director Megan Greve would provide an update to the Board soon.

C. Supervisor Brown asked if staff was bringing an item forward on December 10th for the Home Enterprise Micro-Kitchen.

Ms. Corsello advised that it would be coming forward.

D. Supervisor Vasquez requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of William Michael Conner, an active member of the Vacaville community.

E. Supervisor Vasquez commented on the formation of Thanksgiving Day and the delivery of the Gettysburg Address by former President Lincoln.

F. Chairwoman Hannigan commented in adjournment of her mother, Jan Hannigan, who passed away 13 years ago.

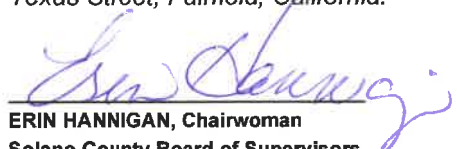
G. Chairwoman Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Dolores Jean Gutierrez, an active member of the Vallejo community.

H. Chairwoman Hannigan requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of Bernard Tyson, Kaiser CEO and a native member of the Vallejo community.

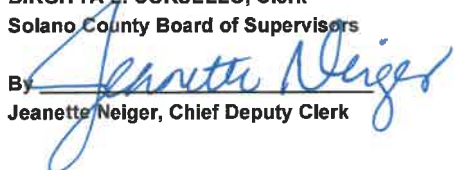
Chairwoman Hannigan advised that the Board would return to Closed Session with no report out.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 12:46 P.M. in memory of Jan Hannigan, William Michael Conner, Dolores Jean Gutierrez and Bernard Tyson. Next meeting of the Solano County Board of Supervisors will be December 10, 2019 at 8:30 A.M., Board Chambers, 675 Texas Street, Fairfield, California.


ERIN HANNIGAN, Chairwoman
Solano County Board of Supervisors

BIRGITTA E. CORSELLO, Clerk
Solano County Board of Supervisors

By 
Jeanette Neiger, Chief Deputy Clerk

