Solano County

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Minutes - Draft

Board of Supervisors

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John M. Vasquez (Dist. 4)
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Tuesday, September 23, 2025 **9:00 AM** **Board of Supervisors Chambers**

CALL TO ORDER

The Solano County Board of Supervisors met on the 23rd day of September, 2025 in regular session in the Board of Supervisors' Chambers at the Solano County Government Center, 675 Texas Street, Fairfield, California at 9:00 A.M.

ROLL CALL

Present were Supervisors James, Brown, Williams, Vasquez, and Chair Mashburn. Chair Mashburn presided. Also present were County Administrator Bill Emlen and County Counsel Bernadette Curry.

SALUTE TO THE FLAG AND A MOMENT OF SILENCE

This meeting of the Solano County Board of Supervisors continued with the Salute to the Flag and a Moment of Silence.

PRESENTATIONS

1 **25-768** Adopt and present a resolution and plaque of appreciation honoring Sheriff-Coroner Thomas A. Ferrara upon his retirement from the Sheriff's Office with over 45 years of dedicated public service, including 40 years with Solano County and the last 12 years as the Solano County Sheriff-Coroner (Chair Mashburn)

Attachments: A - Retirement Resolution

On motion of Chair Mashburn, seconded by Supervisor Williams, the Board adopted and presented Resolution No. 2025-205 and plaque of appreciation honoring Sheriff-Coroner Thomas A. Ferrara upon his retirement from the Sheriff's Office with over 45 years of dedicated public service, including 40 years with Solano County and the last 12 years as the Solano County

Sheriff-Coroner. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-205

2 **25-717** Adopt and present a resolution proclaiming the week of September 21-27, 2025, as Centenarian Week in Solano County, and Receive a video presentation

Attachments: A - 2025 Centenarian Resolution

On motion of Supervisor Vasquez, seconded by Supervisor James, the Board adopted and presented Resolution No. 2025-206, proclaiming the week of September 21-27, 2025, as Centenarian Week in Solano County. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-206

ITEMS FROM THE PUBLIC

Chair Mashburn invited members of the public to address the Board on matters not listed on the agenda but within the subject matter jurisdiction of the Board. The following comments were received:

A) Beth Ward commented on issues with the conservation of her adult child.

ADDITIONS TO OR DELETIONS FROM THE AGENDA

There were no additions to or deletions from the Solano County Board of Supervisors' agenda for September 23, 2025.

APPROVAL OF THE AGENDA

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the agenda of the Solano County Board of Supervisors for September 23, 2025 as submitted. So ordered by a 5-0 vote.

PUBLIC COMMENT ON CONSENT CALENDAR

Chair Mashburn invited members of the public to address the Board on items listed on the Consent Calendar. The following comments were received:

A) Joseph Joyce commented in support of Consent Calendar Item No. 14.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor James, seconded by Supervisor Wiliams, the Board approved the following Consent Calendar items by 5-0 vote:

CONSENT CALENDAR

3 **25-777** Authorize the County's contribution of $500 from the General Fund contribution allocated to District 1 to benefit Lady Echelon Project

Approved

4 **25-707** Authorize the County contribution of $1,000 from the General Fund contribution allocated to District 5 to benefit the Rio Vista Bass Derby

Approved

5 **25-798** Receive and file the Meeting Attendance Reports for the month of August 2025 from the members of the Board of Supervisors

Attachments: A - BOS Monthly Attendance Report - August 2025
B - BOS Appts. Detailed 2025

Received and Filed

6 **25-784** Adopt a resolution setting the property tax rates for the County of Solano, cities, schools and applicable special districts within the County of Solano for FY2025/26

Attachments: A - Property Tax Rates Resolution
B - Resolution Exhibit

Adopted

Enactment No: Resolution No. 2025-207

7 **25-776** Approve an Intergovernmental Agreement with the California Department of Health Services to provide covered Drug Medi-Cal Organized Delivery System (DMC-ODS) services for substance use disorder treatment for Solano County beneficiaries for the period of July 1, 2025 through December 31, 2026; and Delegate authority to the County Administrator to execute the agreement

Attachments: A - Link to DMC-ODS Intergovernmental Contract

Approved

8 **25-788** Approve a contract with Thurmond Consulting LLC for $233,333 to provide technical support for behavioral health related initiatives for the period of July 1, 2025 through June 30, 2026; Delegate authority to the County Administrator to execute the contract and any subsequent amendments, with County Counsel concurrence, up to an aggregate of $74,999; and Approve an Appropriation Transfer Request for $233,333 to recognize unanticipated grant revenue to fund the agreement (4/5 vote required)

Attachments: A - Link to Thurmond Consulting LLC Contract

Approved

9 **25-781**

Approve 7 Health and Social Services, Behavioral Health Division contracts including six contracts for the period of September 1, 2025 through June 30, 2026: $433,552 with Aldea, Inc. for cognitive behavioral therapy for psychosis; $502,359 with Aldea, Inc. for early psychosis treatment services; $605,096 with Caminar, Inc. for shelter services; $1,179,785 with Caminar, Inc. for comprehensive case management services; $733,490 with Caminar, Inc. for supported housing services; $1,166,572 with Caminar, Inc. for employment and educational services; and one contract for the period of August 1, 2025 through June 30, 2026 for $167,350 with IDEA Consulting for program support activities; Delegate authority to the County Administrator to execute the contracts and any subsequent amendments, with County Counsel concurrence, up to an aggregate of $74,999; and Approve an Appropriation Transfer Request for $50,000 to recognize unanticipated revenue for the IDEA Consulting contract (4/5 vote required)

Attachments: A - List of BH Contracts

Approved

10 **25-785**

Approve a revenue agreement for up to $400,000 with the County of Shasta to provide housing and associated services for Shasta County adult sentenced incarcerated persons housed in Solano County Adult Detention Facilities for the period October 1, 2025 through June 30, 2028; Delegate authority to the County Administrator to execute the agreement and any subsequent amendments, with concurrence from County Counsel, up to an annual aggregate of $74,999; and Authorize the Sheriff, Undersheriff, and Director of Administrative Services to sign any amendments that are technical or administrative in nature

Attachments: A - Revenue Agreement

Approved

11 **25-773**

Adopt a resolution to terminate the local emergency ratified by the December 27, 2024, Proclamation of Local Emergency in response to the December 2024 Winter Storms

Attachments: A - Resolution

Adopted

Enactment No: Resolution No. 2025-208

12 **25-786** Approve a first amendment with Genasys, Inc. for $93,633 for a not to exceed amount of $408,419 through July 11, 2026, for continued evacuation zone plan and management services; Delegate authority to the County Administrator to execute the contract amendment and any subsequent amendments, with County Counsel concurrence, up to an aggregate of $74,999; and Authorize the Sheriff, Undersheriff, or Director of Administrative Services to execute contract amendments which are technical or administrative in nature

Attachments: A - Genasys, Inc. Amendment
B - Original Agreement

Approved

13 **25-780** Adopt a resolution authorizing the Solano Transportation Authority to claim up to $1.06 million of Solano County's Transportation Development Act Article 8 and Article 4/4.5 funds for FY2025/26 to provide specialized transit services

Attachments: A - TDA Resolution 2025-26
B - Solano Mobility Programs Summary

Adopted

Enactment No: Resolution No. 2025-209

14 **25-787** Approve the appointment of Essex Cook to the Solano County Fair Association Board of Directors as a District 3 representative for a four-year term to expire on July 31, 2029

Attachments: A - E. Cook - Application

Approved

SPECIAL DISTRICTS GOVERNED BY THE BOARD OF SUPERVISORS

The Board adjourned as the Board of Supervisors and reconvened as the Montezuma Fire Protection District, the Suisun Fire Protection District, and the Vacaville Fire Protection District Board of Directors.

PUBLIC COMMENT ON CONSENT CALENDAR

Supervisor Williams commented on Consent Calendar Item No. 15, asking if there will be audits completed on all of the fire protection districts.

Interim Fire Protection District Chief Abruzzini stated the audits for the remaining engagement letters for audits of the other fire protection districts are still in process, noting that there was not one company willing to take on multiple audits at the same time.

APPROVAL OF THE CONSENT CALENDAR

On motion of Supervisor Vasquez, seconded by Supervisor Brown, the Board approved the following Consent Calendar items by 5-0 vote:

Montezuma Fire Protection District, Suisun Fire Protection District, and Vacaville Fire Protection District

15 **25-746** Approve an engagement letter between the Vacaville Fire Protection District and Maria Teresa L. Lapira, CPA, to conduct financial audits for FY2022/23, FY2023/24 and FY2024/25 for a total cost of $36,000

Attachments: A - VFPD - Engagement Letter

Approved

16 **25-747** Accept a grant award from the California Fire Foundation totaling $25,000 to the Suisun Fire Protection District for the purchase of wildland personal protective equipment; Accept a donation of equipment totaling $20,000 from NorthBay Health to the Suisun Fire Protection District

Accepted

RECONVENE

The Board adjourned as the Montezuma Fire Protection District, the Suisun Fire Protection District, and the Vacaville Fire Protection District Board of Directors and reconvened as the Solano County Board of Supervisors.

REGULAR CALENDAR

Rescheduled Consent Items

17 **25-709** Receive a presentation from California State Association of Counties Executive Director Graham Knaus on Statewide Advocacy and CSAC's role in advancing Solano County priorities

Chief Executive Officer for the California State Association of Counties (CSAC) Graham Knaus provided an overview of the mission and operations of CSAC. Mr. Knaus further provided information on the ways in which CSAC can partner with and support Solano County.

Supervisor Brown commented in support of a continuation of CSAC weekly webinars.

Supervisor Williams thanked Mr. Knaus for the presentation and advocacy that CSAC does on behalf of all California counties and stated she has enjoyed taking CSAC certification classes.

Supervisor James thanked Mr. Knaus for the presentation and stated she is excited for the upcoming tour of Solano County.

Chair Mashburn thanked Mr. Knaus for the presentation. Chair Mashburn commented on the need for CSAC to represent the County's needs in relation to water, including the Delta Conveyance Project and the Healthy Rivers and Landscapes Project. Chair Mashburn further commented on the need for CSAC to address the push from the State of California to usurp local authority on land use decisions.

In response to Chair Mashburn's comments, Mr. Knaus stated he will follow up on the Healthy Rivers and Landscapes project. Mr. Knaus further stated Chair Mashburn's comments are correct, noting there is a national movement to remove local authority and put it in the hands of state governments, noting it is a substantial issue. Mr. Knaus further stated CSAC is aware of the issues, and they have been communicating to the State legislature that adopted policies must incorporate local government flexibility to enable local governments to respond to their communities or those policies will fail.

Supervisor Williams stated she will have her staff follow up with Mr. Knaus with regard to the Health Rivers and Landscapes Project.

Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.

Received

18 **25-783** Receive an update on Broadband and Digital Equity initiatives, including projects funded by the American Rescue Plan Act (ARPA)

Attachments: A - Broadband and Digital Equity Update Presentation

Chief Information Officer Tim Flanagan introduced the item and provided an overview of the current progress of previously approved ARPA and State funded broadband and digital equity programs.

In response to a question from Supervisor Brown regarding the loss of federal funding for digital equity programs and if the County can do anything about the loss, Mr. Flanagan stated he can only impact things locally, not at the federal level.

In response to a question from Supervisor Williams regarding the $13,201,420 that the California Public Utilities Commission (CPUC) has not yet distributed to Solano County, IT Infrastructure and Operations Manger Stewart Bruce stated the Governor of California withheld the funding due to State budget shortfalls. Mr. Bruce further stated the CPUC has not released additional opportunities to apply for funding, and are only releasing already approved funding to counties that had not previously received funding.

In response to Mr. Bruce's comments, Supervisor Williams stated staff will need to follow up with the County's state legislators regarding the unreleased funding.

Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.

Received

19 **25-730** Receive a presentation providing an update on projects utilizing Solano County American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (SLFRF); Consider reallocating eligible unspent funds to the Radio Interoperability Project

Attachments: A - ARPA Project Update
B - Link to 2025 Solano Recovery Plan

Principal Management Analyst Megan Richards introduced the item and provided an overview of the progress of previously approved ARPA funded projects.

In response to a question from Supervisor Vasquez regarding if the build out of the P25 Radio System project in Benicia and Vallejo has been completed, Ms. Richards stated it has not been completed as of yet; however, it is expected to be complete in spring of 2026.

In response to a question from Supervisor Williams regarding funding of the P25 Radio System Project, Chief Information Officer Tim Flanagan provided an overview of the progress of the countywide P25 Radio System Project.

Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.

On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board 1) approved the reallocation of $220,294 from the following previously approved ARPA/SLFRF funded projects: Electronic Medical Records System Replacement in the amount of $144,729; Sustain/Extend Current Services Delivery-Work Force Development Board in the amount of $46,936, Small Business Technical Assistance - Business Peer Advisory Groups in the amount of $26,360; and Revenue Replacement Emergency GAP Funding in the amount of $2,269 to the Radio Interoperability Project; and 2) approved the reallocation of $594,600 from the previously approved ARPA Housing Trust Fund for the purchase of the Dixon Corp Yard to the Radio Interoperability Project. So ordered by a 5-0 vote.

20 **25-673** Consider approving an employment agreement with Ian Goldberg to serve as Solano County Administrator for a four-year term from September 30, 2025 through September 29, 2029

Attachments: A - Contract - I. Goldberg

County Administrator Bill Emlen introduced the item and provided an overview of the recommended action to approve the contract of Ian M. Goldberg for the position of County Administrator. Mr. Emlen stated the contract salary amount is $365,340 noting the cost is based on a market survey completed previously and that other financial aspects of the contract are similar to what other

executive management for the County receives.

Chair Mashburn invited members of the public to address the Board on this matter. There was no public comment.

On motion of Supervisor Williams, seconded by Supervisor James, the Board approved an employment agreement with Ian Goldberg to serve as Solano County Administrator for a four-year term from September 30, 2025 through September 29, 2029. So ordered by a 5-0 vote.

21 **25-739** Consider approving an agreement with the City of Vallejo to provide supplemental general law enforcement services; and Delegate authority to the County Administrator, or designee, to execute a side letter to the Memorandum of Understanding between the County of Solano and the Solano County Deputy Sheriff's Association (DSA), Units 3 and 4, and authorize any related, non-substantive amendments consistent with its intent

Attachments:
A - Vallejo Term Sheet
B - Vallejo Law Enforcement Services Agreement
C - Proposed Side Letter- DSA

Undersheriff Brad Dewall introduced the item and provided an overview of the recommended action to approve the contract for Law Enforcement Assistance for the City of Vallejo.

Chair Mashburn invited members of the public to address the Board on this matter and the following comments were received:

A) Vallejo City Council Member Tonia Lediju, PhD, commented in support of the recommended action, and requested Chair Mashburn retract statements made at a previous meeting regarding the Solano County Sheriff's Deputies fearing for their safety while working in Vallejo, noting she found the comments offensive.

B) Vallejo Mayor Andrea Sorce commented in support of the recommended action.

C) Jose Carrizales commented in support of the recommended action.

In response to Council Member Lediju's comments, Chair Mashburn stated he apologizes if he offended her, noting it was not his intent. Chair Mashburn further stated however, those were the feelings that were expressed by the Sheriff's Deputies during the negotiations; therefore, while he apologizes for personally offending Council Member Lediju, he can not retract the statements he made.

On motion of Supervisor James, seconded by Chair Mashburn, the Board: 1) approved an agreement with the City of Vallejo to provide supplemental general law enforcement services; 2) delegated authority to the County Administrator, or designee, to execute a side letter to the Memorandum of Understanding between the County of Solano and the Solano County Deputy Sheriff's Association (DSA), Units 3 and 4; and 3) authorized any related, non-substantive amendments consistent with its intent. So ordered by a 5-0 vote.

22 **25-764** Receive the annual report and Capital Improvement Plan for the English Hills Transportation Impact Fee Program for FY2024/25; Conduct a noticed public hearing; and Consider adopting a resolution approving the updated English Hills Transportation Impact Fee Area Capital Improvement Plan with a revised fee structure aligning with State Law

Attachments:
A - Resolution
B - Capital Improvement Plan Exhibit A
C - 2025 Annual Report
D - 2025 English Hills Boundary Map
E - 2025 English Hills Impact Fee Fact Sheet
F - Public Notice

County Surveyor Chris Ferrucci introduced the item and provided an overview of the recommended action to adopt a resolution approving the updated English Hills Transportation Impact Fee Area Capital Improvement Plan.

Chair Mashburn opened and closed the public hearing with no comments from the public.

On motion of Supervisor Vasquez, seconded by Supervisor Williams, the Board adopted Resolution No. 2025-210, approving the updated English Hills Transportation Impact Fee Area Capital Improvement Plan with a revised fee structure aligning with State Law. So ordered by a 5-0 vote. (see Resolution Book)

Enactment No: Resolution No. 2025-210

ITEMS FROM THE PUBLIC con't

There were no further comments from the public.

BOARD MEMBER COMMENTS AND REPORTS ON MEETINGS

Chair Mashburn commented on the need to follow up on the creation of two previously discussed Ad hoc committees related to the impacts of House Resolution (HR) 1 and its potential impacts to local hospitals and County clinics and related to shipbuilding in Solano County.

Supervisor James stated she is interested in serving on both of the Ad hoc committees. Chair Mashburn stated he also would like to be a part of both Ad hoc committees.

Chair Mashburn stated he and Supervisor James will be the representatives for the HR1 and County Shipbuilding Ad hoc committees.

Chair Mashburn invited members of the Board to make comments or reports on meetings. The following comments were received:

A) Supervisor James commented on her recent visit to the Juvenile

Probation Culinary Program and announced the Justice Involved Symposium, a partnership with Brand Gov and Partnership Healthplan of California. Supervisor James further commented on the upcoming Vallejo Waterfront Weekend, now known as Vallejo Fest.

B) Supervisor Brown inquired if the County would consider creating an undocumented minors legal aid fund as has been done in San Diego County. Supervisor Brown further commented on the newly released information that states California is now tied for the highest poverty rate in the Country. Supervisor Brown commented on an upcoming golf tournament, raffle, and silent auction being put on by the Veterans organization in Benicia. Supervisor Brown further commented on an article she read regarding the support of California Forever by Chinese firm Foxconn.

C) Supervisor Williams commented on her attendance at the RCRC Annual Conference and Association of Bay Area Governments meeting.

D) Supervisor Vasquez commented on the upcoming retirement of Principal Management Analyst Chris Rogers, thanking Ms. Rogers for her unwavering dedication to Solano County.

County Administrator Bill Emlen commented on the upcoming retirement of Principal Management Analyst Chris Rogers noting she has been the bedrock of the County Administrator's office.

CLOSED SESSION

The Solano County Board of Supervisors recessed to Closed Session at 11:47 P.M. to discuss the following matters with no action to report:

23 **25-793** 1) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6): Solano County representatives: Director of Human Resources Niger Edwards, Charles Sakai, Sloan Sakai Yeung & Wong LLP, Asst. Director of Human Resources David Pak, Human Resources Manager Nick Balolong, County Administrator Bill Emlen, Assistant County Administrator Ian Goldberg and Assistant County Administrator Debbie Vaughn. Employee organizations: Teamsters, Local 150 for Unit 1 (Attorneys); SEIU Local 1021 for Unit 2 (Nurses), Unit 5 (Health and Welfare Employees), Unit 7 (Regulatory, Technical and General Services Employees), Unit 8 (General Services Supervisors), Unit 9 (Clerical Employees) and Units 82, 87, 89, and 90 (Extra Help Employees); Solano County Deputy Sheriff's Association for Unit 3 (Law Enforcement Employees) and Unit 4 (Law Enforcement Supervisors); Public Employees Union, Local One for Unit 6 (Health and Welfare Supervisors) and Unit 16 (Mid-Management Employees); Stationary Engineers, Local 39 for Unit 10 (Skilled Craft and Service Maintenance Employees); Union of American Physicians and Dentists for Unit 11 (Physicians, Dentists and Psychiatrists); Solano County Probation Peace Officer Association for Unit 12 (Probation Employees) and Unit 15 (Probation Supervisors); Solano County Sheriff's

Custody Association for Unit 13 (Correctional Officers); Teamsters, Local 856 for Unit 14 (Correctional Supervisors); Solano County Law Enforcement Management Association for Unit 17 (Law Enforcement Management) and Unit 18 (Sheriff's Office Management); Professional and Technical Engineers, Local 21 for Unit 19 (Executive and Senior Management); Unit 60 Legislative Group; Unit 61 (unrepresented Executive Management Employees), Unit 62 (unrepresented Senior Management Employees) and Unit 30 (Confidential Employees)

2) CONFERENCE WITH LABOR NEGOTIATORS (Pursuant to Government Code § 54957.6) In Home Supportive Services Authority representatives: Director of Human Resources Niger Edwards, Assistant Director of Human Resources David Pak, Human Resources Manager Nicholas Balolong, County Administrator Bill Emlen Assistant County Administrator Ian Goldberg, Assistant County Administrator Debbie Vaughn: Employee organization: SEIU Local 2015

No action to report.

ADJOURN:

This meeting of the Solano County Board of Supervisors adjourned at 11:48 A.M. Next meeting of the Solano County Board of Supervisors will be October 7, 2025 at 9:00 A.M., Board Chambers, 675 Texas Street, Fairfield, California.

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MITCH H. MASHBURN, Chair
Solano County Board of Supervisors

IAN M. GOLDBERG, Clerk
Solano County Board of Supervisors

By _____
Alicia Draves, Chief Deputy Clerk