Solano County

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Minutes - Draft

Board of Supervisors

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Mitch Mashburn (Dist. 5)
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Thursday, June 25, 2026	**9:00 AM**	**Board of Supervisors Chambers**

Special Meeting - Budget Hearings

CALL TO ORDER

The Solano County Board of Supervisors met on the 25th day of June, 2026 in special session-budget hearings in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:01 A.M.

ROLL CALL

Present were Supervisors James, Williams, Mashburn, and Chair Brown. Supervisor Vasquez was absent. Chair Brown presided. Also present were County Administrator Ian Goldberg and County Counsel Carrie Blacklock.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

APPROVAL OF THE AGENDA

On motion of Supervisor James, seconded by Supervisor Williams, the Board approved the agenda of the Solano County Board of Supervisors for June 25, 2026 as submitted. So ordered by a 4-0 vote with Supervisor Vasquez absent.

REGULAR CALENDAR

1 **26-541** Conduct a noticed/published hearing to consider adoption of the FY2026/27 Recommended Budget which includes the following informational and action items:

a) County Administrator's presentation of the FY2026/27 Recommended and Supplemental Budget;

b) Recommendations for consideration and action regarding the FY2026/27 Recommended Budget and Supplemental Budget documents, including technical adjustments proposed at this hearing;

c) Receive Public Comment of the FY2026/27 Recommended Budget;

d) Selection of budget units for discussion and Board of Supervisors members' comments;

e) Board discussion of budget units selected for discussion by functional area;

f) Continue FY2026/27 Recommended Budget Hearings as needed until conclusion;

g) Receive final Public Comment of the FY2026/27 Recommended Budget; and

h) Adopt the Budget and Position Resolutions for FY2026/27 and other recommendations included in the Recommended Budget, Supplemental Budget and technical adjustments or other modifications arising from the Board budget hearings

Attachments:
A - FY2026/27 Summary of Supplemental Adjustments
B - FY2026/27 Supplemental Adjustments Explanations & Justifications
C - Permanent Position Allocation and Resolutions
D - Update on Impacts of H.R.1
E - Community Investment Fund Update
F - FY2026/27 Budget Resolution
G - Link to the FY2026/27 Recommended Budget
H - Budget Notice

County Administrator Ian Goldberg introduced the item and provided an overview of the factors that affected the creation of the FY2026/27 Recommended Budget.

Budget Officer Tami Lukens provided an overview of the FY2026/27 Recommended Budget.

Assistant County Administrator Debbie Vaughn provided an update on H.R. 1 and its impacts on the FY2026/27 Recommended Budget.

Chair Brown opened the public hearing and invited members of the public to address the Board on this matter and the following comments were received:

A) Ami M. commented on government spending and accountability.

B) President of the Food Bank of Contra Costa and Solano Caitlin Sly commented on the Food Bank's partnership with Solano County to address the impacts of H.R. 1, highlighting efforts to assist residents affected by CalFresh changes, reaffirming the Food Bank's commitment to supporting the community through outreach and volunteer opportunities, and thanking the Board for its continued collaboration and Community Investment Fund support.

C) Max Perrey of Aliados Health commented on the anticipated impacts of H.R. 1 and Medi-Cal changes on Solano County's federally qualified health centers, acknowledged the County's partnership with local health centers, and expressed Aliados Health's commitment to collaborating with the County to address funding challenges and meet community healthcare needs.

Supervisor Mashburn thanked department heads for meeting individually with Board members to review their budgets in advance, then questioned the County's property tax appeal exposure and emphasized that the largest pending appeals were from major corporate entities rather than individual homeowners, noting the potential impact those appeals could have on County revenues.

In response to a question from Supervisor Mashburn regarding largest pending appeals, Ms. Lukens stated the top five companies are Genentech-Dixon, Flannery, Lonza, Solano Town Center and Tesla.

In response to a question from Supervisor Mashburn regarding the long-term sustainability of County health clinics and whether other providers could absorb patients if the clinics were unable to continue operating at current levels, Ms. Vaughn stated that the County is still evaluating community capacity, noting that while some federally qualified health centers have expanded since the pandemic, it is too early to determine whether existing providers could fully meet the need or what the financial impacts would be. Ms. Vaughn explained that the County is in the final stages of resetting Medi-Cal reimbursement rates with the State, which will provide a clearer picture of future revenues, and said staff will continue working with community partners and provide the Board with regular updates as additional information becomes available.

Supervisor Mashburn commented on the need for a contingency plan in case the County can no longer financially sustain its health clinics, stating that while the clinics provide valuable services, they are not a mandated County responsibility, and the community must be prepared to meet residents' healthcare needs if funding is unavailable. Supervisor Mashburn also expressed concern that H.R. 1 shifts financial responsibility from the federal government to state and local governments, increasing the burden on local taxpayers.

Supervisor Williams thanked department heads and staff for their time, thorough budget presentations, and dedication to serving the County, and expressed concern about maintaining adequate staffing in the Veterans Services Division, noting that the Board may need to revisit the issue at midyear if demand for veteran services exceeds the department's capacity.

Supervisor James thanked County staff and department heads for their collaboration, transparency, and thoughtful approach during the budget process, emphasizing the importance of working together to identify practical solutions, pursue partnerships and funding opportunities, and develop specific strategies to address the County's budget challenges and unfunded mandates.

On motion of Supervisor Mashburn, seconded by Supervisor Williams, the Board:

1. adopted Resolution No. 2026-151, which includes both the FY2026/27 Recommended Budget and the FY2026/27 Supplemental Budget adjustments;

2. approved the attached Changes in Position Allocation List reflecting allocated positions included in the Recommended and Supplemental Budgets and adopted Resolution No. 2026-152 and Resolution No. 2026-153, Amending the List of Numbers and Classifications of Positions incorporating the deletions and additions recommended in the FY2026/27 Recommended Budget, as modified by the Supplemental Budget requests for FY2026/27;

3. approved the Recommended Contributions to Non-County Agencies as included in the Recommended and Supplemental Budget;

4. approved the Fixed Assets included in the Recommended and Supplemental Budget;

5. approved the Capital Projects included in the Recommended and Supplemental Budget;

6. authorizes the Auditor-Controller, with the concurrence of the County Administrator, to transfer appropriations within a fund to cover FY2025/26 year-end closeout if justified, subject to the transfer(s) not increasing the total appropriation within the fund;

7. as part of FY2025/26 closeout, transfer and/or redistribute BOS approved County General Fund Contribution between Departments within Fund 900 (Public Safety) and between Departments/Divisions for Fund 902 (Health & Social Services), provided that the BOS approved General Fund Contribution/appropriation amount directed to each of the individual Funds 900 and 902 remains within the approved County General Fund

Contribution/appropriations amount;

8. authorized the Auditor-Controller, in consultation with the County Administrator, to carry forward Board-approved capital project appropriations into FY2026/27 to facilitate the accounting and management of multi-year capital projects, provided the funding has been received;

9. authorized the Auditor-Controller, in consultation with the County Administrator, to carry forward Board-approved unspent grant appropriations into FY2026/27 to facilitate the accounting and management of multi-year grants, provided the grant-funding has been received;

10. authorized the Auditor-Controller in consultation with the County Administrator, to carry forward Board-approved unspent American Rescue Plan Act (ARPA) State and Local Fiscal Recovery Funds (SLFRF) appropriations into FY2026/27 to facilitate the accounting and management of Board approved ARPA projects;

11. as part of the FY2025/26 closeout, authorized the Auditor-Controller, with the County Administrator's approval, to transfer available Accrued Leave Payoff funds appropriated in the General Expenditures Budget to any department/fund which has incurred unanticipated accrued leave payoff costs which cannot be covered within existing department budget appropriations;

12. as part of the FY2025/26 closeout, authorized the Auditor-Controller, with the County Administrator's approval, to transfer any assigned fund balance remaining in the Property Tax System Replacement Reserve to the Technology & Communication Reserve;

13. in addition, as part of FY2025/26 closeout, if the Midyear projection of Fund Balance for the General Fund is not met (estimated at $32.4 million), then the County Administrator will authorize the Auditor-Controller to reduce, in this order, Accrued Leave Payoff, Employer PERS Rate Increase Reserve, Capital Renewal, and then General Fund Contingency for FY2026/27 by the amount short of the projection'

14. authorized the Auditor-Controller, with the County Administrator's approval, to fund the net General Fund cost for Supplemental Budget Adjustments, by utilizing any year-end available Fund Balance in the General Fund or by increasing the transfer from the General Fund Committed Fund Balance for the Employer CalPERS Rate Increase Reserve;

15. authorized the County Administrator, assisted by the Auditor-Controller, to draw down (please refer to Schedule 4 of the FY2026/27 Recommended Budget and Supplemental adjustments):

i. Committed Fund Balance – Unfunded Employee Leave Payoff by $1.5 million.

ii. Committed Fund Balance – Capital Renewal by $1.3 million

iii. Committed Fund Balance – Employer PERS Rate Increase by $1.5 million;

16. in the event the General Fund's year-end Fund Balance exceeds the

amount needed to balance the FY2026/27 Budget, as may be authorized by the Board following Budget Hearing deliberations, authorized the County Administrator to authorize the Auditor-Controller to:

i. Increase the General Fund Committed Fund Balance for Capital Renewal up to $15.0 million; and/or

ii. Increase the General Fund Committed Fund Balance for the Employer CalPERS Rate Increase and/or PARS 115 Trust up to $10.0 million; and/or

iii. Increase the General Fund Committed Fund Balance for Technology and Communications up to $5.0 million; and/or

iv. Increase the General Fund Committed Fund Balance for H.R. 1 Implementation up to $5.0 million; and/or

v. Increase the General Fund Committed Fund Balance for Accrued Leave Payoff up to $2.0 million; and/or

vi. Increase the General Fund Committed Fund Balance for General Fund Reserves up to $5.0 million;

17. authorized the Auditor-Controller to apply year-end available Fund Balance at 6/30/2026 as an Operating Transfers-Out to the Library Contingency (BU 9304) in the following Budget Units: Library Zone 1 (BU 6150), Library Zone 2 (BU 6180), Library Zone 6 (BU 6166), and Library Zone 7 (BU 6167);

18. authorized the Auditor-Controller to increase (decrease) appropriations in the Department of Child Support Services Operations Division (BU 2488, subobject 0002312) by the available year-end Fund Balance at 6/30/2026;

19. authorized the Auditor-Controller to increase (decrease) appropriations in the East Vallejo Fire Protection District (BU 9814, subobject 0002245) by available year-end Fund Balance;

20. authorized the Director of Human Resources, with the concurrence of the County Administrator, to make technical changes to the Position Allocation List;

21. authorized the Auditor-Controller, with the concurrence of the County Administrator, to make adjustments after the close of the Budget Hearings and the end of the fiscal year as needed and where applicable to balance the FY2026/27 Adopted Budget;

22. authorized the County Administrator to delete positions that have been vacant for over six months, in accordance with the 2011 Budget Reduction Strategy of eliminating or freezing vacant positions and only filling positions that are “Mission Critical” to the organization, and to accordingly direct the Director of Human Resources to make technical changes to the Position Allocation List as needed;

23. authorized the Auditor-Controller, with concurrence of the County Administrator, to increase General Fund Committed Reserves for Capital Renewal, Employer CalPERS Rate Increases or General Fund Reserves by

repayments from General Fund Loans;

24. authorized the Auditor-Controller, with the County Administrator's approval, to increase the General Fund Balance or the General Fund Committed Fund Balance for Accrued Leave Payoff by the amount appropriated in the General Expenditures Budget for Accrued Leave payoff not used by the end of the fiscal year; and

25. authorized the County Administrator to sign all agreements and/or contract amendments resulting from the Board's approval of the FY2026/27 Recommended Budget and Supplemental Budget requests.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

There were no additional comments from the Board.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 10:14 A.M. Next meeting of the Solano County Board of Supervisors will be July 28, 2026 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

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MONICA BROWN, Chair
Solano County Board of Supervisors

IAN GOLDBERG, Clerk
Solano County Board of Supervisors

By ____________________________
Alicia Draves, Chief Deputy Clerk