



Solano County

675 Texas Street
Fairfield, California 94533
www.solanocounty.gov

Minutes - Draft Board of Supervisors

*Monica Brown (Dist. 2), Chair
(707) 784-3031*

*Cassandra R. James (Dist. 1), Vice Chair
(707) 784-3261*

*Wanda Williams (Dist. 3)
(707) 784-6136*

*John M. Vasquez (Dist. 4)
(707) 784-6129*

*Mitch Mashburn (Dist. 5)
(707) 784-6130*

Tuesday, April 7, 2026

9:00 AM

Board of Supervisors Chambers

CALL TO ORDER

The Solano County Board of Supervisors met on the 7th day of April, 2026 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.

ROLL CALL

Present were Supervisors James, Williams, and Chair Brown. Chair Brown presided. Supervisor Vasquez and Supervisor Mashburn were absent. Also present were County Administrator Ian Goldberg and County Counsel Carrie Blacklock.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

- 1 [26-235](#) Adopt and present a resolution recognizing April 6-12, 2026, as National Public Health Week in Solano County (Chair Brown)

Attachments: [A - National Public Health Week 2026 Resolution](#)

Chair Brown invited members of the public to address the Board on this matter. There was no public comment.

On motion of Chair Brown, seconded by Supervisor James, the Board adopted Resolution No. 2026-58, recognizing April 6-12, 2026. as National Public Health Week in Solano County. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.

Enactment No: Resolution No. 2026-58

- 5 [26-208](#) Adopt and present a resolution recognizing April 2026 as National Volunteer Appreciation Month in Solano County, highlighting the contributions of community volunteers and partner organizations (Supervisor Williams)
- Attachments:* [A - National Volunteer Appreciation Month Resolution](#)
- Chair Brown invited members of the public to address the Board on this matter. There was no public comment.*
- On motion of Supervisor Williams, seconded by Supervisor James, the Board adopted Resolution No. 2026-63, recognizing April 2026 as National Volunteer Appreciation Month in Solano County, highlighting the contributions of community volunteers and partner organizations. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.**
- Enactment No: Resolution No. 2026-63**
- 6 [26-118](#) Adopt and present a resolution recognizing April 11-17, 2026, as Black Maternal Health Week in Solano County (Supervisor Williams)
- Attachments:* [A - Black Maternal Health Week Resolution](#)
- Chair Brown invited members of the public to address the Board on this matter. There was no public comment.*
- On motion of Supervisor Williams, seconded by Supervisor James, the Board adopted Resolution No. 2026-64, recognizing April 11-17, 2026, as Black Maternal Health Week in Solano County. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.**
- Enactment No: Resolution No. 2026-64**
- 7 [26-253](#) Adopt and present a resolution recognizing the 30th Anniversary of the Solano Community Foundation and honoring its three decades of philanthropic service to Solano County residents (Supervisor James)
- Attachments:* [A - Solano Community Foundation Resolution](#)
- Chair Brown invited members of the public to address the Board on this matter. There was no public comment.*
- On motion of Supervisor James, seconded by Supervisor Williams, the Board adopted Resolution No. 2026-65, recognizing the 30th Anniversary of the Solano Community Foundation and honoring its three decades of philanthropic service to Solano County residents. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.**
- Enactment No: Resolution No. 2026-65**
- 8 [26-286](#) Receive a presentation from the County Administrator on the selection of Melinda Sandy for "Employee of the Month" for April 2026
- Chair Brown invited members of the public to address the Board on this matter. There was no public comment.*
- Received**

ITEMS FROM THE PUBLIC

Chair Brown invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) County Administrator Ian Goldberg introduced the new Director of Library Services Michael Eitner. Director of Library Services Michael Eitner introduced himself and commented on the services that are provided by Solano County's libraries.

B) County Counsel Carrie Blacklock introduced the new Chief Deputy County Counsels Lee Axelrad and Julie Barga. Chief Deputy County Counsel Julie Barga and Chief Deputy County Counsel Lee Axelrad expressed appreciation for the recognition.

C) Nick Filloy commented on ongoing labor negotiations.

D) Mari Bowie commented on ongoing labor negotiations.

E) Julia Routson-Thomas commented on ongoing In-Home Supportive Services labor negotiations.

F) Lucero Panteja commented on ongoing IHSS labor negotiations.

G) Jessica Lavender speaking on behalf of Nicole Neff commented on ongoing IHSS labor negotiations.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for April 7, 2026.

APPROVAL OF THE AGENDA

On motion of Supervisor Williams, seconded by Supervisor James, the Board approved the agenda of the Solano County Board of Supervisors for April 7, 2026, as submitted. So ordered by a 3-0 vote with Supervisor Vasquez and Supervisor Mashburn absent.

PUBLIC COMMENT ON CONSENT CALENDAR

Supervisor James commented on Consent Calendar Item No. 17 and Consent Calendar Item No. 18, noting that she wanted to call attention to both resolutions, stating the feelings of the victims of these types of crimes are valid.

Chair Brown invited members of the public to address the Board on items listed on the Consent Calendar. There was no public comment.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Williams, seconded by Supervisor James, the Board approved the following Consent Calendar items by 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent:

CONSENT CALENDAR

- 9 [26-248](#) Adopt a resolution recognizing March 29, 2026, as Education and Sharing Day in Solano County
- Attachments:* [A - Education and Sharing Day Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2026-66**
- 10 [26-287](#) Approve the minutes of the Solano County Board of Supervisors' regular meeting of March 24, 2026
- Attachments:* [A - March 24, 2026 Draft Minutes](#)
- Approved**
- 11 [26-240](#) Adopt a resolution recognizing April 2026 as National County Government Month in Solano County
- Attachments:* [A - National County Govt. Month Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2026-67**
- 12 [26-246](#) Approve an amendment to the Public Risk Innovation, Solutions, and Management ("PRISM") Joint Powers Agreement to revise governance structure and expand public entity representation; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999 per fiscal year
- Attachments:* [A - PRISM JPA Amendment 2026](#)
 [B - PRISM JPA Agreement - Final Redline](#)
- Approved**

- 13 [26-242](#) Declare a Summit ARS49ML Accucold 49 cu. ft. medical refrigerator as surplus County personal property; and Authorize the donation of the medical refrigerator to the Vacaville Fire Protection District, a public agency
- Attachments:* [A - Vacaville Fire Protection District Request Letter](#)
 [B - Memo – Donation of Surplus Medical Refrigerator](#)
 [C - Fair Market Value Analysis](#)
 [D - Product Specifications](#)
- Approved**
- 14 [26-233](#) Approve of a Memorandum of Understanding (MOU) between the City of Fairfield and the County of Solano, on behalf of First 5 Solano, to formalize the long-term use and operational responsibilities of the Robbieburr Berger Community Center, which will serve as the Fairfield First 5 Center; and Authorize the County Administrator, with County Counsel concurrence, to execute the MOU and subsequent amendments with no fiscal impact
- Attachments:* [A - City of Fairfield MOU](#)
- Approved**
- 15 [26-255](#) Approve a second contract amendment with Victor Community Support Services, Inc., for \$325,000 for a total contract amount of \$1,625,000 to provide continuing care for clients aged 0-26 years that meet medical necessity under the Early and Periodic Screening, Diagnosis and Treatment Medi-Cal Program for the current period through June 30, 2026; and Delegate authority to the County Administrator to execute the amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of \$74,999 per fiscal year
- Attachments:* [A - Victor Community Support Services, Inc. Second Amendment](#)
 [B - Links to Original Agreement and First Amendment](#)
- Approved**
- 16 [26-283](#) Approve first contract amendment with IDEA Consulting for \$19,800 for a total contract amount of \$89,800 to provide ongoing consultation for the Proposition 47 grant, program design, and program evaluation for justice-involved populations for the period of July 1, 2024, through June 30, 2025; and Delegate authority to the County Administrator to execute the amendment
- Attachments:* [A - IDEA Consulting First Amendment](#)
 [B - Link to IDEA Consulting Original Contract](#)
- Approved**

- 17 [26-236](#) Adopt a resolution recognizing April 19-25, 2026 as National Crime Victims' Rights Week in Solano County
- Attachments:* [A - Crime Victims Rights Week Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2026-68**
- 18 [26-234](#) Adopt a resolution recognizing April 2026 as Sexual Assault Awareness and Prevention Month in Solano County
- Attachments:* [A - Sexual Assault Awareness and Prevention Month Resolution](#)
- Adopted**
- Enactment No: Resolution No. 2026-69**
- 19 [26-276](#) Approve the reappointment of Verneal Brumfield to the Solano Commission for Women and Girls as the District 3 representative to fill an unexpired term through October 11, 2028
- Approved**

REGULAR CALENDAR

- 20 [26-280](#) Adopt a resolution accepting the Tentative Agreement with the Teamsters Union Local #856 ("L856"), regarding Unit 14 Correctional Supervisors for a successor Memorandum of Understanding for the term April 7, 2026, through October 28, 2028; Approve Side Letter Agreements to the Memorandum of Understanding to be entered into with the Teamsters Local #856 regarding Unit 14 concerning Base Wage Increase Re-opener, Pay Parity, Concealed Carry Weapons Training and Classification Study; Direct the Director of Human Resources to prepare a separate Memorandum of Understanding consistent with each of the tentative agreements and obtain the signatures of the relevant signatories for L856; and Delegate authority to the County Administrative Officer or Director of Human Resources to execute the final Memorandum of Understanding and make technical, non-substantive adjustments
- Attachments:* [A - Unit 14 Resolution](#)
 [B - Unit 14 LBFO Packet](#)
- Director of Human Resources Niger Edwards introduced the item and provided an overview of the labor agreement and side letters that have been approved by Teamsters Union Local #856 for Unit 14.
- Chair Brown invited members of the public to address the Board on this matter. There was no public comment.*
- On motion of Supervisor James, seconded by Supervisor Williams, the Board:**
1) adopted Resolution No. 2026-70, accepting the Tentative Agreement with the

Teamsters Union Local #856, regarding Unit 14 for a successor Memorandum of Understanding for the term April 7, 2026, through October 28, 2028; 2) approved Side Letter Agreements to the Memorandum of Understanding to be entered into with the Teamsters Union Local #856 regarding Unit 14 Correctional Supervisors concerning Base Wage Increase Re-opener, Pay Parity, Concealed Carry Weapons Training and Classification Study; 3) directed the Director of Human Resources to prepare a separate Memorandum of Understanding consistent with each of the Tentative Agreements and obtain the signatures of the relevant signatories for L856; and 4) delegated authority to the County Administrative Officer or Director of Human Resources to execute the final Memorandum of Understanding and make technical, non-substantive adjustments. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent. (see Resolution Book)

Enactment No: Resolution No. 2026-70

21 [26-251](#)

Receive a presentation on Solano County's Radio Interoperability and Public Safety Communications System; Approve the Public Safety Communications System Licensing Revenue Agreements with the Cities of Vallejo and Benicia; Accept \$1,031,000 in federal Community Project Funding administered through the U.S. Department of Justice Community Oriented Policing Services (COPS) Office Technology and Equipment Program; and Delegate authority to the County Administrator to execute the Licensing Agreements and any subsequent amendments, with County Counsel concurrence, and any required applications, agreements and documents related to the federal Community Project Funding

Attachments: [A - P25 Licensing Agreement - Vallejo](#)
 [B - P25 Licensing Agreement - Benicia](#)
 [C - Federal Community Project Funding](#)

Registrar of Voters and Chief Information Officer Tim Flanagan introduced the item and provided an overview of the project phases.

Regional IT Infrastructure and Operations Manager Stewart Bruce provided an overview of the current radio system and the radio interoperability timeline.

In response to a question from Chair Brown regarding the purpose and overall benefit of the proposed radio system investment, Mr. Flanagan stated the goal is to establish a unified communication system allowing a single radio to communicate across agencies throughout the region. Mr. Flanagan noted that, once implemented, the system would provide interoperability with neighboring counties, enabling coordinated communication across a broad geographic area, potentially from Sacramento to San Francisco.

In response to a question from Supervisor James regarding current interoperability challenges and potential impacts of the transition to the P25 radio system, Mr. Flanagan explained that existing communication issues stem from agencies operating on different systems, resulting in limited interoperability and reliance on workarounds. Mr. Flanagan noted that once the new system goes live, agencies including Vallejo, Benicia, and the Sheriff's Office will operate on a unified system, enabling seamless communication and improved coordination without anticipated delays.

On motion of Supervisor James, seconded by Supervisor Williams, the Board: 1) approved the Public Safety Communications System Licensing Revenue Agreements with the Cities of Vallejo and Benicia; 2) accepted \$1,031,000 in federal Community Project Funding administered through the U.S. Department of Justice Community Oriented Policing Services (COPS) Office Technology and Equipment Program; and 3) delegated authority to the County Administrator to execute the Licensing Agreements and any subsequent amendments, with County Counsel concurrence, and any required applications, agreements and documents related to the federal Community Project Funding. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.

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[26-241](#)

Receive a presentation from First 5 Solano Children and Families Commission regarding the Rise Vallejo Early Education and Community Resource Center project and its impact on expanding early learning and family support opportunities for children and families in Vallejo and Solano County

Attachments: [A - Rise Vallejo Ribbon Cutting Invitation](#)

Executive Director for First Five Solano Michelle Harris introduced the item and provided an overview of the development of the Vallejo Early Education and Community Resource Center, a collaborative effort with Child Start and the County Office of Education to expand access to childcare and preschool.

Executive Director of Child Start, Inc. Juan Cisneros provided an overview of the Rise Vallejo Early Education and Community Resource Center, including its location, operations, and design features.

Chair of First Five Solano Children and Families Commission Lisette Estrella-Henderson thanked the Board for its vision and support in advancing the project, highlighting it as an innovative and collaborative effort to expand early learning opportunities.

Supervisor Williams expressed appreciation for the presentation and praised the project's quality, intentionality, and importance in addressing community childcare needs. Supervisor Williams also acknowledged former Supervisor Erin Hannigan's leadership and commended the project's positive impact on children and families in the community.

Supervisor James expressed appreciation for the project's impact, highlighting its importance to a historically underserved community and praising the thoughtful design and community support.

In response to a question from Supervisor Williams regarding the additional funding needed to complete the future Community Resource Center component and how partnerships could help close the funding gap, Ms. Harris explained that the planned Community Resource Center is estimated to cost approximately \$4 million for a 6,000-square-foot facility, with construction developed in phases due to rising costs, and remains a key future goal.

Chair Brown invited members of the public to address the Board on this matter and the following comments were received:

A) Denise Winters commented in support of the project's completion and highlighted the collaborative effort behind its success.

Received

23

[26-199](#)

Conduct a noticed Public Hearing to consider adoption of an ordinance for Zone Text Amendment ZT-25-04 to amend Chapter 28 of the Solano County Code to revise and update regulations pertaining to signs within unincorporated Solano County; the project is exempt from the California Environmental Quality Act (CEQA) pursuant to §§15061(b)(3) and 15311 of the CEQA Guidelines

Attachments: [A - Ordinance](#)
 [B - Ordinance \(redlines\)](#)
 [C - Public Notice](#)

Assistant Director of Resource Management Misty Kaltreider introduced the item.

Associate Planner JT Lee presented proposed updates to the County's sign ordinance, aimed at modernizing standards, streamlining the permit process, and improving clarity and consistency for applicants and staff.

In response to a question from Supervisor Williams regarding limitations on banner signage and stakeholder outreach, Mr. Lee explained that while larger banners are intended for grand openings, smaller portable signs may be used to advertise other events on-site, and clarified that the ordinance aims to streamline, not restrict, business signage. Planning Program Manager Allan Calder stated that while the Chamber of Commerce was not directly consulted, feedback was received through public processes, including Planning Commission review, and incorporated into the proposed updates.

Following a discussion regarding potential signage design limitations, Director of Resource Management James Bezek stated that the proposed sign ordinance is intended to expand opportunities for business signage rather than impose additional restrictions, reflecting feedback from the public and applicants. Mr. Bezek noted that while banner use is currently tied to grand openings, there is flexibility through other signage options such as window graphics, and staff is open to revisiting banner limitations. Mr. Bezek further stated staff will monitor feedback and bring forward potential adjustments to further improve flexibility for businesses.

In response to a question from Supervisor James regarding how residents can report potential violations of the sign ordinance, Mr. Lee stated that complaints may be directed to the County's Code Enforcement Office for investigation and follow-up. Mr. Bezek stated residents may submit complaints online through the Resource Management website or by contacting the office directly.

Chair Brown opened and closed the public hearing with no comments from the public.

On motion of Supervisor James, seconded by Supervisor Williams, the Board:
1) approved reading the proposed ordinance for Zone Text Amendment No. ZT-25-04 amending Chapter 28 of the Solano County Code to revise and update regulations pertaining to signs within unincorporated Solano County by title only and waived further reading by a majority vote; and 2) adopted Ordinance No. 2026-1868, for Zone Text Amendment No. ZT-25-04 amending Chapter 28 of the Solano County Code to revise and update regulations pertaining to signs within unincorporated Solano County. So ordered by a 3-0 vote with Supervisor Mashburn and Supervisor Vasquez absent.

ITEMS FROM THE PUBLIC con't

There were no additional comments from the public.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Brown invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor James requested that this meeting of the Solano County Board of Supervisors be adjourned in memory of John Finney.

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 12:54 P.M. to discuss the following matters:

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26-204

1) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, Charles Sakai, Sloan Sakai Yeung & Wong LLP, Asst. Director of Human Resources David Pak, Human Resources Manager Nick Balolong, County Administrator Ian Goldberg and Assistant County Administrator Debbie Vaughn. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement

Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) In Home Supportive Services Authority representatives: Director of Human Resources Niger Edwards, Assistant Director of Human Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

3) CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION (Pursuant to Government Code § 54956.9(d)(4)) - Initiation of litigation: two cases

Chair Brown stated the Board of Supervisors met in closed session to discuss initiation of a receivership action pursuant to Government Code section 54956.9. Chair Brown further stated the Board took action to authorize County Counsel to initiate a receivership proceeding regarding the property located at 8425 Winters Road, Winters, California, noting the action was approved by a 3-0 vote of Supervisors Brown, James and Williams with Supervisor Mashburn and Supervisor Vasquez absent.

Chair Brown stated the Board of Supervisors met in closed session to discuss initiation of a receivership action pursuant to Government Code section 54956.9. Chair Brown further stated the Board took action to authorize County Counsel to initiate a receivership proceeding regarding the property located at 8338 Tubbs Road, Winters, California, noting the action was approved by a 3-0 vote of Supervisors Brown, James and Williams with Supervisor Mashburn and Supervisor Vasquez absent.

RECONVENE

This meeting of the Solano County Board of Supervisors reconvened at 2:44 P.M. All members were present and Chair Brown presided.

REPORT OF ACTION IN CLOSED SESSION (IF APPLICABLE)

Chair Brown announced that the Board of Supervisors met in closed session to discuss initiation of a receivership action pursuant to Government Code section 54956.9. The Board took action to authorize County Counsel to initiate a receivership proceeding regarding the property located at 8425 Winters Road, Winters, California. The action was approved by a 3-0 vote of Supervisors Brown, James and Williams. Chair Brown further stated the Board of Supervisors met in closed session to discuss initiation of a receivership action pursuant to Government Code section 54956.9. The Board took action to authorize County Counsel to initiate a receivership

proceeding regarding the property located at 8338 Tubbs Road, Winters, California. The action was approved by a 3-0 vote of Supervisors Brown, James and Williams.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 2:46 P.M. Next meeting of the Solano County Board of Supervisors will be April 14, 2026 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

MONICA BROWN, Chair
Solano County Board of Supervisors

IAN GOLDBERG, Clerk
Solano County Board of Supervisors

By _____
Alicia Draves, Chief Deputy Clerk